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Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes - LP- MAESTRO: a protocol

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Manuscripts

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2 **Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes -**
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Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes - LP- MAESTRO: a protocol

Abstract

Background

We describe the protocol for a project that will use linkage of routinely-collected NHS data to answer a question about the nature and effectiveness of liaison psychiatry services in acute hospitals in England.

Methods

The project will use three data sources: i) Hospital Episode Statistics (HES), a database controlled by NHS Digital that contains patient data relating to emergency department, inpatient and outpatient episodes at hospitals in England; ii) ResearchOne, a research database controlled by The Phoenix Partnership (TPP) that contains patient data relating to primary care provided by organisations using the SystemOne clinical information system; and iii) clinical databases controlled by mental health trusts that contain patient data relating to care provided by liaison psychiatry services. We will link patient data from these sources to construct care pathways for patients who have been admitted to a particular hospital and determine those patients that have been seen by a liaison psychiatry service during their admission.

The patient care pathways will form the basis of a matched cohort design to test the effectiveness of liaison intervention. We will combine health care utilisation within care pathways using cost figures from national databases. We will compare the cost of each care pathway and the impact of a broad set of health-related outcomes to obtain preliminary estimates of cost-effectiveness for liaison psychiatry services. We will carry out an exploratory incremental cost-effectiveness analysis from a whole system perspective.

Discussion

Studies based on the linkage of routinely-collected NHS data enable the generation of evidence regarding the cost-effectiveness and efficiency of health services, where alternative study designs such as RCTs or other individually-consented study designs would be infeasible. Studies such as this present technical, ethical and legal challenges. Study designs should consider such challenges from the start, including their implications for validity, generalisability and project resources.

Keywords

Liaison psychiatry, routinely-collected NHS data, data linkage, care pathways

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Strengths and Limitations of this study

- Study designs based on the linkage of routinely-collected NHS data enable the generation of evidence regarding the cost-effectiveness and efficiency of health services, where alternative study designs such as RCTs or other individually-consented study designs would be infeasible.
- Whilst our study will evaluate the impact of acute inpatient hospital work carried out by liaison teams, and will not cover work undertaken in the Emergency Department, outpatient or primary care setting, the findings will be highly relevant, as previous claims for cost savings resulting from the implementation of liaison services have been primarily based on their inpatient hospital work.
- Study designs based on the linkage of routinely-collected NHS data present technical, ethical and legal challenges which must be considered from the start, including their implications for the validity and generalisability of insights and for project resources.

Background

Liaison psychiatry services provide assessment and treatment for people with co-existent physical and mental health problems (1-4). Such services are provided predominantly in the acute hospital setting in the United Kingdom, although more recently services have emerged to support the management of people with complex physical and mental health problems in primary as well as secondary care (5). Liaison psychiatry services have the potential to improve both the quality of care and overall outcomes for people with mental and physical health problems. There is also a suggestion that liaison psychiatry services in the acute hospital setting will produce cost savings by reducing length of stay, even though it is estimated that services see a small proportion (1-5%) of all patients admitted to acute beds (6-12). For these reasons, NHS England has invested in expanding liaison psychiatry services to acute hospitals (13, 14).

The research evidence has not been strong for the cost-effectiveness of liaison psychiatry services (15, 16) as opposed to evidence on the cost-effectiveness of some of the *individual interventions* used in those services. (17, 18). For that reason, more research is needed using robust designs derived from health services research. Claims for cost-effectiveness of liaison psychiatry go to the origins of the specialty before World War II. Individual components have been tested in Randomised Controlled Trials (RCTs), but there have been few attempts to judge the cost-effectiveness of whole services. Although it has been argued they can pay for themselves - the cost-offset debate of the 1980 and 1990s (19) - in truth the cost-effectiveness evidence for any liaison psychiatry service is limited. Holmes et al (20) identified only two RCTs, some smaller non-randomised studies include working age and older patients, and older and non-definitive work on cost-offsetting.

There are three main reasons why visiting the question now is timely.

First, cost pressures in the NHS and the emergence of commissioning led by Clinical Commissioning Groups (CCGs) will continue to lead to re-profiling of services and especially attempts to reduce unnecessary hospital costs. Work on developing and implementing risk stratification models are an illustration and it is interesting that many of these models identify co-morbid physical and mental health problems as a risk, both for increased healthcare costs and for the main driver of such costs which is unscheduled hospital admission. A study from Birmingham describing the evaluation of a rapid assessment, intervention and discharge service (previously widely known by the acronym RAID) was widely promoted and is leading to commissioning of similar services that will be hoped to reduce costs (21, 22). There were however substantial problems with that evaluation: it reported only on the first 9 months of delivery of a new service; it used a simple before and after design; it compared outcomes between referred and a matched group of non-referred patients in only 79 cases with minimal matching that cannot have dealt with indication bias; and much of the benefit was attributed to so-called indirect liaison cases who were not in fact seen by the service but assumed to benefit

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2 by its existence in the hospital. Other 'RAID'-like services have also reported large savings in cost or
3 reductions in hospital use following implementation (23, 24). So a key answer to the question of why this
4 research is needed now is the pressing need to confirm or refute the very striking claims made for similar
5 services, but using larger numbers and more robust research methods.
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10 Second, there is a danger of losing sight of the other main functions of liaison psychiatry services, which
11 don't exist only to reduce costs in the general hospital but which are aimed at improving the wellbeing of
12 patients, some of whom are being treated entirely appropriately in the general hospital and happen to need
13 mental health service input because of the complexity of their problems.
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18 Third, and related to the second point above, service commissioning and provision will benefit from a more
19 standardised approach to service descriptors. Without more detailed knowledge about how to define the
20 service being commissioned and how to evaluate whether it is working to remit and to improve Health-
21 Related Quality of Life (HRQL) for patients, there is a risk of enthusiastic commissioning of services that look
22 superficially similar to each other and to a model reported as cost-effective, when in fact either at the time or
23 over a period after commissioning there are differences in staffing or referral patterns that invalidate the
24 original commissioning assumptions. An important function is served by studies that describe what patient
25 groups actually receive - what sort of service and in what numbers.
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33 This research is thus timely in exploring methods to evaluate the function and performance of liaison
34 psychiatry services.
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38 There are, however, challenges in conducting such research.
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41 First, defining exposure to liaison psychiatry is difficult because there is substantial heterogeneity in the
42 composition, purpose and size of liaison psychiatry services. For example, a recent survey conducted in
43 England (25) found that just over half of the services provided a 24 hour 7-day service and only a third ran
44 specialist outpatient clinics. Most of the services provided cover of acute hospital wards and emergency
45 department and nearly all services were multidisciplinary, but staff mix varied such that about a third
46 employed less than one fulltime equivalent of a consultant in psychiatry. Only a third of services had
47 separate teams for older adults and adults of working age. These differences were not fully explained by
48 variation in acute hospital characteristics. Also, the mechanism by which liaison psychiatry services might
49 produce improved patient and organisational outcomes is unclear – for example, with some suggesting that
50 the main benefit is by securing rapid discharge to community-based services, while others emphasise the
51 specialist nature of shared in-patient management or of outpatient clinics provided by the service.
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2 Second, defining service outcomes is difficult because there is also substantial heterogeneity in the patient
3 populations seen in liaison services. For example, service outcomes (and performance indicators) will not be
4 the same for somebody seen in the emergency department after an act of self-harm, an older person with
5 post-operative agitated behavior seen on a surgical ward, or somebody with chronic unexplained pain
6 referred from a pain clinic.
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11 To evaluate the impact of liaison psychiatry services on the outcomes of patients in acute hospital settings,
12 we therefore need to be able to do three things. *Patients* attending selected hospitals need to be
13 characterized with respect to their physical and mental health. The prognosis for any given mental health
14 problem is strongly influenced by the prior history of mental disorder, so the nature of the psychiatric
15 problem needs to be described not just at the time of admission but in the preceding months. This
16 longitudinal picture can only be determined reliably and for all patients in any sample by the use of routine
17 data from primary care. Patient *healthcare contact* in both primary and secondary care services needs to be
18 recorded. And *outcomes* need to be identified beyond the immediate spell in hospital. The heterogeneity of
19 both patient population and service exposures requires a large study in terms of number of hospitals and
20 patients.
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30 In addition to these measurement problems, there is a challenge in choosing a robust research design. There
31 have been several RCTs showing the effectiveness of individual components of liaison services, but an
32 individually-randomised RCT of a whole service configuration would be impractical. The *heterogeneity of*
33 *case mix* even in simpler services will require numbers beyond what could be reasonably recruited, and there
34 are major challenges in obtaining a large representative sample when individual consent is required. Because
35 many patients seen by liaison psychiatry services lack mental capacity at the time of service contact, an
36 individually-consented study is not feasible and an individually-randomised RCT would not in any case
37 answer the service-level question.
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45 We also considered a cluster RCT of different liaison services. *Heterogeneity of service provision*, as identified
46 in our national survey of services in England, would make such a study prohibitively large.
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50 For these reasons, our view is that a large-scale observational study based upon analysis of *routinely-*
51 *collected NHS data* and which is not predicated on individual patient consent is the best option.
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54 **Methods**

55 ***Study design***

56 Retrospective cohort design, comparing outcomes for patients admitted to hospital and seen by a liaison
57 psychiatry service with two control groups – the first is a patient group who were admitted to the same
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1 hospital in the same study period and matched on hospital inpatient and primary care data, but were not
2 seen by the liaison psychiatry service. Because such a design could not entirely exclude confounding by
3 indication, we will use a second matched patient group who had been admitted to a different hospital
4 without a liaison psychiatry service in the same study period. This second group will also be matched using
5 data from hospital and primary care records; however they will not have been selected on the basis of
6 whether the responsible (acute hospital) consultant had made a decision about liaison psychiatry referral.
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13 ***Aims and objectives***

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15 The aim of the study described in this paper is to examine care pathways for the main target populations of
16 liaison psychiatry services and estimate the outcomes and costs associated with care. Specifically, we will:
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20 1. Use routinely-collected NHS data to identify patients referred to study services and matched comparison
21 patients who were not referred, with the aim of comparing within and between hospitals the effect of
22 referral or non-referral of patients with similar characteristics.
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26 2. Estimate the cost of the care pathways of patients referred to liaison psychiatry services, and the matched
27 comparison patient groups, and the main determinants of those costs over 12 months after an index
28 hospital episode.
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34 We will characterise patients according to their contact with liaison psychiatry services: referrals to the liaison
35 psychiatry service from acute (general hospital) sources and a matched sample of cases from the same
36 sources who were not referred. We will compare outcomes for certain marker conditions in different liaison
37 service configurations.
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42 This study represents one component (Work Stream 2) of a wider project, LP MAESTRO (25), designed to
43 evaluate the cost-effectiveness and efficiency of particular configurations of liaison psychiatry service.
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46 ***Data sources***

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48 Patient data that are relevant to the study are routinely-collected by clinicians and healthcare professionals to
49 inform patient care. Such data are collected independently by the organisations that provide different
50 services to patients, and only those variables that are required to fulfil the purpose(s) of these services are
51 included. A limited number of standardised datasets are collected from organisations that provide care and
52 are aggregated at national-level by organisations, such as NHS Digital. Some of these datasets (or
53 derivatives) are made available for research purposes. However, no single organisation can currently provide
54 the data that is required for the study, so linkage is essential.
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2 Hospital Episode Statistics (HES) (27) is a database controlled by NHS Digital that contains patient data
3 relating to emergency department, inpatient and outpatient episodes for NHS hospitals in England. Episodes
4 represent discrete periods of care under a particular consultant. Episodes can be combined into spells to
5 represent the period of care from admission to discharge. HES is derived from the Commissioning Data Set
6 (CDS) (28), which is supplied to NHS Digital by organisations that provide NHS services to facilitate
7 monitoring and payment. Patients can opt-out of the inclusion of their *confidential patient information* in
8 datasets which are made available by NHS Digital for purposes beyond care, such as HES, through the
9 national opt-out programme (29). HES is an important source of data relating to health service interaction in
10 secondary care. There are three significant limitations that are relevant to this study.
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18 Firstly, referral to liaison psychiatry services cannot be reliably determined from HES. A new episode is not
19 generated by such a referral - the patient remains within the care of the acute hospital consultant - and
20 contact with a different consultant-led team in liaison psychiatry is not represented within an episode.
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24 Secondly, it is suggested that mental health diagnoses recorded in routinely-collected NHS data, such as
25 HES, exhibit variable accuracy with respect to the true diagnosis (30).
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29 Thirdly, patient interactions with primary care services are not included in HES. Such data are required to
30 match patients by defined characteristics and to determine the care delivered in primary care following a
31 general hospital admission that leads to a liaison psychiatry referral.
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35 To address the first limitation, clinical databases controlled by the mental health trusts that provide liaison
36 psychiatry services will be used. Such databases contain patient data relating to care provided by liaison
37 psychiatry services and can be used in conjunction with HES data to determine whether a patient was
38 referred to a liaison psychiatry service during a hospital admission. The main challenges with the use of such
39 databases are data quality and the heterogeneous processes by which data access is negotiated and
40 administered within different organisations.
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48 To address the second and third limitation, data relating to primary care is required for each patient.
49 Although the Clinical Practice Research Datalink (CPRD) database (31) is widely used for primary care
50 research in the United Kingdom, it has a major drawback for this study – limited numbers and geographical
51 coverage of participating primary care organisations at the time of study design. Instead ResearchOne (32), a
52 research database controlled by The Phoenix Partnership will be used. ResearchOne contains patient data
53 relating to primary care provided by organisations using the SystemOne clinical information system (33).
54 SystemOne (34%) and EMIS (34) (56%) are the most prevalent clinical information systems used by
55 organisations in general practice (35). Therefore, many of the patients with episodes in the HES data can be
56 expected to have data relating to their primary care collected by organisations that use SystemOne.
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2 ResearchOne contains data for a subset of these patients – patients who: i) are registered to organisations
3 that use SystmOne and have opted-in to participation in ResearchOne, and ii) have not individually opted-
4 out of participation in ResearchOne. The main challenge with the use of ResearchOne is the inability to
5 determine *a priori* the numbers and geographical coverage of organisations that provide primary care to
6 patients attending the hospitals chosen for the study, and the resultant ability to match HES data to
7 corresponding ResearchOne data for each patient.
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13 Patient data from these three sources will be linked to construct patient care pathways that span primary and
14 secondary care settings. Linkage will be undertaken by NHS Digital. Each data source will generate two
15 unique references for each patient: i) a pseudonym - generated by applying a one-way cryptographic hash
16 function (SHA-512) to an input that comprises a cryptographic salt and their NHS number, and ii) a source-
17 specific identifier. For a patient with a given NHS number, each data source will generate the same
18 pseudonym but a different source-specific identifier. Both the pseudonym and source-specific identifier
19 generated for each patient will be specific to the study. Pseudonyms will be used by NHS Digital to: i)
20 communicate to data sources those patients for whom data is required, and ii) generate mappings between
21 the different source-specific identifiers for each patient. Data sources will provide the required patient data
22 to the research team, including only the source-specific identifier as the unique reference for each patient.
23 The mappings generated by NHS Digital will be provided to the research team and used to determine the
24 data that relates to each patient across the data received from the different sources.
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34 **Data extraction**

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37 Based on the results from earlier stages of the LP MAESTRO project, we will identify at least two and up to six
38 configurations that best represent patterns of liaison psychiatry service across England. We will sample
39 purposively to obtain 2-4 services of each type (depending upon availability). Data will be extracted for
40 patients attending the hospitals with these services in the index period (financial year 2013/14) and also for
41 patients attending hospitals identified as not having a liaison psychiatry service in the same period.
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47 Relevant variables extracted for each patient from the sources will include demographic variables (e.g. age,
48 carer support, Index of Multiple Deprivation – a measure of locality deprivation), clinical variables (e.g.
49 diagnosis, medications) and health service utilisation variables (e.g. inpatient days, GP appointments, major
50 procedures). One of the novelties of our approach is the use of variables obtained from primary and
51 secondary care settings to tackle the substantial challenge that comes from indication bias; for example we
52 will use variables obtained from ResearchOne to define healthcare utilisation in primary care for the year
53 before referral (2013), as a way of ensuring that outcomes in the year after referral (2015) are not attributed
54 to easily identifiable pre-existing characteristics (case complexity) that are confounded with likelihood of
55 referral.
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3 Patient care pathways for patients attending hospitals using liaison psychiatry services in each configuration
4 will be constructed to provide a view of health and healthcare across both primary and secondary care.
5 Pathways will be constructed for patients for a period of 12 months following their index (first) hospital
6 admission in the index period. The cost of each pathway to the health care sector will then be calculated
7 using national data sources (see below). We will adopt a whole system perspective in order to determine if
8 there is an association between the configuration of liaison psychiatry services and health care utilisation by
9 patients. Metrics including emergency admissions, occupied bed days and length of stay will be analysed by
10 age band.
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17 **Data analysis**

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20 We will build a standard regression model to estimate the relation between health care utilisation and key
21 variables capturing the configuration of liaison psychiatry services. The dependent variable in this model will
22 therefore be the total costs of health care utilisation derived from factors such as inpatient days, readmission
23 rates, ED attendances and GP visits combined with reference costs. Costs will be valued using national
24 sources, where possible including the Department of Health Reference Costs (36) and Personal Social
25 Services Research Institute (PSSRU) Costs for Health and Social Care. (37). Where these are not available,
26 local costs will be assigned. The quantum of the liaison service provision will be captured by already
27 collected data related to structure and process; for example, staffing levels and contact time after referral.
28 We will adjust for referral indication bias, either by matching for co-variates or by propensity scoring.
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37 Sample size is difficult to estimate because we have so little available data on outcomes for different service
38 types and different patient groups. Suppose we identify six main service configurations and recruit two
39 liaison services for each (total n=12). For less common conditions we might expect to see one referral per
40 week per service = 100 in total in the year. For more common conditions we might perhaps see one referral
41 per day or 600-800 in the year. These numbers will allow us to estimate the costs and cost-effectiveness of
42 liaison services with substantially greater precision than has been achieved to date – for example by the RAID
43 evaluation.
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50 The way in which components of general hospital, general mental health and liaison services interact with
51 each other is complex and a key part of the project will be to determine how to capture this complexity into a
52 set of measures for inclusion in the model.
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55 We will carry out exploratory incremental cost effectiveness analyses using economic evaluation techniques
56 and decision analysis modelling. The model will rely on the retrospectively estimated healthcare costs and
57 the characteristics at hospital, service and patient-level. Given the nature of the data available, the absence
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2 of measures such as Quality of Life measures and the heterogeneous nature of the population, we will
3 explore the use of a range of variables including length of stay, readmission and mortality to assess
4 effectiveness. Thus the analyses will be informed by earlier work packages in the LP-MAESTRO project. We
5 will however also follow the guidance from the National Institute for Clinical Excellence (NICE) for methods
6 for technology appraisal (38). We will adopt a whole system perspective and compare cost and effectiveness
7 of the "referred" group over the matched group. However, whilst it is clear that some aspects of an
8 exploratory model (or indeed models) may be specified in advance, for example, the perspective of the
9 economic evaluation which will be the health service provider and the comparator which will be usual care,
10 other aspects will be dependent upon the shape of the services and the populations they engage with.

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12 At this point we are unable to specify the time horizon of the decision analysis model evaluating the long-
13 term cost-effectiveness of liaison services. We will look to a long-term model and use NICE recommended
14 discount rates for costs and outcomes. The model itself is likely to be Markov or semi-Markov. Sensitivity
15 analyses will be undertaken in line with those recommended for this type of modelling (39). Presentation of
16 the analysis or analyses will include incremental cost-effectiveness ratios (ICERs), cost-effectiveness
17 acceptability curves and net monetary benefit estimates. In addition, we will undertake a value of
18 information (VOI) analysis (40).

19 20 ***Patient and Public Involvement***

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22 The study has a Patient and Public Involvement (PPI) representative on the Study Steering Committee that
23 oversees the management of the research.

24 25 ***Ethics and governance***

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27 The study is funded by the National Institute of Health Research under the Health Service and Delivery
28 Research programme (REF: 13/58/08) and is sponsored by the University of Leeds. The study is based at the
29 Leeds Institute of Health Sciences within the University of Leeds and will use the Information Governance
30 Toolkit (IGT) compliant infrastructure at the Leeds Institute of Clinical Trials Research (REF: ECC0010).

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32 To simplify the documentation provided to underpin ethics and governance processes, the study has been
33 partitioned into distinct phases. Each phase is characterized by the use of a specific combination of data
34 sources to construct care pathways for patients attending a particular hospital or set of hospitals. Phase 1 is
35 characterized by the use of data from HES and ResearchOne *only* to construct care pathways for patients
36 attending hospitals *without* a liaison psychiatry service. A summary of the ethics and governance processes
37 undertaken for Phase 1 is provided below.

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2 Phase 1 was submitted to the NHS Research Ethics Committee (North of Scotland) on 23rd February 2016
3 (REF: 16/NS/0025). The application was reviewed in a meeting held on the 10th March 2016 and received a
4 favorable ethical opinion on 15th March 2016. Favorable ethical opinion was contingent on obtaining
5 management permission from the hospitals whose patients were to be included in the HES data.
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7 Management permission was received for 8 of the 11 hospitals by a stated deadline (15th December 2016)
8 and Phase 1 proceeded based on the use of HES data from these 8 hospitals only.
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14 Phase 1 was also submitted to the Confidentiality Advisory Group (CAG) (41) at the Health Research Authority
15 on 23rd February 2016 (REF: 16/CAG/0037) to determine whether the study required Section 251 support
16 under Regulation 5 of the Health Service (Control of Patient Information) Regulations 2002 (42). The
17 application was reviewed in a meeting on 21st April 2016 and was deferred pending the receipt of further
18 information in relation to the linkage process from the research team. Further information was supplied and
19 CAG provided a decision on 19th July 2016 that Section 251 support was not required "*on the basis that there*
20 *is no disclosure of patient identifiable data without consent*".
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27 Based on favorable ethical opinion and a decision from CAG that Section 251 support was not required,
28 approval in principle for Phase 1 was provided by TPP on 11th October 2016. Data requests were submitted
29 to NHS Digital on 16th December 2016 (REF: NIC-77953) and TPP on 22nd February 2017. Supporting
30 evidence documents were provided with these requests, which included confirmation of favorable ethical
31 opinion, confirmation of the CAG decision on Section 251 support, and details of the technical and
32 organisational safeguards in place at the data controller and processors. Organisational safeguards included
33 a Data Processing Agreement established between University of Leeds and TPP to cover the data processing
34 activities within Phase 1. The application was reviewed by the Independent Group Advising on the Release of
35 Data (IGARD) (43) at NHS Digital on 20th March 2018. Further information was requested from the project
36 team by IGARD, which was subsequently supplied, and a recommendation to approve the application was
37 provided in a meeting on 26th April 2018. A Data Sharing Agreement (DSA) was established between the
38 University of Leeds and NHS Digital for Phase 1 on 26th April 2018, which was underpinned by the pre-
39 existing Data Sharing Framework Contact between the University of Leeds and NHS Digital (REF: CON-
40 315426-K3W7R).
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52 Data were supplied by NHS Digital on 16th November 2018 and the remaining data from NHS Digital and TPP
53 are currently awaited.
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56 **Discussion**

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58 Studies based on the linkage of routinely-collected NHS data enable the generation of evidence regarding
59 the cost-effectiveness and efficiency of health services, where alternative study designs such as RCTs or other
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2 individually-consented study designs would be infeasible. Health service commissioners can be provided
3 with robust evidence to underpin decisions regarding health services and interventions – in this case relating
4 to the cost-effectiveness and efficiency of different liaison psychiatry configurations for specified target
5 populations – where previously there may have been limited or no evidence. The findings of this study will
6 evaluate the impact of acute inpatient hospital work carried out by liaison teams, and does not cover work
7 undertaken in the Emergency Department, outpatient or primary care setting. The findings, however, will be
8 highly relevant, as previous claims for cost savings resulting from the implementation of liaison services have
9 been primarily based on their inpatient hospital work.

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17 Studies such as this present technical, ethical and legal challenges. Study designs should consider such
18 challenges from the start, including their implications for the validity and generalisability of insights and for
19 project resources. Experience from LP-MAESTRO demonstrates that significant resources are required to
20 design and communicate a research protocol in the manner that satisfies the different project stakeholders,
21 including research ethics committees, data controllers, regulatory bodies and data access committees.
22 Different stakeholders are focused on their specific remit and require communication of the research
23 protocol in accordance with that remit. Moreover, different stakeholders may comprise of decision-makers
24 from different disciplines and require the research protocol to be communicated at differing levels of
25 abstraction to ensure adequate comprehension. This issue of communication between disciplines and the
26 potential for misinterpretation is highlighted in a recent Nuffield foundation report (44).

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35 The project described here is both technically feasible and consistent with current legislative and ethical
36 frameworks applicable to the use of health data for research purposes. The main practical challenges reside
37 in the communication with, negotiation between, and coordination of different stakeholders as outlined
38 above.
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List of Abbreviations

RCTs:	Randomised Controlled Trials
CCGs:	Clinical Commissioning Groups
HRQL:	Health-Related Quality of Life
HES:	Hospital Episode Statistics
CDS:	Commissioning Data Set
CPRD:	Clinical Practice Research Datalink
PSSRU:	Personal Social Services Research Institute
NICE:	National Institute for Clinical Excellence
VOI:	Value of Information
IGT:	Information Governance Toolkit
CAG:	Confidentiality Advisory Group
IGARD:	Independent Group Advising on the Release of Data
DSA:	Data Sharing Agreement
TPP:	The Phoenix Partnership

Declarations***Ethics approval and consent to participate***

Favourable ethical opinion has been obtained from the NHS Research Ethics Committee (North of Scotland) (REF: 16/NS/0025) for Work Stream 2 (Phase 1) of the LP-MAESTRO study.

Individual patient consent will not be feasible for this study. Favourable ethical opinion was obtained from the NHS Research Ethics Committee (North of Scotland) (REF: 16/NS/0025) for a study protocol where individual patient consent was not obtained. The Confidentiality Advisory Group at the Health Research Authority determined that Section 251 approval under Regulation 5 of the Health Service (Control of Patient Information) Regulations 2002 was not required for the study "*on the basis that there is no disclosure of patient identifiable data without consent*" (REF: 16/CAG/0037).

Consent for publication

Not applicable.

Availability of data and material

Not applicable.

Competing interests

CS is Director of PrivacyForge Limited. All other authors declare that they have no competing interests.

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Authors' contributions

CS, JH, RW, EG, PT, MC, CCM, MF, CH, ST, and AH contributed to the design of the study protocol. AH, JH and CS authored the manuscript. CS, JH, RW, EG, PT, MC, CCM, MF, CH, ST, and AH contributed to the revision of the manuscript and approved the final version.

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BMJ Open

Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes - LP- MAESTRO: a protocol

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2 **Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes -**
3 **LP- MAESTRO: a protocol**
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Liaison Psychiatry - Measurement and Evaluation of Service Types, Referral patterns and Outcomes - LP- MAESTRO: a protocol

Abstract

Introduction

We describe the protocol for a project that will use linkage of routinely-collected NHS data to answer a question about the nature and effectiveness of liaison psychiatry services in acute hospitals in England.

Methods and analysis

The project will use three data sources: i) Hospital Episode Statistics (HES), a database controlled by NHS Digital that contains patient data relating to emergency department, inpatient and outpatient episodes at hospitals in England; ii) ResearchOne, a research database controlled by The Phoenix Partnership (TPP) that contains patient data relating to primary care provided by organisations using the SystmOne clinical information system; and iii) clinical databases controlled by mental health trusts that contain patient data relating to care provided by liaison psychiatry services. We will link patient data from these sources to construct care pathways for patients who have been admitted to a particular hospital and determine those patients that have been seen by a liaison psychiatry service during their admission.

Patient care pathways will form the basis of a matched cohort design to test the effectiveness of liaison intervention. We will combine health care utilisation within care pathways using cost figures from national databases. We will compare the cost of each care pathway and the impact of a broad set of health-related outcomes to obtain preliminary estimates of cost-effectiveness for liaison psychiatry services. We will carry out an exploratory incremental cost-effectiveness analysis from a whole system perspective.

Ethics and dissemination

Individual patient consent will not be feasible for this study. Favourable ethical opinion has been obtained from the NHS Research Ethics Committee (North of Scotland) (REF: 16/NS/0025) for Work Stream 2 (Phase 1) of the LP-MAESTRO study. The Confidentiality Advisory Group at the Health Research Authority determined that Section 251 approval under Regulation 5 of the Health Service (Control of Patient Information) Regulations 2002 was not required for the study "on the basis that there is no disclosure of patient identifiable data without consent" (REF: 16/CAG/0037).

Results of the study will be published in academic journals in health services research and mental health. Details of the study methodology will also be published in an academic journal. Discussion papers will be authored for health service commissioners.

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Keywords

Liaison psychiatry, routinely-collected NHS data, data linkage, care pathways

Strengths and limitations of this study

- Study designs based on the linkage of routinely-collected NHS data enable the generation of evidence regarding the cost-effectiveness and efficiency of health services, where alternative study designs such as RCTs or other individually-consented study designs would be infeasible.
- Whilst our study will evaluate the impact of acute inpatient hospital work carried out by liaison teams, and will not cover work undertaken in the Emergency Department, outpatient or primary care setting, the findings will be highly relevant, as previous claims for cost savings resulting from the implementation of liaison services have been primarily based on their inpatient hospital work.
- Study designs based on the linkage of routinely-collected NHS data present technical, ethical and legal challenges which must be considered from the start, including their implications for the validity and generalisability of insights and for project resources.

Introduction

Liaison psychiatry services provide assessment and treatment for people with co-existent physical and mental health problems (1-4). Such services are provided predominantly in the acute hospital setting in the United Kingdom, although more recently services have emerged to support the management of people with complex physical and mental health problems in primary as well as secondary care (5). Liaison psychiatry services have the potential to improve both the quality of care and overall outcomes for people with mental and physical health problems. There is also a suggestion that liaison psychiatry services in the acute hospital setting will produce cost savings by reducing length of stay, even though it is estimated that services see a small proportion (1-5%) of all patients admitted to acute beds (6-12). For these reasons, NHS England has invested in expanding liaison psychiatry services to acute hospitals (13, 14).

The research evidence has not been strong for the cost-effectiveness of liaison psychiatry services (15, 16) as opposed to evidence on the cost-effectiveness of some of the *individual interventions* used in those services. (17, 18). For that reason, more research is needed using robust designs derived from health services research. Claims for cost-effectiveness of liaison psychiatry go to the origins of the specialty before World War II. Individual components have been tested in Randomised Controlled Trials (RCTs), but there have been few attempts to judge the cost-effectiveness of whole services. Although it has been argued they can pay for themselves - the cost-offset debate of the 1980 and 1990s (19) - in truth the cost-effectiveness evidence for any liaison psychiatry service is limited. Holmes et al (20) identified only two RCTs, some smaller non-randomised studies include working age and older patients, and older and non-definitive work on cost-offsetting.

There are three main reasons why visiting the question now is timely.

First, cost pressures in the NHS and the emergence of commissioning led by Clinical Commissioning Groups (CCGs) will continue to lead to re-profiling of services and especially attempts to reduce unnecessary hospital costs. Work on developing and implementing risk stratification models are an illustration and it is interesting that many of these models identify co-morbid physical and mental health problems as a risk, both for increased healthcare costs and for the main driver of such costs which is unscheduled hospital admission. A study from Birmingham describing the evaluation of a rapid assessment, intervention and discharge service (previously widely known by the acronym RAID) was widely promoted and is leading to commissioning of similar services that will be hoped to reduce costs (21, 22). There were however substantial problems with that evaluation: it reported only on the first 9 months of delivery of a new service; it used a simple before and after design; it compared outcomes between referred and a matched group of non-referred patients in only 79 cases with minimal matching that cannot have dealt with indication bias; and much of the benefit was attributed to so-called indirect liaison cases who were not in fact seen by the service but assumed to benefit

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2 by its existence in the hospital. Other 'RAID'-like services have also reported large savings in cost or
3 reductions in hospital use following implementation (23, 24). So a key answer to the question of why this
4 research is needed now is the pressing need to confirm or refute the very striking claims made for similar
5 services, but using larger numbers and more robust research methods.
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10 Second, there is a danger of losing sight of the other main functions of liaison psychiatry services, which
11 don't exist only to reduce costs in the general hospital but which are aimed at improving the wellbeing of
12 patients, some of whom are being treated entirely appropriately in the general hospital and happen to need
13 mental health service input because of the complexity of their problems.
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18 Third, and related to the second point above, service commissioning and provision will benefit from a more
19 standardised approach to service descriptors. Without more detailed knowledge about how to define the
20 service being commissioned and how to evaluate whether it is working to remit and to improve Health-
21 Related Quality of Life (HRQL) for patients, there is a risk of enthusiastic commissioning of services that look
22 superficially similar to each other and to a model reported as cost-effective, when in fact either at the time or
23 over a period after commissioning there are differences in staffing or referral patterns that invalidate the
24 original commissioning assumptions. An important function is served by studies that describe what patient
25 groups actually receive - what sort of service and in what numbers.
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33 This research is thus timely in exploring methods to evaluate the function and performance of liaison
34 psychiatry services.
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38 There are, however, challenges in conducting such research.
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41 First, defining exposure to liaison psychiatry is difficult because there is substantial heterogeneity in the
42 composition, purpose and size of liaison psychiatry services. For example, a recent survey conducted in
43 England (25) found that just over half of the services provided a 24 hour 7-day service and only a third ran
44 specialist outpatient clinics. Most of the services provided cover of acute hospital wards and emergency
45 department and nearly all services were multidisciplinary, but staff mix varied such that about a third
46 employed less than one fulltime equivalent of a consultant in psychiatry. Only a third of services had
47 separate teams for older adults and adults of working age. These differences were not fully explained by
48 variation in acute hospital characteristics. Also, the mechanism by which liaison psychiatry services might
49 produce improved patient and organisational outcomes is unclear – for example, with some suggesting that
50 the main benefit is by securing rapid discharge to community-based services, while others emphasise the
51 specialist nature of shared in-patient management or of outpatient clinics provided by the service.
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2 Second, defining service outcomes is difficult because there is also substantial heterogeneity in the patient
3 populations seen in liaison services. For example, service outcomes (and performance indicators) will not be
4 the same for somebody seen in the emergency department after an act of self-harm, an older person with
5 post-operative agitated behavior seen on a surgical ward, or somebody with chronic unexplained pain
6 referred from a pain clinic.
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11 To evaluate the impact of liaison psychiatry services on the outcomes of patients in acute hospital settings,
12 we therefore need to be able to do three things. *Patients* attending selected hospitals need to be
13 characterized with respect to their physical and mental health. The prognosis for any given mental health
14 problem is strongly influenced by the prior history of mental disorder, so the nature of the psychiatric
15 problem needs to be described not just at the time of admission but in the preceding months. This
16 longitudinal picture can only be determined reliably and for all patients in any sample by the use of routine
17 data from primary care. Patient *healthcare contact* in both primary and secondary care services needs to be
18 recorded. And *outcomes* need to be identified beyond the immediate spell in hospital. The heterogeneity of
19 both patient population and service exposures requires a large study in terms of number of hospitals and
20 patients.
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30 In addition to these measurement problems, there is a challenge in choosing a robust research design. There
31 have been several RCTs showing the effectiveness of individual components of liaison services, but an
32 individually-randomised RCT of a whole service configuration would be impractical. The *heterogeneity of*
33 *case mix* even in simpler services will require numbers beyond what could be reasonably recruited, and there
34 are major challenges in obtaining a large representative sample when individual consent is required. Because
35 many patients seen by liaison psychiatry services lack mental capacity at the time of service contact, an
36 individually-consented study is not feasible and an individually-randomised RCT would not in any case
37 answer the service-level question.
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45 We also considered a cluster RCT of different liaison services. *Heterogeneity of service provision*, as identified
46 in our national survey of services in England, would make such a study prohibitively large.
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50 For these reasons, our view is that a large-scale observational study based upon analysis of *routinely-*
51 *collected NHS data* and which is not predicated on individual patient consent is the best option.
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54 **Methods and analysis**

55 **Study design**

56 Retrospective cohort design, comparing outcomes for patients admitted to hospital and seen by a liaison
57 psychiatry service with two control groups – the first is a patient group who were admitted to the same
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2 hospital in the same study period and matched on hospital inpatient and primary care data, but were not
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4 seen by the liaison psychiatry service. Because such a design could not entirely exclude confounding by
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6 indication, we will use a second matched patient group who had been admitted to a different hospital
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8 without a liaison psychiatry service in the same study period. This second group will also be matched using
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10 data from hospital and primary care records; however they will not have been selected on the basis of
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12 whether the responsible (acute hospital) consultant had made a decision about liaison psychiatry referral.

13 ***Aims and objectives***

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15 This study arises from a commissioning call by the UK's National Institute for Health Research and represents
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17 one component (Work Stream 2) of the wider project, LP-MAESTRO (26), which is designed to evaluate the
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19 cost-effectiveness and efficiency of liaison psychiatry service provision in the UK. The aim of the study
20
21 described in this paper is to examine care pathways for the main target populations of liaison psychiatry
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23 services and estimate the outcomes and costs associated with care. Specifically, we will:

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25 1. Use routinely-collected NHS data to identify patients referred to specific liaison psychiatry services and
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27 matched comparison patients who were not referred, with the aim of comparing within and between
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29 hospitals the effect of referral or non-referral of patients with similar characteristics.
- 30
31 2. Estimate the cost of the care pathways of patients referred to liaison psychiatry services, and the matched
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33 comparison patient groups, and the main determinants of those costs over 12 months after an index
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35 hospital episode.

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38 We will characterise patients according to their contact with liaison psychiatry service, for example reason for
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40 referral, scheduled or urgent referral, and mental health diagnosis. We will determine those patients who
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42 were referred to liaison psychiatry services from acute (general hospital) sources, and a matched sample of
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44 cases from the same sources who were not referred. We will compare outcomes for certain marker
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46 conditions (such as mental-physical comorbidity, acute behavioural disturbance, cognitive
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48 impairment/dementia) in different liaison service configurations.

49 ***Data sources***

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51 Patient data that are relevant to the study are routinely-collected by clinicians and healthcare professionals to
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53 inform patient care. Such data are collected independently by the organisations that provide different
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55 services to patients, and only those variables that are required to fulfil the purpose(s) of these services are
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57 included. A limited number of standardised datasets are collected from organisations that provide care and
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59 are aggregated at national-level by organisations, such as NHS Digital. Some of these datasets (or
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derivatives) are made available for research purposes. However, no single organisation can currently provide the data that is required for the study, so linkage is essential.

Hospital Episode Statistics (HES) (27) is a database controlled by NHS Digital that contains patient data relating to emergency department, inpatient and outpatient episodes for NHS hospitals in England. Episodes represent discrete periods of care under a particular consultant. Episodes can be combined into spells to represent the period of care from admission to discharge. HES is derived from the Commissioning Data Set (CDS) (28), which is supplied to NHS Digital by organisations that provide NHS services to facilitate monitoring and payment. Patients can opt-out of the inclusion of their *confidential patient information* in datasets which are made available by NHS Digital for purposes beyond care, such as HES, through the national opt-out programme (29). HES is an important source of data relating to health service interaction in secondary care. There are three significant limitations that are relevant to this study.

Firstly, referral to liaison psychiatry services cannot be reliably determined from HES. A new episode is not generated by such a referral - the patient remains within the care of the acute hospital consultant - and contact with a different consultant-led team in liaison psychiatry is not represented within an episode.

Secondly, it is suggested that mental health diagnoses recorded in routinely-collected NHS data, such as HES, exhibit variable accuracy with respect to the true diagnosis (30).

Thirdly, patient interactions with primary care services are not included in HES. Such data are required to match patients by defined characteristics and to determine the care delivered in primary care following a general hospital admission that leads to a liaison psychiatry referral.

To address the first limitation, clinical databases controlled by the mental health trusts that provide liaison psychiatry services will be used. Such databases contain patient data relating to care provided by liaison psychiatry services and can be used in conjunction with HES data to determine whether a patient was referred to a liaison psychiatry service during a hospital admission. The main challenges with the use of such databases are data quality and the heterogeneous processes by which data access is negotiated and administered within different organisations.

To address the second and third limitation, data relating to primary care is required for each patient. Although the Clinical Practice Research Datalink (CPRD) database (31) is widely used for primary care research in the United Kingdom, it has a major drawback for this study – limited numbers and geographical coverage of participating primary care organisations at the time of study design. Instead ResearchOne (32), a research database controlled by The Phoenix Partnership will be used. ResearchOne contains patient data relating to primary care provided by organisations using the SystemOne clinical information system (33).

1
2 SystmOne (34%) and EMIS (34) (56%) are the most prevalent clinical information systems used by
3 organisations in general practice (35). Therefore, many of the patients with episodes in the HES data can be
4 expected to have data relating to their primary care collected by organisations that use SystmOne.
5
6 ResearchOne contains data for a subset of these patients – patients who: i) are registered to organisations
7 that use SystmOne and have opted-in to participation in ResearchOne, and ii) have not individually opted-
8 out of participation in ResearchOne. The main challenge with the use of ResearchOne is the inability to
9 determine *a priori* the numbers and geographical coverage of organisations that provide primary care to
10 patients attending the hospitals chosen for the study, and the resultant ability to match HES data to
11 corresponding ResearchOne data for each patient.
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18 Patient data from these three sources will be linked to construct patient care pathways that span primary and
19 secondary care settings. Linkage will be undertaken by NHS Digital. Each data source will generate two
20 unique references for each patient: i) a pseudonym - generated by applying a one-way cryptographic hash
21 function (SHA-512) to an input that comprises a cryptographic salt and their NHS number, and ii) a source-
22 specific identifier. For a patient with a given NHS number, each data source will generate the same
23 pseudonym but a different source-specific identifier. Both the pseudonym and source-specific identifier
24 generated for each patient will be specific to the study. Pseudonyms will be used by NHS Digital to: i)
25 communicate to data sources those patients for whom data is required, and ii) generate mappings between
26 the different source-specific identifiers for each patient. Data sources will provide the required patient data
27 to the research team, including only the source-specific identifier as the unique reference for each patient.
28 The mappings generated by NHS Digital will be provided to the research team and used to determine the
29 data that relates to each patient across the data received from the different sources.
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39 **Data extraction**

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42 Based on the results from earlier stages of the LP MAESTRO project, we will identify at least two and up to six
43 configurations that best represent patterns of liaison psychiatry service across England. Defining features of
44 such configurations will include for example: staff mix, availability of specialist teams (for example age-
45 related, self-harm), hours of service provided by the specialist team, and source of referrals (predominantly
46 ED, predominantly ward, specialist services and so on). We will sample purposively to obtain 2-4 services of
47 each type (depending upon availability). Data will be extracted for patients attending the hospitals with
48 these service elements in a 1 year index period and also for patients attending hospitals identified as not
49 having a liaison psychiatry service in the same period. Financial year 2013/2014 was selected as the index
50 period as it represented the latest complete year for which data was available from NHS Digital at the time of
51 study design. Numbers of A&E attendances and Inpatient admissions in the index period on which to
52 estimate sample size are not publicly available at hospital-level. However, numbers are published by NHS
53 Digital at trust-level (36, 37), where one trust operates one or more hospitals. These trust-level figures
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2 provide an indicative upper bound on the A&E attendances and Inpatient admissions that can be expected at
3 any hospital operated by that trust in a given year.
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7 Relevant variables extracted for each patient from the sources will include demographic variables (e.g. age,
8 carer support, Index of Multiple Deprivation – a measure of locality deprivation), clinical variables (e.g.
9 diagnosis, medications) and health service utilisation variables (e.g. inpatient days, GP appointments, major
10 procedures). One of the novelties of our approach is the use of variables obtained from primary and
11 secondary care settings to tackle the substantial challenge that comes from indication bias; for example we
12 will use variables obtained from ResearchOne to define healthcare utilisation in primary care for the year
13 before referral (2013), as a way of ensuring that outcomes in the year after referral (2015) are not attributed
14 to easily identifiable pre-existing characteristics (case complexity) that are confounded with likelihood of
15 referral.
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23 Patient care pathways for patients attending hospitals using liaison psychiatry services in each configuration
24 will be constructed to provide a view of health and healthcare across both primary and secondary care.
25 Pathways will be constructed for patients for a period of 12 months following their index (first) hospital
26 admission in the index period. The cost of each pathway to the health care sector will then be calculated
27 using national data sources (see below). We will adopt a whole system perspective in order to determine if
28 there is an association between the configuration of liaison psychiatry services and health care utilisation by
29 patients. Metrics including emergency admissions, occupied bed days and length of stay will be analysed by
30 age band.
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37 **Data analysis**

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40 We will build a standard regression model to estimate the relation between health care utilisation and key
41 variables capturing the configuration of liaison psychiatry services. The dependent variable in this model will
42 therefore be the total costs of any identified health care utilisation derived from factors such as inpatient
43 days, readmission rates, ED attendances and GP visits combined with reference costs. These reference costs
44 will be valued using national sources, including the Department of Health Reference Costs (38) and Personal
45 Social Services Research Institute (PSSRU) Costs for Health and Social Care. (39). Where these are not
46 available, local costs will be assigned. We will choose the most appropriate base year for the analysis and
47 adjust appropriately for the effects of inflation across years. The quantum of the liaison service provision will
48 be captured by already collected data related to structure and process; for example, staffing levels and
49 contact time after referral. We will adjust for referral indication bias, either by matching for co-variates or by
50 propensity scoring.
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2 Sample size is difficult to estimate because we have so little available data on outcomes for different service
3 types and different patient groups. Suppose we identify six main service configurations and recruit two
4 liaison services for each (total n=12). For less common conditions we might expect to see one referral per
5 week per service = 100 in total in the year. For more common conditions we might perhaps see one referral
6 per day or 600-800 in the year. These numbers will allow us to estimate the costs and cost-effectiveness of
7 liaison services with substantially greater precision than has been achieved to date – for example by the RAID
8 evaluation.
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15 The way in which components of general hospital, general mental health and liaison services interact with
16 each other is complex and a key part of the project will be to determine how to capture this complexity into a
17 set of measures for inclusion in the model.
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22 We (CH, ST) will carry out exploratory incremental cost effectiveness analyses using decision analysis
23 modelling. The model will rely on the retrospectively estimated healthcare costs of alternative care pathways
24 and the characteristics at hospital, service and patient-level. Given the nature of the data available, the
25 absence of measures such as Quality of Life measures and the heterogeneous nature of the population, we
26 will explore the use of a range of variables to assess effectiveness and evaluate the costs per length of stay,
27 per re-admission and per life years lost. The health economics analyses will be informed by earlier work
28 packages in the LP-MAESTRO project. We will however also follow the guidance from the National Institute
29 for Clinical Excellence (NICE) for methods for technology appraisal (40). However, whilst it is clear that some
30 aspects of an exploratory model (or indeed models) may be specified in advance, for example, the
31 perspective of the economic evaluation which will be the health service provider and the comparator which
32 will be usual care, other aspects will be dependent upon the shape of the services and the populations they
33 engage with.
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43 At this point we are unable to specify the time horizon of the decision analysis model evaluating the long-
44 term cost-effectiveness of liaison services. We will look to a long-term model and use NICE recommended
45 discount rates for costs. The model itself is likely to be Markov or semi-Markov. Sensitivity analyses will be
46 undertaken in line with those recommended for this type of modelling (41). Presentation of the analysis or
47 analyses will include incremental cost-effectiveness ratios (ICERs), cost-effectiveness acceptability curves and
48 net monetary benefit estimates. In addition, we will undertake a value of information (VOI) analysis (42).
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54 ***Patient and public involvement***

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57 The study has a Patient and Public Involvement (PPI) representative on the Study Steering Committee that
58 oversees the management of the research.
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Ethics and dissemination

The study is funded by the National Institute of Health Research under the Health Service and Delivery Research programme (REF: 13/58/08) and is sponsored by the University of Leeds. The study is based at the Leeds Institute of Health Sciences within the University of Leeds and will use the Information Governance Toolkit (IGT) compliant infrastructure at the Leeds Institute of Clinical Trials Research (REF: ECC0010).

To simplify the documentation provided to underpin ethics and governance processes, the study has been partitioned into distinct phases. Each phase is characterized by the use of a specific combination of data sources to construct care pathways for patients attending a particular hospital or set of hospitals. Phase 1 is characterized by the use of data from HES and ResearchOne *only* to construct care pathways for patients attending hospitals *without* a liaison psychiatry service. A summary of the ethics and governance processes undertaken for Phase 1 is provided below.

As described in the Introduction section, individual patient consent will not be feasible for this study.

Phase 1 was submitted to the NHS Research Ethics Committee (North of Scotland) on 23rd February 2016 (REF: 16/NS/0025). The application was reviewed in a meeting held on the 10th March 2016 and received a favorable ethical opinion on 15th March 2016. Favorable ethical opinion was contingent on obtaining management permission from the hospitals whose patients were to be included in the HES data. Management permission was received for 8 of the 11 hospitals by a stated deadline (15th December 2016) and Phase 1 proceeded based on the use of HES data from these 8 hospitals only.

Phase 1 was also submitted to the Confidentiality Advisory Group (CAG) (43) at the Health Research Authority on 23rd February 2016 (REF: 16/CAG/0037) to determine whether the study required Section 251 support under Regulation 5 of the Health Service (Control of Patient Information) Regulations 2002 (44). The application was reviewed in a meeting on 21st April 2016 and was deferred pending the receipt of further information in relation to the linkage process from the research team. Further information was supplied and CAG provided a decision on 19th July 2016 that Section 251 support was not required "*on the basis that there is no disclosure of patient identifiable data without consent*".

Based on favorable ethical opinion and a decision from CAG that Section 251 support was not required, approval in principle for Phase 1 was provided by TPP on 11th October 2016. Data requests were submitted to NHS Digital on 16th December 2016 (REF: NIC-77953) and TPP on 22nd February 2017. Supporting evidence documents were provided with these requests, which included confirmation of favorable ethical opinion, confirmation of the CAG decision on Section 251 support, and details of the technical and organisational safeguards in place at the data controller and processors. Organisational safeguards included

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2 a Data Processing Agreement established between University of Leeds and TPP to cover the data processing
3 activities within Phase 1. The application was reviewed by the Independent Group Advising on the Release of
4 Data (IGARD) (45) at NHS Digital on 20th March 2018. Further information was requested from the project
5 team by IGARD, which was subsequently supplied, and a recommendation to approve the application was
6 provided in a meeting on 26th April 2018. A Data Sharing Agreement (DSA) was established between the
7 University of Leeds and NHS Digital for Phase 1 on 26th April 2018, which was underpinned by the pre-
8 existing Data Sharing Framework Contact between the University of Leeds and NHS Digital (REF: CON-
9 315426-K3W7R).

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17 Data were supplied by NHS Digital on 16th November 2018 and the remaining data from NHS Digital and TPP
18 are currently awaited.
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22 Results of the study will be published in academic journals in health services research and mental health.
23 Details of the study methodology will also be published in an academic journal. Discussion papers will be
24 authored for health service commissioners.
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29 **Discussion**

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31 Studies based on the linkage of routinely-collected NHS data enable the generation of evidence regarding
32 the cost-effectiveness and efficiency of health services, where alternative study designs such as RCTs or other
33 individually-consented study designs would be infeasible. Health service commissioners can be provided
34 with robust evidence to underpin decisions regarding health services and interventions – in this case relating
35 to the cost-effectiveness and efficiency of different liaison psychiatry configurations for specified target
36 populations – where previously there may have been limited or no evidence. The findings of this study will
37 evaluate the impact of acute inpatient hospital work carried out by liaison teams, and does not cover work
38 undertaken in the Emergency Department, outpatient or primary care setting. The findings, however, will be
39 highly relevant, as previous claims for cost savings resulting from the implementation of liaison services have
40 been primarily based on their inpatient hospital work.
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50 Studies such as this present technical, ethical and legal challenges. Study designs should consider such
51 challenges from the start, including their implications for the validity and generalisability of insights and for
52 project resources. Experience from LP-MAESTRO demonstrates that significant resources are required to
53 design and communicate a research protocol in the manner that satisfies the different project stakeholders,
54 including research ethics committees, data controllers, regulatory bodies and data access committees.
55 Different stakeholders are focused on their specific remit and require communication of the research
56 protocol in accordance with that remit. Moreover, different stakeholders may comprise of decision-makers
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2 from different disciplines and require the research protocol to be communicated at differing levels of
3 abstraction to ensure adequate comprehension. This issue of communication between disciplines and the
4 potential for misinterpretation is highlighted in a recent Nuffield foundation report (46).
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8 The project described here is both technically feasible and consistent with current legislative and ethical
9 frameworks applicable to the use of health data for research purposes. The main practical challenges reside
10 in the communication with, negotiation between, and coordination of different stakeholders as outlined
11 above.
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16 There are potential limitations to the findings: it may not be easy to derive clearly discrete configurations of
17 service from routinely available data; although matching via primary care records will allow more precision
18 than can be managed from routine hospital data, the data available for matching will still be limited and not
19 standardised across records; although a multi-site study will generate substantial numbers (a typical liaison
20 service will make 2000+ new contacts a year) sample sizes for particular subgroups of patients may be too
21 small for meaningful analysis.
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List of abbreviations

RCTs:	Randomised Controlled Trials
CCGs:	Clinical Commissioning Groups
HRQL:	Health-Related Quality of Life
HES:	Hospital Episode Statistics
CDS:	Commissioning Data Set
CPRD:	Clinical Practice Research Datalink
PSSRU:	Personal Social Services Research Institute
NICE:	National Institute for Clinical Excellence
VOI:	Value of Information
IGT:	Information Governance Toolkit
CAG:	Confidentiality Advisory Group
IGARD:	Independent Group Advising on the Release of Data
DSA:	Data Sharing Agreement
TPP:	The Phoenix Partnership

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60**Competing interests**

CS is Director of PrivacyForge Limited. All other authors declare that they have no competing interests.

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Authors' contributions

CS, JH, RW, EG, PT, MC, CCM, MF, CH, ST, and AH contributed to the design of the study protocol. AH, JH and CS authored the manuscript. CS, JH, RW, EG, PT, MC, CCM, MF, CH, ST, and AH contributed to the revision of the manuscript and approved the final version.

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