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# BMJ Open

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# Explaining variations in test ordering in primary care: protocol for a realist review.

Duddy, Claire\* and Wong, Geoff

## \*Corresponding author

Claire Duddy

Nuffield Department of Primary Care Health Sciences  
Radcliffe Observatory Quarter  
Woodstock Road  
Oxford OX2 6GG

[claire.duddy@phc.ox.ac.uk](mailto:claire.duddy@phc.ox.ac.uk)

+44 (0)1865 289300

## Other authors

Geoff Wong

Nuffield Department of Primary Care Health Sciences, University of Oxford, Oxford, UK

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## ABSTRACT

### Introduction

Studies have demonstrated the existence of significant variation in test ordering patterns in both primary and secondary care, for a wide variety of tests and across many health systems. Inconsistent practice could be explained by differing degrees of under- and overuse of tests for diagnosis or monitoring. Underuse of appropriate tests may result in delayed or missed diagnoses; overuse may be an early step that can trigger a cascade of unnecessary intervention, as well as being a source of harm in itself.

### Methods and analysis

This realist review will seek to improve our understanding of how and why variation in laboratory test ordering comes about. A realist review is a theory-driven systematic review informed by a realist philosophy of science, seeking to produce useful theory that explains observed outcomes, in terms of relationships between important contexts and generative mechanisms.

An initial explanatory theory will be developed in consultation with a stakeholder group and this 'programme theory' will be tested and refined against available secondary evidence, gathered via an iterative and purposive search process. This data will be analysed and synthesised according to realist principles, to produce a refined 'programme theory', explaining the contexts in which primary care doctors fail to order 'necessary' tests, and/or order 'unnecessary' tests, and the mechanisms underlying these decisions.

### Ethics and dissemination

Ethical approval is not required for this review. A complete and transparent report will be produced in line with the RAMESES standards. The theory developed will be used to inform recommendations for the development of interventions designed to minimise 'inappropriate' testing. Our dissemination strategy will be informed by our stakeholders. A variety of outputs will be tailored to ensure relevance to policy makers, primary care and pathology practitioners, and patients.

**Keywords:** realist review, variation, test ordering, primary care

## Strengths and limitations of this study

- First realist review exploring how, why and in what circumstances variations in test ordering in primary care come about;
- Realist approach embraces complexity, seeking to develop understanding of multiple causes of variation and to explore the role of different contexts;
- Involvement of stakeholders in refining programme theory and disseminating outputs will ensure relevance and applicability;
- Availability and richness of available evidence may limit theory building.

## BACKGROUND

### Variation in test ordering

A large number of studies and reports have demonstrated the existence of significant variation in primary and secondary care test ordering patterns, across many different health systems.[1–15] This variation in practice could be explained by differing degrees of under- and overuse of diagnostic testing in these different settings. Primary studies and reviews that attempt to assess the extent of ‘inappropriate’ test use usually assess observed test use against chosen guideline standards.[16,17] This approach has limitations, as assessments can only be made wherever guidelines or protocols exist, and will only be as reliable as the guidelines themselves.

This review is concerned with the use of laboratory tests in primary care settings. Our initial focus will be on the NHS in the UK, but we will endeavour to develop recommendations relevant in other settings and countries, where it is likely that the same mechanisms and contexts produce similar outcomes. The use of such tests in UK primary care is extensive, and growing,[10] and is known to vary substantially by region.[8,10] In 2006, the Carter Review reported that 35–45% of requests for laboratory tests in the UK came from primary care.[18] Although an individual laboratory test may be inexpensive, high volumes mean that overall expenditure is high. The same review estimated that pathology services cost the NHS around £2.5 billion per year.[18]

### Undertesting and overtaking

Although variations in test ordering practice clearly occur, categorising this practice as under- or overtaking can be more difficult. As noted above, existing studies usually rely on assessing test ordering behaviour against existing guideline or protocol standards. For individual patients, it may only be possible to decide that a particular testing decision was ‘inappropriate’ later, in light of the results and subsequent decisions (and in many cases, this may be impossible to ascertain even then.[19,20] The picture is further complicated by the possibility that under- and overtaking may occur simultaneously.[21]

It is clear however that both under- and overtaking can have negative consequences for patients. Underutilisation of appropriate tests can result in delayed, missed or incorrect diagnoses and subsequent treatment, and failure to appropriately monitor patients with existing conditions can also result in harm. Uneven access to tests and treatment for different population groups is also a concern.[22–24]

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4 Overtesting is also a problem. Overdiagnosis and consequent overtreatment are increasingly  
5 seen as an important source of harm within many healthcare systems. The phenomenon of 'too  
6 much medicine' is considered by many to result in direct and indirect harm to individual patients  
7 in the form of unnecessary labelling and treatment[25–28] as well as posing a threat to  
8 sustainability and equity in healthcare systems, increasing costs[29,30] and diverting resources  
9 from the genuinely ill to the 'worried well'.[31]  
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11

12  
13 The increasing interest in this area is reflected in campaigning, including the BMJ's 'Too Much  
14 Medicine'[32] (launched in 2002) and 'Choosing Wisely'[33] (launched in the UK in 2016), in a  
15 growing number of popular books[34–37] and articles in the mainstream media,[38–41] and in a  
16 rapidly growing literature (see Supplementary File). A recent wide-ranging (though not  
17 systematic) review[42] drew attention to the large number of 'drivers' of medical overuse that  
18 have been identified, but also highlighted the limitations of the existing literature, which is  
19 dominated by "analyses or commentaries".[42]  
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21

22  
23 Medical overuse, including overtesting, is often considered under the 'overdiagnosis' banner.  
24 Precise definitions are contested,[19,43,44] but terminology like 'overdiagnosis' is frequently  
25 used broadly by both researchers and activists to cover a wide range of issues. A broad  
26 conceptualisation encompasses concerns ranging from the over-detection of harmless cancers  
27 during screening (and their subsequent overtreatment)[45] to widening definitions of disease  
28 and pre-disease,[28,46] and many more. The common thread is the identification of medical  
29 care that is provided despite "a low probability of benefiting the person diagnosed"[47] and  
30 indeed, the possibility that such care may instead be a source of harm.  
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33  
34 'Overtesting' may therefore be defined in these terms, as the use of tests where there is a low  
35 probability that test results will benefit the patient. This could be the case where there is a lack  
36 of evidence to support the use of a test, the use of tests where their results are unlikely to  
37 change subsequent management or unnecessary repeat test ordering. Conversely,  
38 'undertesting' may occur in the opposite circumstances.  
39  
40

41  
42 Overdiagnosis and overtreatment phenomena are usually quantified only at population  
43 level.[44,48] However, outcomes of under- and overtesting are the cumulative effect of many  
44 individual decisions taken in a variety of circumstances, within the social system of healthcare.  
45 A preliminary map of the decisions faced by both patients and doctors in a primary care setting,  
46 alongside some important contextual considerations, is provided below in Figure 1.  
47

48 **[Figure 1 here]**  
49

50  
51 The decision to order tests is an important feature of this process and an over-reliance on  
52 testing has been identified as an important early step that may result in a cascade of further  
53 testing and intervention, including the potential for overdiagnosis and overtreatment.[35,49,50]  
54 In addition, overtesting and its consequences can directly increase anxiety and worry for  
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3 patients[51–53] and commentators have highlighted the limited capacity of even ‘gold standard’  
4 tests in providing definitive diagnostic answers.[44]  
5

### 6 7 **Existing reviews**

8 Two existing systematic reviews assess ‘inappropriate’ under- and overtesting in secondary[9]  
9 and primary[7] care settings: both identified significant variation in practice across a wide range  
10 of tests and settings. One health technology assessment considers the extent and  
11 consequences of routine pre-operative testing.[54] In addition, several systematic reviews  
12 assess the efficacy of various interventions designed to reduce variability and improve  
13 ‘appropriateness’ of test ordering in a wide variety of settings.[55–67] One review considers a  
14 wide range of variables associated with ‘test-ordering tendencies’.[68]  
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17  
18 No realist reviews on this subject have been found. The wide variation in test-ordering  
19 behaviour, and in the outcomes of studies aiming to reduce ‘inappropriate’ testing indicates that  
20 an enquiry into the role of context could have explanatory value for this phenomenon. Patterns  
21 of test-ordering behaviour may vary in response to important contextual factors, such as those  
22 highlighted in Figure 1 above. A number of existing studies have highlighted the wide variety of  
23 potential drivers of variation in practice, including clinician and patient characteristics[68,69] and  
24 health system characteristics.[2,6,14,68,70] A realist review of the literature will allow  
25 consideration of multiple causal mechanisms, sensitivity to context and opening the ‘black  
26 box’[71] of decision-making in relation to ordering tests.  
27  
28

### 29 30 **Realist review**

31 A realist review (otherwise known as ‘realist synthesis’) is a type of theory-driven systematic  
32 literature review. Originally proposed as a means to explore the inner workings of similar  
33 ‘families’ of complex social interventions,[72] its utility in helping to ‘diagnose’ and understand  
34 the underlying nature of complex problems has also been established.[73,74] For a glossary of  
35 realist terminology, see Supplementary File.  
36  
37

38 Here, the overall problem of medical overuse and the specific issues of over- and undertesting  
39 are characterised as ‘complex’: the literature suggests multiple potential causes operating at  
40 different levels, as well as potential emergent effects, whereby (for example) more testing  
41 begets even more testing,[25,75] and variable outcomes exist (underdiagnosis and  
42 overdiagnosis coexist in the same healthcare system, for example).[76] Decisions to order tests  
43 in primary care are made within the context of the interaction between provider and patient; as  
44 such there are multiple opportunities for the reasoning and behaviour of both parties to influence  
45 the outcome.[77]  
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48  
49 The realist approach is underpinned by a realist understanding of the world: observed outcomes  
50 (such as medical overuse) are understood to be the product of underlying, hidden ‘mechanisms’  
51 which may operate differently (or not at all) in different contexts.  
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54 ‘Mechanisms’ are understood as the causal forces of patterns of observed outcomes (or ‘demi-  
55 regularities’) that have their roots in individual tendencies and reasoning.[72] Causation is  
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3 'generative', that is, outcomes in social systems are not the direct result of interventions or  
4 simple responses to stimuli, but rather reflect the invisible reasoning and behaviour of actors  
5 within those systems.[78] Such reasoning may change (or not) in different contexts, where  
6 different resources are available to different actors with different capacities to respond to their  
7 circumstances. The realist approach can allow us to go beyond an assessment of those  
8 variables associated with a particular outcome, to shed light on the real generative mechanisms  
9 that are the underlying causes of observed test-use, and to highlight the context(s) or conditions  
10 in which these mechanisms operate.[79]  
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13  
14 Realist inquiry begins (and ends) with a 'programme theory', describing a hypothesis about how  
15 an intervention works or how a phenomenon comes about. Realist programme theories are  
16 models that describe relationships between important contexts, mechanisms and outcomes,  
17 usually presented and described as sequences of 'context-mechanism-outcome configurations'  
18 ('CMOCs'). Such configurations aim to explain in which context(s), which mechanism(s) are  
19 'triggered' to produce which outcomes(s). As such, the realist approach is especially useful  
20 where outcomes appear to vary with circumstances, seeking to provide explanatory evidence  
21 for such variation, and offers a means of adjudicating between competing theories and/or  
22 refining and improving an initial theory to accommodate multiple explanatory mechanisms.[79]  
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25  
26 A realist programme theory should be in the 'middle range', i.e. it should be specific enough to  
27 permit empirical testing (in this case, against secondary evidence located during the review  
28 process), but abstract enough to provide useful, explanatory transferability to other situations  
29 where the same mechanisms may be operating.[80]  
30  
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## 32 **REVIEW OBJECTIVES AND DESIGN**

### 33 **Review Objectives**

- 34 1. Develop a realist programme theory offering explanation(s) for the variation in test  
35 ordering in primary care, underpinned by secondary evidence.
- 36 2. Make recommendations based upon this explanation, to inform the design of existing  
37 and new interventions that could help to reduce this problem.

### 38 **Review Questions**

- 39 1. How are 'undertesting' and 'overtesting' conceptualised in the literature?
- 40 2. In what contexts do primary care doctors order 'unnecessary' tests?
- 41 3. In what contexts do primary care doctors fail to order 'necessary' tests?
- 42 4. What mechanisms are at work in these different contexts that underlie test-ordering  
43 behaviour and generate these outcomes?

44  
45 The review will be conducted according to Pawson's five stages[81,82] which outline the  
46 processes by which an initial programme theory will be developed, evidence gathered and  
47 refinements to theory made. The RAMESES quality[83] and reporting[84] standards will be  
48 followed. Figure 2 summarises the overall project design, and more details on each step are  
49 provided below.  
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3 A “guiding principle” of the realist approach is the maintenance of transparency of methods and  
4 decision-making throughout the review.[84] Such transparency ensures that the iterative nature  
5 of the research is made clear and that decisions taken in consultation with stakeholders and  
6 within the project team are fully explained and justified. Such decisions determine the direction  
7 and focus of the project, as well as guiding the extent and direction of literature searching, and  
8 the analysis and synthesis themselves.  
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11 **[Figure 2 here]**  
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### 14 **Stakeholder involvement**

15 Following an established approach,[74] a diverse stakeholder group will be recruited at the  
16 beginning of the project. This group will include, for example, primary care clinicians,  
17 pathologists, managers and policymakers. The involvement of stakeholders at multiple stages is  
18 made clear in Figure 2. This group will provide the content expertise essential for initial  
19 programme theory development. Stakeholders may also suggest useful sources of evidence,  
20 and members of the group will be asked to provide feedback on iterations of refined programme  
21 theory as these are developed.  
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### 25 **Step 1: Develop initial programme theory**

26 The first stage of a realist review is the development of an ‘initial programme theory’ which  
27 makes a first attempt to explain the phenomenon under examination. The development of this  
28 theory will be informed by two main processes: an informal scoping search of the literature, and  
29 input from the stakeholder group.  
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32 Iterative, informal searching will be used to locate existing theories that are used to explain how  
33 and why overtesting and undertesting occur. This initial search stage will rely on a combination  
34 of more structured searching[85,86] and more emergent techniques such as reference and  
35 citation tracking (‘snowballing’) and personal contacts.[87] An inclusive approach will be used to  
36 screen documents found at this stage, with no limitations placed on type of study or document.  
37 Documents will be selected wherever there is an attempt to theorise about the causes of  
38 variation in test ordering, especially in relation to the circumstances in which such variation is  
39 most prevalent, and the reasoning of actors involved (even where such ideas are not identified  
40 formally as ‘theory’).  
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44 This process may uncover informal ‘folk theories’[88] attempting to explain the causes of  
45 variations in practice, and theories that underpin actual and proposed interventions designed to  
46 reduce the problem,[72] as well as potentially useful ‘substantive’ theory,[89] i.e. established  
47 theory from any discipline which can help to explain the phenomenon. The stakeholder group  
48 will also be consulted to ensure that their content expertise is used to supplement the results of  
49 this early searching. Candidate initial programme theories will be presented, and stakeholders  
50 asked to provide feedback and commentary on their plausibility and ‘fit’ with their experience.  
51 Through this process, initial theory(ies) are likely to be refined and prioritised for the next stage  
52 of the review.  
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3 Work on this stage has begun and is ongoing. Initial search strategies focused on identifying  
4 relevant substantive theories are available in the Supplementary File. Figure 3 below illustrates  
5 the basis of an early set of initial programme theories, considering the ‘decision to order test(s)’  
6 step from Figure 1 above.  
7

### 8 9 **[Figure 3 here]**

10  
11 Initial exploration of the literature has uncovered a range of potentially useful substantive theory  
12 that could help to explain the mechanisms underlying the decision-making involved in test-  
13 ordering behaviour, including economic theory explaining over-supply and over-consumption in  
14 “experts markets”, [90] theories of decision-making that assume bounded rationality [91],  
15 including regret theory [92] and threshold models [93] and several others. [94–96] These theories  
16 can be explored in relation to their ability to provide a useful lens through which to view this  
17 decision-making process in a realist fashion and explain observed outcomes. For example,  
18 ‘regret theory’ suggests the possibility of an underlying mechanism related to the estimation and  
19 minimisation of ‘expected regret’ in deciding to order a test or otherwise.  
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23  
24 Another potentially valuable source in the development of initial programme theory are those  
25 theories underlying interventions designed to reduce overtesting. Instead of assuming a  
26 complex decision-making process is happening, many such interventions seem based on the  
27 theory that test-ordering is at least to some extent a habitual, normalised behaviour [97] and so  
28 seek to disrupt these habits. For example, interventions designed to increase barriers to test-  
29 ordering [98,99] may create space for doctors to consider whether a test is really necessary.  
30 Similarly, interventions designed to promote reflective practice [100–102] provide opportunities  
31 for doctors to reflect on their past test-ordering behaviour and outcomes and potentially change  
32 their behaviour in the future. Interventions based around computer-aided decision-support  
33 systems [103,104] may seek to replace old habits with new, evidence-based ones.  
34  
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36  
37 These initial theories can be conceptualised in a ‘realist’ fashion (i.e. in the form of a CMOC), as  
38 illustrated in the hypothesised example in Figure 4 below.  
39

### 40 41 **[Figure 4 here]**

42  
43 The candidate theories uncovered during searching will be considered by the project team  
44 alongside Figure 3 to refine these initial CMOCs. These will be discussed with the stakeholder  
45 group and refined as necessary in light of these discussions and further reading. It is likely that  
46 a small number of candidate theories will be prioritised as a focus for the review, based on their  
47 greater importance and/or resonance with stakeholders.  
48  
49

## 50 **Step 2: Searching for evidence**

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52 Secondary evidence gathered in cycles over the course of a realist review is iteratively  
53 interpreted and used to “confirm, refute or refine” each aspect of a programme theory. [105] This  
54 evidence is sought from a wide range of sources and disciplines: there is no ‘hierarchy of  
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evidence' in a realist approach and so evidence may include quantitative and qualitative data, peer-reviewed articles, opinion and commentary, and grey literature like policy documents.[89]

The main systematic literature search(es) will be conducted with the aim of identifying relevant documents potentially containing data that can be used to develop or refine, refute or confirm, the initial programme theory(ies) chosen for testing.

A search strategy(ies) will be designed, piloted and executed by an information specialist (CD). A wide range of bibliographic databases covering multiple disciplines will be considered for searching, including MEDLINE, Embase, CINAHL, PsycINFO, PsycEXTRA, the Web of Science Core Collection, Scopus, ASSIA, IBSS, EconLit and Google Scholar. Sources of grey literature will be searched, including via web search engines. Free text and subject heading search terms will be chosen as appropriate, and the search strategy will be refined iteratively to achieve a balance of sensitivity and specificity. As for the informal search stage, 'snowballing' and other supplementary search techniques will be used to identify additional documents.[87]

Search results will be screened initially by title and abstract, with full text considered as a second step. A broad set of inclusion and exclusion criteria will be used to screen the results of the main search. These criteria will be finalised when the initial programme theory is confirmed, but are likely to include some or all of the following:

#### *Inclusion criteria*

- All types of document;
- Any study design;
- Studies or documents that identify variation in test use, actual or potential under- or overuse of tests, or are focused on areas of primary health care where under- or overtesting is a recognised problem;
- Studies or documents focused on primary care settings;
- If a particular type of test or specific test is chosen as a focus in consultation with the stakeholder group, searching may initially be limited to consider this area.

#### *Exclusion criteria*

- Studies or documents focused on secondary care settings (though searches may be broadened later to consider additional settings if there is a dearth of literature focused on primary care, or where the stakeholder group or initial searches suggest common mechanisms may be in operation);
- Studies focused on imaging, genetic testing, foetal monitoring, near-patient testing, self-testing, or home-based testing by patients (though searches may be broadened later, as above);
- Studies or documents focused on low and middle income settings, where limited resources are likely to create very different contextual factors that are outwith the scope of this review.

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3 Screening of titles and abstracts will be undertaken first by one reviewer; a 10% random sample  
4 of search results will be screened by the second reviewer (GW) to check for consistency.  
5 Disagreements will be recorded and resolved via discussion in the project team.  
6  
7

8 As Figure 2 illustrates, additional searching may be undertaken as required at later stages of the  
9 review, wherever the main search did not generate sufficient data to test programme theory  
10 (e.g. if data on particular contexts or mechanisms was sparse), or in response to potential  
11 programme theory refinements. All such additional searches will be developed with an  
12 information specialist and screened as described above.  
13  
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15 All searching and screening processes will be reported in full, including PRISMA-style flow  
16 diagrams,[106] to ensure transparency of evidence sources.  
17  
18

### 19 **Step 3: Selection and appraisal**

20 Following screening, documents will be selected on the basis of an assessment of their  
21 relevance (i.e. whether some part(s) of the document can contribute to the refinement of  
22 programme theory) and rigour (i.e. the trustworthiness of that data).[82] One reviewer (CD) will  
23 read all of the documents that met the inclusion criteria during screening and assess their ability  
24 to speak to some aspect of the programme theory under consideration (i.e. relevance). Relevant  
25 data from these documents will then be assessed for rigour.  
26  
27

28 The assessment of rigour in a realist review is not conducted at article- or document-level as in  
29 a 'traditional' review, since doing so may exclude documents containing relevant data[89] and  
30 even where a study as a whole is methodologically weak in terms of its own objectives, it may  
31 still contain 'nuggets' of useful data.[107] Instead, each piece of relevant contributing data will be  
32 judged according to its purpose in testing programme theory[82] and the methodology by which  
33 the particular piece of data was produced. This may involve the use of formal critical appraisal  
34 checklists suitable for different study types, but only as one part of determining trustworthiness.  
35 Different types of data will be subject to different judgements of methodological coherence and  
36 plausibility,[89] and the details of each assessment will be recorded in full to ensure that this  
37 process is transparent.  
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42 As with screening, a 10% random subsample of documents will be assessed by a second  
43 reviewer (GW) using the same criteria, with disagreements recorded and resolved via  
44 discussion in the project team. In anticipation of uncertainty in the case of some documents, the  
45 project team may also be called upon to make assessments as a group.[74,108]  
46  
47

### 48 **Step 4: Extracting and organising data**

49 One reviewer will extract the main characteristics of each included document into an Excel  
50 spreadsheet. The full text of all of the documents will then be uploaded into the NVivo QRS  
51 International qualitative data analysis tool. One reviewer will then organise and classify this  
52 data, by annotating (coding) relevant data from each document according to its contribution to  
53 the developing programme theory.[82]  
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3 The initial phase of organising and coding data will be informed by any contexts, mechanisms  
4 and outcomes (or concepts not yet clarified as C, M or O) identified in the development of the  
5 initial programme theory. As data extraction progresses, organisation and coding is likely to  
6 evolve and include new concepts that reflect refinements to programme theory. As such, each  
7 document may be subject to several readings. As noted above, an individual document may  
8 include sections that contribute to several elements of programme theory. The use of data to  
9 refine programme theory will be recorded, to enable transparent reporting and the inclusion of  
10 relevant document extracts within the synthesis.[82] A 10% random subsample of documents  
11 that have been through the data extraction and organising process will be reviewed by a second  
12 reviewer (GW) to check for consistency, with disagreements recorded and resolved via  
13 discussion in the project team.  
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### 18 **Step 5: Analysis and synthesis**

19 In a realist review, analysis and synthesis of the selected data proceed in parallel, and will begin  
20 at the same point as document selection and appraisal for relevance and rigour, and data  
21 extraction and organisation.[79] All three stages may thus proceed simultaneously (see Figure  
22 2), as data are chosen, assessed, annotated and organised according to its potential role in  
23 refining the developing programme theory.  
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25

26 This process will be iterative[79]: the programme theory will be refined in stages as more and  
27 more data are considered. The stakeholder group will be consulted at various points to obtain  
28 feedback on the focus and development of the programme theory and the project timeline will  
29 permit pauses in analysis and synthesis for this purpose, and to allow further searching to be  
30 undertaken where gaps in the available secondary evidence are found.  
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32

33 Pawson suggests that realist analysis and synthesis should be a process of “juxtaposing,  
34 adjudicating, reconciling, consolidating and situating the evidence” in an effort to refine  
35 programme theory.[82] As such, data relating to different aspects of the programme theory will  
36 be collected together and considered alongside each other, such that an assessment of the  
37 strength of evidence supporting the arguments that underpin each aspect of that theory can be  
38 made. A process of retroductive reasoning will then be applied, so that refinements to  
39 programme theory are made on the basis of what can plausibly be inferred by all the data  
40 available. Retroductive reasoning will be used to build explanatory realist theory(ies). This  
41 involves an interpretive process of considering which underlying causal mechanisms must be at  
42 work to deliver the observed patterns out of outcomes. The approach involves moving back and  
43 forth between concrete observations and theory-building, and hence between inductive and  
44 deductive reasoning.[109]  
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### 49 **LIMITATIONS AND RISKS**

50 An important potential limitation of this study will be the availability and contextual richness of  
51 the secondary evidence that is available.[79] Although initial scoping searches suggest that a  
52 significant amount of material on the subject of laboratory test-ordering does exist, it is possible  
53 that this material will not describe contextual factors in great detail or include enough relevant  
54 information on which to build theory. We will attempt to address this problem by ensuring that  
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comprehensive and wide-ranging searching is undertaken by an information professional, that supporting and related information for all included studies is located wherever it exists,[86] and by contacting authors to ask for further detail as required.

In addition, there are important limitations that are inherent to the nature of the realist review. In particular, there is a limit to how much ground a single review can cover and so this review will necessarily prioritise certain elements of the process within which test ordering takes place[79] and will inevitably have to set aside some potentially important factors for future research. The final output of the review will be a (refined) theory that attempts to illuminate important contextual factors and underlying mechanisms; it is important to acknowledge that such theory can only ever represent partial knowledge that will be open to further refinement or refutation in the future.

## OUTPUTS AND DISSEMINATION

A variety of project outputs are planned, to meet the needs of different groups, including national and local policy makers, leaders, employers and practitioners in primary care and pathology settings, and patients. To some extent, outputs will be guided by the review's conclusions and resulting recommendations that may have relevance in different contexts and at different levels.

The RAMESES reporting standards will be used to produce a complete and transparent report of this review – both for the funder and as a standalone publication.[84] The standalone publication will be for academic audiences and will be submitted as an article to a peer-reviewed journal. Other academic outputs will be prepared for presentation at relevant conferences (e.g. 'Preventing Overdiagnosis,[110] International Realist Conference.)[111]

The final refined programme theory and resulting recommendations will be presented to the stakeholder group (to include policymakers, practitioners and patients) and their opinions will be sought to direct the dissemination strategy for these groups, with the aim of ensuring that important recommendations reach the appropriate decision-makers. We will endeavour in particular to reach policy makers and researchers engaged in the development and evaluation of interventions designed to reduce variation in test ordering, in order that future work in this area can be informed by the new knowledge generated in this review. We envision the production of user-friendly and accessible summaries of the findings and our recommendations and the use of existing networks and social media to promote these outputs to help ensure maximum visibility.

### Author contributions

CD conceived the study with input from GW. CD wrote the first draft of this manuscript and GW provided criticism and refinement. CD and GW approved the final version.

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### Competing interests

CD and GW are both members of the Royal College of General Practitioners (United Kingdom) Overdiagnosis and Overtreatment Group.

GW is an NHS General Practitioner and a member of the NIHR Health Technology Assessment Programme Primary Care Panel.

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## Figure legends

**Figure 1:** Steps to over/underdiagnosis

**Figure 2:** Review project design

**Figure 3:** Contexts, reasons for test-ordering and range of outcomes

**Figure 4:** Example CMOCs showing the possible effect of introducing reviews of test ordering behaviour

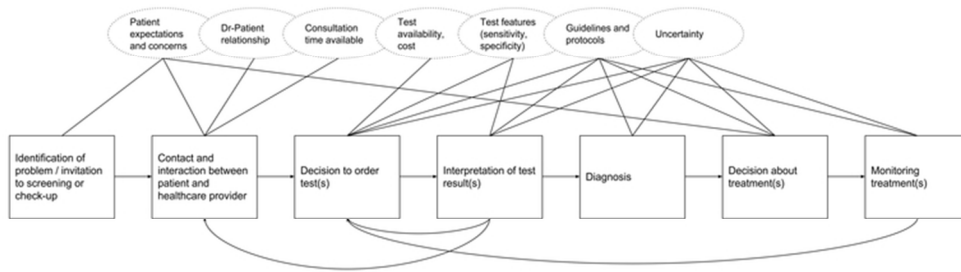


Figure 1: Steps to over/underdiagnosis

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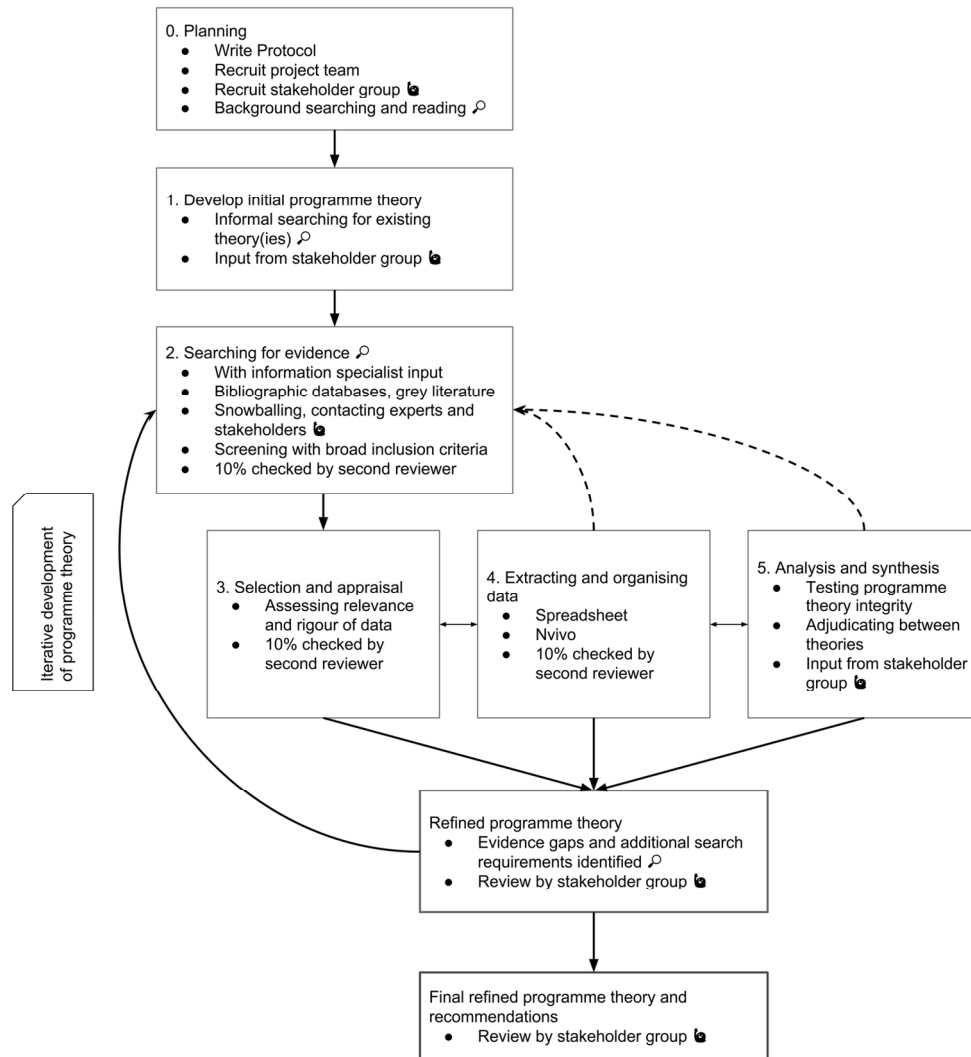


Figure 2: Review project design

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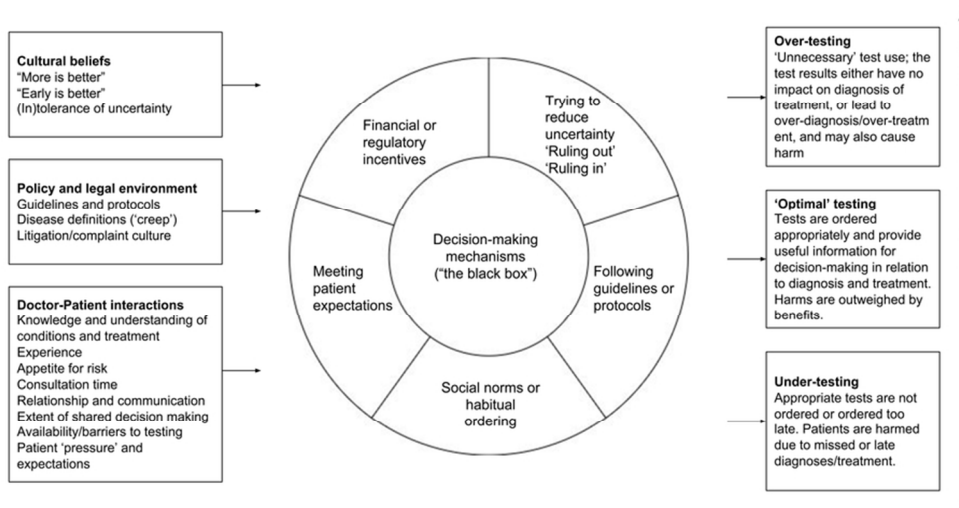


Figure 3: Contexts, reasons for test-ordering and range of outcomes

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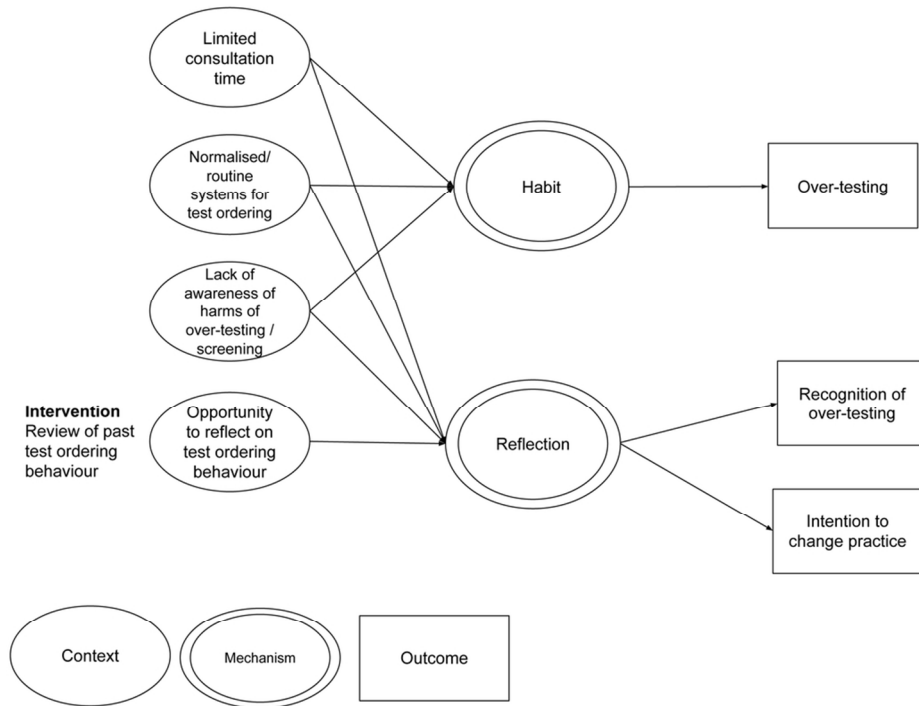


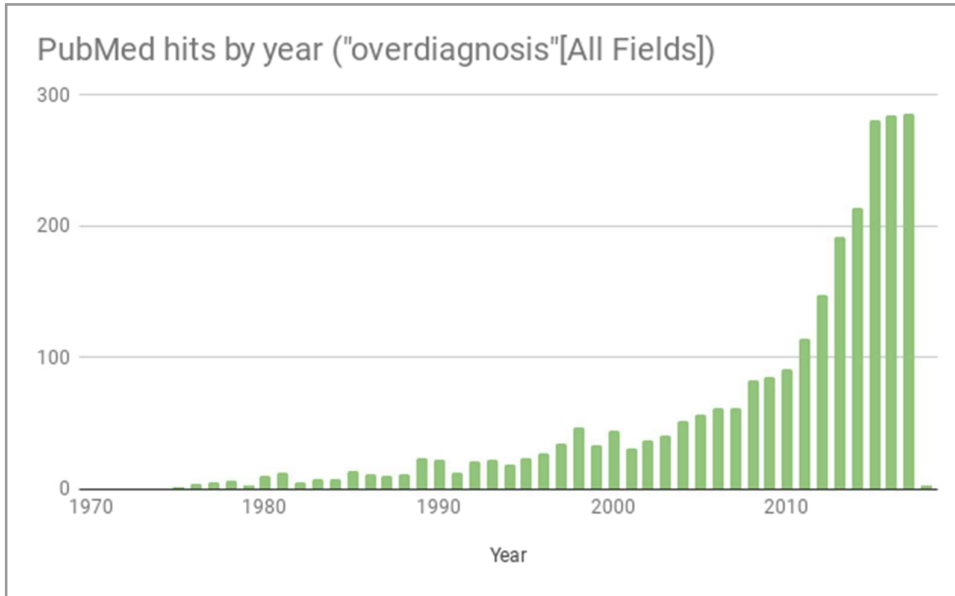
Figure 4: Example CMOCs showing the possible effect of introducing reviews of test ordering behaviour

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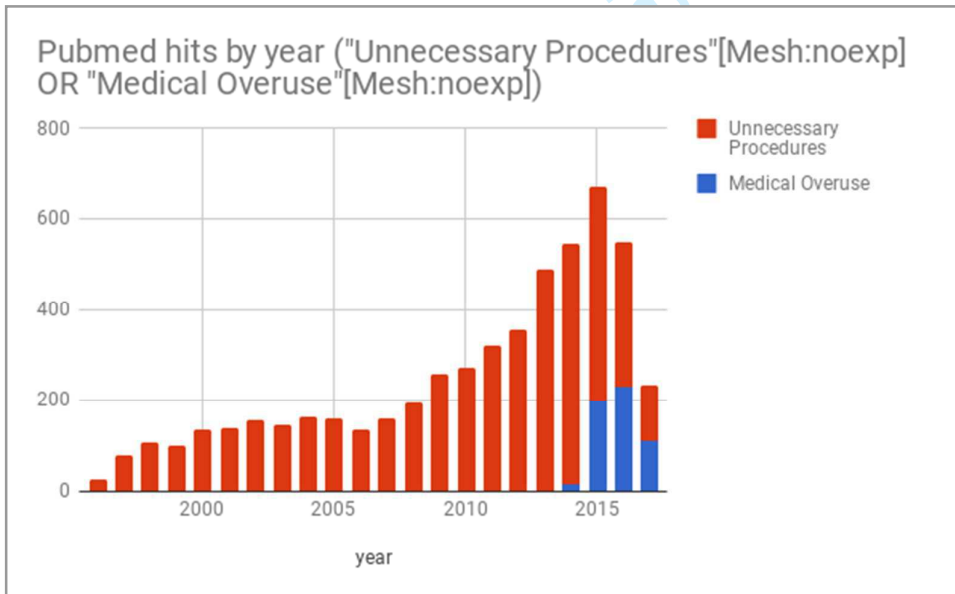
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### Growth in ‘overdiagnosis’ literature

This chart shows the dramatic increase in published literature on the topic of ‘overdiagnosis’ since the late 2000s as awareness of the problem has grown.



A specific MeSH term, “Medical Overuse”, covering overdiagnosis, overtreatment and related ‘too much medicine’ concepts was introduced in 2016, another sign of increasing interest (previously articles on this topic were indexed as part of the broader “Unnecessary Procedures” category (introduced in 1997).



### Glossary of realist terminology

(adapted from Realist Synthesis: RAMESES Training Materials)[1]

|                        |  |
|------------------------|--|
| CMOC                   | <p>“Context-mechanism-outcome configuration”; a diagrammatic or narrative description offering an explanation of the relationship between some particular context(s), mechanism(s) and outcome(s).</p> <p>Multiple CMOCs may exist within a single programme theory.</p>   |
| Context                | <p>“Any condition that triggers and/or modifies the behaviour of a mechanism”[2]</p> <p>Context refers to the important feature(s) of the circumstances in which a programme exists (or a phenomenon happens) which ‘trigger’ the mechanisms that generate outcomes. Changes in context over time or in different settings will affect whether and which mechanisms are in operation.</p>  |
| Demi-regularity        | A semi-predictable pattern, such as we expect to observe in outcomes that depend on human choice or agency.[2]   |
| Folk theory            | An informal theory describing how an intervention is assumed or known to work, or how a phenomenon is assumed or known to come about, according to those practitioners or participants directly involved   |
| Mechanism (generative) | <p>The underlying process by which outcomes are generated. Mechanisms are usually descriptions of the tendencies, reasoning and behaviour of agents involved in a process or participants in a programme and their response to the important context(s) in which they exist.</p> <p>Mechanisms are distinguished from “variables or correlates”[3] that are associated with particular outcomes; instead they offer an explanation for why and how observed outcomes happen.</p> |
| Middle-range theory    | A theory that is specific enough to be tested (e.g. against secondary evidence in a realist review, or against primary evidence in a realist evaluation), but abstract or generalisable enough to be transferable, and have explanatory value in other situations.   |
| Programme theory       | <p>A theory that describes what an intervention comprises and how it is expected to work, or the process by which the outcomes of interest are thought to come about (expressed as a narrative description or in a diagram).</p> <p>A realist programme theory is expressed in terms of the relationship between relevant context(s), mechanism(s) and outcome(s) (or CMOCs).</p>  |
| Substantive theory     | An existing established theory from any discipline that can be used to help understand the intervention or phenomenon under examination.   |

## Strategies for early theory-seeking searches

### PubMed (19/12/2017)

|   |  |          |
|---|--|----------|
| 1 | ((overdiagnos* OR over-diagnos* OR overtreat* OR over-treat* OR over-prescri* OR overprescri* OR "Unnecessary Procedures"[Mesh])) AND (((("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program* theory" OR "program* logic" OR "logical framework*")))) | 16 hits  |
| 2 | (overtest* OR over-test* OR "inappropriate test*" OR "unnecessary test*" OR "irrational test*") AND ("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program* theory" OR "program* logic" OR "logical framework*")   | 5 hits   |
| 3 | ((overdiagnos* OR over-diagnos* OR overtreat* OR over-treat* OR over-prescri* OR overprescri* OR "Unnecessary Procedures"[Mesh])) AND (("theor*" OR "framework*" OR "concept*" OR "model*"))   | 999 hits |
| 4 | (overtest* OR over-test* OR "inappropriate test*" OR "unnecessary test*" OR "irrational test*") AND (theor* OR framework* OR concept* OR model*)   | 154 hits |

### Google Scholar (19/12/2017)

(overdiagnosis OR Overtreatment OR overtesting OR "unnecessary test" OR "inappropriate test" OR "irrational test") AND (theory OR framework OR concept\* OR model\*)  
42,100 hits (first 15 pages screened)

(overdiagnosis OR overtreatment OR overtesting) AND ("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program theory" OR "program logic" OR "logical framework")  
164 hits

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## Explaining variations in test ordering in primary care: protocol for a realist review.

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|                                 |   |

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# Explaining variations in test ordering in primary care: protocol for a realist review.

Duddy, Claire\* and Wong, Geoff

## \*Corresponding author

Claire Duddy

Nuffield Department of Primary Care Health Sciences  
Radcliffe Observatory Quarter  
Woodstock Road  
Oxford OX2 6GG

[claire.duddy@phc.ox.ac.uk](mailto:claire.duddy@phc.ox.ac.uk)

+44 (0)1865 289300

## Other authors

Geoff Wong

Nuffield Department of Primary Care Health Sciences, University of Oxford, Oxford, UK

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## ABSTRACT

### Introduction

Studies have demonstrated the existence of significant variation in test ordering patterns in both primary and secondary care, for a wide variety of tests and across many health systems. Inconsistent practice could be explained by differing degrees of under- and overuse of tests for diagnosis or monitoring. Underuse of appropriate tests may result in delayed or missed diagnoses; overuse may be an early step that can trigger a cascade of unnecessary intervention, as well as being a source of harm in itself.

### Methods and analysis

This realist review will seek to improve our understanding of how and why variation in laboratory test ordering comes about. A realist review is a theory-driven systematic review informed by a realist philosophy of science, seeking to produce useful theory that explains observed outcomes, in terms of relationships between important contexts and generative mechanisms.

An initial explanatory theory will be developed in consultation with a stakeholder group and this 'programme theory' will be tested and refined against available secondary evidence, gathered via an iterative and purposive search process. This data will be analysed and synthesised according to realist principles, to produce a refined 'programme theory', explaining the contexts in which primary care doctors fail to order 'necessary' tests, and/or order 'unnecessary' tests, and the mechanisms underlying these decisions.

### Ethics and dissemination

Ethical approval is not required for this review. A complete and transparent report will be produced in line with the RAMESES standards. The theory developed will be used to inform recommendations for the development of interventions designed to minimise 'inappropriate' testing. Our dissemination strategy will be informed by our stakeholders. A variety of outputs will be tailored to ensure relevance to policy makers, primary care and pathology practitioners, and patients.

**Keywords:** realist review, variation, test ordering, primary care

## Strengths and limitations of this study

- First realist review exploring how, why and in what circumstances variations in test ordering in primary care come about;
- Realist approach embraces complexity, seeking to develop understanding of multiple causes of variation and to explore the role of different contexts;
- Involvement of stakeholders in refining programme theory and disseminating outputs will ensure relevance and applicability;
- Availability and richness of available evidence may limit theory building.

## BACKGROUND

### Variation in test ordering

A large number of studies and reports have demonstrated the existence of significant variation in primary and secondary care test ordering patterns, across many different health systems.[1–15] This variation in practice could be explained by differing degrees of under- and overuse of diagnostic testing in these different settings. Primary studies and reviews that attempt to assess the extent of ‘inappropriate’ test use usually assess observed test use against chosen guideline standards.[16,17] This approach has limitations, as assessments can only be made wherever guidelines or protocols exist, and will only be as reliable as the guidelines themselves.

This review is concerned with the use of laboratory tests in primary care settings. Our initial focus will be on the NHS in the UK, but we will endeavour to develop recommendations relevant in other settings and countries, where it is likely that the same mechanisms and contexts produce similar outcomes. The use of such tests in UK primary care is extensive, and growing,[15] and is known to vary substantially by region.[13,15] In 2006, the Carter Review reported that 35–45% of requests for laboratory tests in the UK came from primary care.[18] Although an individual laboratory test may be inexpensive, high volumes mean that overall expenditure is high. The same review estimated that pathology services cost the NHS around £2.5 billion per year.[18]

### Undertesting and overtaking

Although variations in test ordering practice clearly occur, categorising this practice as under- or overtaking can be more difficult. As noted above, existing studies usually rely on assessing test ordering behaviour against existing guideline or protocol standards. For individual patients, it may only be possible to decide that a particular testing decision was ‘inappropriate’ later, in light of the results and subsequent decisions (and in many cases, this may be impossible to ascertain even then.[19,20] The picture is further complicated by the possibility that under- and overtaking may occur simultaneously.[21]

It is clear however that both under- and overtaking can have negative consequences for patients. Underutilisation of appropriate tests can result in delayed, missed or incorrect diagnoses and subsequent treatment, and failure to appropriately monitor patients with existing conditions can also result in harm. Uneven access to tests and treatment for different population groups is also a concern.[22–24]



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4 Overtesting is also a problem. Overdiagnosis and consequent overtreatment are increasingly  
5 seen as an important source of harm within many healthcare systems. The phenomenon of 'too  
6 much medicine' is considered by many to result in direct and indirect harm to individual patients  
7 in the form of unnecessary labelling and treatment[25–28] as well as posing a threat to  
8 sustainability and equity in healthcare systems, increasing costs[29,30] and diverting resources  
9 from the genuinely ill to the 'worried well'.[31]  
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13 The increasing interest in this area is reflected in campaigning, including the BMJ's 'Too Much  
14 Medicine'[32] (launched in 2002) and 'Choosing Wisely'[33] (launched in the UK in 2016), in a  
15 growing number of popular books[34–37] and articles in the mainstream media,[38–41] and in a  
16 rapidly growing literature (see Supplementary File). A recent wide-ranging (though not  
17 systematic) review[42] drew attention to the large number of 'drivers' of medical overuse that  
18 have been identified, but also highlighted the limitations of the existing literature, which is  
19 dominated by "analyses or commentaries".[42]  
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22  
23 Medical overuse, including overtesting, is often considered under the 'overdiagnosis' banner.  
24 Precise definitions are contested,[19,43,44] but terminology like 'overdiagnosis' is frequently  
25 used broadly by both researchers and activists to cover a wide range of issues. A broad  
26 conceptualisation encompasses concerns ranging from the over-detection of harmless cancers  
27 during screening (and their subsequent overtreatment)[45] to widening definitions of disease  
28 and pre-disease,[28,46] and many more. The common thread is the identification of medical  
29 care that is provided despite "a low probability of benefiting the person diagnosed"[47] and  
30 indeed, the possibility that such care may instead be a source of harm.  
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34 'Overtesting' may therefore be defined in these terms, as the use of tests where there is a low  
35 probability that test results will benefit the patient. This could be the case where there is a lack  
36 of evidence to support the use of a test, the use of tests where their results are unlikely to  
37 change subsequent management or unnecessary repeat test ordering. Conversely,  
38 'undertesting' may occur in the opposite circumstances.  
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41  
42 Overdiagnosis and overtreatment phenomena are usually quantified only at population  
43 level.[44,48] However, outcomes of under- and overtesting are the cumulative effect of many  
44 individual decisions taken in a variety of circumstances, within the social system of healthcare.  
45 A preliminary map of the decisions faced by both patients and doctors in a primary care setting,  
46 alongside some important contextual considerations, is provided below in Figure 1.  
47

48 **[Figure 1 here]**  
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51 The decision to order tests is an important feature of this process and an over-reliance on  
52 testing has been identified as an important early step that may result in a cascade of further  
53 testing and intervention, including the potential for overdiagnosis and overtreatment.[35,49,50]  
54 In addition, overtesting and its consequences can directly increase anxiety and worry for  
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3 patients[51–53] and commentators have highlighted the limited capacity of even ‘gold standard’  
4 tests in providing definitive diagnostic answers.[44]  
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### 6 7 **Existing reviews**

8 Two existing systematic reviews assess ‘inappropriate’ under- and overtesting in secondary[14]  
9 and primary[12] care settings: both identified significant variation in practice across a wide range  
10 of tests and settings. One health technology assessment considers the extent and  
11 consequences of routine pre-operative testing.[54] In addition, several systematic reviews  
12 assess the efficacy of various interventions designed to reduce variability and improve  
13 ‘appropriateness’ of test ordering in a wide variety of settings.[55–67] One review considers a  
14 wide range of variables associated with ‘test-ordering tendencies’.[68]  
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18 No realist reviews on this subject have been found. The wide variation in test-ordering  
19 behaviour, and in the outcomes of studies aiming to reduce ‘inappropriate’ testing indicates that  
20 an enquiry into the role of context could have explanatory value for this phenomenon. Patterns  
21 of test-ordering behaviour may vary in response to important contextual factors, such as those  
22 highlighted in Figure 1 above. A number of existing studies have highlighted the wide variety of  
23 potential drivers of variation in practice, including clinician and patient characteristics[68,69] and  
24 health system characteristics.[2,6,11,68,70] A realist review of the literature will allow  
25 consideration of multiple causal mechanisms, sensitivity to context and opening the ‘black  
26 box’[71] of decision-making in relation to ordering tests.  
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### 29 30 **Realist review**

31 A realist review (otherwise known as ‘realist synthesis’) is an interpretive, theory-driven  
32 systematic literature review, underpinned by a realist philosophy of science. This philosophy  
33 holds that patterns of observed (empirical) outcomes are produced by underlying ‘generative’  
34 (real) mechanisms, which may or may not be at work in particular contexts.[72] ‘Mechanisms’  
35 are understood as the causal forces of patterns of observed outcomes (or ‘demi-regularities’)  
36 that have their roots in individual tendencies and reasoning.[73] Causation is ‘generative’, that  
37 is, outcomes in social systems are not the direct result of interventions or simple responses to  
38 stimuli, but rather reflect the invisible reasoning and behaviour of actors within those  
39 systems.[74] Such reasoning may change (or not) in different contexts, where different  
40 resources are available to different actors with different capacities to respond to their  
41 circumstances. The realist approach can allow us to go beyond an assessment of those  
42 variables associated with a particular outcome, to shed light on the real generative mechanisms  
43 that are the underlying causes of observed test-use, and to highlight the context(s) or conditions  
44 in which these mechanisms operate.[75] Contexts and mechanisms are seen as working  
45 together to produce outcomes (often expressed as,  $C + M \rightarrow O$ ).[76]  
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51 A realist approach may be adopted when there is a need to account for inconsistent outcomes  
52 and differences in context, to understand underlying causation and to answer questions that  
53 begin ‘how’, ‘why’, ‘in what circumstances’, ‘for whom’ and so on.[77] Originally proposed as a  
54 means to explore the inner workings of similar ‘families’ of complex social interventions,[73] its  
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3 utility in helping to 'diagnose' and understand the underlying nature of complex problems has  
4 also been established.[78,79] For a glossary of realist terminology, see Supplementary File.  
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7 Here, the overall problem of medical overuse and the specific issues of over- and undertesting  
8 are characterised as 'complex': the literature suggests multiple potential causes operating at  
9 different levels, as well as potential emergent effects, whereby (for example) more testing  
10 begets even more testing,[25,80] and variable outcomes exist (undertesting and overtesting  
11 coexist in the same healthcare system, for example).[12,81] Decisions to order tests in primary  
12 care are made within the context of the interaction between provider and patient; as such there  
13 are multiple opportunities for the reasoning and behaviour of both parties to influence the  
14 outcome.[82]  
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18 Realist inquiry begins (and ends) with a 'programme theory', describing a hypothesis about how  
19 an intervention works or how a phenomenon comes about. Realist programme theories are  
20 models that describe relationships between important contexts, mechanisms and outcomes,  
21 usually presented and described as sequences of 'context-mechanism-outcome configurations'  
22 ('CMOCs'). Such configurations aim to explain in which context(s), which mechanism(s) are  
23 'triggered' to produce which outcomes(s). As such, the realist approach is especially useful  
24 where outcomes appear to vary with circumstances, seeking to provide explanatory evidence  
25 for such variation, and offers a means of adjudicating between competing theories and/or  
26 refining and improving an initial theory to accommodate multiple explanatory mechanisms.[75]  
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29  
30 A realist programme theory should be in the 'middle range', i.e. it should be specific enough to  
31 permit empirical testing (in this case, against secondary evidence located during the review  
32 process), but abstract enough to provide useful, explanatory transferability to other situations  
33 where the same mechanisms may be operating.[83]  
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## 36 **REVIEW OBJECTIVES AND DESIGN**

### 37 **Review Objectives**

- 38 1. Develop a realist programme theory offering explanation(s) for the variation in test  
39 ordering in primary care, underpinned by secondary evidence.
- 40 2. Make recommendations based upon this explanation, to inform the design of existing  
41 and new interventions that could help to reduce this problem.  
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### 45 **Review Questions**

- 46 1. How are 'undertesting' and 'overtesting' conceptualised in the literature?
- 47 2. In what contexts do primary care doctors order 'unnecessary' tests?
- 48 3. In what contexts do primary care doctors fail to order 'necessary' tests?
- 49 4. What mechanisms are at work in these different contexts that underlie test-ordering  
50 behaviour and generate these outcomes?  
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54 The review will be conducted according to Pawson's five stages[84,85] which outline the  
55 processes by which an initial programme theory will be developed, evidence gathered and  
56 refinements to theory made. The RAMESES quality[86] and reporting[87] standards will be  
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3 followed. Figure 2 summarises the overall project design, and more details on each step are  
4 provided below.  
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7 A “guiding principle” of the realist approach is the maintenance of transparency of methods and  
8 decision-making throughout the review.[87] Such transparency ensures that the iterative nature  
9 of the research is made clear and that decisions taken in consultation with stakeholders and  
10 within the project team are fully explained and justified. Such decisions determine the direction  
11 and focus of the project, as well as guiding the extent and direction of literature searching, and  
12 the analysis and synthesis themselves.  
13

14  
15 **[Figure 2 here]**  
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### 17 **Stakeholder involvement**

18 Following an established approach,[79] a diverse stakeholder group will be recruited at the  
19 beginning of the project. This group will include, for example, primary care clinicians,  
20 pathologists, managers and policymakers. The involvement of stakeholders at multiple stages is  
21 made clear in Figure 2. This group will provide the content expertise essential for initial  
22 programme theory development and beyond. We will consult this group when focusing our  
23 review question and in assessing and developing candidate programme theories, to check that  
24 stakeholders agree that the theories under consideration are relevant, and resonate with their  
25 experience.[86] Stakeholders may also suggest useful sources of evidence, and members of  
26 the group will be asked to provide feedback on iterations of refined programme theory as these  
27 are developed. Finally, the stakeholder group will be crucial in helping us to identify the most  
28 effective means of disseminating the results and recommendations that follow from the review.  
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### 33 **Patient and public involvement**

34 Patients and the public will be involved throughout this review project via their inclusion as part  
35 of our stakeholder group. This means that patients will have the opportunity to help us prioritise  
36 the focus of this review and to develop and ‘test’ our programme theories as they develop. In  
37 particular we anticipate that patient input (as well as input from clinicians) will help us to identify  
38 and understand the important contexts, and reasoning at work whenever there is a decision to  
39 order tests (or otherwise). This input will help inform our searching, and development of theory  
40 and ensure that the final refined programme theory resonates with patient experience.  
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### 44 **Step 1: Develop initial programme theory**

45 The first stage of a realist review is the development of an ‘initial programme theory’ which  
46 makes a first attempt to explain the phenomenon under examination. The development of this  
47 theory will be informed by two main processes: an informal scoping search of the literature, and  
48 input from the stakeholder group.  
49  
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51 Iterative, informal searching will be used to locate existing theories that are used to explain how  
52 and why overtesting and undertesting occur. This initial search stage will rely on a combination  
53 of more structured searching[88,89] and more emergent techniques such as reference and  
54 citation tracking (‘snowballing’) and personal contacts.[90] An inclusive approach will be used to  
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3 screen documents found at this stage, with no limitations placed on type of study or document.  
4 Documents will be selected wherever there is an attempt to theorise about the causes of  
5 variation in test ordering, especially in relation to the circumstances in which such variation is  
6 most prevalent, and the reasoning of actors involved (even where such ideas are not identified  
7 formally as 'theory').  
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9

10 This process may uncover informal 'folk theories'[91] attempting to explain the causes of  
11 variations in practice, and theories that underpin actual and proposed interventions designed to  
12 reduce the problem,[73] as well as potentially useful 'substantive' theory,[92] i.e. established  
13 theory from any discipline which can help to explain the phenomenon. The stakeholder group  
14 will also be consulted to ensure that their content expertise is used to supplement the results of  
15 this early searching. Candidate initial programme theories will be presented, and stakeholders  
16 asked to provide feedback and commentary on their plausibility and 'fit' with their experience.  
17 Through this process, initial theory(ies) are likely to be refined and prioritised for the next stage  
18 of the review.  
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22 Work on this stage has begun and is ongoing. Initial search strategies focused on identifying  
23 relevant substantive theories are available in the Supplementary File. Figure 3 below illustrates  
24 the basis of an early set of initial programme theories, considering the 'decision to order test(s)'  
25 step from Figure 1 above.  
26  
27

### 28 **[Figure 3 here]**

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31 Initial exploration of the literature has uncovered a range of potentially useful substantive theory  
32 that could help to explain the mechanisms underlying the decision-making involved in test-  
33 ordering behaviour, including economic theory explaining over-supply and over-consumption in  
34 "experts markets",[93] theories of decision-making that assume bounded rationality[94],  
35 including regret theory[95] and threshold models[96] and several others.[97–99] These theories  
36 can be explored in relation to their ability to provide a useful lens through which to view this  
37 decision-making process in a realist fashion and explain observed outcomes. For example,  
38 'regret theory' suggests the possibility of an underlying mechanism related to the estimation and  
39 minimisation of 'expected regret' in deciding to order a test or otherwise.  
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43 Another potentially valuable source in the development of initial programme theory are those  
44 theories underlying interventions designed to reduce overtesting. Instead of assuming a  
45 complex decision-making process is happening, many such interventions seem based on the  
46 theory that test-ordering is at least to some extent a habitual, normalised behaviour[100] and so  
47 seek to disrupt these habits. For example, interventions designed to increase barriers to test-  
48 ordering[101,102] may create space for doctors to consider whether a test is really necessary.  
49 Similarly, interventions designed to promote reflective practice[103–105] provide opportunities  
50 for doctors to reflect on their past test-ordering behaviour and outcomes and potentially change  
51 their behaviour in the future. Interventions based around computer-aided decision-support  
52 systems[106,107] may seek to replace old habits with new, evidence-based ones.  
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3 These initial theories can be conceptualised in a 'realist' fashion (i.e. in the form of a CMOC), as  
4 illustrated in the hypothesised example in Figure 4 below.  
5

6  
7 **[Figure 4 here]**  
8

9 The candidate theories uncovered during searching will be considered by the project team  
10 alongside Figure 3 to refine these initial CMOCs. These will be discussed with the stakeholder  
11 group and refined as necessary in light of these discussions and further reading. It is likely that  
12 a small number of candidate theories will be prioritised as a focus for the review, based on their  
13 greater importance and/or resonance with stakeholders.  
14  
15

16  
17 **Step 2: Searching for evidence**

18 Secondary evidence gathered in cycles over the course of a realist review is iteratively  
19 interpreted and used to "confirm, refute or refine" each aspect of a programme theory.[108] This  
20 evidence is sought from a wide range of sources and disciplines: there is no 'hierarchy of  
21 evidence' in a realist approach and so evidence may include quantitative and qualitative data,  
22 peer-reviewed articles, opinion and commentary, and grey literature like policy documents.[92]  
23

24  
25 The main systematic literature search(es) will be conducted with the aim of identifying relevant  
26 documents potentially containing data that can be used to develop or refine, refute or confirm,  
27 the initial programme theory(ies) chosen for testing.  
28

29  
30 A search strategy(ies) will be designed, piloted and executed by an information specialist (CD).  
31 A wide range of bibliographic databases covering multiple disciplines will be considered for  
32 searching, including MEDLINE, Embase, CINAHL, PsycINFO, PsycEXTRA, the Web of Science  
33 Core Collection, Scopus, ASSIA, IBSS, EconLit and Google Scholar. Sources of grey literature  
34 will be searched, including via web search engines. Free text and subject heading search terms  
35 will be chosen as appropriate, and the search strategy will be refined iteratively to achieve a  
36 balance of sensitivity and specificity. As for the informal search stage, 'snowballing' and other  
37 supplementary search techniques will be used to identify additional documents.[90]  
38  
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40  
41 Search results will be screened initially by title and abstract, with full text considered as a  
42 second step. A broad set of inclusion and exclusion criteria will be used to screen the results of  
43 the main search. These criteria will be finalised when the initial programme theory is confirmed,  
44 but are likely to include some or all of the following:  
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46  
47 *Inclusion criteria*

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- All types of document;
  - Any study design;
  - Studies or documents that identify variation in test use, actual or potential under- or overuse of tests, or are focused on areas of primary health care where under- or overtesting is a recognised problem;
  - Studies or documents focused on primary care settings;

- If a particular type of test or specific test is chosen as a focus in consultation with the stakeholder group, searching may initially be limited to consider this area.

### *Exclusion criteria*

- Studies or documents focused on secondary care settings (though searches may be broadened later to consider additional settings if there is a dearth of literature focused on primary care, or where the stakeholder group or initial searches suggest common mechanisms may be in operation);
- Studies focused on imaging, genetic testing, foetal monitoring, near-patient testing, self-testing, or home-based testing by patients (though searches may be broadened later, as above);
- Studies or documents focused on low and middle income settings, where limited resources are likely to create very different contextual factors that are outwith the scope of this review.

Screening of titles and abstracts will be undertaken primarily by the first reviewer (CD). An initial pilot batch of documents will be screened in duplicate by GW and the review team will meet to discuss discrepancies and assess agreement between the reviewers. Thereafter a 10% random sample of search results will be screened by the second reviewer (GW) to check for consistency. Disagreements will be recorded and resolved via discussion in the project team.

As Figure 2 illustrates, additional searching may be undertaken as required at later stages of the review, wherever the main search did not generate sufficient data to test programme theory (e.g. if data on particular contexts or mechanisms was sparse), or in response to potential programme theory refinements. All such additional searches will be developed with an information specialist and screened as described above.

All searching and screening processes will be reported in full, including PRISMA-style flow diagrams,[109] to ensure transparency of evidence sources.

### **Step 3: Selection and appraisal**

Following screening, documents will be selected on the basis of an assessment of their relevance (i.e. whether some part(s) of the document can contribute to the refinement of programme theory) and rigour (i.e. the trustworthiness of that data).[85] One reviewer (CD) will read all of the documents that met the inclusion criteria during screening and assess their ability to speak to some aspect of the programme theory under consideration (i.e. relevance). Relevant data from these documents will then be assessed for rigour.

The assessment of rigour in a realist review is not conducted at article- or document-level as in a 'traditional' review, since doing so may exclude documents containing relevant data[92] and even where a study as a whole is methodologically weak in terms of its own objectives, it may still contain 'nuggets' of useful data.[110] Instead, each piece of relevant contributing data will be judged according to its purpose in testing programme theory[85] and the methodology by which the particular piece of data was produced. This may involve the use of formal critical appraisal

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3 checklists suitable for different study types, but only as one part of determining trustworthiness.  
4 Different types of data will be subject to different judgements of methodological coherence and  
5 plausibility,[92] and the details of each assessment will be recorded in full to ensure that this  
6 process is transparent.  
7

8  
9 As with screening, a 10% random subsample of documents will be assessed by a second  
10 reviewer (GW) using the same criteria, with disagreements recorded and resolved via  
11 discussion in the project team. In anticipation of uncertainty in the case of some documents, the  
12 project team may also be called upon to make assessments as a group.[79,111]  
13  
14

#### 15 **Step 4: Extracting and organising data**

16 One reviewer will extract the main characteristics of each included document into an Excel  
17 spreadsheet. The full text of all of the documents will then be uploaded into the NVivo QRS  
18 International qualitative data analysis tool. One reviewer will then organise and classify this  
19 data, by annotating (coding) relevant data from each document according to its contribution to  
20 the developing programme theory.[85]  
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24 The initial phase of organising and coding data will be informed by any contexts, mechanisms  
25 and outcomes (or concepts not yet clarified as C, M or O) identified in the development of the  
26 initial programme theory. As data extraction progresses, organisation and coding is likely to  
27 evolve and include new concepts that reflect refinements to programme theory. As such, each  
28 document may be subject to several readings. As noted above, an individual document may  
29 include sections that contribute to several elements of programme theory. The use of data to  
30 refine programme theory will be recorded, to enable transparent reporting and the inclusion of  
31 relevant document extracts within the synthesis.[85] A 10% random subsample of documents  
32 that have been through the data extraction and organising process will be reviewed by a second  
33 reviewer (GW) to check for consistency, with disagreements recorded and resolved via  
34 discussion in the project team.  
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#### 38 **Step 5: Analysis and synthesis**

39 In a realist review, analysis and synthesis of the selected data proceed in parallel, and will begin  
40 at the same point as document selection and appraisal for relevance and rigour, and data  
41 extraction and organisation.[75] All three stages may thus proceed simultaneously (see Figure  
42 2), as data are chosen, assessed, annotated and organised according to its potential role in  
43 refining the developing programme theory.  
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46  
47 This process will be iterative[75]: the programme theory will be refined in stages as more and  
48 more data are considered. The stakeholder group will be consulted at various points to obtain  
49 feedback on the focus and development of the programme theory and the project timeline will  
50 permit pauses in analysis and synthesis for this purpose, and to allow further searching to be  
51 undertaken where gaps in the available secondary evidence are found.  
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54 Pawson suggests that realist analysis and synthesis should be a process of “juxtaposing,  
55 adjudicating, reconciling, consolidating and situating the evidence” in an effort to refine  
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programme theory.[85] As such, data relating to different aspects of the programme theory will be collected together and considered alongside each other, such that an assessment of the strength of evidence supporting the arguments that underpin each aspect of that theory can be made. A process of retroductive reasoning will then be applied, so that refinements to programme theory are made on the basis of what can plausibly be inferred by all the data available. Retroductive reasoning will be used to build explanatory realist theory(ies). This involves an interpretive process of considering which underlying causal mechanisms must be at work to deliver the observed patterns out of outcomes. The approach involves moving back and forth between concrete observations and theory-building, and hence between inductive and deductive reasoning.[112]

## LIMITATIONS AND RISKS

An important potential limitation of this study will be the availability and contextual richness of the secondary evidence that is available.[75] Although initial scoping searches suggest that a significant amount of material on the subject of laboratory test-ordering does exist, it is possible that this material will not describe contextual factors in great detail or include enough relevant information on which to build theory. We will attempt to address this problem by ensuring that comprehensive and wide-ranging searching is undertaken by an information professional, that supporting and related information for all included studies is located wherever it exists,[89] and by contacting authors to ask for further detail as required.

In addition, there are important limitations that are inherent to the nature of the realist review. In particular, there is a limit to how much ground a single review can cover and so this review will necessarily prioritise certain elements of the process within which test ordering takes place[75] and will inevitably have to set aside some potentially important factors for future research. The final output of the review will be a (refined) theory that attempts to illuminate important contextual factors and underlying mechanisms; it is important to acknowledge that such theory can only ever represent partial knowledge that will be open to further refinement or refutation in the future.

## OUTPUTS AND DISSEMINATION

A variety of project outputs are planned, to meet the needs of different groups, including national and local policy makers, leaders, employers and practitioners in primary care and pathology settings, and patients. To some extent, outputs will be guided by the review's conclusions and resulting recommendations that may have relevance in different contexts and at different levels.

The RAMESES reporting standards will be used to produce a complete and transparent report of this review – both for the funder and as a standalone publication.[87] The standalone publication will be for academic audiences and will be submitted as an article to a peer-reviewed journal. Other academic outputs will be prepared for presentation at relevant conferences (e.g. 'Preventing Overdiagnosis,[113] International Realist Conference.)[114]

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3 The final refined programme theory and resulting recommendations will be presented to the  
4 stakeholder group (to include policymakers, practitioners and patients) and their opinions will be  
5 sought to direct the dissemination strategy for these groups, with the aim of ensuring that  
6 important recommendations reach the appropriate decision-makers. We will endeavour in  
7 particular to reach policy makers and researchers engaged in the development and evaluation  
8 of interventions designed to reduce variation in test ordering, in order that future work in this  
9 area can be informed by the new knowledge generated in this review. We envision the  
10 production of user-friendly and accessible summaries of the findings and our recommendations  
11 and the use of existing networks and social media to promote these outputs to help ensure  
12 maximum visibility.  
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### 16 **Author contributions**

17 CD conceived the study with input from GW. CD wrote the first draft of this manuscript and GW  
18 provided criticism and refinement. CD and GW approved the final version.  
19  
20

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32 The views expressed in this publication are those of the author(s) and not necessarily those of  
33 the NHS, the National Institute for Health Research or the Department of Health.  
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### 36 **Competing interests**

37 CD and GW are both members of the Royal College of General Practitioners (United Kingdom)  
38 Overdiagnosis and Overtreatment Group.  
39  
40

41 GW is an NHS General Practitioner and joint Deputy Chair of the NIHR Health Technology  
42 Assessment Out-of-Hospital Panel.  
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## 10 11 **Figure legends**

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13 **Figure 1:** Steps taken in test ordering decisions

14 **Figure 2:** Review project design

15 **Figure 3:** Contexts, reasons for test-ordering and range of outcomes

16 **Figure 4:** Example CMOCs showing the possible effect of introducing reviews of test ordering  
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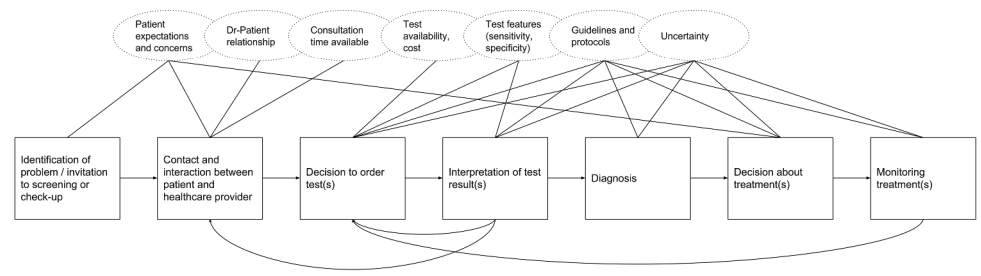


Figure 1: Steps taken in test ordering decisions

276x90mm (300 x 300 DPI)

peer review only

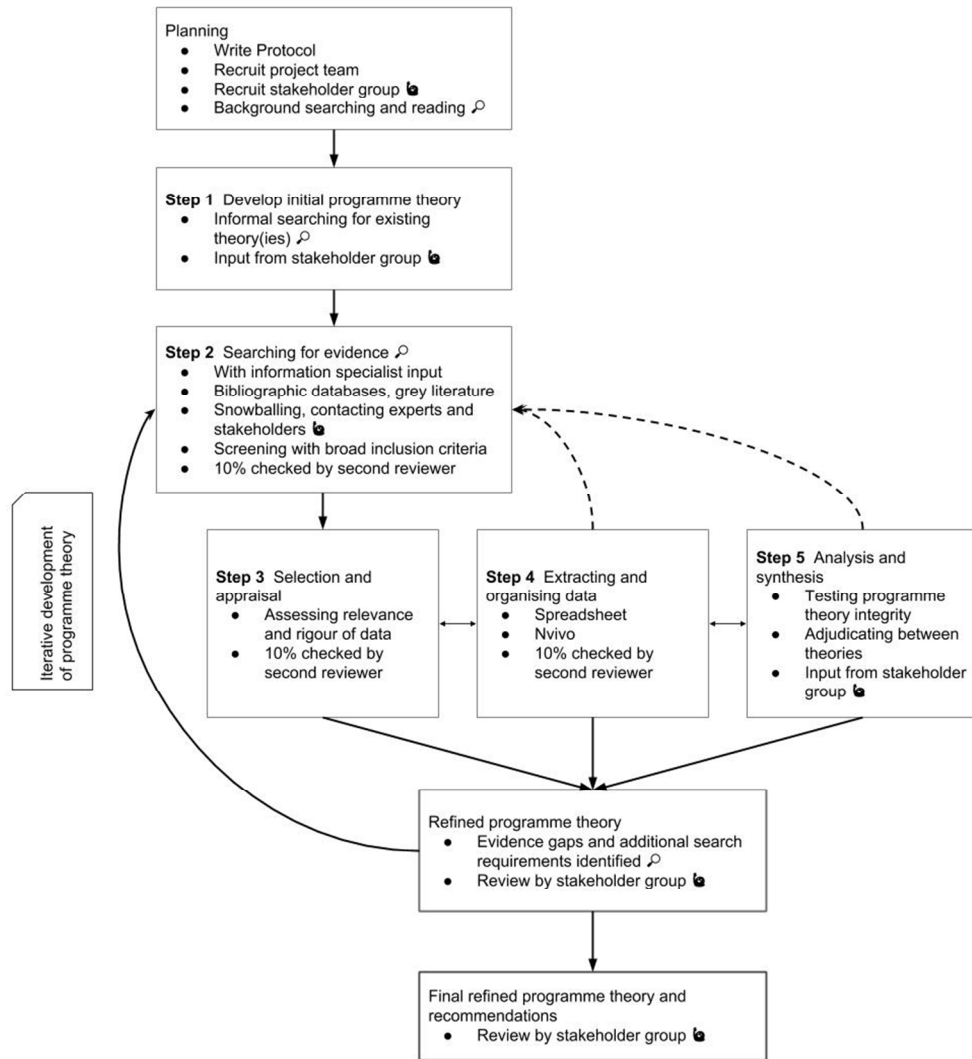


Figure 2: Review project design

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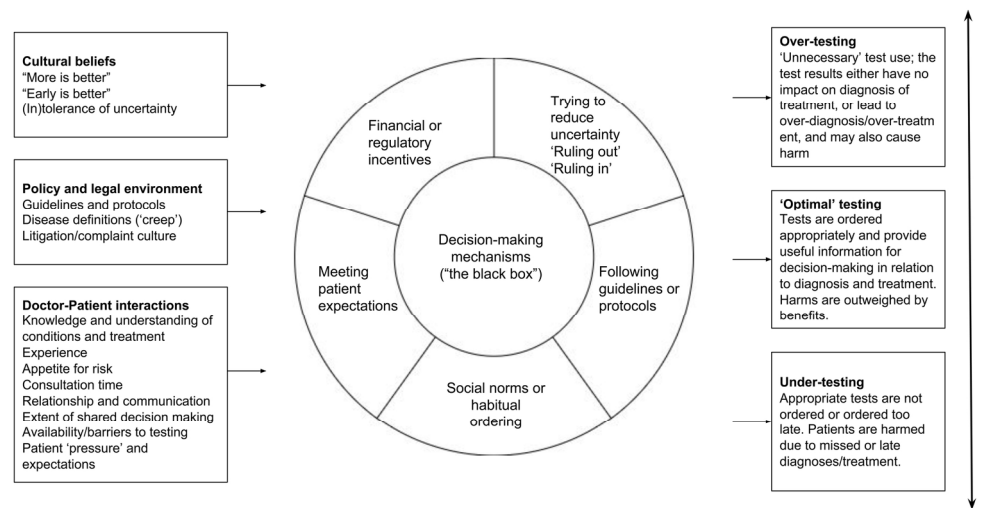


Figure 3: Contexts, reasons for test-ordering and range of outcomes

90x47mm (600 x 600 DPI)

review only

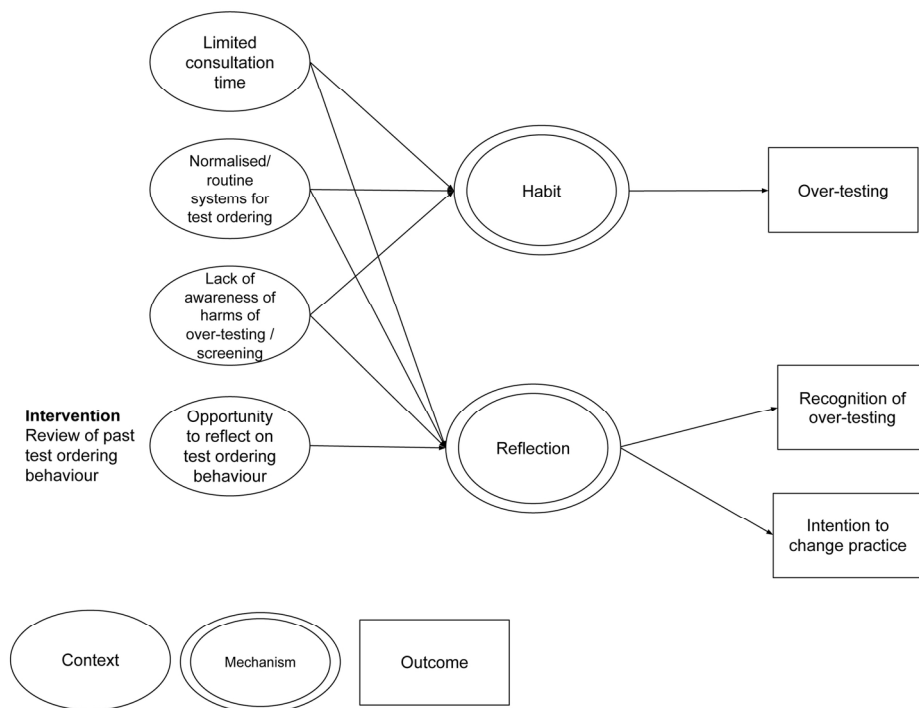


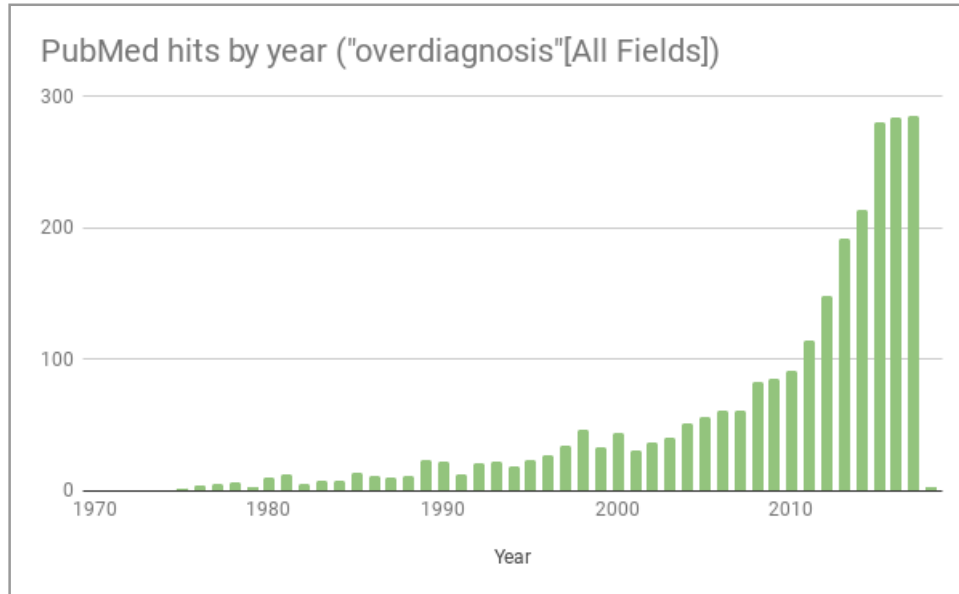
Figure 4: Example CMOCs showing the possible effect of introducing reviews of test ordering behaviour

90x67mm (600 x 600 DPI)

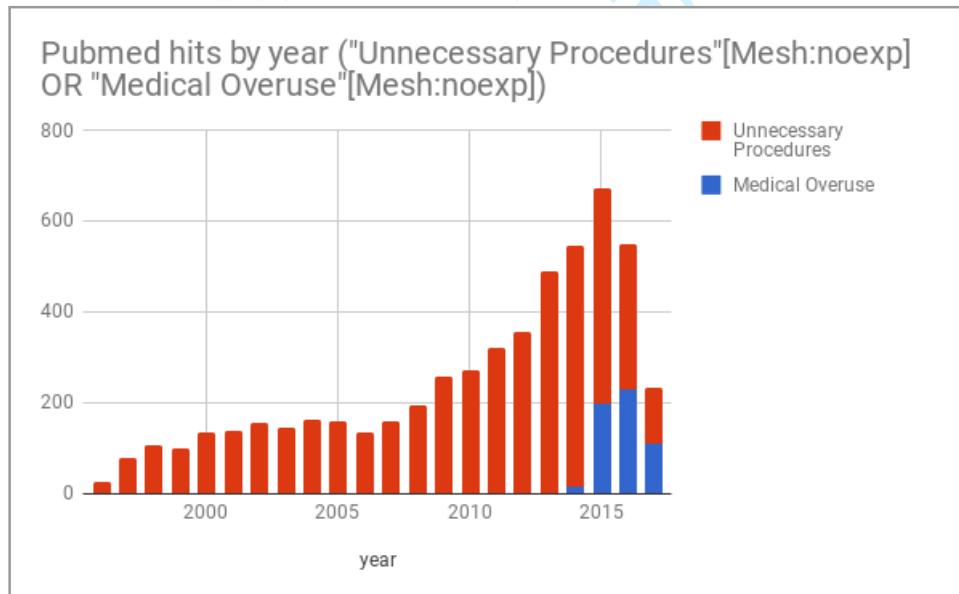
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## Growth in 'overdiagnosis' literature

This chart shows the dramatic increase in published literature on the topic of 'overdiagnosis' since the late 2000s as awareness of the problem has grown.



A specific MeSH term, "Medical Overuse", covering overdiagnosis, overtreatment and related 'too much medicine' concepts was introduced in 2016, another sign of increasing interest (previously articles on this topic were indexed as part of the broader "Unnecessary Procedures" category (introduced in 1997).



## Glossary of realist terminology

(adapted from Realist Synthesis: RAMESES Training Materials)[1]

|                        |  |
|------------------------|--|
| CMOC                   | <p>“Context-mechanism-outcome configuration”; a diagrammatic or narrative description offering an explanation of the relationship between some particular context(s), mechanism(s) and outcome(s).</p> <p>Multiple CMOCs may exist within a single programme theory.</p>   |
| Context                | <p>“Any condition that triggers and/or modifies the behaviour of a mechanism”[2]</p> <p>Context refers to the important feature(s) of the circumstances in which a programme exists (or a phenomenon happens) which ‘trigger’ the mechanisms that generate outcomes. Changes in context over time or in different settings will affect whether and which mechanisms are in operation.</p>  |
| Demi-regularity        | A semi-predictable pattern, such as we expect to observe in outcomes that depend on human choice or agency.[2]   |
| Folk theory            | An informal theory describing how an intervention is assumed or known to work, or how a phenomenon is assumed or known to come about, according to those practitioners or participants directly involved   |
| Mechanism (generative) | <p>The underlying process by which outcomes are generated. Mechanisms are usually descriptions of the tendencies, reasoning and behaviour of agents involved in a process or participants in a programme and their response to the important context(s) in which they exist.</p> <p>Mechanisms are distinguished from “variables or correlates”[3] that are associated with particular outcomes; instead they offer an explanation for why and how observed outcomes happen.</p> |
| Middle-range theory    | A theory that is specific enough to be tested (e.g. against secondary evidence in a realist review, or against primary evidence in a realist evaluation), but abstract or generalisable enough to be transferable, and have explanatory value in other situations.   |
| Programme theory       | <p>A theory that describes what an intervention comprises and how it is expected to work, or the process by which the outcomes of interest are thought to come about (expressed as a narrative description or in a diagram).</p> <p>A realist programme theory is expressed in terms of the relationship between relevant context(s), mechanism(s) and outcome(s) (or CMOCs).</p>  |
| Substantive theory     | An existing established theory from any discipline that can be used to help understand the intervention or phenomenon under examination.   |

## Strategies for early theory-seeking searches

### PubMed (19/12/2017)

|   |  |          |
|---|--|----------|
| 1 | ((overdiagnos* OR over-diagnos* OR overtreat* OR over-treat* OR over-prescri* OR overprescri* OR "Unnecessary Procedures"[Mesh])) AND (((("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program* theory" OR "program* logic" OR "logical framework*")))) | 16 hits  |
| 2 | (overtest* OR over-test* OR "inappropriate test*" OR "unnecessary test*" OR "irrational test*") AND ("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program* theory" OR "program* logic" OR "logical framework*")   | 5 hits   |
| 3 | ((overdiagnos* OR over-diagnos* OR overtreat* OR over-treat* OR over-prescri* OR overprescri* OR "Unnecessary Procedures"[Mesh])) AND (("theor*" OR "framework*" OR "concept*" OR "model*"))   | 999 hits |
| 4 | (overtest* OR over-test* OR "inappropriate test*" OR "unnecessary test*" OR "irrational test*") AND (theor* OR framework* OR concept* OR model*)   | 154 hits |

### Google Scholar (19/12/2017)

(overdiagnosis OR Overtreatment OR overtesting OR "unnecessary test" OR "inappropriate test" OR "irrational test") AND (theory OR framework OR concept\* OR model\*)  
42,100 hits (first 15 pages screened)

(overdiagnosis OR overtreatment OR overtesting) AND ("logic model" OR "theory of change" OR "theory of action" OR "outcomes chain" OR "program theory" OR "program logic" OR "logical framework")  
164 hits

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