BMJ Open Children and Young People's Health Partnership Evelina London Model of Care: economic evaluation protocol of a complex system change

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ABSTRACT

Introduction The Children and Young People's Health Partnership (CYPHP) Evelina London Model of Care is a new approach to integrated care delivery for children and young people (CYP) with common health complaints and chronic conditions. CYPHP includes population health management (services shaped by data-driven understanding of population and individual needs, applied in this case to enable proactive case finding and tailored biopsychosocial care), specialist clinics with multidisciplinary health teams and training resources for professionals working with CYP. This complex health system strengthening programme has been implemented in South London since April 2018 and will be evaluated using a cluster randomised controlled trial with an embedded process evaluation. This protocol describes the within-trial and beyond-trial economic evaluation of CYPHP.

Methods and analysis The economic evaluation will identify, measure and value resources and health outcome impacts of CYPHP compared with enhanced usual care from a National Health Service/Personal Social Service and a broader societal perspective. The study population includes 90 000 CYP under 16 years of age in 23 clusters (groups of general practitioner (GP) practices) to assess health service use and costs, with more detailed cost-effectiveness analysis of a targeted sample of 2138 CYP with asthma, eczema or constipation (tracer conditions). For the cost-effectiveness analysis, health outcomes will be measured using the Paediatric Quality of Life Inventory and quality-adjusted life years (QALYs) using the Child Health Utility 9 Dimensions (CHU-9D) measure. To account for changes in parental well-being, the Warwick-Edinburg Mental Well-being Scale will be integrated with QALYs in a cost-benefit analysis. The within-trial economic evaluation will be complemented by a novel long-term model that expands the analytical horizon to 10 years. Analyses will adhere to good practice guidelines and National Institute for Health and Care Excellence public health reference case.

Ethics and dissemination The study has received ethical approval from South West-Cornwall and Plymouth Research Ethics Committee (REC Reference: 17/SW/0275). Results will be submitted for publication in peer-reviewed journals, made available in briefing papers for local decision-makers, and provided to the local community

Strength and limitations of this study

- Robust study design: Children and Young People's Health Partnership (CYPHP) will be evaluated using a cluster randomised controlled trial with an embedded process evaluation.
- Multiple analytical perspectives: both the National Health Service and Personal Social Services perspective and a societal perspective, accounting for costs falling on parents and schools, will be adopted.
- Long analytical horizon: the within-trial economic evaluation will be complemented by a novel long-term model that expands the analytical horizon to 10 years.
- Impact of COVID-19 on CYPHP service delivery: differences in the frequency and duration of each CYPHP component before and after COVID-19 may be observed, which will be assessed in sensitivity analyses.
- Measurement of intervention effects: the intensity of the different intervention components may have varied across general practitioner practices, and the measurement of health effects with the Child Health Utility 9 Dimensions for children below 5 may lack reliability.

through website and public events. Findings will be generalisable to community-based models of care, especially in urban settings.

Trial registration number NCT03461848.

INTRODUCTION

In 2018, nearly 1400 excess child deaths occurred in the UK compared with Sweden, adjusting for population size.^{1 2} The UK fares worse than other high-income countries in chronic disease management too. Only 16% of young people in the UK with type 1 diabetes had a glycated haemoglobin A1c under 7.5%, whereas in Germany and Austria, this standard was met for 34% of young people.^{3–5} Poor chronic disease management results in worse health-related quality of life^{6 7} and

in higher emergency room visits and hospitalisations, which are key healthcare cost drivers.^{5 8–11} Beyond direct medical costs, poorly controlled chronic conditions result in time lost from school and employment, placing a significant burden on families. For example, the overall cost of caring for children with asthma aged 1–5 years in the 12 months following attendance at hospital for wheeze or asthma is estimated to be £14.53 million.¹²

Ensuring good health in childhood is a public health priority both as a rights-based principle¹³ and for the health, social and economic consequences in adulthood.^{14 15} Notwithstanding the current pandemic, the UK paediatric healthcare delivery model—originally designed to treat acute conditions through high-intensity specialist and inpatient services—now needs to address chronic healthcare needs and emphasise preventive care. Previous efforts to integrate care for children and young people (CYP) with ongoing conditions have shown potential for improving quality of life and reducing costs, but evidence is limited.¹⁶

The Children and Young People's Health Partnership (CYPHP) Evelina London Model of Care is an innovative approach to integrated healthcare delivery. It was implemented in April 2018 in two London boroughs (Lambeth and Southwark) where Accident & Emergency care (A&E) attendance for children aged 0–4 years and hospital admissions related to asthma were 16% and 25% higher than the national average, respectively.¹⁷ The CYPHP model aims to strengthen the health system by bridging the gap between primary and secondary care as well as physical and mental health, and links healthcare with local efforts to tackle the socioeconomic determinants of health. Through coordinated, early intervention and biopsychosocial care delivered in primary care and community settings, CYPHP has been developed to promote better healthcare and self-management for CYP with common health complaints and chronic conditions.^{18 19} The concept of biopsychosocial care follows many of the tenets of patient centred care as outlined by Tramonti and colleagues²⁰; however, we use a more specific term to describe the model in greater detail.

CYPHP will be implemented across Southwark and Lambeth in two stages. The staged implementation offers a platform for an opportunistic clustered randomised controlled trial study design for rigorous evaluation purposes, running alongside a service evaluation reporting regularly to a partnership board of commissioner, provider, community organisations and researchers. In the first CYPHP deployment stage (approximately 3 years), general practices were randomised to either CYPHP (intervention) or enhanced usual care (EUC—control). CYPHP includes the EUC components but also in-reach clinics, lunch-and-learn sessions, specialist nurse-led services, population health management, specialist team training and multidisciplinary team case planning. After 3 years, CYPHP will be implemented in all of the practices.

The aims of the embedded economic evaluation are, first, to assess the impact of CYPHP compared with EUC on patient-level healthcare costs from a National Health Service (NHS) and Personal Social Service (PSS) perspective for the entire trial population. PSS includes a range of services provided by local authorities for vulnerable groups, including the mentally and physically disabled, older people and neglected children. The second aim, among children with specific targeted tracer conditions, is to compare costs and health outcomes and establish the cost-effectiveness (cost per point improvement in the Paediatric Quality of Life Inventory (PedsQL)) and cost-utility (cost per quality-adjusted life year (QALY)) of CYPHP versus EUC also from an NHS and PSS perspective (National Institute for Health and Care Excellence (NICE) reference case²¹). Third, a cost-benefit analysis (cost per monetarised unit of parental well-being and children's QALYs) of CYPHP compared with EUC from a societal perspective will be conducted. The cost-benefit analysis will also account for costs falling on parents and schools. The cost-effectiveness of CYPHP compared with EUC beyond the trial duration will be explored with a state-transition model reflecting natural disease progression for each tracer condition. Existing evaluations of interventions to improve outcomes for children with tracer conditions (such as education initiatives) rarely consider effects beyond 3 years, which may result in a partial characterisation of the intervention effects, and as such, this method is a novel application in child health economics research. Both the economic evaluation and the state-transition model are essential as they will determine whether potential health gains related to the intervention justify its costs relative to EUC, and therefore whether a decision to provide and roll out the intervention is justifiable in terms of efficiency.

Both the population and tracer-condition analyses aim to inform decisions on the current CYPHP provision in Lambeth and Southwark and throughout the South East London Integrated Care System, as well as its potential expansion to other areas if proven efficient.

METHODS AND ANALYSIS

Study design

The study design and intervention components are outlined in detail in our published trial protocol paper.¹⁸ In summary, 70 general practices in Southwark and Lambeth were grouped into 23 virtual clusters, occurring naturally for GP-paediatrician colocated clinics. Twelve of these clusters were assigned to the intervention (CYPHP) and 11 clusters to the control group (EUC). For randomisation, clusters were stratified by borough, and restricted randomisation was carried out to ensure the number of CYP under 16 years, their socioeconomic status (measured by the Index of Multiple Deprivation and Income Deprivation Affecting Children Index) and number of outpatient referrals were similar between the two study arms. The trial population includes CYP under

Table 1 Key features of the CYPHP intervention and evaluation

Targeted recruitment sample without loss to follow-up	1496
Route to change	<ul style="list-style-type: none"> ▶ A theoretically informed intervention (theoretical domains framework). ▶ Evidence-based (based on systematic review on integrated care models for child health¹⁶). ▶ Integrates care in line with patient, provider and policy perspectives—providing efficient, preventive access to care, closer to home.
Main strengths	<ul style="list-style-type: none"> ▶ Opportunistic randomised controlled trial. ▶ Rich data with both patient-reported and routine service use data. ▶ Embedded process evaluation to assess CYPHP implementation success.
Stakeholder involvement	CYPHP was developed with children and young people, carers, front-line practitioners and health service commissioners.

CYPHP, Children and Young People's Health Partnership.

16 years of age registered to a general practice in Southwark or Lambeth. Key information on the CYPHP intervention and evaluation is summarised in [table 1](#).

Intervention and control arms

The study structure and components of CYPHP and EUC are described in [figure 1](#). As the intervention arm provides CYPHP on top of EUC, EUC is delivered at all practices. CYPHP offers universal services (available to all CYP, with any childhood condition) and targeted services (available only to CYP with tracer conditions—*asthma*, *constipation*, and/or *eczema*). EUC is composed of several patient self-management support tools for families and resources available to health providers to provide higher quality and more joined-up care for CYP.

Specifically, CYPHP includes

- ▶ **CYPHP universal services**
 - *In-reach clinics*, integrated child health clinics codelivered by patch paediatricians and GPs (patch paediatricians are linked to a cluster of general practices) as part of a multidisciplinary CYP health team located in the community.
 - *Lunch-and-learn sessions*, where a multidisciplinary group of CYP health professionals, including paediatricians and primary care staff, share knowledge, review cases, create common professional cultures, build and reinforce team working practices.
- ▶ **CYPHP targeted services (tracer conditions only)**
 - *Specialist nurse-led services*, usually delivered by a CYPHP nurse trained in biopsychosocial care (mental health and other specialists are available too if needed) at the CYP's home, during a visit at a community-based clinic or through a phone call or message. It includes health promotion and self-management advice on tracer conditions. Patients are triaged and care is planned based on a preassessment biopsychosocial health check (CYPHP Health Check) and patient records. The CYPHP Health Check is administered to patients with asthma, constipation or eczema. It uses validated questionnaires when possible to measure biopsychosocial

health. Children's ongoing conditions are assessed with the Patient-Oriented Eczema Measure²² for children with eczema, the Asthma Control Test²³

Figure 1 Study population and intervention flow. CYP, children and young people; CYPHP, Children and Young People's Health Partnership; GP, general practitioner.

for asthma and a bespoke CYPHP constipation questionnaire (validation work under way). The Strengths and Difficulties Questionnaire²⁴ is used as an emotional and behavioural screening questionnaire. Finally, a set of bespoke social questions to understand a family's broader situation and factors that may affect their health and care, such as financial worries and days lost of school or work, is also included. Participants who consent as research subjects do also complete the PedsQL²⁵ and the Child Health Utility 9 Dimensions (CHU-9D).²⁶

- *Population health management*, where CYP with tracer conditions are sent text messages and a letter from their GP, encouraging them to participate in early intervention and care. Recipients are identified based on analyses of electronic health records and actively reached out to connect them with the healthcare system and to improve the management of their conditions before they exacerbate.
- *Specialist team training*, including education and training for primary care, secondary care or school staff on evidence-based, holistic and CYP-friendly care for tracer conditions, is delivered by CYPHP professionals.

Multidisciplinary team case planning is important for CYPHP delivery, present in both universal and targeted services. It includes case planning and both formal and informal education and training for professionals providing CYPHP.

Table 2 describes the expected inputs, frequency and duration of each CYPHP component. All these data elements will be collected, as actual implementation may differ from protocolised implementation.

CYP access universal services through referrals from their paediatrician or GP. For specialist services, entry sources include direct referrals (from GP, paediatrician, school nurse or emergency department); self-referrals (availability publicised through community events and posters in GP practices); and proactive case finding (CYP with tracer conditions are sent text messages and a letter from their GP). Further details on CYPHP's implementation are included in the publicly available handbook.²⁷

Patient and public involvement

Stakeholders were involved in the development of the theoretical framework for CYPHP, identification of research questions and refining the research methodology. Stakeholders included CYP, carers, front-line practitioners and health service commissioners. A patient and public involvement group was developed with children and their families and was consulted with regard to evaluation design, including appropriateness of outcome measures and consent procedures.

Economic evaluation within the trial

Population-level cost analysis

The goal of the population-level analysis is to assess the impact of CYPHP compared with EUC on health-care costs of health service use. This analysis will use

Table 2 Protocolised inputs, frequency and duration of CYPHP components

Intervention component	Inputs	Frequency	Duration	Comments
1. In-reach clinics	Labour: GP and patch paediatrician	Once a month	20–30 min per patient	2–3 hours total
2. Lunch-and-learn sessions	Labour: CYPHP nurse, mental health specialist, paediatrician and GP who works alongside CYPHP	Once a week	60 min	
3. Specialist nurse-led service	Labour: CYPHP nurse and mental health specialist Capital: children's centre	Varies	60 min (home), 30 min (general practice or school)	Service type, duration and location tailored to CYP
4. Population health management	Labour: population health clinician, analyst and manager	Varies	Varies	Data: access, storage, analysis Proactive case finding: costs for sending messages
5. Specialist team training	Labour: CYPHP nurse, primary care and secondary care staff, school staff	Varies	Varies	.
6. Multidisciplinary team case planning	Labour: CYPHP nurse, mental health specialist, paediatrician and GP who works alongside CYPHP	Once a week	60 min	.

CYPHP, Children and Young People's Health Partnership.

the whole study population, which includes CYP, 0–15 years of age, registered with a Southwark or Lambeth GP practice. Health service use will include primary care consultations, visits with paediatricians, and hospital outpatient, hospital inpatient, and A&E care during 6 and 12 months. Patient-level costs will be obtained by multiplying unit costs by use. National unit costs for children's services will be obtained from the Unit Costs of Health and Social Care 2019/20 by the Personal Social Services Resource Unit²⁸ and the NHS reference costs for 2015–2016.²⁹ Due to the often-skewed cost distribution with a large number of zeros and a long right-hand tail, the modified Park Test and Pregibon Link test will assess the most appropriate distribution and link to calibrate a generalised linear model (GLM) for costs, for example, with a gamma distribution and a log link.^{30 31} The cost model will adjust for a binary variable indicating whether the children or young person belonged to the intervention or control arm and any demographic variables that show imbalance between the two groups.

Tracer conditions: cost-effectiveness/utility and cost-benefit analyses

This within-trial economic evaluation will also compare CYPHP with EUC for patients under 16 with asthma, constipation and/or eczema. Three types of economic evaluation will be conducted. The cost-effectiveness analysis, using point improvement in the PedsQL scale as the primary outcome, and the cost-utility analysis, based on QALYs from the CHU-9D, will adopt an NHS and PSS perspective. The cost-benefit analysis will take a societal perspective and value parental well-being with the Warwick-Edinburg Mental Well-being Scale (WEMWBS). These analyses will adhere to guidelines for conducting economic evaluations alongside clinical trials and the most recent NICE public health reference case.^{32–35}

Costing: identification, measurement and valuation of resources

Costing involves identifying, measuring and valuing the resources used to deliver and participate in the intervention and consequential health and social services use. In a complex system change such as CYPHP, the comprehensive identification of resources requires close collaboration with the implementation and the process evaluation teams.

Identification of resource use

From an NHS and PSS perspective, resources used relate to the delivery of the intervention and health and social care use by patients (table 3). Intervention delivery mostly includes time spent by medical professionals and service managers delivering CYPHP services. From a societal perspective, time spent by school staff participating in CYPHP and time away from work or school by parents and CYP are also accounted for. Because both intervention and control practices

include EUC, EUC's delivery costs will be disregarded. Service use and time away from school and work will be considered for both CYPHP and EUC.

Measurement of resource use

Resources used to implement CYPHP will be gathered from seven data sources, including the study's accounting data, service caseloads, CYPHP nurse's personal caseload notes, study questionnaires, primary care data, secondary care data and interviews with CYPHP nurses (table 3). EMIS will provide location, type, number and length of consultations part of in-reach and specialist team services. CYPHP nurse's caseload notes will supply information on specialist team training and multidisciplinary team case planning. Time spent at lunch-and-learn sessions will be obtained from service caseloads. Patient-level service use will be gathered from primary and secondary care activity files. Family and CYP time away from work or school are questions included in the study questionnaires. Interviews with a random sample of CYPHP nurses to understand their phone usage and transportation to patient visits will also be conducted.

Valuation of resource use

As with the population-level cost analysis, national unit costs for children's services will be obtained from the PSSRU²⁸ and NHS reference costs for 2015–2016.²⁹ The Unit Costs of Health and Social Care V.2014 will also be used to value referrals to social care services.³⁶ Unit costs not available from these sources will be collected from trial records directly (eg, monthly rent of children's health centre use). All unit costs will be presented in pounds sterling (£) for a base cost year 2019/2020; the NHS Cost Inflation Index will be used to adjust for inflation.³⁶ As the horizon of the within-trial analysis is 6 and 12 months, no discounting will be applied to either costs or outcomes.

Computation of total costs

Total costs will be computed at the patient level by summing *intervention delivery costs* (only CYP in intervention arm) and *health service use cost* (CYP in intervention and control arms):

- Intervention delivery costs will include set-up, CYPHP delivery and overhead costs. Some of these components will vary across patients (eg, specialist team services); others across clinics (eg, staff specialist training); and others will be the same for all patients (eg, overhead costs such as the cost of administration and facilities). Staff specialist training costs, costs of universal services (in-reach clinics), intervention set-up costs and overheads will each be apportioned. CYP with tracer conditions are the target population of the economic evaluation. The cost of universal services, however, also needs to be considered as CYP with tracer conditions may be referred to specialist team

Table 3 Identification and measurement of costs

Cost components	Description of resources used	Unit of measure	Source, level data collected
Intervention delivery costs			
Set-up costs	Hiring costs, training and materials	Total costs	Study's accounting data
1. In-reach clinics	Paediatrician, GP, mental health specialist, etc	Minutes	Primary care data (EMIS), patient
2. Lunch-and-learn sessions	Paediatrician, GP, other child health professionals, clerks/ administrative, etc	Minutes	Service caseloads, service
3. Specialist nurse-led services	► CYPHP nurses, mental health specialists, etc.	Minutes	Primary care data, patient
	► Phone usage.	Minutes/text messages	Interview CYPHP nurse, service
	► Travel to patients (distance and mileage).	Minutes and £	Primary care data and interview CYPHP nurse, service
	► Children's centre.	Rent	Study's accounting data, service
4. Population health management	Population health clinician, analyst, manager	Minutes	Study's accounting data, service
5. Specialist team training	► CYPHP nurses, primary care, secondary care staff, etc.	Minutes	CYPHP nurse's caseload notes, service
	► School staff.	Minutes	
6. Multidisciplinary team case planning	CYPHP nurses, primary care, secondary care staff, etc	Minutes	CYPHP nurse's caseload notes, service
Overhead costs	Using spaces, data access and storage	£	Study's accounting data
Service use	► GP.	Number of visits	Primary care data and secondary care activity, patient
	► Paediatrician.	Number of visits	
	► Hospital outpatient.	Number of visits	
	► Hospital inpatient.	Number of visits	
	► Accident and emergency.	Number of visits	
	► Social care services.*	Referral (yes/no)	
CYP and family	Time away from school	Hours	Study questionnaires, patient
	Time away from work	Hours	Study questionnaires, parent

*CYPHP nurses may refer CYP and their families to social care services. An indicator for referrals to social services is available in primary care data. Secondary care data (inpatient stays, A&E attendances and outpatient visits) will be obtained from Guy's and Saint Thomas' NHS Foundation Trust and King's College Hospital data.

CYP, children and young people; CYPHP, Children and Young People's Health Partnership; EMIS, Egton Medical information Systems; GP, general practitioner.

services during an in-reach clinic visit. Different apportioning rules will be used; for example, the costs of universal services could be apportioned by using the percentage of CYP with tracer conditions who were referred by in-reach clinics. Total per-patient apportioned costs will be added to patient-level specialist team services costs.

- *Health service use costs* will result from multiplying the quantity of services used by their unit cost and summing across service types for each patient.

Total costs of patients in the control arm will only reflect health service use costs.

In the cost-benefit analysis, total costs will also include costs borne by patients, parent and schools. Patient and parents' costs will be composed of school and work time lost, respectively. Schools' costs will include time spent by school staff attending specialist team training.

Measurement and valuation of health outcomes

The trial's primary health outcome measure of the tracer-condition evaluation is the PedsQL, which will be used in the cost-effectiveness analysis. The PedsQL includes 23 items covering physical, emotional, social

and school functioning²⁵ and is available through six age-specific questionnaires (0–12 months, 13–24 months, 2–4 years, 5–7 years, 8–12 years and 13–17 years). The PedsQL has been shown to be reliable, valid and responsive to meaningful change across general and disease-specific populations.^{25 37 38} The CHU-9D—a generic preference-based measure of paediatric health-related quality of life that allows the calculation of QALYs—will be the health outcome measure for cost–utility analysis. The nine items of CHU-9D cover feeling worried, sad, tired and annoyed; perceptions of schoolwork; sleep; daily routine; and social activities. The tool is designed to be administered to CYP between 7 and 17 years of age, and a proxy version to be completed by parents is available for younger children.^{39 40} The WEMWBS⁴¹ will serve as a well-being questionnaire for parents. All questionnaires were administered at baseline and at two follow-up points (6 and 12 months). Questionnaires completed during the first phase of the COVID-19 pandemic (12 March–6 July 2020) will be repeated after this period, and follow-up measures will be delayed.

In the cost–benefit analysis, QALYs and WEMWBS will be combined by converting both to pound sterling values. QALYs will be monetised by using the government sector willingness-to-pay of £20 000 to £30 000 per QALY gained.⁴² For WEMWBS, the monetary values published by Simeitrica and Housing Associations' Charitable Trust (HACT) for each Short-Version WEMWBS (SWEMWBS) score will be employed and converted to cost year 2019/20.⁴³ The SWEMWBS score can be obtained from the original WEBWMS using 7 of its 14 statements about thoughts and feelings.

Statistical analyses

The intention-to-treat population will be used in statistical analyses. First, differences between protocolised and actual intervention components (including inputs, frequency and duration of each component) will be assessed (table 2). Second, univariate analyses will be conducted to describe sample mean differences and variability across time between treatment and control groups for each outcome. Three time points will contribute to analysis: baseline, 6 months and 12 months. Third, to adjust for treatment group imbalances, four multi-level regression models will be estimated; one each for total costs, QALYs, PedsQL score and monetary benefits (£ corresponding to QALYs and WEBWMS scores together).⁴⁴ Each model will include a variable indicating participation in intervention or control and variables that, despite randomisation, may still be unequally distributed between intervention and control groups such as age, gender and deprivation level for the patient-level models. For the regression model predicting QALYs, the baseline QALYs will also be controlled for.⁴⁵ Benefits will be estimated using ordinary least squares, and costs will be obtained with a GLM model with a gamma distribution

and a log link. Both the use of a GLM and limited dependent variable mixture models will be considered when modelling QALYs.⁴⁶ All models will cluster SEs to account for correlation of patients in the same CYPHP cluster.

For each outcome variable and intervention and control groups separately, mean predicted values will be generated. Three incremental cost-effectiveness ratios (difference between intervention and control in mean predicted costs over difference in mean predicted outcomes) will be computed, one for the cost-effectiveness analysis (based on PedsQL scores), another for the cost–utility analysis (using QALYs) and a third one for the cost–benefit analysis (£). These three incremental cost-effectiveness ratios (ICERs) will be generated based on 6 and 12 months data.

The pattern and amount of missing data between treatment and control groups by study variable will be assessed. If data are missing completely at random for both treatment and control groups and the percentage of missing data is below 5%, missing data will be ignored. If data are missing at random (MAR), multiple imputation accounting for clustering (such as fixed effects) will be used.⁴⁷ When the data are MAR, multiple imputation can lead to consistent, asymptotically efficient and asymptotically normal estimates.⁴⁸

Handling uncertainty

The level of decision uncertainty arising from sampling and assumptions on key parameter estimates with policy impact will be assessed. CIs for ICERs based on the non-parametric bootstrap method will be generated,⁴⁹ along with acceptability curves to reflect the probability of CYPHP being cost-effective as the willingness-to-pay per QALY (or other health outcome) increases. Deterministic sensitivity analyses on chosen variables (such as intervention set-up costs, intensity of services delivered and social care costs) will assist in identifying key drivers of the results. Subgroup analysis of cost-effectiveness results by tracer condition and quintiles of the Index of Multiple Deprivation (IMD) will be conducted as long as a sufficient sample size is available.

Long-term modelling of health and costs beyond the trial

A state-transition model reflecting natural disease progression will be developed for each tracer condition to predict the cost-effectiveness of CYPHP compared with EUC beyond the trial duration. Trial data will be used to define the health states and transition probabilities among states, and to calculate the costs and effects from an NHS/PSS perspective. Existing literature and publicly available statistics (eg, Office of National Statistics and existing UK cohort studies) will also be used to gather transition probabilities across states beyond 12 months. A functional form characterising the sustainability of intervention effects into the longer run (changes in health-related quality of life and health service use) will be inferred based on 6 and 12 months of trial data. The effect of alternative analytical horizons on the cost-effectiveness

of CYPHP versus EUC will be tested in sensitivity analyses, including 2, 5 and 10 years.

DISCUSSION

The CYPHP Evelina London model is a health-systems strengthening programme to advance towards integrated and high-quality care for CYP in the UK. By offering universal and targeted services, CYPHP aims to overcome patient-level and provider-level barriers to effective management of physical and mental health and to foster optimal health behaviour. The aims of this economic evaluation are to establish the impact of CYPHP on healthcare costs at the population level and the cost-effectiveness of the intervention among CYP with tracer conditions. Asthma, constipation and eczema serve as examples of common long-term conditions among CYP. Lessons from managing these conditions should inform a broader health system response to the epidemiological transition to chronic diseases.

Strengths and weaknesses

Beyond temporary trial suspension, COVID-19 may have affected our study in at least two ways. First, CYPHP delivery may not return to normal after the pandemic. Differences in the frequency and duration of each CYPHP component before and after COVID-19 will be assessed in sensitivity analyses. Second, some follow-up questionnaires were due during COVID-19. When possible, data were collected, and an additional data point after COVID-19 was included for these participants to isolate changes in health status due to the pandemic. Besides the effects of COVID-19, the intensity of services delivered as part of CYPHP may not be fully standardised across GP practices. Variability in service intensity across practices and its impact on cost-effectiveness results will be assessed in sensitivity analyses. Additionally, health utility outcome measurement for children below 5 may lack reliability as the questionnaire has not been psychometrically tested for this younger age group.^{26 50} This measurement challenge will be addressed by using multiple economic evaluation perspectives and health outcomes (such as the PedsQL) to provide a comprehensive and transparent assessment of the effects of the intervention.

By carrying out three economic evaluations (cost-effectiveness, cost-utility and cost-benefit) under two different perspectives (NHS and PSS, and societal), we aim to inform stakeholders with various interests, including clinical commissioning groups and evolving integrated care system, GP federations, provider trusts, CYP and their families. With CYPHP, healthcare use costs may remain stable if primary care visits increase, but hospitalisations and emergency room visits decrease. Parents and children's costs related to time lost from work or school are also expected to

decline with CYPHP if CYP's tracer conditions are well managed. Our planned analyses will allow both to be studied and accounted for.

The long-term model will assess the cost-effectiveness of CYPHP compared with EUC beyond the trial duration to fully capture intervention effects on children with asthma, constipation and/or eczema. Existing cost-effectiveness studies assessing interventions for CYP with these tracer conditions rarely include a long-term model, and the duration of RCTs of education, coaching, nurse-led clinics or treatments for the tracer conditions tend to be under 3 years.^{51–56} CYPHP is expected to foster long-lasting improvements beyond 12 months in health outcomes due to changes in disease management behaviour among the CYP and family, and also health professionals. The natural progression of the tracer conditions indicates that a substantial percentage of children continue to experience symptoms beyond 12 months, and sometimes even into adulthood. Asthma in childhood persists into adulthood for 79% of the cases.⁵⁷ About half of children with atopic eczema still have the problem as adults.^{58 59} Twenty-five per cent of children with functional constipation continue to experience symptoms as adults.^{60 61}

This study will contribute rigorous evidence about health economics of children's integrated healthcare in the UK, where there has been a notable paucity of high-quality studies. Results from this study will directly inform decisions on children's healthcare provision in South East London and will provide rigorous evidence to support policy nationally and internationally.

ETHICS AND DISSEMINATION

Ethics approval was obtained from South West-Cornwall and Plymouth Research Ethics Committee. Results will be submitted for publication in peer-reviewed journals, made available in briefing papers for local decision-makers, and provided to the local community through website and public events. Findings will be generalisable to community-based models of care, especially in urban settings.

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