Consensus study to define appropriate inaction and inappropriate inertia in the management of patients with hypertension in primary care

Jean-Pierre Lebeau, Julie Biogeau, Maxime Carré, Alain Mercier, Isabelle Aubin-Augé, Emmanuel Rusch, Roy Remmen, Etienne Vermeire, Kristin Hendrickx

ABSTRACT

Objectives To elaborate and validate operational definitions for appropriate inaction and for inappropriate inertia in the management of patients with hypertension in primary care.

Design A two-step approach was used to reach a definition consensus. First, nominal groups provided practice-based information on the two concepts. Second, a Delphi procedure was used to modify and validate the two definitions created from the nominal groups results.

Participants 14 French practicing general practitioners participated in each of the two nominal groups, held in two different areas in France. For the Delphi procedure, 30 academics, international experts in the field, were contacted; 20 agreed to participate and 19 completed the procedure.

Results Inappropriate inertia was defined as: to not initiate or intensify an antihypertensive treatment for a patient who is not at the blood pressure goals defined for this patient in the guidelines when all following conditions are fulfilled: (1) elevated blood pressure has been confirmed by self-measurement or ambulatory blood pressure monitoring, (2) there is no legitimate doubt on the reliability of the measurements, (3) there is no observance issue regarding pharmacological treatment, (4) there is no specific iatrogenic risk (which alters the risk-benefit balance of treatment for this patient), in particular orthostatic hypotension in the elderly, (5) there is no other benefit balance of treatment for this patient), in particular orthostatic hypotension in the elderly, (6) there is no other medical priority more important and more urgent, and (6) access to treatment is not difficult. Appropriate inaction was defined as: the exact mirror, that is, when at least one of the above conditions is not met.

Conclusion Definitions of appropriate inaction and inappropriate inertia in the management of patients with hypertension have been established from empirical practice-based data and validated by an international panel of academics as useful for practice and research.

INTRODUCTION

Uncontrolled hypertension remains a major public health issue. As public health objectives in this field are often not reached, complications of hypertension account for 9.4 million deaths worldwide every year, indicating significant room for improvement.

This situation reflects the existing gap between guidelines for treatment based on high-level evidence and the realities of daily practice. One reason may be ineffective dissemination of the guidelines, but after optimising, there was little improvement of their application in hypertension. Other reasons are patient-related issues, such as lack of adherence to treatment and suboptimal lifestyle. Others are inherent to the health system and, more widely, relate to politics and economics: difficulties and inequalities in access to healthcare, insurance and reimbursement issues. Finally, the healthcare provider may not initiate or modify a drug treatment as recommended in the guidelines. This factor relates to the healthcare provider, and has been defined as clinical or therapeutic inertia.

Clinical inertia was first defined in 2001 by Lawrence Philips as: ‘health care providers often
do not initiate or intensify therapy appropriately during visits of patients with these problems. We define such behavior as clinical inertia—recognition of the problem, but failure to act.6 In 2006, Okonofua et al used the terms ‘therapeutic inertia’ (TI) with the exact same definition.9 Since then, either terms have been used indifferently.

TI plays a major role in the failure to reach individual and public objectives of hypertension control. Up to 85% of primary care visits regarding hypertension end with therapeutic inertia, and thus may result in a large portion unachieved targets.10 Calls to action and numerous trials have tried to motivate and find ways to overcome TI.11 12 At the same time, some authors have pointed out clinical realities can be complex, and that inaction from the health provider can be the right attitude for certain patients.13 It appears that the causes and mechanisms of TI, as well as the clinical and care situations in which it occurs warrant exploration. Such an examination requires a clear concept and an operational definition to rely on. Our recent literature review found very little agreement between authors on this definition, and we concluded that TI remains a blurry concept. We suggested that the TI concept should be split in two concepts: appropriate inaction and inappropriate inertia.14 Further, we proposed that operational definitions based on empirical data were needed for primary care research and practice.

The objective of this work was therefore to create and validate operational definitions for appropriate inaction and for inappropriate inertia in the management of patients with hypertension in primary care.

METHOD

Methodology background

These definitions should reflect clinical reality and be operational in primary care. Empirical data were therefore needed to construct these definitions from the ground up, requiring a high level of input from practitioners. This ensured that every possible issue encountered in this situation would be taken into account in the definitions. Next, definitions had to be consensual and operational for research, which meant they had to be validated by academic experts.

A two-step approach was used to in order to meet these specifications and reach a consensus (Figure 1).15 16: First, nominal groups were held with practicing general practitioners (GPs). They provided practice-based information on the two concepts.16 17 Second, a panel of international academic experts in the field used a modified Delphi procedure to refine and validate the two definitions created using the results of the nominal groups.15 16

Nominal groups

Recruitment of participants

All participants were practicing GPs in France. They were recruited by phone, email and snowballing in two areas (surrounding Paris and Orléans). Sampling was purposive with a maximum variation in terms of age, gender, years of practice, type of practice (group, single, primary care clinic and locum), location (urban/rural) and academic involvement. GPs who agreed to participate received an informed consent form and a compensation (100€ per participant).

Nominal groups timeline

Participants were first asked to list individually on paper all possible answers to the question:

You meet, at your practice or at home, a patient whose blood pressure is above the threshold defining hypertension for this patient. What situations or reasons – in the foreground or underlying – would lead you not to initiate a treatment, or modify the existing treatment?

The group then further discussed each answer, rephrased unclear formulations and grouped similar answers under a new consensual formulation. Participants were then asked to vote on two separate secret ballots. The first one listed the three answers regarded by the participant as the most appropriate ones for ‘not initiating a treatment, or modifying the existing treatment’. These answers had to be ranked by the participant as first, second and third most important, and were
weighted three, two and one point, respectively. The second ballot listed and ranked the most inappropriate reasons.

Nominal group analysis
The research team conducted a thematic qualitative analysis of the group results. Situations and reasons evoked by the participants were grouped into categories. Categorisation was done independently by two teams consisting of two researchers each (JPL-MC/JB-ER). Discrepancies were resolved by discussion and if needed arbitration by a third team (AM-IAA).

Two scores were then attributed to each category. The Appropriateness Score was the sum of weighted votes attributed to each item of the category for being the most appropriate reasons or situations for ‘not initiating a treatment or modifying the existing treatment’. The Inappropriateness Score was the sum of weighted votes attributed to each items of the category for being the most inappropriate reasons or situations.

Two proposed definitions for appropriate inaction and for inappropriate inertia in the management of patients with hypertension in primary care were created by the research team from the final results of the nominal groups.

The final results and definitions were sent to the participants 3 months after the meetings, together with a feedback questionnaire including two questions: (1) do these results match with your recollection of the meeting? (2) do these results match with your practice? Participants were asked to answer these two questions on Likert scales ranking from 0 to 4 and to make any comments that they wished.

Modified Delphi procedure
Recruitment of participants
The participants were recruited by email among international experts in the field of TI and/or hypertension. They were academics with published articles in this field that were identified during the literature review. Those who agreed to participate received an informed consent form, a detailed summary of former research including the results of the nominal groups and the first Delphi questionnaire (Box 1). A minimum number of 15 participants remaining at the end of the process was expected.

Delphi procedure timeline
The entire procedure was conducted anonymously by email, without any contact between the participants.

The first round was based on the two definitions resulting from the nominal groups. Participants were asked to score and comment their level of agreement with the proposals from the nominal groups. The level of agreement with each proposal was scored using Likert scales ranking from 1 (totally disagree) to 9 (totally agree). Participants were invited to systematically comment on their answers. A comment was mandatory for any score under 4.

In analysing the results, a proposal was either accepted (median from 7 to 9 inclusive) or rejected (median from 1 to 3 inclusive) or could remained in doubt (median from 4 to 6 inclusive). Disagreement between the experts meant that at least 30% of the experts scored their agreement from 1 to 3, and at least 30% of the experts scored their disagreement from 7 to 9.

Consensus on accepting a proposal was reached when the proposal was accepted with no disagreement between experts. Consensus on rejecting a proposal was reached when the proposal was rejected with no disagreement between experts. Any other situation (proposal remaining in doubt and/or disagreement between experts) regarding a proposal would lead to a second round, with possible changes in the proposal according to participants’ comments.

For the following rounds, each participant received the initial questionnaire with a reminder of his/her answers, a histogram of the answers from all respondents to each question, all comments of all expert participants (translated if needed) and the questionnaire for the second round. Experts were asked to rethink their answers after reading the other participants’ comments and answer to the proposals in the second questionnaire.

To prevent exhaustion of participant motivation, a maximum of three rounds was planned.

### Box 1 Questionnaire for the first round of the Delphi procedure

1. Taking into account the results of the literature review summarised above, do you consider that the current (Phillips’) definition of therapeutic (or clinical) inertia in hypertension is:
   - Comprehensive (taking in account all the components that are likely to take part in the phenomenon)?
   - Operational (providing a reliable and working basis) for clinical research (relevant assessment criteria)?
   - Operational for practice (useful for the therapeutic decision)?
   - Operational in any case?

2. Taking into account the results of the literature review summarised above, do you consider that the current (Phillips’) definition of therapeutic (or clinical) inertia in hypertension is:
   - Useful in an analytical (providing a reliable and working basis) for clinical research (relevant assessment criteria)?
   - Useful for practice (useful for the therapeutic decision)?
   - Useful in any case?

3. From the data collected in the systematic review and in the nominal groups, inappropriate inertia in hypertension can be defined as: (definition)
   - Do you agree with this global proposition?
   - What is your proposition, which modification(s) would you bring to this definition?

4. From the data collected in the systematic review and in the nominal groups, inappropriate inertia in hypertension can be defined as: (definition)
   - Do you agree with this global proposition?
   - What is your proposition, which modification(s) would you bring to this definition?

5. The splitting of therapeutic inertia in hypertension into two different entities as mentioned above is:
   - Useful for clinical research?
   - Useful for practice?
   - Useful in any case?
The first group (NG1) produced a list of 23 reasons or situations to not initiate or increase the treatment (table 2, column 1). The second group (NG2) produced a list of 24 (table 2, column 2). These answers were secondarily interpreted and grouped into 23 categories by the researchers (table 2, column 3). Nine answers could not be grouped with others and remained as separate categories. The appropriateness and inappropriateness scores for each category were calculated (table 2). The research team constructed definitions of AI and inappropriate TI from these results (box 2).

Twenty-three participants (12 NG1 and 11 NG2) answered the feedback questionnaire. They all answered: ‘totally agree’ or ‘fairly agree’ to both questions. No further remarks or comments were made.

Modified Delphi procedure

An initial list of 30 experts was established. Seven did not reply to the letter of invitation, 3 refused to participate and 20 agreed. One participant withdrew without answering the first questionnaire. The remaining 19 experts involved completed all the questionnaires and finished the study (online supplementary file 1).

First round

Table 3 details the experts’ answers to each question. Although a consensus was already reached for some questions after the first round, and because the comments were so rich, it was decided that the entire questionnaire would be sent for a second round. Comments and suggestions led to the modification of the initial definitions:

Item 2: ‘doubt’ was changed to ‘legitimate doubt’. Experts meant to make sure that the doubt relied on evidence of malfunction of the device used or inappropriate method and not only on the practitioner’s subjectivity.

Item 3: (“the difference between the measurement and recommended target is (not) significant”) was removed. Some experts argued that if you consider that a difference of a few mm Hg with the threshold may not be significant, then you are simply redefining the threshold.

Item 4: ‘there is an (no) observance issue (including lifestyle and diet)’ was changed to ‘regarding pharmacological treatment’. Some experts commented that there will always be observance issues regarding lifestyle and diet, and therefore always a door open to inaction.

The term ‘observance issue’, instead of the more usual ‘non-adherence’ was used because the participants of the NGs insisted that ‘non-adherence’ did not adequately describe what they meant, as it seemed to imply a wilful or intentional decision and was limited to medication. No expert of the Delphi panel commented on that term.

Item 5: some experts insisted that ‘orthostatic hypotension in the elderly’ should be enhanced as the most usual iatrogenic risk in daily practice.

Patient and public involvement

No patient nor public was involved in this study.

RESULTS

Nominal groups

Fourteen participants attended each of the two meetings. Characteristics of the participants are detailed in table 1.
### Table 2  Lists of the proposals from each panel

<table>
<thead>
<tr>
<th>Nominal group 1 (Paris)</th>
<th>Nominal group 2 (Orleans)</th>
<th>Categories (grouped by the research team)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Proposal</strong></td>
<td><strong>Appropriateness</strong></td>
<td><strong>Inappropriateness</strong></td>
</tr>
<tr>
<td></td>
<td><strong>Weight</strong></td>
<td><strong>Rank</strong></td>
</tr>
<tr>
<td>There is an acute intercurrent event: pain, toxic or alcohol intake, intercurrent illness or imbalanced chronic illness, abuse of salt, infection, acute stress, emergency context</td>
<td>10</td>
<td>4</td>
</tr>
<tr>
<td>The conditions of measurement were bad: long wait, sport or physical efforts before the consultation, unusual schedule of measurement</td>
<td>12</td>
<td>2</td>
</tr>
<tr>
<td>Secondary hypertension is suspected or diagnosed</td>
<td>2</td>
<td>8</td>
</tr>
<tr>
<td>There is a problem of adherence, persistence or misuse with this patient</td>
<td>11</td>
<td>3</td>
</tr>
<tr>
<td>There is a major barrier to communication: dementia, language, intellectual level</td>
<td>1</td>
<td>13</td>
</tr>
<tr>
<td>Patient refusal for reasons related to the disease or treatment: denial of illness, refusal or reluctance to change treatment, denial of the measurement</td>
<td>2</td>
<td>8</td>
</tr>
<tr>
<td>The patient does not follow the lifestyle rules and/or has recently gained weight</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td>The patient has deleterious dietary habits (salt, alcohol, licorice and so on)</td>
<td>3</td>
<td>8</td>
</tr>
<tr>
<td>The patient has made changes in his lifestyle only recently</td>
<td>2</td>
<td>11</td>
</tr>
<tr>
<td>The patient has no health insurance</td>
<td>4</td>
<td>6</td>
</tr>
<tr>
<td>A different point of view from another specialist prevails for the patient</td>
<td>11</td>
<td>4</td>
</tr>
</tbody>
</table>

Continued
<table>
<thead>
<tr>
<th>Proposal</th>
<th>Appropriateness</th>
<th>Inappropriateness</th>
<th>Proposal</th>
<th>Appropriateness</th>
<th>Inappropriateness</th>
<th>Category</th>
<th>Weight</th>
<th>Rank</th>
<th>Weight</th>
<th>Rank</th>
</tr>
</thead>
<tbody>
<tr>
<td>I am not the patient's usual physician or I meet the patient for the first time or I know that there will be no follow-up</td>
<td>1</td>
<td>13</td>
<td>I have no time; I am too tired (intellectually and/or physically)</td>
<td>19</td>
<td>2</td>
<td>Time and fitness</td>
<td>35</td>
<td>2</td>
<td></td>
<td></td>
</tr>
<tr>
<td>I am running late with my planning, I lack time. Organisational problem, doctor sick that day</td>
<td>16</td>
<td>2</td>
<td>I do not know what I should prescribe</td>
<td>8</td>
<td>3</td>
<td>Knowledge/motivation</td>
<td>62</td>
<td>1</td>
<td></td>
<td></td>
</tr>
<tr>
<td>I have no motivation; I feel helpless; I lack knowledge or skill</td>
<td>15</td>
<td>3</td>
<td>I do not want to change the treatment</td>
<td>39</td>
<td>1</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>I disagree with the guidelines</td>
<td>9</td>
<td>5</td>
<td>I question the threshold in the case of this particular patient and/or method of measurement</td>
<td>2</td>
<td>6</td>
<td>Guidelines disagreement</td>
<td>11</td>
<td>5</td>
<td></td>
<td></td>
</tr>
<tr>
<td>I have a more serious medical problem to solve today</td>
<td>2</td>
<td>10</td>
<td>I have other priorities for this patient at the moment: hospitalisation, a more urgent problem to solve, stroke, acute illness, fever and so on</td>
<td>12</td>
<td>2</td>
<td>Other priorities</td>
<td>14</td>
<td>5</td>
<td>1</td>
<td>13</td>
</tr>
<tr>
<td>The results are barely above the threshold</td>
<td>5</td>
<td>8</td>
<td>Blood pressure values are just above the threshold</td>
<td>5</td>
<td>7</td>
<td>Close to target</td>
<td>10</td>
<td>6</td>
<td>1</td>
<td>13</td>
</tr>
<tr>
<td>There is no patient's demand</td>
<td>18</td>
<td>1</td>
<td>No demand</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>I have a equipment problem (cuff not suitable, dysfunction)</td>
<td>5</td>
<td>8</td>
<td>I have a equipment problem (inadequate cuff, electrical dysfunction, worn equipment and so on)</td>
<td>1</td>
<td>14</td>
<td>Equipment issue</td>
<td>6</td>
<td>7</td>
<td>4</td>
<td>7</td>
</tr>
<tr>
<td>I question the reliability of the home measurement: was it performed properly as indicated, or were there just occasional, erratic measurements?</td>
<td>6</td>
<td>6</td>
<td>Home BP reliability</td>
<td>6</td>
<td>7</td>
<td></td>
<td>3</td>
<td>9</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Table 2 Continued
<table>
<thead>
<tr>
<th>Nominal group 1 (Paris)</th>
<th>Nominal group 2 (Orleans)</th>
<th>Categories (grouped by the research team)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Proposal</strong></td>
<td><strong>Appropriateness</strong></td>
<td><strong>Inappropriateness</strong></td>
</tr>
<tr>
<td>It is the first time that the figures are abnormal for this patient</td>
<td>7</td>
<td>5</td>
</tr>
<tr>
<td>The right/left or lying/standing arm measures are discordant</td>
<td></td>
<td></td>
</tr>
<tr>
<td>I need a confirmation by ABPM or HBPM</td>
<td>13</td>
<td>1</td>
</tr>
<tr>
<td>The patient is already taking four antihypertensive drugs</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td>I am afraid of iatrogenic risk: adverse effects or hypotension</td>
<td>7</td>
<td>5</td>
</tr>
<tr>
<td>There is a contraindication to increase treatment</td>
<td>6</td>
<td>7</td>
</tr>
</tbody>
</table>

‘Proposals’ were elaborated by the participants, who grouped similar answers into rephrased new ones. ‘Categories’ were created by the research team, who grouped the Proposals to elaborate the definitions. Bold values: items ranked first, second and third for appropriateness or inappropriateness. ABPM, ambulatory blood pressure measurement; BP, blood pressure; HBPM, home blood pressure monitoring.
inaction’, and that other priorities should be clearly ‘more important and more urgent’.

The new definitions of inappropriate inertia and appropriate inaction in the management of patients with hypertension in primary care resulting from the first round are detailed in box 3.

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**Box 2  Definitions created from the results of the nominal groups**

**Inappropriate therapeutic inertia** means not initiating or intensifying an antihypertensive treatment for a patient who is not at the blood pressure goals defined for this patient in the guidelines when all the following conditions are met:

1. Hypertension has been confirmed by self-measurement or ambulatory BP monitoring
2. There is no doubt on the reliability of the measurement
3. The difference between the measurement and recommended target is significant
4. There is no observation issue (including lifestyle and diet)
5. There is no specific iatrogenic risk (which modifies the risk–benefit balance of treatment for this patient)
6. There is no other medical priority
7. There is no difficulty in accessing the treatment

**Appropriate inaction** means not initiating or intensifying an antihypertensive treatment for a patient who is not at the blood pressure goals defined for this patient in the guidelines when at least one of the following condition is met:

1. Hypertension has not been confirmed by self-measurement or ambulatory BP monitoring
2. There is a doubt on the reliability of the measurement
3. The difference between the measurement and recommended target is not significant
4. There is an observation issue (including lifestyle and diet)
5. There is a specific iatrogenic risk (which modifies the risk–benefit balance of treatment for this patient)
6. There is another medical priority
7. There is a difficulty in accessing the treatment

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**Box 3  Final definitions of inappropriate inertia and appropriate inaction in the management of patients with hypertension in primary care**

**Definition of inappropriate inertia in the management of patients with hypertension in primary care:**

To not initiate or intensify an antihypertensive treatment for a patient who is not at the blood pressure goals defined for this patient in the guidelines when all these conditions are fulfilled:

1. Elevated blood pressure has been confirmed by self-measurement* or ambulatory BP monitoring
2. There is no legitimate doubt on the reliability of the measurements
3. There is no observation issue regarding pharmacological treatment
4. There is no specific iatrogenic risk (which alters the risk–benefit balance of treatment for this patient), in particular orthostatic hypotension in the elderly
5. There is no other medical priority more important and more urgent
6. Access to the treatment is not difficult

**Definition of appropriate inaction in the management of patients with hypertension in primary care:**

To not initiate or intensify antihypertensive treatment for a patient who is not at the blood pressure goals defined for this patient in the guidelines when at least one of these conditions happens:

1. Elevated blood pressure has not been confirmed by self-measurement* or ambulatory BP monitoring
2. There is a legitimate doubt on the reliability of the measurements
3. There is an observation issue regarding pharmacological treatment
4. There is a specific iatrogenic risk (which alters the risk–benefit balance of treatment for this patient), in particular orthostatic hypotension in the elderly
5. There is another medical priority more urgent and more important
6. Access to the treatment is difficult (ie, financial issues)

* : "self-measurement" also refers to home blood pressure monitoring (HBPM).

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**Table 3  Results of the Delphi procedure round 1**

<table>
<thead>
<tr>
<th>Questions</th>
<th>Items</th>
<th>Median score</th>
<th>Scores ranking from 1 to 3 (%)</th>
<th>Scores ranking from 4 to 6 (%)</th>
<th>Scores ranking from 7 to 9 (%)</th>
<th>Agreement between experts</th>
<th>Consensus</th>
<th>Decision on the proposal</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q 1</td>
<td>5</td>
<td>42</td>
<td>16</td>
<td>42</td>
<td>No</td>
<td>No</td>
<td>None</td>
<td>None</td>
</tr>
<tr>
<td>Q 2</td>
<td>1</td>
<td>4</td>
<td>47</td>
<td>16</td>
<td>37</td>
<td>No</td>
<td>No</td>
<td>None</td>
</tr>
<tr>
<td></td>
<td>2</td>
<td>4</td>
<td>47</td>
<td>26</td>
<td>26</td>
<td>Yes</td>
<td>No</td>
<td>None</td>
</tr>
<tr>
<td></td>
<td>3</td>
<td>3</td>
<td>63</td>
<td>21</td>
<td>16</td>
<td>Yes</td>
<td>Yes</td>
<td>Rejected</td>
</tr>
<tr>
<td>Q 3</td>
<td>7</td>
<td>16</td>
<td>68</td>
<td></td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
<td>Accepted</td>
</tr>
<tr>
<td>Q 4</td>
<td>7</td>
<td>11</td>
<td>21</td>
<td>68</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
<td>Accepted</td>
</tr>
<tr>
<td>Q 5</td>
<td>1</td>
<td>8</td>
<td>5</td>
<td>5</td>
<td>89</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td></td>
<td>2</td>
<td>7</td>
<td>11</td>
<td>21</td>
<td>68</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td></td>
<td>3</td>
<td>7</td>
<td>11</td>
<td>16</td>
<td>74</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
</tbody>
</table>

Bold values: propositions that reached agreement and consensus to be either accepted or rejected.
modifications were made, and the definitions resulting from the first round became the final results (box 3).

**DISCUSSION**

**Main result**

This study enabled the development and validation of operational definitions for appropriate inaction (AI) and inappropriate inertia in the management of patients with hypertension. The use of an international expert consensus based on empirical data gathered from primary care practitioners gives these results clinical and academic legitimacy. This allows consideration of their use for both clinical practice and clinical research.

Our international panel of academic experts strongly agreed that the original definition of TI was not operational for practice or research. The main reasons were that it did not take into account clinical uncertainty, prioritisation of problems and the complexity of the relationship between the GP and the patient. For the new definition presented here, although a second round was used to refine the new definitions in regard to the experts’ comments, the consensus was already strong after the first round. Because they were developed for an international use, these definitions include ‘access to treatment’ issues, which highly depends on local health policies.

These definitions take into account two of the three aspects of evidence-based medicine: the available scientific data and the caregiving situation. They do not take account of patient opinions and values. They do not include, as proposed by one of the experts, the quality of the doctor–patient relationship, because these aspects are part of any caregiving situation and not specific to those where inaction occurs in the management of a patient with hypertension. Further, the inner subjectivity and the major complexity of shared decision-making would have made the definitions too complicated and would have left the possibility to regard inaction as appropriate in almost any situation. Nevertheless, the final decision, shared and patient-centred, should of course always take in account the patient’s opinions and values.

In the case of appropriate inaction, some items in the definition call for specific action, in particular to obtain reliable blood pressure measurements or enhance observance. Failure to do this would result in poor quality of care, but these are different problems that would require specific research and interventions.

**Strengths and limitations**

Complex conceptual issues and contradictory data from the existing literature called for a consensus method. The need for empirical data regarding behaviours in real life led to the choice of the nominal group technique. Focus groups were a possible choice but would have made the ranking of reasons for inaction impossible, and thereby would have meant even more subjective input from the research team in the results. Careful purposive sampling of the participants ensured a wide sample of answers. Results from the two groups were very similar, which makes them even more robust.

As a limitation, the nominal groups were held in France and included French GPs only. However, nominal groups were only conducted as a first step to provide the elements of definitions, to be validated by the panel of academic experts, which was international. Making sure that the definitions would be suitable in any country, by adding, removing or modifying items if necessary was the task of this panel.

To clarify the results of the nominal groups and make them useable for the design of definitions, proposals were grouped into categories by the research team. The interpretation bias was minimised by having two teams doing this independently and including final arbitration by a third team. Feedback from the participants showed unanimous agreement with the results.

Questions 3 and 4 of the Delphi procedure were asking for the agreement of the experts with the proposed definitions. The phrasing did not specifically include 'operationality' as did questions 1 and 2. We considered that rejecting the operationality of the former definition while agreeing with the new ones meant that the last were regarded as operational, which was a questionable shortcut.

**Table 4** Results of the Delphi procedure round 2

<table>
<thead>
<tr>
<th>Questions</th>
<th>Items</th>
<th>Median score</th>
<th>Scores ranking from 1 to 3 (%)</th>
<th>Scores ranking from 4 to 6 (%)</th>
<th>Scores ranking from 7 to 9 (%)</th>
<th>Agreement between experts</th>
<th>Consensus</th>
<th>Decision on the proposal</th>
</tr>
</thead>
<tbody>
<tr>
<td>Q 1</td>
<td></td>
<td>4</td>
<td>42</td>
<td>26</td>
<td>37</td>
<td>No</td>
<td>No</td>
<td>None</td>
</tr>
<tr>
<td>Q 2</td>
<td>1</td>
<td>3</td>
<td>58</td>
<td>16</td>
<td>26</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td></td>
<td>2</td>
<td>3</td>
<td>58</td>
<td>16</td>
<td>26</td>
<td>Yes</td>
<td>Yes</td>
<td>Rejected</td>
</tr>
<tr>
<td></td>
<td>3</td>
<td>3</td>
<td>68</td>
<td>26</td>
<td>5</td>
<td>Yes</td>
<td>Yes</td>
<td>Rejected</td>
</tr>
<tr>
<td>Q 3</td>
<td></td>
<td>7</td>
<td>5</td>
<td>26</td>
<td>68</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td>Q 4</td>
<td></td>
<td>8</td>
<td>5</td>
<td>16</td>
<td>79</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td>Q 5</td>
<td>1</td>
<td>8</td>
<td>5</td>
<td>0</td>
<td>95</td>
<td>Yes</td>
<td>Yes</td>
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<tr>
<td></td>
<td>2</td>
<td>7</td>
<td>5</td>
<td>16</td>
<td>79</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
<tr>
<td></td>
<td>3</td>
<td>7</td>
<td>5</td>
<td>16</td>
<td>79</td>
<td>Yes</td>
<td>Yes</td>
<td>Accepted</td>
</tr>
</tbody>
</table>
The characteristics and the number of participants in a Delphi study are always questionable. We selected a panel that was international, with academics that worked and published in the specific field of TI in hypertension. A major concern was to get the highest possible proportion of experts completing the procedure and to have at least 15 of them at the end. All 19 experts involved completed the procedure.

Findings compared with the existing literature

In his 2001 *princeps* article, Philipps gave very little room to either appropriate inaction or patient centeredness—just a note of caution that ‘experienced clinicians will recognise that exceptions always occur and that rigid insistence on the uniform application of guidelines for patient management could result in overtreatment or inappropriate actions’. Nevertheless, subsequent calls to action were based on a ‘run the numbers and treat to targets’ attitude that seemed to oversimplify the process of care.

In response, some authors pointed out that inaction could also be a ‘clinical safeguard’ vis-à-vis the drug escalation fuelled by the current medical literature and could represent good clinical judgment. This new approach to inaction relied on evidence that showed that physician tolerance of borderline blood pressure values frequently resulted in good blood pressure control during follow-up.

In 2007, starting from the premise that appropriate and inappropriate inaction coexisted in TI, Safford et al proposed an empirical model based on nominal groups of primary care physicians. This model individualised four types of clinical inertia: inappropriate inaction related either to the physician or to the patient, and TI related either to the physician or to the patient. While these four types were clearly delimited in a cognitive map, no definitions were proposed. Although these results were important to understand the various mechanisms involved in inaction, they did not allow an immediate use in clinical practice.

Perspectives for practice and research

The definitions proposed here may be used as a basis in the negotiation between the practitioner and the patient with hypertension. Each of them could be used in a checklist for the physician, providing an evidence-based foundation for shared decision-making. In the educational field, they could be used to easily outline TI to medical students and trainees in general practice. Furthermore, a good vocabulary can indeed help to clarify in learning practice the choices that trainees make when discussing options with their patients.

Until now, interventions relating to TI have been based only on the physician’s action resulting from blood pressure measurements, with no consideration for the context or for sociopsychological issues. Further research could use our results to explore the reasons for or consequences of inaction, and to characterise inaction in pragmatic studies. Ultimately, they could help design interventions to reduce inappropriate inertia while preserving appropriate inaction.

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Contributors J-PL, JB (for the Delphi procedure), MC (for the nominal groups), AM and IA-A: designed the study and carried out the data collection and analysis. ER, RR, EV and KH: audited the whole methodological process. All authors contributed to the interpretation of findings and to creation of initial, modified and final definitions; contributed to the development of the manuscript; had full access to all of the data in the study, and can take responsibility for the integrity and accuracy of the analysis.

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