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# **BMJ Open**

# The impact of airplane noise on mental and physical health. A quasi-experimental analysis.

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#### BMJ Open

The impact of airplane noise on mental and physical health. A quasi-experimental analysis.

Abstract Objectives. Historically, departures at New York City's La Guardia airport (LGA) flew over a large sports complex. During the US Open tennis games, flights were diverted to fly over a heavily populated foreign-born neighborhood for roughly two weeks out of the year so that the tennis match was not disturbed (the "TNNIS" departure). In 2012, the use of the TNNIS departure became year-round to better optimize flight patterns around the metropolitan area. Methods. We exploited exogenously-induced spatial and temporal variation in flight patterns in order to examine difference-in-difference effects of this new aircraft noise on the health of individual residents in the community relative to individuals residing within a demographically similar community that was not impacted. We used individual-level Medicaid records, focusing on conditions associated with noise: sleep disturbance, psychological stress, mental illness, substance use, and cardiovascular disease. Results. We found that increased exoposure to airplane noise was associated with a significant increase in insomnia across all age groups, but particularly in children ages 5-17 (OR = 1.64). Cardiovascular disease increased significantly both among 18-44-year-old (OR = 1.45) and 45-64-year-old Medicaid recipients (OR = 1.15). Substance use and mental health-related emergency department visits also increased. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for ages 18-44 RR = 2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67). **Conclusion**. This study demonstrates that increased cardiovascular disease, substance use/mental health emergencies, and insomnia among local residents are the externalities of this decision. 

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66	What is already known about this subject?
67	Previous work demonstrated adverse health effect associated with airplane noise,
68	including cardiovascular disease and insomnia.
69	What are the new findings?
70	This study exploits exogenous variation in exposure to airplane noise longitudinally in a
71	case and control community in New York City using individual-level Medicaid records. Our
72	more granular and higher quality data suggest that the increased airplane noise was associated
73	with increases in insomnia, substance use/mental health emergencies, and cardiovascular disease.
74	
75	How might it impact on policy in the foreseeable future?
76	As air traffic increases, policy makers should consider avoiding residential areas when
77	designing new airports.
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78	When aircraft enter urban airspace, they traditionally approach and depart over areas that			
79	are less populated, such as waterways, parks, or areas with warehouses or manufacturing. <sup>1</sup>			
80	However, as air traffic increases over time, the airspace used for traditional routes of arrivals and			
81	departures has become crowded. <sup>2</sup> To handle this increase in traffic, landings and departures must			
82	sometimes be altered to optimize flight patterns. <sup>2</sup> Almost invariably, these new flight patterns			
83	require routing aircraft over populated areas that were not previously exposed to aircraft noise.			
84	Noise, and aircraft noise in particular, is associated with a number of health problems,			
85	particularly sleep disturbances, mental illness, and substance use. <sup>3-8</sup> The sleep disturbances and			
86	psychological stress associated with aircraft noise are, in turn, thought to produce a cascade of			
87	biological effects that result in premature aging via endocrinologic changes.9-14			
88	Noise is thought to produce stress by activating the central nervous system and by			
89	interfering with sleep. <sup>3,6,8,15,16</sup> This stress produces predictable changes in biochemical pathways			
90	in human and animal studies that accelerate the rate of aging. <sup>14,17,18</sup> This accelerated aging			
91	process has been linked to the premature onset of age-related diseases, including cardiovascular			
92	disease. <sup>9,19,20</sup>			
93	While the pathways linking poor sleep and psychological stress to premature aging and			
94	chronic disease are understood, few studies have examined interventions that alter noise			
95	exposure in human populations. <sup>21</sup> Most of our knowledge about the health impact of aircraft			
	noise in humans is based upon associational studies. <sup>7</sup> These studies suffer from a number of			
	limitations. On one hand, people who live near airports may self-select, such that those who are			
	less sensitive to noise can take advantage of lower home prices on purchases or rentals for			
	homes. <sup>13,19,20</sup> On the other hand, those who live near airports tend to have lower than average			
	income, a major risk factor for premature disease and death. <sup>19,22-24</sup> There is limited evidence			
100	income, a major risk factor for prematare discuse and death. A star There is initial evidence			
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	<ul> <li>79</li> <li>80</li> <li>81</li> <li>82</li> <li>83</li> <li>84</li> <li>85</li> <li>86</li> <li>87</li> <li>88</li> <li>89</li> <li>90</li> <li>91</li> <li>92</li> <li>93</li> </ul>			

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based of the impact of aircraft noise on premature aging and health based on experimental or
 quasi-experimental analysis.<sup>12,13,23,25</sup>

Flight pattern changes afford a unique opportunity for studying the health impact of
aircraft noise in humans. In the past decade, flight patterns have shifted, and these shifts have
increasingly been accompanied by resident complaints.<sup>26</sup> As they do so, it becomes possible to
identify areas that are impacted by new aircraft noise.

We conducted a longitudinal case/control study of one well-documented flight pattern change in New York City. LaGuardia Airport is one of 3 major airports in the greater New York City area. One of its departure patterns utilizes Flushing Meadows Park, a route known as the "Whitestone Climb."<sup>24</sup> Because it is over greenspace, the Whitestone Climb has little impact on humans living in nearby dwellings. However, this park is also the location of the US Open Tennis match. During games, a seldom-used departure route called the "Flushing Climb" (now called TNNIS) was used so that the tennis games were not disturbed by aircraft noise. The TNNIS climb routes aircraft over densely populated Flushing, Queens, greatly increasing the exposure of residents to noise on the ground.<sup>24</sup> 

A Freedom of Information Act (FOIA) request by a local group opposed to airplane noise in Queens demonstrated that flight patterns using the TNNIS climb have increased to year-round use since 2012. Before that time, the use of the TNNIS climb was rare outside of the US Open.<sup>27</sup> Previous work found that the year-round use of the TNNIS climb was costly, both in terms of money and lives.<sup>24</sup> However, this economic analysis was primarily based on associational data. Using data on flight patterns over Flushing obtained using the FOIA as well as Medicaid utilization data, we conducted a quasi-experimental analysis of the health impacts of the airplane noise associated with this new route.

1 2		
3 4	124	Methods
5 6	125	Data
7 8 9	126	The data used in this study are New York City Medicaid claims prepared by the New
10 11	127	York University Health Evaluation and Analytics Lab. The data include Medicaid member
12 13	128	demographic information, address history, eligibility, medical services, and diagnostic
14 15	129	information. The database consists of Medicaid fee for service claims and managed care
16 17 18	130	encounters; both are comparable in quality. <sup>28</sup>
19 20	131	A priori specifications and hypotheses
21 22	132	We hypothesized that exposure to airplane noise would increase health care utilization,
23 24 25	133	insomnia, mood disorder, anxiety, depression, and cardiovascular disease depending upon the
26 27	134	age group. <sup>3,6,8,9,12,13</sup> Specifically, exposure to airplane noise would produce sleep disorders across
28 29	135	all age groups, <sup>29</sup> would lead to emotional or behavioral disturbances including substance abuse,
30 31 32	136	mood disorder, depression, and developmental disorders among young adults aged 18 to $< 45$
33 34	137	years who tend to be more at risk of these stress-associated disorders, <sup>30</sup> and would produce or
35 36	138	exacerbate cardiovascular disease among older adults aged 45 and over when heart disease
37 38	139	begins to increase in prevalence. <sup>31</sup> Noise studies suggest wide-ranging
39 40 41	140	pscychoneuroendocrinological effects (allostatic load) producing hypertension, hyperglycemia,
42 43	141	and hypercholesterolemia. <sup>3,6,8,9,12,13,30,31</sup> These biological changes are linked to cardiovascular
44 45	142	disease, a correlate of exposure to airplane noise as well as other forms of nighttime
46 47 48	143	noise. <sup>7,10,11,32</sup>
49 50	144	Study Design
51 52	145	We used individual-level data at the member-cohort level for the analysis. We selected
53 54 55	146	samples of Medicaid members residing in each of the two neighborhoods at two points in time.
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The pre-cohort was defined as Medicaid recipients living in the study neighborhoods between 2019-2011 (pre cohort) and 2013-2016 (post cohort). 64% of the Flushing pre cohort and 63% of the Sunset Park pre cohort were also in the post cohort. We used the difference-in-difference models to analyze the results. Exposure To determine exposure, we used data extracted under a FOIA request for flight patterns over Flushing, Queens, New York and from Part 150 Study Technical Advisory Committee Meeting No. 8 documents.<sup>33</sup> These documents were derived from a 2014 study conducted and funded by the Port Authority of NY & NJ (Port Authority) in partnership with the Federal Aviation Administration (FAA). In these documents the Port Authority presents estimated noise exposure in geographies surrounding La Guardia Airport. Exposure is quantified using the Integrated Noise Model in DNL (day-night average sound level) units. We also visually inspected changes in sound related to aircraft flight over sound monitors on the ground in Flushing using Flight Aware, a publicly-available flight tracking website.<sup>34</sup> These geographic regions or corridors were stratified according to intensity of noise exposure over a 24-hour period. We divided census tracts into > 60 DNL, 55-60 DNL, and <55DNL (Figure 1). We aggregated census tracts and for regions of Flushing, Queens with noise exposure levels of 55 DNL or greater after 2012.<sup>19</sup> These tracts after 2012 are therefore identified as the treatment condition in this quasi-experimental analysis. Flushing, Queens is a vibrant, predominantly immigrant neighborhood.<sup>24</sup> It is increasingly populated by Asians immigrants, particularly those of Chinese descent. The English proficiency in 2018 was 49%, and the population was 54% Asian and 26% white. While the For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml 

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169	neighborhood ranked as one of the poorest, the rates of education are higher than average and the
170	rates of crime, obesity, and hypertension are much lower than New York City as a whole. <sup>24</sup>
171	Sunset Park in Brooklyn, New York was identified as an appropriate control
172	neighborhood as the neighborhood (1) did not experience a change in exposure to aircraft noise
173	after 2012 when the TNNIS climb began frequent use, and (2) is similar to Flushing with respect
174	to the distribution of sociodemographic and economic characteristics. <sup>35,36</sup> Like Flushing, Sunset
175	Park is increasingly populated by those of Chinese descent with 32% of the population
176	identifying as Asian and 23% identifying as white. About 48% of the residents were born outside
177	of the United States and the English proficiency in 2018 was 51%. <sup>25</sup> Sunset Park also has high
178	poverty rates with relatively low rates of crime, obesity, and hypertension, and high levels of
179	education relative to New York City as a whole. <sup>24</sup> Census tracts in Sunset Park were matched to
180	those identified in Flushing based on race, foreign-born status, and age distribution.
181	Key outcomes
182	We used International Classification for Disease revision (ICD-9 and ICD-10) codes as
183	well as Clinical Classifications Software (CCS) codes for diagnostic groups to identify the
184	following conditions of interest: insomnia (ICD-9 = 3270, 78052 or ICD-10 = G470),
185	cardiovascular disease (CCS = 109 – 113), alcohol use disorder (CCS=660), substance use
186	disorder (CCS = 661), anxiety (CCS = 651), depression (ICD-9 = $311$ or ICD-10 = F33), mood
187	disorder (CCS = 657), and disorders usually diagnosed in infancy, childhood adolescence (CCS
188	= 655), which includes autism, childhood emotional disorder, and separation anxiety.
189	We linked census tracts of Flushing and Sunset Park to geocoded Medicaid addresses. If
190	a recipient had a Medicaid-registered address within a given census tract, they were assigned to
191	that census tract. Participants were excluded if they had invalid addresses, dual Medicare status,

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did not have a valid date of birth, or were not officially enrolled in Medicaid during the study period (Table 1). Participant samples were then defined as Medicaid recipients in the period 2009-2011 (pre-implementation period) and 2013-2015 (the TNNIS use period) and who resided within census tracts in Flushing and Sunset Park. For these identified records, indicator variables were created to identify type of medical claims inpatient, outpatient, and emergency department (ED) visits as well as prescription drugs, both overall and for visits related to substance use and mental health disorders (650-663, 670). We additionally obtained information on the age of the subscriber associated with each record. Because we did not have access to Medicare records, and did not include dual eligible participants due to the high likelihood of pre-existing medical conditions and smaller sample size, our sample does not include adults aged 65 or older. Age in years was defined as the calculated age on January 1, 2009 and January 1, 2013, and stratified into three age cohorts, 5-17, 18-44, 45-64 years. Statistical analyses Our focus is on the rate of diagnoses for the hypothesized conditions. We first assess whether there were significant changes in utilization overall between the baseline and TNNIS use periods and whether the observed changes differed by neighborhood (i.e., exposure) after considering other changes over time between these neighborhoods. We use Poisson regression (see equation 1) to model the number of overall and substance use and mental health related inpatient, emergency department and outpatient visits for those months in which participants were enrolled in Medicaid. For our primary analyses, we use logistic regression (see equation 2) to examine the odds of receiving a diagnosis for the hypothesized conditions. Before implementing these regression

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1 2				
3 4 5 6 7 8 9 10 11 12 13	215	analyses, we examined trends in socio-demographic characteristics as well as trends in Medicaid		
	216	enrollment to ensure that no divergent patterns were noted around 2012. Because racial		
	217	composition varied somewhat between the two neighborhoods (Table 1), we controlled for race		
	218	in our analyses to ensure that compositional changes by race did not influence the analysis. We		
	219	also stratified by age so that we could better test our <i>a priori</i> hypotheses by condition. For		
14 15	220	chronic diseases, i.e. cardiovascular disease, we adopted a longer follow-up period 2008-		
16 17 18	221	2011(pre-implementation) and 2013-2016 (TNNIS implementation) to allow for lag time in		
19 20	222	disease manifestation.		
21 22	223	$\log (E(Y \mid \mathbf{x})) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3, $ (1)		
23 24 25	224	where <i>Y</i> = number of Medicaid claims for condition of interest		
25 26 27	225	offset = number of Medicaid enrollment months		
28 29	226			
30 31 32 33	227	$\log\left(\frac{p}{1-p}\right) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3,$ (2) where p		
34 35 36 37	228	where p = Pr (Y = 1) is the probability of having Medicaid claim for condition of interest		
38 39 40	229	Here, $x_1$ , was the indicator for neighborhood exposure condition (Sunset Park=0 vs		
40 41 42	230	Flushing=1); $x_2$ , indicated implementation period (pre-implementation=0 vs TNNIS		
43 44	231	implementation=1); and $x_3$ , race/ethnicity group membership (Asian=1, Black=2, Hispanic=3,		
45 46 47	232	White=4 [reference], Other=5, Unknown=6).		
47 48 49	233	Patient and Public Involvement		
50 51	234	The research question was inspired by the work of a non-profit community organization		
52 53 54	235	called Queens Quiet Skies that works to mitigate airplane noise. One of the coauthors of the		
54 55 56	236	paper was a member of this organization and obtained the Freedom of Information Act requests		
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for Federal Aviation Administration documents. These documents were used to identify thetreatment census tracts and measuring the level of airplane noise exposure.

239 **Results** 

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240 Participants were generally similar across both groups over the two points in time (Table241 1), but health care utilization varied over time by age group and treatment status.

The increased use of the TNNIS climb occurred in 2012.<sup>27</sup> Prior to that date the climb 242 was only used for the US Open or unexpected weather/runway repairs.<sup>27</sup> We were only able to 243 244 obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because 245 the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS 246 departures/year on average during US Open events in the 2013-2019 period, providing a point of 247 reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and 248 29,676, with an average of 18,653/year. The DNL figures (Figure 1) reflect the average noise exposure by census tract across the 2013-2019 period, and may not reflect the actual change in 249 250 aircraft noise in Flushing, NY in the pre-2012 and post-2012 periods.

251 Overall medical utilization

8252Table 2 provides results from regression models assessing period-related changes in9253medical utilization and diagnoses. The effects of the change in flight patterns on overall254utilization were inconsistent across types of utilization and age. Overall, outpatient visits255increased slightly in Flushing relative to Sunset Park for those aged 18-44 (rate ratio [RR] =2561.04, 95% CI = 1.04, 1.05). Prescription drug claims also increased by a similar amount for this257group (RR = 1.06, 95% CI = 1.06, 1.06). However, outpatient visits and prescription drug use for258children in Flushing aged 5-17 (outpatient RR=0.86, 95% CI = 0.85, 0.87; prescription drug

1 2		
3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18	259	claims RR = $0.94$ , $95\%$ CI = $0.94$ , $0.95$ ) as well as for older adults $45 - 64$ declined (outpatient
	260	RR=0.92, 95% CI = 0.92, 0.93; prescription drug claims RR = 0.93, 95% CI = 0.92, 0.93).
	261	While the general pattern for outpatient visits indicates decreased medical utilization in
	262	Flushing compared to Sunset Park over time, emergency department visits in Flushing increased
	263	in the post TNNIS period among all age groups. For ages 5-17, the RR was 1.31 (95% CI= 1.24,
	264	1.37); for ages 18-44, the RR was 1.45 (95% CI = 1.41, 1.49); and for ages 45-64, the RR was
	265	1.16 (95% CI = 1.11, 1.21). Substance use and mental health-related emergency department
19 20	266	visits also increased in Flushing in the post period relative to Sunset Park, with rate ratios
21 22	267	ranging between 2.5 to 4.1. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for ages 18-44 RR =
23 24 25	268	2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67).
26 27	269	Relative to Sunset Park, inpatient visits in Flushing also show statistically significant
28 29	270	increases for overall visits for ages 18-44 (RR=1.05, 95% CI = 1.02, 1.08). However, statistically
30 31 32	271	significant decreases were observed for ages 45-64 (RR=0.93, 95% CI = 0.88, 0.97).
33 34	272	Changes by diagnosis
35 36	273	Relative to Sunset Park, implementation of the TNNIS climb was associated with
37 38	274	increases in insomnia diagnoses, particularly for children. For example, the crude prevalence of
39 40 41	275	insomnia for children increased by 57% from 398 per 100,000 in Flushing, compared to a 6%
42 43	276	decrease from 477 per 100,000 in Sunset Park. For children in this age group, the odds ratio
44 45	277	(OR) for insomnia was 1.64 (95% CI =1.12, 2.39). For older ages, the effect sizes were
46 47 48	278	somewhat less striking (i.e., for the 18-44 age group, the OR was 1.17 [95% CI = 1.09, 1.26],
49 50	279	and for ages 45-64 the OR = 1.1 [95% CI = 1.09, 1.28]).
51 52 53 54 55	280	Cardiovascular disease diagnoses increased significantly in Flushing relative to Sunset
	281	Park in the post-2012 period. For 18-44-year-olds, the crude prevalence of cardiovascular disease
55 56 57		
58 59		12
60		For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml

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282	increased in both neighborhoods due to aging of the samples, by 83% from 1,955 per 100,000 in
283	Flushing and by 29% from 1,576 per 100,000 in Sunset Park. The OR for cardiovascular disease
284	diagnoses in Flushing relative to Sunset Park in this age group was $1.45 (95\% \text{ CI} = 1.30, 1.62)$ .
285	For 45-64-year-olds, , the crude prevalence increased by 33% from 9,934 per 100,000 in
286	Flushing and 19% from 9,073 per 100,000 in Sunset Park. For this age group, the OR was 1.15
287	(95%  CI = 1.07, 1.25). Substance use disorder only increased significantly for the 45-64 age
288	group in Flushing relative to Sunset Park (OR =1.24, 95% CI=1.07, 1.44).
289	Figure 2 shows the monthly prevalence of insomnia and cardiovascular disease diagnoses
290	for the 45-64 age group. Age is measured at the beginning of each period, January 1, 2009 for
291	the pre-period and January 1, 2013 for the post period. The numerator is the number of unique
292	individuals with one or more diagnosis from inpatient, emergency room or outpatient claims and
293	the denominator is the number of Medicaid-enrolled patients. The trends of both conditions
294	increased throughout the study periods, because people are getting older, but Flushing showed
295	increases that were larger in magnitude in the post period relative to Sunset Park.
296	Results for other conditions were more mixed. Clinical depression diagnoses increased
297	for the two older age groups (ages 18-44 OR = 1.12, 95% CI = 1.02, 1.24; ages 45-64 OR = 1.20,
298	95% CI = 1.08, 1.33). Broader mood disorder diagnoses, however, only showed statistically
299	significant increases for the 45-65 age group (OR = $1.10, 95\%$ CI = $1.00, 1.20$ ). For 5-17-year-
300	olds, developmental disorder diagnoses significantly decreased (OR= $0.80$ , 95% CI = $0.66$ , 0.97)
301	in Flushing relative to Sunset Park after the implementation of TNNIS.
302	
303	Discussion

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304	We find that increases in airplane noise at DNL levels greater than 55 were associated
305	with increases in insomnia, depression, substance abuse, and cardiovascular disease across most
306	age groups. These diagnoses are generally consistent with our <i>a priori</i> hypotheses regarding the
307	relationship between exposure to airplane noise and health. <sup>3,6,8,9,12,13,30,31</sup> Specifically, airplane
308	noise may produce disruptions in sleep and psychological stress, thereby producing
309	neuroendocrine disruptions that lead to mental health disorders and cardiovascular disease.
310	Our study was subject to a number of limitations. First, the health effects in a
311	predominantly Chinese-American population may not be generalizable to other populations.
312	Chinese-Americans in New York City are unusually healthy. <sup>37</sup> Medicaid data also present unique
313	challenges. Participants can enter and exit the program, for example. If there are more
314	participants exiting the program in one area relative to another, the observed outcomes will also
315	change. We addressed this problem by adjusting for the months a participant was enrolled in
316	Medicaid within a calendar year, but noise may nevertheless be introduced in the analysis.
317	Finally, it is possible that the change in neighborhood composition over time differed before and
318	after the implementation of year-round TNNIS departures in Flushing relative to Sunset Park.
319	However, we did not observe any trends in the available data that suggested this was the case,
320	and there were no major events in 2012 that clearly serve as an alternative causal factor for either
321	the primary or unexpected findings.
322	The biological pathways through which airplane noise impacts health have been
323	elucidated.9-14 Numerous associational studies suggest that airplane noise produces real-world
324	health impacts, and experimental animal models show a wide range of health impacts associated
325	with noise-induced stress as well. <sup>3-9,11-13,15-18,32</sup> Our study adds quasi-experimental evidence in
326	humans to this substantial body of research showing that increasing airplane noise will have
	14

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detrimental health impacts on communities surrounding airports. The magnitude of our findings
is not strictly comparable to those in associational studies because lagged health effects (e.g., the
time required for psychological stress to manifest as cardiovascular disease) tend to mute the
measured impacts.

Nevertheless, the magnitude of the impact of airplane noise on the health outcomes we observe are generally in line with associational studies. For instance, an earlier analysis of associational studies of the health impact of aircraft noise in Flushing, NY estimated that aircraft noise would produce a weighted increase in cardiovascular disease of 14% (RR = 1.14, 95% CI = 1.08, 1.22) and a weighted increase in anxiety of 79% (RR = 1.79, 95% CI = 1.0-3.1).<sup>11,24</sup> We observe an odds ratio for cardiovascular disease among 18-64-year-olds in the range of 1.12 to 1.40. While the studies examine incident cardiovascular disease and we measure both incident and prevalent cardiovascular disease, it is reasonable to assume that the OR we estimate does not greatly overestimate the adjusted RR computed using associational studies.<sup>38</sup> Cost-effectiveness analyses (based partly on earlier associational data) show that the

benefits of noise-mitigation strategies (reduced illness and discomfort) tend to outweigh the
costs.<sup>24,39</sup> Given that these earlier studies did not include the full range of health outcomes that
we measure here, it is likely that these studies understate the already substantial benefits of
mitigation strategies.

Much more comprehensive economic analyses are required to determine the extent to which policymakers may wish to act. The costliest options—building airports far from populated areas and providing high speed transit and freeways—can increase the cost of mitigation by billions of dollars.

1 2		
2 3 4	350	Research Ethics Approval
5 6	351	This study is approved by the Institutional Review Borad at New York University
7 8 9	352	Washington Square under IRB-FY2016-1101.
10 11	353	Acknowledgements
12 13	354	The authors thank NYU Health Evaluation and Analytics Lab and the New York State
14 15 16	355	Department of Health for making the Medicaid claims data available and gratefully acknowledge
17 18	356	the funding for this research from the Robert Wood Johnson Foundation's Policies for Action
19 20 21	357	program.
21 22 23	358	Disclaimer: The views and opinions expressed in this article are those of the authors and
24 25	359	do not necessarily reflect the official policy or position of the New York State Department of
26 27 28	360	Health. Example of analysis performed within this article are only examples. They should not be
<ul> <li>29</li> <li>30</li> <li>31</li> <li>32</li> <li>33</li> <li>34</li> <li>35</li> <li>36</li> <li>37</li> <li>38</li> <li>39</li> <li>40</li> <li>41</li> <li>42</li> <li>43</li> <li>44</li> <li>45</li> <li>46</li> <li>47</li> <li>48</li> <li>49</li> <li>50</li> <li>51</li> <li>52</li> <li>53</li> <li>54</li> <li>55</li> </ul>	361	utilized in real-world analytic products.
56 57 58		16
59 60		For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml

BMJ Open Page Table 1 – Demographics characteristics and outcome prevalence and rates for Flushing, New York and Sunset Park, we Work before (earlier than pen-2021-

2012) and after (after 2013) airplane noise increased in Flushing, New York.

Baseline Characteristics			Pre-Perio	d: 2009-2011					Post-Peric	od: 201 2015		
	Age 5 -17 Age 18-44			e 18-44	Ag	e 45-64	Age 5-17		Age 18-44		Age 45-64	
	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Par
						Demog	graphics			y 202		
Total N	20,120	21,597	57,089	52,016	36,472	18,681	24,552	26,009	76,278	60,774	50,806	24,421
Age (Mean)	11.69	11.12	31.07	29.86	53.44	53.29	11.43	10.71	30.95	3025	53.99	54.22
Age (STD)	3.94	3.92	8.19	7.54	5.59	5.5	3.94	3.87	7.84	3000ad5 76d ftg/m	5.44	5.57
Female (%)	48%	48%	58%	57%	54%	51%	48%	48%	56%	54 <b>2</b> %	54%	52%
Asian (%)	50%	46%	60%	62%	63%	60%	52%	47%	59%	5%	63%	62%
Black (%)	6%	2%	5%	1%	4%	2%	4%	1%	3%	123	3%	1%
Hispanic (%)	17%	15%	11%	9%	11%	11%	14%	14%	7%	900 79%	7%	8%
White (%)	11%	24%	10%	15%	10%	14%	10%	24%	8%	142%	8%	12%
Other (%)	5%	3%	5%	4%	6%	7%	5%	3%	4%	hမ္သား//မိုက္ခ်ျာတ္ခနိုဂ.brမ္ရိ.coaနို/ onန္တိprila48, 2024	5%	6%
Unknown (%)	12%	11%	10%	8%	6%	5%	14%	12%	20%	ong 1640	13%	11%
Average months on	9	10	8	8	9	10	9	10	8	oril&8	9	9
Medicaid per year										3, 202		
Total Medicaid Spending	\$1,911	\$1,904	\$3,818	\$3,954	\$6,754	\$6,076	\$1,783	\$1,972	\$3,398	\$3 <b>,9</b> 14	\$6,520	\$6,115
per Person per Year										guest		
						Prevalence	l per 100,000	)		guest. Prote		
Insomnia	398	477	4,208	6,096	8,036	9,143	623	450	4,755	5,873	11,034	10,843
Cardiovascular disease*	NA*	NA*	1,955	1,576	9,934	9,073	NA*	NA*	3,575	2,640	13,260	10,786
							I			2,000 2,000		
						17				ight.		

Page 1	9 of 30					В	MJ Open				0.1136/bm%per&202505		
_	Alcohol Use Disorder	NA*	NA*	2,114	1,173	2,470	2,184	NA*	NA*	2,264	1,508	2,870	2,199
1 2	Substance Use Disorder	NA*	NA*	2,265	1,517	1,799	2,098	NA*	NA*	3,799	2,926	4,250	4,058
3 4	Anxiety	NA*	NA*	5,124	4,639	6,279	6,279	NA*	NA*	5,726	5,265	7,537	7,416
5 6	Depression	NA*	NA*	3,782	2,874	6,007	5,867	NA*	NA*	3,191	2, <b>2</b> ,200	5,637	4,656
7	Mood Disorder	NA*	NA*	6,371	4,900	9,399	8,891	NA*	NA*	5,607	4, <b>9</b> 0	8,375	7,297
8 9 10 11 12 13	Disorders diagnosed	1,983	1,394	289	212	170	112	2,480	2,219	307	2 <b>1</b> 4 2∰3	163	188
	young										y 202		
							Visits per 1,	000 per year			Aay 2022. Dowhoaded from ht턌://brajopen.bntcomcor		
14	Emergency Department	328	216	335	257	288	237	375	188	360	200	332	216
15 16	Emergency Department	13	20	26	21	31	39	20	7	32	nd <u>e</u> d 1	45	36
17 18	(SM)										from		
19 20	Inpatient Stays	70	53	267	319	299	245	60	49	231	300	234	190
21	Inpatient Stays (SM)	14	7	43	24	45	32	11	5	37	brzajo	37	21
22 23						Out	patient visits p	ber person pe	r year		ben.bi		
24 25	Total Outpatient	3.4	4.1	4.1	4.6	6.7	7.3	3.9	5.2	4.5	50	7.6	8.2
26 27	Outpatient (SM)	0.2	0.2	0.3	0.2	0.4	0.3	0.3	0.3	0.3	unc;ou	0.5	0.4
28 29	* We adopted a longe manifestation	r follow-u					n) and 2013 18 pen.bmj.con				on) terring and the second sec	w for lag t	ime in disease

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	Rate Ratios from the	e Difference in Differ	ence Poisson Mode
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Inpatient Visits	0.92 (0.83, 1.03)	1.05 (1.02, 1.08)	0.93 (0.88, 0.97)
Emergency Department Visits	1.31 (1.24, 1.37)	1.45 (1.41, 1.49)	1.16 (1.11, 1.21)
Outpatient Visits	0.86 (0.85, 0.87)	1.04 (1.04, 1.05)	0.92 (0.92, 0.93)
Pharmacy Claims	0.94 (0.94, 0.95)	1.06 (1.06, 1.06)	0.93 (0.92, 0.93)
	Rate Ratios from the	e Difference in Differ	ence Poisson Mode
	Substance Use and I	Mental Health Related	1
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Inpatient Visits	NA*	1.11 (1.01, 1.22)	1.19 (1.04, 1.36)
Emergency Department Visits	4.11 (3.28, 5.16)	2.46 (2.20, 2.76)	1.48 (1.31, 1.67)
Outpatient Visits	1.12 (1.09, 1.16)	0.93 (0.92, 0.95)	0.87 (0.85, 0.89)
	Odds Ratios from th	ne Difference in Differ	rence Logistic Moc
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Insomnia	1.64 (1.12, 2.39)	1.17 (1.09, 1.26)	1.18 (1.09, 1.28)
Cardiovascular Disease**	NA*	1.45 (1.30, 1.62)	1.15 (1.07, 1.25)
Alcohol Use Disorder	NA*	0.97 (0.86, 1.11)	1.16 (0.99, 1.35)
Substance Use Disorder	NA*	0.92 (0.83, 1.03)	1.24 (1.07, 1.44)
Depression	NA*	1.12 (1.02, 1.24)	1.20 (1.08, 1.33)
Anxiety	NA*	1.02 (0.95, 1.10)	1.01 (0.92, 1.11)
Mood Disorder	NA*	1.03 (0.95, 1.10)	1.10 (1.00, 1.20)
Disorders diagnosed young	0.80 (0.66, 0.97)	0.99 (0.72, 1.37)	0.56 (0.31, 1.04)

\*These diseases and conditions are rare or difficult to diagnose in children. \*\*We adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016

(TNNIS implementation) to allow for lag time in disease manifestation

Figure 1 – Intensity of noise exposure over a 24-hour period by census tract. The day night level (DNL) 55 corridor (outer line) is demarcated separately from the DNL 60 corridor (inner line).

Figure 2 – Prevalence of insomnia and cardiovascular disease diagnoses per 100,000 among 45-64 age group

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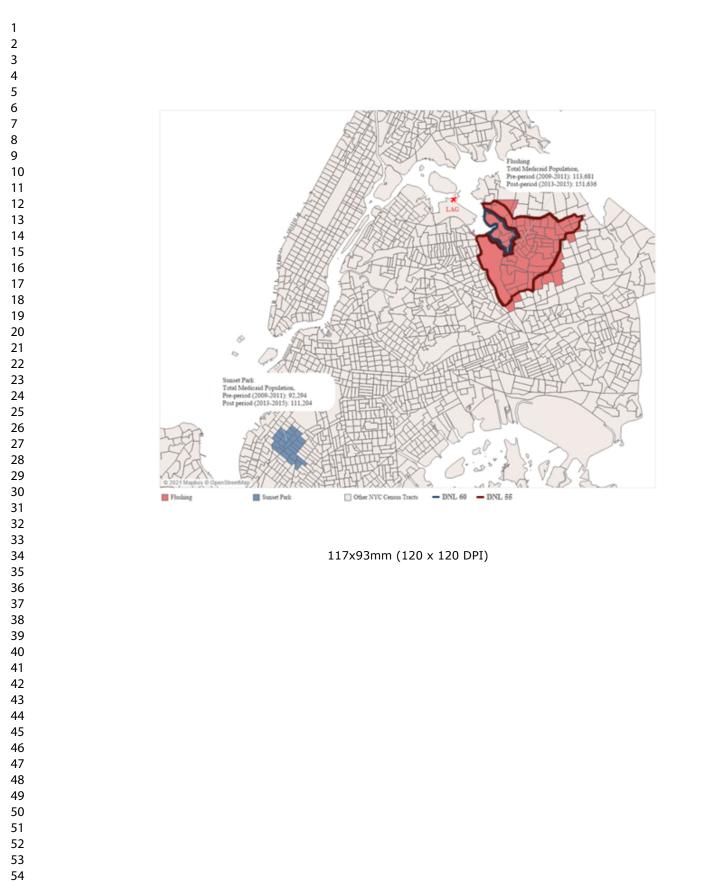
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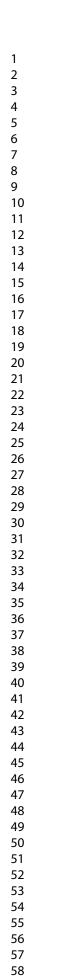
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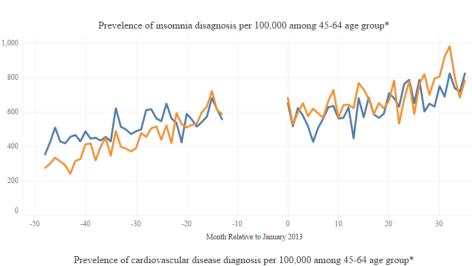
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\*Age is measured at the beginning of each period, January 1, 2009 for the pre-period and January 1, 2013 for the post-period

# STROBE Statement—Checklist of items that should be included in reports of cohort studies

	Item No	Recommendation	Page No
Title and abstract	1	(a) Indicate the study's design with a commonly used term in the title or the	1
		abstract	
		(b) Provide in the abstract an informative and balanced summary of what was	
		done and what was found	
Introduction			1
Background/rationale	2	Explain the scientific background and rationale for the investigation being	2-3
		reported	
Objectives	3	State specific objectives, including any prespecified hypotheses	4
Methods			
Study design	4	Present key elements of study design early in the paper	4-6
Setting	5	Describe the setting, locations, and relevant dates, including periods of	4-6
		recruitment, exposure, follow-up, and data collection	
Participants	6	(a) Give the eligibility criteria, and the sources and methods of selection of	6
		participants. Describe methods of follow-up	
		(b) For matched studies, give matching criteria and number of exposed and	
		unexposed	
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and	6
		effect modifiers. Give diagnostic criteria, if applicable	
Data sources/	8*	For each variable of interest, give sources of data and details of methods of	4
measurement		assessment (measurement). Describe comparability of assessment methods if	
		there is more than one group	
Bias	9	Describe any efforts to address potential sources of bias	7,11
Study size	10	Explain how the study size was arrived at	8, 14-
			14-
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,	5-7
		describe which groupings were chosen and why	
Statistical methods	12	(a) Describe all statistical methods, including those used to control for	7-8
		confounding	
		(b) Describe any methods used to examine subgroups and interactions	
		(c) Explain how missing data were addressed	
		(d) If applicable, explain how loss to follow-up was addressed	
		( <u>e</u> ) Describe any sensitivity analyses	
Results			
Participants	13*	(a) Report numbers of individuals at each stage of study—eg numbers potentially	8,
i unicipanto	15	eligible, examined for eligibility, confirmed eligible, included in the study,	14-
		completing follow-up, and analysed	15
		(b) Give reasons for non-participation at each stage	
		(c) Consider use of a flow diagram	
Descriptive data	14*	(a) Give characteristics of study participants (eg demographic, clinical, social)	8,14
2 compare autu		and information on exposures and potential confounders	15
		(b) Indicate number of participants with missing data for each variable of interest	
		(c) Summarise follow-up time (eg, average and total amount)	
Outcome data	15*	Report numbers of outcome events or summary measures over time	8-11
outcome uata	15	Report numbers of outcome events of summary measures over unit	14

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Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted	8-11, 14-19
		estimates and their precision (eg, 95% confidence interval). Make clear which	
		confounders were adjusted for and why they were included	
		(b) Report category boundaries when continuous variables were categorized	
		( <i>c</i> ) If relevant, consider translating estimates of relative risk into absolute risk	
		for a meaningful time period	
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and	9
-		sensitivity analyses	
Discussion			
Key results	18	Summarise key results with reference to study objectives	11
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias	11-12
		or imprecision. Discuss both direction and magnitude of any potential bias	
Interpretation	20	Give a cautious overall interpretation of results considering objectives,	12-13
		limitations, multiplicity of analyses, results from similar studies, and other	
		relevant evidence	
Generalisability	21	Discuss the generalisability (external validity) of the study results	11
Other information	on		
Funding	22	Give the source of funding and the role of the funders for the present study	Supplemental
-		and, if applicable, for the original study on which the present article is based	material, acknowledgem

\*Give information separately for exposed and unexposed groups.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at http://www.strobe-statement.org.

# **BMJ Open**

# The impact of airplane noise on mental and physical health. A quasi-experimental analysis.

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Manuscript ID	bmjopen-2021-057209.R1
Article Type:	Original research
Date Submitted by the Author:	22-Dec-2021
Complete List of Authors:	Wang, Scarlett; New York University, Wagner School of Public Service Glied, Sherry; New York University, Wagner School of Public Service Williams, Sharifa; Nathan S Kline Institute for Psychiatric Research, Center for Research on Cultural and Structural Equity in Behavioral Health Will, Brian; Queens Quiet Skies Muennig, Peter; Columbia University Mailman School of Public Health, Global Research Analytics for Population Health
<b>Primary Subject Heading</b> :	Public health
Secondary Subject Heading:	Epidemiology
Keywords:	MENTAL HEALTH, EPIDEMIOLOGY, Cardiac Epidemiology < CARDIOLOGY, PUBLIC HEALTH





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6	2	The impact of airplane noise on mental and physical health. A quasi-experimental analysis.
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### BMJ Open

The impact of airplane noise on mental and physical health: a quasi-experimental analysis.

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7 8 9	45	Objectives. Historically, departures at New York City's La Guardia airport (LGA) flew over a
10 11	46	large sports complex within a park. During the US Open tennis games, flights were diverted to
12 13	47	fly over a heavily populated foreign-born neighborhood for roughly two weeks out of the year so
14 15 16	48	that the tennis match was not disturbed (the "TNNIS" departure). In 2012, the use of the TNNIS
17 18	49	departure became year-round to better optimize flight patterns around the metropolitan area.
19 20	50	Methods. We exploited exogenously-induced spatial and temporal variation in flight patterns to
21 22	51	examine difference-in-difference effects of this new exposure to aircraft noise on the health of
23 24 25	52	individual residents in the community relative to individuals residing within a demographically
26 27	53	similar community that was not impacted. We used individual-level Medicaid records, focusing
28 29	54	on conditions associated with noise: sleep disturbance, psychological stress, mental illness,
30 31 32	55	substance use, and cardiovascular disease.
32 33 34	56	Results. We found that increased exposure to airplane noise was associated with a significant
35 36	57	increase in insomnia across all age groups, but particularly in children ages $5-17$ (OR = $1.64$ ).
37 38	58	Cardiovascular disease increased significantly both among 18-44-year-old (OR = 1.45) and 45-
39 40 41	59	64-year-old Medicaid recipients ( $OR = 1.15$ ). Substance use and mental health-related
42 43	60	emergency department visits also increased. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for
44 45	61	ages 18-44 RR = 2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31,
46 47 48	62	1.67).
49 50	63	Conclusion. We find that increased exposure to airplane noise increases diagnosed
51 52	64	cardiovascular disease, substance use/mental health emergencies, and insomnia among local
53 54 55	65	residents.

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1 2					
3 4	66	Strengths and limitations			
5 6	67	1. We used a quasi-experimental design to study before and after impacts of a flight pattern			
7 8 9	68	change in two matched zip code clusters within New York City (a difference-in-			
) 10 11	69	difference design).			
12 13	70	2. We used a large insurance claims database that allowed us to capture diagnoses for most			
14 15	71	residents in both impacted and unimpacted zip code clusters.			
16 17 18	72	3. Despite the difference-in-difference design, it is possible that participants self-segregated			
19 20	73	after the increase in aircraft noise or that other unmeasured factors influenced the			
21 22	74	observed outcomes.			
23 24 25	75	4. We were unable to compute a dose-response relationship due to the use of aggregated			
23 26 27	76	noise data.			
28 29 30 31	77	5. We find that a sudden and dramatic change in aircraft noise increased diagnoses of			
	78	insomnia, cardiovascular disease, substance abuse, and mental illness.			
32 33 34	79				
35 36	80	What is already known about this subject?			
37 38	81	Previous work demonstrated adverse health effect associated with airplane noise,			
39 40 41	including cardiovascular disease and insomnia using ecological or associational approaches.				
41 42 43	83				
44 45	84	What are the new findings?			
46 47	85	This study exploits exogenous variation in exposure to airplane noise longitudinally in a			
48 49 50	86	case and control community in New York City using individual-level Medicaid records. Our			
50 51 52	87	difference-in-difference design coupled with more granular data suggest that the increased			
53 54	88	airplane noise was associated with increases in insomnia, substance use/mental health			
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1 2						
2 3 4	89	emergencies, and cardiovascular disease may be causal in nature, but additional studies must be				
5 6	90	done.				
7 8 9	91					
10 11	92	How might it impact on policy in the foreseeable future?				
12 13 14	93	As air traffic increases, policy makers should consider conducting analyses on the health				
14 15 16	94	impacts of their policy changes and should strive to build airports further from residential areas.				
17 18	95					
19 20	96	Authorship Statement				
21 22 23	97	Ms. Scarlett Sijia Wang, Dr. Sherry Glied, Dr. Sharifa Z. Williams and Dr. Peter				
24 25	98	Meunnig approved the final draft and agreed to be accountable for all aspects of the work. Ms.				
26 27	99	Scarlett Sijia Wang contributed to study design, data linkage, analysis, interpretation of the data,				
28 29 30						
31 32	101	study design, analysis, and interpretation of data. Dr. Sharifa Z. Williams contributed to data				
33 34	102	analysis and interpretation of data. Dr. Peter Muennig contributed to study conception, study				
35 36 37	103	4 Though Mr. Brian Will passed away prior to the submission of the manuscript, he had significan				
38 39	104					
40 41 42	105					
42 43	106					
44 45 46	107	Competing Interest				
47 48	108	At the time of the study, Mr. Brian Will worked at a non-profit organization called				
49 50	109	Queens Quiet Skies who are a grass-roots group aiming to address airport noise.				
51 52 53	110					
54 55 56	111	Data Availability				
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1 2		
3 4	112	We used individual-level claims data that contain protected Patient Health Information
5 6	113	(PHI). Therefore, the data cannot be made unavailable publicly as required by the Health
7 8	114	Insurance Portability and Accountability Act (HIPPA).
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La Guardia's airspace originally utilized departures over areas that were less populated, such as waterways, parks, or areas with warehouses or manufacturing.<sup>1</sup> However, as air traffic increased over time, the airspace used for traditional routes of arrivals and departures became crowded and conflicted with that of a nearby airport, John F. Kennedy.<sup>2</sup> As with La Guardia, other airports sometimes manage increases in traffic by optimizing flight patterns with less regard for the populations on the ground.<sup>2</sup> Almost invariably, these new flight patterns require routing aircraft over populated areas that were not previously exposed to aircraft noise. Noise, and aircraft noise in particular, is associated with a number of health problems, particularly sleep disturbances, mental illness, and substance use.<sup>3-8</sup> The sleep disturbances and psychological stress associated with aircraft noise are, in turn, thought to produce a cascade of biological effects that result in premature aging via endocrinologic changes.<sup>9-14</sup> Noise is thought to produce stress by activating the central nervous system and by interfering with sleep.<sup>3,6,8,15,16</sup> This stress produces predictable changes in biochemical pathways in human and animal studies that accelerate the rate of aging.<sup>14,17,18</sup> This accelerated aging process has been linked to the premature onset of age-related diseases, including cardiovascular disease.9,19,20 While the pathways linking poor sleep and psychological stress to premature aging and chronic disease are understood, few studies have experimentally examined interventions that alter noise exposure in human populations.<sup>21</sup> Most of our knowledge about the health impact of aircraft noise in humans is based upon associational studies.<sup>7</sup> These studies suffer from a number of limitations. On one hand, people who live near airports may self-select, such that those who are less sensitive to noise can take advantage of lower home prices on purchases or rentals for homes.<sup>13,19,20</sup> On the other hand, those who live near airports tend to have lower than average

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income, a major risk factor for premature disease and death.<sup>19,22-24</sup> There is limited evidence
based of the impact of aircraft noise on premature aging and health based on experimental or
quasi-experimental analysis.<sup>12,13,23,25</sup>

Flight pattern changes afford a unique opportunity for studying the health impact of aircraft noise in humans. In the past decade, flight patterns have shifted, and these shifts have increasingly been accompanied by resident complaints.<sup>26</sup> As they do so, it becomes possible to identify areas that are impacted by new aircraft noise. In general, the point of maximum noise from an aircraft happens immediately after take-off as the aircraft is on full power. This is the for the experimental group in our study.

We conducted a longitudinal case/control study of one well-documented flight pattern change in New York City. LaGuardia Airport is one of 3 major airports in the greater New York City area. One of its departure patterns utilizes Flushing Meadows Park, a route known as the "Whitestone Climb."<sup>24</sup> Because it is over greenspace, the Whitestone Climb has little impact on humans living in nearby dwellings. However, this park is also the location of the US Open Tennis match. During games, a seldom-used departure route called the "Flushing Climb" (now called TNNIS) was used so that the tennis games were not disturbed by aircraft noise. The TNNIS climb routes aircraft over densely populated Flushing, Queens, greatly increasing the exposure of residents to noise on the ground.<sup>24</sup> 

A Freedom of Information Act (FOIA) request by a local group opposed to airplane noise in Queens demonstrated that flight patterns using the TNNIS climb have increased to year-round use since 2012. Before that time, the use of the TNNIS climb was rare outside of the US Open.<sup>27</sup> Previous work found that the year-round use of the TNNIS climb was costly, both in terms of money and lives.<sup>24</sup> However, this economic analysis was primarily based on

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associational data. Using data on flight patterns over Flushing obtained using the FOIA as well
as Medicaid utilization data, we conducted a quasi-experimental analysis of the health impacts of
the airplane noise associated with this new route. In the United States, Medicaid is a safety-net
health insurance program for the low-income population. In New York State, over five million
low-income individuals enrolled in the Medicaid program in 2012.

- 166 Methods
- 167 Data

The data used in this study are New York City Medicaid claims prepared by the New York University Health Evaluation and Analytics Lab. The data include Medicaid member demographic information, address history, eligibility, medical services, and diagnostic information. The database consists of Medicaid fee for service claims and managed care encounters; both are comparable in quality.<sup>28</sup> A priori specifications and hypotheses We hypothesized that exposure to airplane noise would increase health care utilization, insomnia, mood disorder, anxiety, depression, and cardiovascular disease depending upon the 

176 age group.<sup>3,6,8,9,12,13</sup> Specifically, exposure to airplane noise would produce sleep disorders across

<sup>40</sup> 177 all age groups,<sup>29</sup> would lead to emotional or behavioral disturbances including substance abuse,

 $\frac{42}{43}$  178 mood disorder, depression, and developmental disorders among young adults aged 18 to 45 years

 $^{44}_{45}$  179 who tend to be more at risk of these stress-associated disorders,<sup>30</sup> and would produce or

47 180 exacerbate cardiovascular disease among older adults aged 45 and over when heart disease
 48

49 181 begins to increase in prevalence.<sup>31</sup> Noise studies suggest wide-ranging

<sup>51</sup><sub>52</sub> 182 pscychoneuroendocrinological effects (allostatic load) producing hypertension, hyperglycemia,

183 and hypercholesterolemia.<sup>3,6,8,9,12,13,30,31</sup> These biological changes are linked to cardiovascular

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disease, a correlate of exposure to airplane noise as well as other forms of nighttime
noise.<sup>7,10,11,32</sup>

186 Study Design

We used individual-level data at the member-cohort level for the analysis. We selected
samples of Medicaid members residing in each of the two neighborhoods at two points in time.
The pre-cohort was defined as Medicaid recipients living in the study neighborhoods between
2009-2011 (pre cohort) and 2013-2016 (post cohort). 64% of the Flushing pre cohort and 63% of
the Sunset Park pre cohort were also in the post cohort. We used the difference-in-difference
models to analyze the results.

193 Exposure

To determine exposure, we used data extracted under a FOIA request for flight patterns over Flushing, Queens, New York and from Part 150 Study Technical Advisory Committee Meeting No. 8 documents.<sup>33</sup> These documents were derived from a 2014 study conducted and funded by the Port Authority of NY & NJ (Port Authority) in partnership with the Federal Aviation Administration (FAA). In these documents the Port Authority presents estimated noise exposure in geographies surrounding La Guardia Airport. Exposure is quantified using the Integrated Noise Model in DNL (day-night average sound level) units. We also visually inspected changes in sound related to aircraft flight over sound monitors on the ground in Flushing using Flight Aware, a publicly-available flight tracking website and visited the area.<sup>34</sup> This was done to ensure that the estimates from the Port Authority had face validity. These geographic regions or corridors were stratified according to intensity of noise exposure over a 24-hour period. We divided census tracts into > 60 DNL, 55-60 DNL, and <55 

206 DNL (Figure 1). We aggregated census tracts and for regions of Flushing, Queens with noise

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exposure levels of 55 DNL or greater after 2012.<sup>19</sup> These tracts after 2012 are therefore identified as the treatment condition in this quasi-experimental analysis. Flushing, Queens is a vibrant, predominantly immigrant neighborhood.<sup>24</sup> It is increasingly populated by Asians immigrants, particularly those of Chinese descent. The English proficiency in 2018 was 49%, and the population was 54% Asian and 26% white. While the neighborhood ranked as one of the poorest, the rates of education are higher than average and the rates of crime, obesity, and hypertension are much lower than New York City as a whole.<sup>24</sup> Sunset Park in Brooklyn, New York was identified as an appropriate control neighborhood as the neighborhood (1) did not experience a change in exposure to aircraft noise after 2012 when the TNNIS climb began frequent use, and (2) is similar to Flushing with respect to the distribution of sociodemographic and economic characteristics.<sup>35,36</sup> Like Flushing, Sunset Park is increasingly populated by those of Chinese descent with 32% of the population identifying as Asian and 23% identifying as white. About 48% of the residents were born outside of the United States and the English proficiency in 2018 was 51%.<sup>25</sup> Sunset Park also has high poverty rates with relatively low rates of crime, obesity, and hypertension, and high levels of education relative to New York City as a whole.<sup>24</sup> Census tracts in Sunset Park were matched to those identified in Flushing based on race, foreign-born status, and age distribution. Key outcomes We used International Classification for Disease revision (ICD-9 and ICD-10) codes as well as Clinical Classifications Software (CCS) codes for diagnostic groups to identify the following conditions of interest: insomnia (ICD-9 = 3270, 78052 or ICD-10 = G470), cardiovascular disease (CCS = 109 - 113), alcohol use disorder (CCS=660), substance use disorder (CCS = 661), anxiety (CCS = 651), depression (ICD-9 = 311 or ICD-10 = F33), mood 

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disorder (CCS = 657), and disorders usually diagnosed in infancy, childhood adolescence (CCS
= 655), which includes autism, childhood emotional disorder, and separation anxiety.

We linked census tracts of Flushing and Sunset Park to geocoded Medicaid addresses. If a recipient had a Medicaid-registered address within a given census tract, they were assigned to that census tract. Participants were excluded if they had invalid addresses, dual Medicare status, did not have a valid date of birth, or were not officially enrolled in Medicaid during the study period (Table 1). Participant samples were then defined as Medicaid recipients in the period 2009-2011 (pre-implementation period) and 2013-2015 (the TNNIS use period) and who resided within census tracts in Flushing and Sunset Park.

239 For these identified records, indicator variables were created to identify type of medical 240 claims inpatient, outpatient, and emergency department (ED) visits as well as prescription drugs, 241 both overall and for visits related to substance use and mental health disorders (650-663, 670). We additionally obtained information on the age of the subscriber associated with each record. 242 Because we did not have access to Medicare records, and did not include dual eligible 243 244 participants due to the high likelihood of pre-existing medical conditions and smaller sample size, our sample does not include adults aged 65 or older. Age in years was defined as the 245 calculated age on January 1, 2009 and January 1, 2013, and stratified into three age cohorts, 5-246 247 17, 18-44, 45-64 years.

248 Statistical analyses

Our focus is on the rate of diagnoses for the hypothesized conditions. We first assess whether there were significant changes in utilization overall between the baseline and TNNIS use periods and whether the observed changes differed by neighborhood (i.e., exposure) after considering other changes over time between these neighborhoods. We use Poisson regression

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253	(see equation 1) to model the number of overall and substance use and mental health related		
254	inpatient, emergency department and outpatient visits for those months in which participants		
255	were enrolled in Medicaid.		
256	For our primary analyses, we use logistic regression (see equation 2) to examine the odds		
257	of receiving a diagnosis for the hypothesized conditions. Before implementing these regression		
258	analyses, we examined trends in socio-demographic characteristics as well as trends in Medicaid		
259	enrollment to ensure that no divergent patterns were noted around 2012. Because racial		
260	composition varied somewhat between the two neighborhoods (Table 1), we controlled for race		
261	in our analyses to ensure that compositional changes by race did not influence the analysis. We		
262	also stratified by age so that we could better test our <i>a priori</i> hypotheses by condition. For		
263	chronic diseases, i.e. cardiovascular disease, we adopted a longer follow-up period 2008-		
264	2011(pre-implementation) and 2013-2016 (TNNIS implementation) to allow for lag time in		
265	disease manifestation.		
266	$\log (E(Y \mid \mathbf{x})) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3, $ (1)		
267	where Y = number of Medicaid claims for condition of interest		
268	offset = number of Medicaid enrollment months		
269			
270	$\log\left(\frac{p}{1-p}\right) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3,$ (2)		
271	where p = Pr (Y = 1) is the probability of having Medicaid claim for condition of interest		
272	Here, $x_1$ , was the indicator for neighborhood exposure condition (Sunset Park=0 vs		
273	Flushing=1); $x_2$ , indicated implementation period (pre-implementation=0 vs TNNIS		
	12		

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implementation=1); and  $x_3$ , race/ethnicity group membership (Asian=1, Black=2, Hispanic=3, White=4 [reference], Other=5, Unknown=6). Patient and Public Involvement The research question was inspired by the work of a non-profit community organization called Queens Quiet Skies that works to mitigate airplane noise. One of the coauthors of the paper was a member of this organization and obtained the Freedom of Information Act requests for Federal Aviation Administration documents. These documents were used to identify the treatment census tracts and measuring the level of airplane noise exposure. Results Participants were generally similar across both groups over the two points in time (Table 1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012.<sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs.<sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS departures/year on average during US Open events in the 2013-2019 period, providing a point of reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and 29,676, with an average of 18,653/year. The DNL figures (Figure 1) reflect the average noise exposure by census tract across the 2013-2019 period, and may not reflect the actual change in aircraft noise in Flushing, NY in the pre-2012 and post-2012 periods. Overall medical utilization Table 2 provides results from regression models assessing period-related changes in medical utilization and diagnoses. The effects of the change in flight patterns on overall For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml 

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	297	utilization were inconsistent across types of utilization and age. Overall, outpatient visits
	298	increased slightly in Flushing relative to Sunset Park for those aged 18-44 (rate ratio [RR] =
	299	1.04, 95% $CI = 1.04$ , 1.05). Prescription drug claims also increased by a similar amount for this
0 1	300	group (RR = $1.06$ , $95\%$ CI = $1.06$ , $1.06$ ). However, outpatient visits and prescription drug use for
2 3	301	children in Flushing aged 5-17 (outpatient RR=0.86, 95% CI = 0.85, 0.87; prescription drug
4 5	302	claims RR = $0.94$ , $95\%$ CI = $0.94$ , $0.95$ ) as well as for older adults $45 - 64$ declined (outpatient
6 7 8	303	RR=0.92, 95% CI = 0.92, 0.93; prescription drug claims RR = 0.93, 95% CI = 0.92, 0.93).
8 9 0	304	While the general pattern for outpatient visits indicates decreased medical utilization in
1	305	Flushing compared to Sunset Park over time, emergency department visits in Flushing increased
3	306	in the post TNNIS period among all age groups. For ages 5-17, the RR was 1.31 (95% CI= 1.24,
5 6 7	307	1.37); for ages 18-44, the RR was 1.45 (95% CI = 1.41, 1.49); and for ages 45-64, the RR was
.8 .9	308	1.16 (95% CI = 1.11, 1.21). Substance use and mental health-related emergency department
0	309	visits also increased in Flushing in the post period relative to Sunset Park, with rate ratios
2 3 4	310	ranging between 2.5 to 4.1. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for ages 18-44 RR =
5 6	311	2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67).
7 8	312	Relative to Sunset Park, inpatient visits in Flushing also show statistically significant
9	313	increases for overall visits for ages 18-44 (RR=1.05, 95% CI = 1.02, 1.08). However, statistically
.1 .2 .3	314	significant decreases were observed for ages 45-64 (RR=0.93, 95% CI = 0.88, 0.97).
4 5	315	Changes by diagnosis
6 7	316	Relative to Sunset Park, implementation of the TNNIS climb was associated with
8 9 0	317	increases in insomnia diagnoses, particularly for children. For example, the crude prevalence of
1 2	318	insomnia for children increased by 57% from 398 per 100,000 in Flushing, compared to a 6%
3 4	319	decrease from 477 per 100,000 in Sunset Park. For children in this age group, the odds ratio
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3 4	320	(OR) for insomnia wa
5 6	321	somewhat less strikin
7 8	322	and for ages 45-64 the
9 10 11	323	Cardiovascula
12 13	324	Park in the post-2012
14 15	325	increased in both neig
16 17	326	Flushing and by 29%
18 19 20	327	diagnoses in Flushing
20 21 22	328	For 45-64-year-olds,
23 24	329	Flushing and 19% fro
25 26 27	330	(95% CI = 1.07, 1.25)
27 28 29	331	group in Flushing rela
30 31	332	Figure 2 show
32 33	333	for the 45-64 age grou
34 35 36	334	the pre-period and Jar
37 38	335	individuals with one of
39 40	336	the denominator is the
41 42	337	increased throughout
43 44 45	338	increases that were la
46 47	339	Results for oth
48 49	340	for the two older age
50 51	341	95% CI = 1.08, 1.33).
52 53 54	342	significant increases f
55 56	J 72	Significant increases i
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somnia was 1.64 (95% CI =1.12, 2.39). For older ages, the effect sizes were ess striking (i.e., for the 18-44 age group, the OR was 1.17 [95% CI = 1.09, 1.26], a 45-64 the OR = 1.1 [95% CI = 1.09, 1.28]). liovascular disease diagnoses increased significantly in Flushing relative to Sunset post-2012 period. For 18-44-year-olds, the crude prevalence of cardiovascular disease both neighborhoods due to aging of the samples, by 83% from 1,955 per 100,000 in

Flushing and by 29% from 1,576 per 100,000 in Sunset Park. The OR for cardiovascular disease diagnoses in Flushing relative to Sunset Park in this age group was 1.45 (95% CI = 1.30, 1.62).

For 45-64-year-olds, , the crude prevalence increased by 33% from 9,934 per 100,000 in

Flushing and 19% from 9,073 per 100,000 in Sunset Park. For this age group, the OR was 1.15
(95% CI = 1.07, 1.25). Substance use disorder only increased significantly for the 45-64 age

331 group in Flushing relative to Sunset Park (OR =1.24, 95% CI=1.07, 1.44).

Figure 2 shows the monthly prevalence of insomnia and cardiovascular disease diagnoses for the 45-64 age group. Age is measured at the beginning of each period, January 1, 2009 for the pre-period and January 1, 2013 for the post period. The numerator is the number of unique individuals with one or more diagnosis from inpatient, emergency room or outpatient claims and the denominator is the number of Medicaid-enrolled patients. The trends of both conditions increased throughout the study periods, because people are getting older, but Flushing showed increases that were larger in magnitude in the post period relative to Sunset Park.

Results for other conditions were more mixed. Clinical depression diagnoses increased for the two older age groups (ages 18-44 OR = 1.12, 95% CI = 1.02, 1.24; ages 45-64 OR = 1.20, 95% CI = 1.08, 1.33). Broader mood disorder diagnoses, however, only showed statistically significant increases for the 45-65 age group (OR = 1.10, 95% CI = 1.00, 1.20). For 5-17-year-

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2 3 4	343	olds, developmental disorder diagnoses significantly decreased (OR= $0.80$ , 95% CI = $0.66$ , 0.97)
5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	344	in Flushing relative to Sunset Park after the implementation of TNNIS.
	345	
	346	Discussion
	347	We find that increases in airplane noise at DNL levels greater than 55 were associated
	348	with increases in insomnia, depression, substance abuse, and cardiovascular disease across most
	349	age groups. These diagnoses are generally consistent with our a priori hypotheses regarding the
	350	relationship between exposure to airplane noise and health. <sup>3,6,8,9,12,13,30,31</sup> Specifically, airplane
21 22	351	noise may produce disruptions in sleep and psychological stress, thereby producing
23 24 25 26 27 28 29 30 31 32 33	352	neuroendocrine disruptions that lead to mental health disorders and cardiovascular disease.
	353	The biological pathways through which airplane noise impacts health have been
	354	elucidated.9-14 Numerous associational studies suggest that airplane noise produces real-world
	355	health impacts, and experimental animal models show a wide range of health impacts associated
	356	with noise-induced stress as well. <sup>3-9,11-13,15-18,32</sup> Our study adds quasi-experimental evidence in
34 35 36	357	humans to this substantial body of research showing that increasing airplane noise will have
37 38	358	detrimental health impacts on communities surrounding airports. The magnitude of our findings
39 40	359	is not strictly comparable to those in associational studies because lagged health effects (e.g., the
41 42 43	360	time required for psychological stress to manifest as cardiovascular disease) tend to mute the
43 44 45	361	measured impacts.
46 47	362	Nevertheless, the magnitude of the impact of airplane noise on the health outcomes we
48 49	363	observe are generally in line with previous work. For instance, an earlier analysis of associational
50 51 52	364	studies of the health impact of aircraft noise in Flushing, NY estimated that aircraft noise would
52 53 54	365	produce a weighted increase in cardiovascular disease of $14\%$ (RR = 1.14, 95% CI = 1.08, 1.22)
55 56	#	· · · · · · · · · · · · · · · · · · ·
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3 4	366	and a weighted increase in anxiety of 79% (RR = 1.79, 95% CI = $1.0-3.1$ ). <sup>11,24</sup> We observe an
5 6	367	odds ratio for cardiovascular disease among 18-64-year-olds in the range of 1.12 to 1.40. While
7 8 9 10 11	368	the studies examine incident cardiovascular disease and we measure both incident and prevalent
	369	cardiovascular disease, it is reasonable to assume that the OR we estimate does not greatly
12 13	370	overestimate the adjusted RR computed using associational studies.37
14 15	371	In the international literature, the self-reported annoyance, health, health-related quality
16 17 18	372	of life, and cardiovascular disease rates for those who live close to airports is significantly lower
19 20	373	than for matched individuals living in quieter areas. <sup>38-40</sup> In this literature, these latter findings are
21 22	374	particularly true for noise-sensitive individuals. <sup>38,39</sup> This suggests that self-selection by noise
23 24 25	375	may mute previously observed effects in ecological studies, which control for socio-economic
25 26 27	376	status but not always noise sensitivity. One strength of our study is that the change in aircraft
28 29 30 31 32 33 34	377	noise was exogenous and moving out of a neighborhood requires time and effort.
	378	Our study was subject to a number of limitations. First, the health effects in a
	379	predominantly Chinese-American population may not be generalizable to other populations.
35 36	380	Chinese-Americans in New York City are unusually healthy. <sup>41</sup> Medicaid data also present unique
37 38	381	challenges. Participants can enter and exit the program, for example. If there are more
39 40 41	382	participants exiting the program in one area relative to another, the observed outcomes will also
42 43	383	change. We addressed this problem by adjusting for the months a participant was enrolled in
44 45	384	Medicaid within a calendar year.
46 47 48	385	Next, we use DNL as a measure. Frequency of noise exposure may be superior at
49 50	386	predicting health outcomes, but frequency data were not available. Finally, it is possible that the
51 52	387	change in neighborhood composition over time differed before and after the implementation of
53 54 55	388	year-round TNNIS departures in Flushing relative to Sunset Park. However, we did not observe
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59 60		For peer review only - http://bmjopen.bmj.com/site/about/guidelines.xhtml

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2 3 4	389	any trends in the available data that suggested this was the case, and there were no major events
5 6	390	in 2012 that clearly serve as an alternative causal factor for either the primary or unexpected
7 8 9	391	findings. Moreover, our findings apply only to the zip codes directly under the DNL zones
9 10 11	392	defined by our analysis.
12 13	393	Cost-effectiveness analyses (based partly on earlier associational data) show that the
14 15	394	benefits of noise-mitigation strategies (reduced illness and discomfort) tend to outweigh the
16 17 18	395	costs. <sup>24,42</sup> Given that these earlier studies did not include the full range of health outcomes that
19 20	396	we measure here, it is likely that these studies understate the already substantial benefits of
21 22	397	aircraft noise mitigation strategies.
23 24 25	398	Much more comprehensive quasi-experimental and economic analyses are required to
26 27 28 29 30 31 32	399	determine the extent to which policymakers may wish to act. The costliest options-building
	400	airports far from populated areas and providing high speed transit and freeways—can increase
	401	the cost of mitigation by billions of dollars.
33 34	402	the cost of mitigation by billions of dollars. Research Ethics Approval
35 36	403	Research Ethics Approval
37 38	404	This study is approved by the Institutional Review Board at New York University
39 40 41	405	Washington Square under IRB-FY2016-1101.
42 43	406	Acknowledgements
44 45	407	The authors thank NYU Health Evaluation and Analytics Lab and the New York State
46 47 48	408	Department of Health for making the Medicaid claims data available and gratefully acknowledge
49 50	409	the funding for this research from the Robert Wood Johnson Foundation's Policies for Action
51 52	410	program.
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21 of 58 BMJ Open Table 1 – Demographics characteristics and outcome prevalence and rates for Flushing, New York and Sunset Park, we were the state of the stateo en-2021-

2012) and after (after 2013) airplane noise increased in Flushing, New York.

Baseline Characteristics			Pre-Perio	d: 2009-2011					Post-Peric	d: 201 2015		
	Age 5 -17 Age 18-44		Age 45-64		Age 5-17		Age 18-44		Age 45-64			
	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunse Park	Flushing	Sunset Par
						Demog	raphics		y 202	<u>ý</u> 202		
Total N	20,120	21,597	57,089	52,016	36,472	18,681	24,552	26,009	76,278	2022774 60,774	50,806	24,421
Age (Mean)	11.69	11.12	31.07	29.86	53.44	53.29	11.43	10.71	30.95	305	53.99	54.22
Age (STD)	3.94	3.92	8.19	7.54	5.59	5.5	3.94	3.87	7.84	2000 7.000	5.44	5.57
Female (%)	48%	48%	58%	57%	54%	51%	48%	48%	56%	300 76 50 10 20 10 20 50 50 50 50 50 50 50 50 50 50 50 50 50	54%	52%
Asian (%)	50%	46%	60%	62%	63%	60%	52%	47%	59%	5%	63%	62%
Black (%)	6%	2%	5%	1%	4%	2%	4%	1%	3%	1	3%	1%
Hispanic (%)	17%	15%	11%	9%	11%	11%	<b>14%</b>	14%	7%	000 79%	7%	8%
White (%)	11%	24%	10%	15%	10%	14%	10%	24%	8%	142%	8%	12%
Other (%)	5%	3%	5%	4%	6%	7%	5%	3%	4%	33%	5%	6%
Unknown (%)	12%	11%	10%	8%	6%	5%	14%	12%	20%	hတ္ဆီး//မာိုာjopဆို၊.brမို.coဆို/ on နိုprila48, 2024	13%	11%
Average months on	9	10	8	8	9	10	9	10	8	orilæ8	9	9
Medicaid per year										, 202		
Total Medicaid Spending	\$1,911	\$1,904	\$3,818	\$3,954	\$6,754	\$6,076	\$1,783	\$1,972	\$3,398	\$3.9914	\$6,520	\$6,115
per Person per Year										guest. Protected		
	Prevalence						per 100,000					
Insomnia	398	477	4,208	6,096	8,036	9,143	623	450	4,755	5,&73	11,034	10,843
Cardiovascular disease*	NA*	NA*	1,955	1,576	9,934	9,073	NA*	NA*	3,575	2,040	13,260	10,786
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1 2 Substance Use Disorder NA* NA* 2,265 1,517 1,799 2 3	,184 NA* ,098 NA* ,279 NA*	NA* NA*	2,264 3,799	0.1136/bm%pen%2025;057209	2,870	2,199	
3	,279 NA*		3.799	ă			
3			-,	2,926	4,250	4,058	
Anxiety NA* NA* 5,124 4,639 6,279 6		NA*	5,726	5,265	7,537	7,416	
5 Depression NA* NA* 3,782 2,874 6,007 5	,867 NA*	NA*	3,191	2,222	5,637	4,656	
	,891 NA*	NA*	5,607	4, <b>4</b> 90	8,375	7,297	
	112 2,480	2,219	307	≥ 2∰4 ay	163	188	
10 11 <sup>young</sup>				/ 2022			
12 Vis	sits per 1,000 per year			Aday 2022. Dowhoaded from http://brziopen.bmccomcor			
	237 375	188	360	2 <sup>17</sup> 2	332	216	
16 Emergency Department 13 20 26 21 31	39 20	7	32	id <u>e</u> d f	45	36	
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19         Inpatient Stays         70         53         267         319         299         20           20	245 60	49	231	300	234	190	
21 Inpatient Stays (SM) 14 7 43 24 45	32 11	5	37	ontrior	37	21	
	nt visits per person per	year		ben.bi			
24         Total Outpatient         3.4         4.1         4.1         4.6         6.7	7.3 3.9	5.2	4.5		7.6	8.2	
	0.3 0.3	0.3	0.3	nn Con	0.5	0.4	
* We adopted a longer follow-up period 2008-2011(pre-implementation) an	d 2013-2016 (TN	INIS imple	mentation	) tæ_allow	for lag tin	ne in disease	
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	Rate Ratios from the	e Difference in Difference	ence Poisson M
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Inpatient Visits	0.92 (0.83, 1.03)	1.05 (1.02, 1.08)	0.93 (0.88, 0.9
Emergency Department Visits	1.31 (1.24, 1.37)	1.45 (1.41, 1.49)	1.16 (1.11, 1.2
Outpatient Visits	0.86 (0.85, 0.87)	1.04 (1.04, 1.05)	0.92 (0.92, 0.9
Pharmacy Claims	0.94 (0.94, 0.95)	1.06 (1.06, 1.06)	0.93 (0.92, 0.9
	Rate Ratios from the	e Difference in Differe	ence Poisson Me
	Substance Use and I	Mental Health Related	1
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Inpatient Visits	NA*	1.11 (1.01, 1.22)	1.19 (1.04, 1.3
Emergency Department Visits	4.11 (3.28, 5.16)	2.46 (2.20, 2.76)	1.48 (1.31, 1.6
Outpatient Visits	1.12 (1.09, 1.16)	0.93 (0.92, 0.95)	0.87 (0.85, 0.8
	Odds Ratios from th	e Difference in Differ	rence Logistic M
	Age 5 - 17	Age 18 - 44	Age 45 - 64
Insomnia	1.64 (1.12, 2.39)	1.17 (1.09, 1.26)	1.18 (1.09, 1.2
Cardiovascular Disease**	NA*	1.45 (1.30, 1.62)	1.15 (1.07, 1.2
Alcohol Use Disorder	NA*	0.97 (0.86, 1.11)	1.16 (0.99, 1.3
Substance Use Disorder	NA*	0.92 (0.83, 1.03)	1.24 (1.07, 1.4
Depression	NA*	1.12 (1.02, 1.24)	1.20 (1.08, 1.3
Anxiety	NA*	1.02 (0.95, 1.10)	1.01 (0.92, 1.1
Mood Disorder	NA*	1.03 (0.95, 1.10)	1.10 (1.00, 1.2
Disorders diagnosed young	0.80 (0.66, 0.97)	0.99 (0.72, 1.37)	0.56 (0.31, 1.0

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\*These diseases and conditions are rare or difficult to diagnose in children.
\*\*We adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016
(TNNIS implementation) to allow for lag time in disease manifestation

Figure 1 – Intensity of noise exposure over a 24-hour period by census tract. The day night level (DNL) 55 corridor (outer line) is demarcated separately from the DNL 60 corridor (inner line).

Figure 2 – Prevalence of insomnia and cardiovascular disease diagnoses per 100,000 among 45-64 age group

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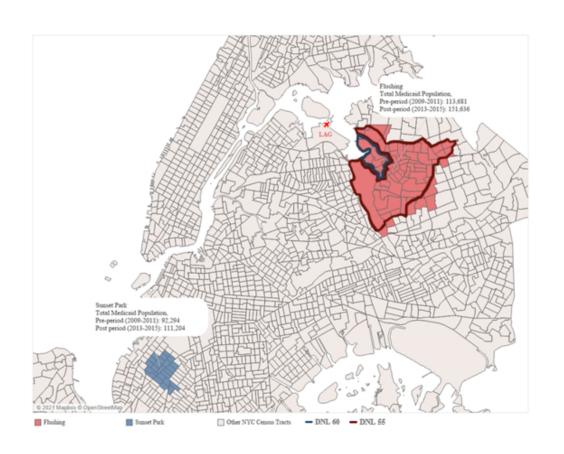
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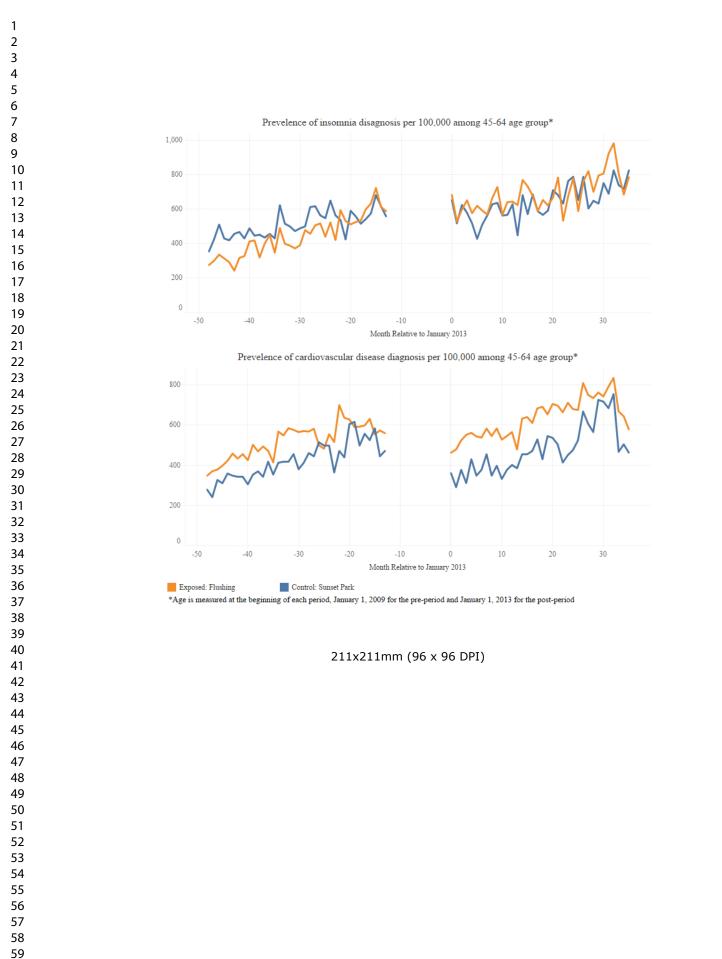
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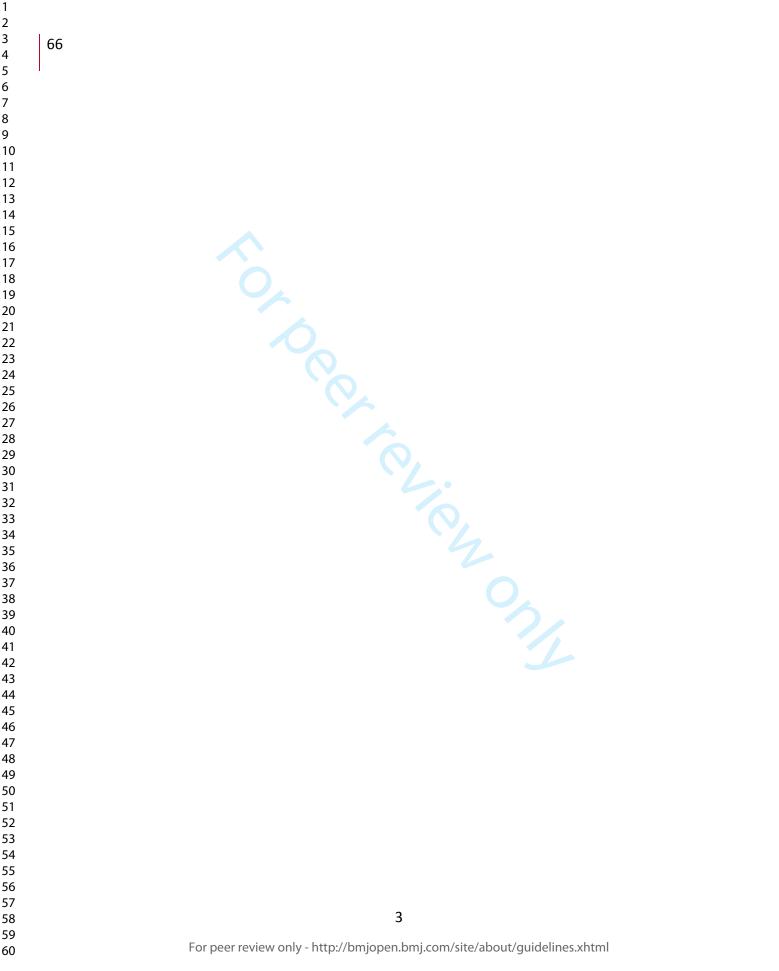


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6	2	The impact of airplane noise on mental and physical health. A quasi-experimental analysis.
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43 44	33	Peter Muennig, MD, MPH
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The impact of airplane noise on mental and physical health: <u>a</u> . A quasi-experimental analysis.
Abstract
Objectives. Historically, departures at New York City's La Guardia airport (LGA) flew over a
large sports complex within a park. During the US Open tennis games, flights were diverted to
fly over a heavily populated foreign-born neighborhood for roughly two weeks out of the year
that the tennis match was not disturbed (the "TNNIS" departure). In 2012, the use of the TNN
departure became year-round to better optimize flight patterns around the metropolitan area.
Methods. We exploited exogenously-induced spatial and temporal variation in flight patterns
order toto examine difference-in-difference effects of this new exposure to aircraft noise on the
health of individual residents in the community relative to individuals residing within a
demographically similar community that was not impacted. We used individual-level Medicai
records, focusing on conditions associated with noise: sleep disturbance, psychological stress,
mental illness, substance use, and cardiovascular disease.
<b>Results</b> . We found that increased exoposure to airplane noise was associated with a significant
increase in insomnia across all age groups, but particularly in children ages $5-17$ (OR = $1.64$ ).
Cardiovascular disease increased significantly both among 18-44-year-old (OR = 1.45) and 45
64-year-old Medicaid recipients ( $OR = 1.15$ ). Substance use and mental health-related
emergency department visits also increased. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for
ages 18-44 RR = 2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31,
1.67).
Conclusion. This study demonstrates We find that increased exposure to airplane noise increased
diagnosed cardiovascular disease, substance use/mental health emergencies, and insomnia
among local residents are the externalities of this decision.
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**Objectives**. Historically, departures at w York City's La Guardia airport (LGA) flew over a large sports complex within a park. Du g the US Open tennis games, flights were diverted to fly over a heavily populated foreign-bo neighborhood for roughly two weeks out of the year so that the tennis match was not disturbed e "TNNIS" departure). In 2012, the use of the TNNIS departure became year-round to better imize flight patterns around the metropolitan area. ced spatial and temporal variation in flight patterns in Methods. We exploited exogenously-in order toto examine difference-in-differencee effects of this new exposure to aircraft noise on the health of individual residents in the cor unity relative to individuals residing within a demographically similar community th vas not impacted. We used individual-level Medicaid records, focusing on conditions associa with noise: sleep disturbance, psychological stress, ascular disease. mental illness, substance use, and cardi **Results**. We found that increased exop re to airplane noise was associated with a significant increase in insomnia across all age grou , but particularly in children ages 5-17 (OR = 1.64). Cardiovascular disease increased signif ntly both among 18-44-year-old (OR = 1.45) and 45-64-year-old Medicaid recipients (OR = 5). Substance use and mental health-related d. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for emergency department visits also incre ages 18-44 RR = 2.46 (95% CI = 2.20), (6); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67). find that increased exposure to airplane noise increases Conclusion. This study demonstrates diagnosed cardiovascular disease, subs ce use/mental health emergencies, and insomnia among local residents are the externalit of this decision.



1 2		
3 4	67	Strengths and liminationslimitations
5 6	68	1. Even though wWe used a quasi-experimental design, the study is an ecological study, and
7 8 9	69	therefore we cannot prove causality directly, which is a limitation of the study to study
10 11	70	before and after impacts of a flight pattern change in two matched zip code clusters
12 13	71	within New York City (a difference-in-difference design).
14 15 16	72	<u>1.2.</u> One strength of the study is the useWe used of a large-scaled insurance claims
17 18	73	database that allowed us to capture diagnoses, as well as providing sufficient stastical
19 20	74	powerfor most residents in both impacted and unimpacted zip code clusters.
21 22	75	3. Despite the difference-in-difference design, it is possible that participants self-segregated
23 24 25	76	after the increase in aircraft noise or that other unmeasured factors influenced the
26 27	77	observed outcomes.
28 29	78	4. Another limitation of the study is the lack of We were unable to compute a dose-response
30 31 32	79	relationship due to the use of aggregrated aggregated noise data.
33 34	80	5. A third limitation of the study is the lack of pre-2012 airplane departure data, despite our
35 36	81	persistent effort to request. We find that a sudden and dramatic change in aircraft noise
37 38	82	increased diagnoses of insomnia, cardiovascular disease, substance abuse, and mental
39 40 41	83	<u>illness.</u>
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44 45	85	6. One strength of the study is the use of a large-sealed insurance claims database that
46 47 48	86	allowed us to capture diagnoses, as well as providing sufficient stastical power.
49 50	87	Another strength of the study is the use of a quasi-experiental design and the difference in
51 52	88	difference method. Though we cannot prove causality directly, we were able to
53 54 55	89	demonstrate the magnitude of change.
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4 5	90	What is already known about this subject?
6	91	Previous work demonstrated adverse health effect associated with airplane noise,
7 8	92	including cardiovascular disease and insomnia using ecological or associational approaches
9 10 11	93	
12 13	94	What are the new findings?
14 15	95	This study exploits exogenous variation in exposure to airplane noise longitudinally in a
16 17 18	96	case and control community in New York City using individual-level Medicaid records. Our
19 20	97	difference-in-difference design coupled with more granular and higher quality data suggest that
21 22 23	98	the increased airplane noise was associated with increases in insomnia, substance use/mental
23 24 25	99	health emergencies, and cardiovascular disease may be causal in nature, but additional studies
25 26 27	100	must be done
28 29	101	
30 31 32 33 34 35 36 37 38	102	
	103	How might it impact on policy in the foreseeable future?
	104	As air traffic increases, policy makers should consider avoiding residential areas when
	105	designing new airports.conducting analyses on the health impacts of their policy changes and
39 40 41	106	should strive to build airports further from residential areas.
41 42 43	107	
44 45	108	Authorship Statement
46 47 48	109	Ms. Scarlett Sijia Wang, Dr. Sherry Glied, Dr. Sharifa Z. Williams and Dr. Peter
48 49 50	110	Meunnig approved the final draft and agreed to be accountable for all aspects of the work. Ms.
51 52	111	Scarlett Sijia Wang contributed to study design, data linkage, analysis, interpretation of the data,
53 54 55	112	drafting the methods and results sections. Dr. Sherry Glied contributed to the acquisition of data,
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1 2		
3 4	113	study design, analysis, and interpretation of data. Dr. Sharifa Z. Williams contributed to data
5 6 7	114	analysis and interpretation of data. Dr. Peter Muennig contributed to study conception, study
7 8 9	115	design, analysis, interpretation of data and drafting the introduction and discussion sections.
10 11	116	Though Mr. Brian Will passed away prior to the submission of the manuscript, he had significant
12 13	117	contributions in the study conception, the acquisition of data and sample identification.
14 15 16	118	
10 17 18	119	Competing Interest
19 20	120	At the time of the study, Mr. Brian Will worked at a non-profit organization called
21 22	121	Queens Quiet Skies who are a grass-roots group aiming to address airport noise.
23 24 25	122	
26 27	123	Data Availability
28 29	124	We used individual-level claims data that contain protected Patient Health Information
30 31 32	125	(PHI). Therefore, the data cannot be made unavailable publicly as required by the Health
33 34	126	Insurance Portability and Accountability Act (HIPPA).
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When aircraft enter urban La Guardia's airspace, they traditionally approach originally utilized and departures over areas that are-were less populated, such as waterways, parks, or areas with warehouses or manufacturing.<sup>1</sup> However, as air traffic increaseds over time, the airspace used for traditional routes of arrivals and departures has become became crowded and conflicted with that of a nearby airport, John F. Kennedy.<sup>2</sup> To-As with La Guardia, other airports sometimes handle-manage this-increases in traffic, landings and departures must sometimes be altered to optimize by optimizing flight patterns with less regard for the populations on the ground.<sup>2</sup> Almost invariably, these new flight patterns require routing aircraft over populated areas that were not previously exposed to aircraft noise. Noise, and aircraft noise in particular, is associated with a number of health problems, particularly sleep disturbances, mental illness, and substance use.<sup>3-8</sup> The sleep disturbances and psychological stress associated with aircraft noise are, in turn, thought to produce a cascade of biological effects that result in premature aging via endocrinologic changes.<sup>9-14</sup> Noise is thought to produce stress by activating the central nervous system and by interfering with sleep.<sup>3,6,8,15,16</sup> This stress produces predictable changes in biochemical pathways in human and animal studies that accelerate the rate of aging.<sup>14,17,18</sup> This accelerated aging process has been linked to the premature onset of age-related diseases, including cardiovascular disease.9,19,20 While the pathways linking poor sleep and psychological stress to premature aging and chronic disease are understood, few studies have experimentally examined interventions that alter noise exposure in human populations.<sup>21</sup> Most of our knowledge about the health impact of aircraft noise in humans is based upon associational studies.<sup>7</sup> These studies suffer from a number of limitations. On one hand, people who live near airports may self-select, such that those who

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are less sensitive to noise can take advantage of lower home prices on purchases or rentals for
homes.<sup>13,19,20</sup> On the other hand, those who live near airports tend to have lower than average
income, a major risk factor for premature disease and death.<sup>19,22-24</sup> There is limited evidence
based of the impact of aircraft noise on premature aging and health based on experimental or
quasi-experimental analysis.<sup>12,13,23,25</sup>

Flight pattern changes afford a unique opportunity for studying the health impact of aircraft noise in humans. In the past decade, flight patterns have shifted, and these shifts have increasingly been accompanied by resident complaints.<sup>26</sup> As they do so, it becomes possible to identify areas that are impacted by new aircraft noise. In general, the point of maximum noise from an aircraft happens immediately after take-off as the aircraft is on full power. This is the case in our study, for the experimental group in our study.

161 We conducted a longitudinal case/control study of one well-documented flight pattern change in New York City. LaGuardia Airport is one of 3 major airports in the greater New York 162 City area. One of its departure patterns utilizes Flushing Meadows Park, a route known as the 163 "Whitestone Climb." <sup>24</sup> Because it is over greenspace, the Whitestone Climb has little impact on 164 humans living in nearby dwellings. However, this park is also the location of the US Open 165 166 Tennis match. During games, a seldom-used departure route called the "Flushing Climb" (now 167 called TNNIS) was used so that the tennis games were not disturbed by aircraft noise. The 168 TNNIS climb routes aircraft over densely populated Flushing, Queens, greatly increasing the 169 exposure of residents to noise on the ground.<sup>24</sup>

A Freedom of Information Act (FOIA) request by a local group opposed to airplane noise
in Queens demonstrated that flight patterns using the TNNIS climb have increased to year-round
use since 2012. Before that time, the use of the TNNIS climb was rare outside of the US Open.<sup>27</sup>

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Previous work found that the year-round use of the TNNIS climb was costly, both in terms of money and lives.<sup>24</sup> However, this economic analysis was primarily based on associational data. Using data on flight patterns over Flushing obtained using the FOIA as well as Medicaid utilization data, we conducted a quasi-experimental analysis of the health impacts of the airplane noise associated with this new route. In the United States, Medicaid is a safety-net health insurance program for the low-income population. In New York State, over five million low-income individuals enrolled in the Medicaid program in 2012. **Methods** Data The data used in this study are New York City Medicaid claims prepared by the New York University Health Evaluation and Analytics Lab. The data include Medicaid member demographic information, address history, eligibility, medical services, and diagnostic information. The database consists of Medicaid fee for service claims and managed care encounters; both are comparable in quality.<sup>28</sup> A priori specifications and hypotheses We hypothesized that exposure to airplane noise would increase health care utilization, insomnia, mood disorder, anxiety, depression, and cardiovascular disease depending upon the age group.<sup>3,6,8,9,12,13</sup> Specifically, exposure to airplane noise would produce sleep disorders across all age groups,<sup>29</sup> would lead to emotional or behavioral disturbances including substance abuse, mood disorder, depression, and developmental disorders among young adults aged 18 to < 45 years who tend to be more at risk of these stress-associated disorders,<sup>30</sup> and would produce or exacerbate cardiovascular disease among older adults aged 45 and over when heart disease begins to increase in prevalence.<sup>31</sup> Noise studies suggest wide-ranging 

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196 pscychoneuroendocrinological effects (allostatic load) producing hypertension, hyperglycemia, and hypercholesterolemia.<sup>3,6,8,9,12,13,30,31</sup> These biological changes are linked to cardiovascular 197 198 disease, a correlate of exposure to airplane noise as well as other forms of nighttime noise.7,10,11,32

200 Study Design

201 We used individual-level data at the member-cohort level for the analysis. We selected 202 samples of Medicaid members residing in each of the two neighborhoods at two points in time. The pre-cohort was defined as Medicaid recipients living in the study neighborhoods between 203 204 20049-2011 (pre cohort) and 2013-2016 (post cohort). 64% of the Flushing pre cohort and 63% of the Sunset Park pre cohort were also in the post cohort. We used the difference-in-difference 205 206 models to analyze the results.

207 Exposure

To determine exposure, we used data extracted under a FOIA request for flight patterns 208 over Flushing, Queens, New York and from Part 150 Study Technical Advisory Committee 209 210 Meeting No. 8 documents.<sup>33</sup> These documents were derived from a 2014 study conducted and funded by the Port Authority of NY & NJ (Port Authority) in partnership with the Federal 211 212 Aviation Administration (FAA). In these documents the Port Authority presents estimated noise 213 exposure in geographies surrounding La Guardia Airport. Exposure is quantified using the 214 Integrated Noise Model in DNL (day-night average sound level) units. We also visually 215 inspected changes in sound related to aircraft flight over sound monitors on the ground in 216 Flushing using Flight Aware, a publicly-available flight tracking website and visited the area.<sup>34</sup> 217 This was done to ensure that the estimates from the Port Authority had face validity.

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1 2										
3 4	218	These geographic regions or corridors were stratified according to intensity of noise								
5 6	219	exposure over a 24-hour period. We divided census tracts into > 60 DNL, 55-60 DNL, and <55								
7 8 9	220	DNL (Figure 1). We aggregated census tracts and for regions of Flushing, Queens with noise								
9 10 11	221	exposure levels of 55 DNL or greater after 2012. <sup>19</sup> These tracts after 2012 are therefore identified								
12 13	222	as the treatment condition in this quasi-experimental analysis.								
14 15	223	Flushing, Queens is a vibrant, predominantly immigrant neighborhood. <sup>24</sup> It is								
16 17 18	224	increasingly populated by Asians immigrants, particularly those of Chinese descent. The English								
19 20	225	proficiency in 2018 was 49%, and the population was 54% Asian and 26% white. While the								
21 22	226	neighborhood ranked as one of the poorest, the rates of education are higher than average and the								
23 24 25	227	rates of crime, obesity, and hypertension are much lower than New York City as a whole. <sup>24</sup>								
26 27	228	Sunset Park in Brooklyn, New York was identified as an appropriate control								
28 29	229	neighborhood as the neighborhood (1) did not experience a change in exposure to aircraft noise								
30 31 32	230	after 2012 when the TNNIS climb began frequent use, and (2) is similar to Flushing with respect								
32 33 34	231	to the distribution of sociodemographic and economic characteristics. <sup>35,36</sup> Like Flushing, Sunset								
35 36	232	Park is increasingly populated by those of Chinese descent with 32% of the population								
37 38 20	233	identifying as Asian and 23% identifying as white. About 48% of the residents were born outside								
39 40 41	234	of the United States and the English proficiency in 2018 was 51%. <sup>25</sup> Sunset Park also has high								
42 43	235	poverty rates with relatively low rates of crime, obesity, and hypertension, and high levels of								
44 45	236	education relative to New York City as a whole. <sup>24</sup> Census tracts in Sunset Park were matched to								
46 47 48	237	those identified in Flushing based on race, foreign-born status, and age distribution.								
49 50	238	Key outcomes								
51 52	239	We used International Classification for Disease revision (ICD-9 and ICD-10) codes as								
53 54 55	240	well as Clinical Classifications Software (CCS) codes for diagnostic groups to identify the								
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2 3 4	241	following conditions of interest: insomnia (ICD-9 = 3270, 78052 or ICD-10 = G470),								
5 6	242	cardiovascular disease ( $CCS = 109 - 113$ ), alcohol use disorder ( $CCS=660$ ), substance use								
7 8	243	disorder (CCS = 661), anxiety (CCS = 651), depression (ICD-9 = $311$ or ICD-10 = F33), mood								
9 10 11	244	disorder (CCS = 657), and disorders usually diagnosed in infancy, childhood adolescence (CCS								
12 13	245	= 655), which includes autism, childhood emotional disorder, and separation anxiety.								
14 15	246	We linked census tracts of Flushing and Sunset Park to geocoded Medicaid addresses. If								
16 17 18	247	a recipient had a Medicaid-registered address within a given census tract, they were assigned to								
19 20	248	that census tract. Participants were excluded if they had invalid addresses, dual Medicare status,								
21 22	249	did not have a valid date of birth, or were not officially enrolled in Medicaid during the study								
23 24	250	period (Table 1). Participant samples were then defined as Medicaid recipients in the period								
25 26 27	251	2009-2011 (pre-implementation period) and 2013-2015 (the TNNIS use period) and who resided								
28 29	252	within census tracts in Flushing and Sunset Park.								
30 31	253	For these identified records, indicator variables were created to identify type of medical								
32 33 34	254	claims inpatient, outpatient, and emergency department (ED) visits as well as prescription drugs,								
35 36	255	both overall and for visits related to substance use and mental health disorders (650-663, 670).								
37 38	256	We additionally obtained information on the age of the subscriber associated with each record.								
39 40 41	257	Because we did not have access to Medicare records, and did not include dual eligible								
41 42 43	258	participants due to the high likelihood of pre-existing medical conditions and smaller sample								
44 45	259	size, our sample does not include adults aged 65 or older. Age in years was defined as the								
46 47	260	calculated age on January 1, 2009 and January 1, 2013, and stratified into three age cohorts, 5-								
48 49 50	261	17, 18-44, 45-64 years.								
51 52	262	Statistical analyses								
53 54										
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Our focus is on the rate of diagnoses for the hypothesized conditions. We first assess whether there were significant changes in utilization overall between the baseline and TNNIS use periods and whether the observed changes differed by neighborhood (i.e., exposure) after considering other changes over time between these neighborhoods. We use Poisson regression (see equation 1) to model the number of overall and substance use and mental health related inpatient, emergency department and outpatient visits for those months in which participants were enrolled in Medicaid.

For our primary analyses, we use logistic regression (see equation 2) to examine the odds of receiving a diagnosis for the hypothesized conditions. Before implementing these regression analyses, we examined trends in socio-demographic characteristics as well as trends in Medicaid enrollment to ensure that no divergent patterns were noted around 2012. Because racial composition varied somewhat between the two neighborhoods (Table 1), we controlled for race in our analyses to ensure that compositional changes by race did not influence the analysis. We also stratified by age so that we could better test our *a priori* hypotheses by condition. For chronic diseases, i.e. cardiovascular disease, we adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016 (TNNIS implementation) to allow for lag time in disease manifestation.

280 
$$\log (E(Y \mid x)) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3$$

where Y = number of Medicaid claims for condition of interest

(1)

282 offset = number of Medicaid enrollment months

$$\log\left(\frac{p}{1-p}\right) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3, \tag{2}$$

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285	where p = Pr (Y = 1) is the probability of having Medicaid claim for condition of interest
286	Here, $x_1$ , was the indicator for neighborhood exposure condition (Sunset Park=0 vs
287	Flushing=1); $x_2$ , indicated implementation period (pre-implementation=0 vs TNNIS
288	implementation=1); and $x_3$ , race/ethnicity group membership (Asian=1, Black=2, Hispanic=3,
289	White=4 [reference], Other=5, Unknown=6).
290	Patient and Public Involvement
291	The research question was inspired by the work of a non-profit community organization
292	called Queens Quiet Skies that works to mitigate airplane noise. One of the coauthors of the
293	paper was a member of this organization and obtained the Freedom of Information Act requests
294	for Federal Aviation Administration documents. These documents were used to identify the
295	treatment census tracts and measuring the level of airplane noise exposure.
296	Results
297	Participants were generally similar across both groups over the two points in time (Table
297 298	Participants were generally similar across both groups over the two points in time (Table 1), but health care utilization varied over time by age group and treatment status.
	La
298	1), but health care utilization varied over time by age group and treatment status.
298 299	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb
298 299 300	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to
298 299 300 301	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because
298 299 300 301 302	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS
298 299 300 301 302 303	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS departures/year on average during US Open events in the 2013-2019 period, providing a point of
298 299 300 301 302 303 304	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS departures/year on average during US Open events in the 2013-2019 period, providing a point of reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and
298 299 300 301 302 303 304 305	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS departures/year on average during US Open events in the 2013-2019 period, providing a point of reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and 29,676, with an average of 18,653/year. The DNL figures (Figure 1) reflect the average noise exposure by census tract across the 2013-2019 period, and may not reflect the actual change in aircraft noise in Flushing, NY in the pre-2012 and post-2012 periods.
298 299 300 301 302 303 304 305 306	1), but health care utilization varied over time by age group and treatment status. The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS departures/year on average during US Open events in the 2013-2019 period, providing a point of reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and 29,676, with an average of 18,653/year. The DNL figures (Figure 1) reflect the average noise exposure by census tract across the 2013-2019 period, and may not reflect the actual change in

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308 Overall medical utilization

	309	Table 2 provides results from regression models assessing period-related changes in
	310	medical utilization and diagnoses. The effects of the change in flight patterns on overall
)	311	utilization were inconsistent across types of utilization and age. Overall, outpatient visits
2	312	increased slightly in Flushing relative to Sunset Park for those aged 18-44 (rate ratio [RR] =
   	313	1.04, 95% CI = 1.04, 1.05). Prescription drug claims also increased by a similar amount for this
) ,	314	group (RR = 1.06, 95% CI = 1.06, 1.06). However, outpatient visits and prescription drug use for
) )	315	children in Flushing aged 5-17 (outpatient RR=0.86, 95% CI = 0.85, 0.87; prescription drug
2	316	claims RR = $0.94$ , $95\%$ CI = $0.94$ , $0.95$ ) as well as for older adults $45 - 64$ declined (outpatient
5 	317	RR=0.92, 95% CI = 0.92, 0.93; prescription drug claims RR = 0.93, 95% CI = 0.92, 0.93).
, ,	318	While the general pattern for outpatient visits indicates decreased medical utilization in
; )	319	Flushing compared to Sunset Park over time, emergency department visits in Flushing increased
)	320	in the post TNNIS period among all age groups. For ages 5-17, the RR was 1.31 (95% CI= 1.24,
- 5 1	321	1.37); for ages 18-44, the RR was 1.45 (95% CI = 1.41, 1.49); and for ages 45-64, the RR was
5	322	1.16 (95% CI = 1.11, 1.21). Substance use and mental health-related emergency department
5	323	visits also increased in Flushing in the post period relative to Sunset Park, with rate ratios
)	324	ranging between 2.5 to 4.1. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for ages 18-44 RR =
<u>}</u>	325	2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67).
   	326	Relative to Sunset Park, inpatient visits in Flushing also show statistically significant
) 7	327	increases for overall visits for ages 18-44 (RR=1.05, 95% CI = 1.02, 1.08). However, statistically
) )	328	significant decreases were observed for ages 45-64 (RR=0.93, 95% CI = 0.88, 0.97).
2	329	Changes by diagnosis
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	330	Relative to Sunset Park, implementation of the TNNIS climb was associated with
	331	increases in insomnia diagnoses, particularly for children. For example, the crude prevalence of
	332	insomnia for children increased by 57% from 398 per 100,000 in Flushing, compared to a 6%
) 1	333	decrease from 477 per 100,000 in Sunset Park. For children in this age group, the odds ratio
2 3	334	(OR) for insomnia was 1.64 (95% CI =1.12, 2.39). For older ages, the effect sizes were
4 5	335	somewhat less striking (i.e., for the 18-44 age group, the OR was 1.17 [95% CI = 1.09, 1.26],
5 7 2	336	and for ages 45-64 the OR = 1.1 [95% CI = 1.09, 1.28]).
9 9 0	337	Cardiovascular disease diagnoses increased significantly in Flushing relative to Sunset
1 2	338	Park in the post-2012 period. For 18-44-year-olds, the crude prevalence of cardiovascular disease
3 4	339	increased in both neighborhoods due to aging of the samples, by 83% from 1,955 per 100,000 in
5 7	340	Flushing and by 29% from 1,576 per 100,000 in Sunset Park. The OR for cardiovascular disease
3 Ə	341	diagnoses in Flushing relative to Sunset Park in this age group was 1.45 (95% CI = 1.30, 1.62).
) 1	342	For 45-64-year-olds, , the crude prevalence increased by 33% from 9,934 per 100,000 in
2 3 1	343	Flushing and 19% from 9,073 per 100,000 in Sunset Park. For this age group, the OR was 1.15
5	344	(95%  CI = 1.07, 1.25). Substance use disorder only increased significantly for the 45-64 age
7 3	345	group in Flushing relative to Sunset Park (OR =1.24, 95% CI=1.07, 1.44).
€ ) 1	346	Figure 2 shows the monthly prevalence of insomnia and cardiovascular disease diagnoses
2 3	347	for the 45-64 age group. Age is measured at the beginning of each period, January 1, 2009 for
4 5	348	the pre-period and January 1, 2013 for the post period. The numerator is the number of unique
5 7	349	individuals with one or more diagnosis from inpatient, emergency room or outpatient claims and
> <del>)</del> )	350	the denominator is the number of Medicaid-enrolled patients. The trends of both conditions
1 2	351	increased throughout the study periods, because people are getting older, but Flushing showed
3		

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352 increases that were larger in magnitude in the post period relative to Sunset Park.

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Results for other conditions were more mixed. Clinical depression diagnoses increased for the two older age groups (ages 18-44 OR = 1.12, 95% CI = 1.02, 1.24; ages 45-64 OR = 1.20, 95% CI = 1.08, 1.33). Broader mood disorder diagnoses, however, only showed statistically significant increases for the 45-65 age group (OR = 1.10, 95% CI = 1.00, 1.20). For 5-17-yearolds, developmental disorder diagnoses significantly decreased (OR=0.80, 95% CI = 0.66, 0.97) in Flushing relative to Sunset Park after the implementation of TNNIS.

360 Discussion

We find that increases in airplane noise at DNL levels greater than 55 were associated with increases in insomnia, depression, substance abuse, and cardiovascular disease across most age groups. These diagnoses are generally consistent with our *a priori* hypotheses regarding the relationship between exposure to airplane noise and health.<sup>3,6,8,9,12,13,30,31</sup> Specifically, airplane noise may produce disruptions in sleep and psychological stress, thereby producing neuroendocrine disruptions that lead to mental health disorders and cardiovascular disease. Our study was subject to a number of limitations. First, the health effects in a predominantly Chinese-American population may not be generalizable to other populations. Chinese-Americans in New York City are unusually healthy.<sup>37</sup> Medicaid data also present unique challenges. Participants can enter and exit the program, for example. If there are more participants exiting the program in one area relative to another, the observed outcomes will also change. We addressed this problem by adjusting for the months a participant was enrolled in Medicaid within a calendar year, but noise may nevertheless be introduced in the analysis. Finally, it is possible that the change in neighborhood composition over time differed before and after the implementation of year-round TNNIS departures in Flushing relative to Sunset Park.

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However, we did not observe any trends in the available data that suggested this was the case, and there were no major events in 2012 that clearly serve as an alternative causal factor for either the primary or unexpected findings. The biological pathways through which airplane noise impacts health have been elucidated.<sup>9-14</sup> Numerous associational studies suggest that airplane noise produces real-world health impacts, and experimental animal models show a wide range of health impacts associated with noise-induced stress as well.<sup>3-9,11-13,15-18,32</sup> Our study adds quasi-experimental evidence in humans to this substantial body of research showing that increasing airplane noise will have detrimental health impacts on communities surrounding airports. The magnitude of our findings is not strictly comparable to those in associational studies because lagged health effects (e.g., the time required for psychological stress to manifest as cardiovascular disease) tend to mute the measured impacts. Nevertheless, the magnitude of the impact of airplane noise on the health outcomes we observe are generally in line with associational studies previous work. For instance, an earlier analysis of associational studies of the health impact of aircraft noise in Flushing, NY estimated that aircraft noise would produce a weighted increase in cardiovascular disease of 14% (RR = 1.14, 95% CI = 1.08, 1.22) and a weighted increase in anxiety of 79% (RR = 1.79, 95% CI = 1.0-3.1).<sup>11,24</sup> We observe an odds ratio for cardiovascular disease among 18-64-year-olds in the range of 1.12 to 1.40. While the studies examine incident cardiovascular disease and we measure both incident and prevalent cardiovascular disease, it is reasonable to assume that the OR we estimate does not greatly overestimate the adjusted RR computed using associational studies.<sup>37</sup> In the international literature, the self-reported annoyance, health, health-related quality of life, and cardiovascular disease rates for those who live close to airports is significantly lower

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99	than for matched individuals living in quieter areas. <sup>38-40</sup> In this literature, these latter findings are
00	particularly true for noise-sensitive individuals. <sup>38,39</sup> This suggests that self-selection by noise
01	may mute previously observed effects in ecological studies, which control for socio-economic
02	status but not always noise sensitivity. One strength of our study is that the change in aircraft
03	noise was exogenous and moving out of a neighborhood requires time and effort.
04	Our study was subject to a number of limitations. First, the health effects in a
05	predominantly Chinese-American population may not be generalizable to other populations.
06	Chinese-Americans in New York City are unusually healthy. <sup>41</sup> Medicaid data also present unique
07	challenges. Participants can enter and exit the program, for example. If there are more
08	participants exiting the program in one area relative to another, the observed outcomes will also
09	change. We addressed this problem by adjusting for the months a participant was enrolled in
10	Medicaid within a calendar year.
11	Next, we use DNL as a measure. Frequency of noise exposure may be superior at
12	predicting health outcomes, but frequency data were not available. Finally, it is possible that the
13	change in neighborhood composition over time differed before and after the implementation of
14	year-round TNNIS departures in Flushing relative to Sunset Park. However, we did not observe
15	any trends in the available data that suggested this was the case, and there were no major events
16	in 2012 that clearly serve as an alternative causal factor for either the primary or unexpected
17	findings. Moreover, our findings apply only to the zip codes directly under the DNL zones
18	defined by our analysis.
19	Cost-effectiveness analyses (based partly on earlier associational data) show that the
20	benefits of noise-mitigation strategies (reduced illness and discomfort) tend to outweigh the
21	costs. <sup>24,42</sup> Given that these earlier studies did not include the full range of health outcomes that
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1 2		
2 3 4	422	we measure here, it is likely that these studies understate the already substantial benefits of
5 6 7	423	<u>aircraft noise</u> mitigation strategies.
7 8 9	424	Much more comprehensive <u>quasi-experimental and</u> economic analyses are required to
10 11	425	determine the extent to which policymakers may wish to act. The costliest options-building
12 13	426	airports far from populated areas and providing high speed transit and freeways-can increase
14 15 16	427	the cost of mitigation by billions of dollars.
10 17 18	428	
19 20	429	Research Ethics Approval
21 22 23	430	This study is approved by the Institutional Review BoradBoard at New York University
23 24 25	431	Washington Square under IRB-FY2016-1101.
26 27	432	Acknowledgements
28 29	433	The authors thank NYU Health Evaluation and Analytics Lab and the New York State
30 31 32	434	Department of Health for making the Medicaid claims data available and gratefully acknowledge
33 34	435	the funding for this research from the Robert Wood Johnson Foundation's Policies for Action
35 36 27	436	program.
37 38 39	437	Disclaimer: The views and opinions expressed in this article are those of the authors and
40 41	438	do not necessarily reflect the official policy or position of the New York State Department of
42 43	439	Health. Example of analysis performed within this article are only examples. They should not be
44 45 46	440	utilized in real-world analytic products.
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BMJ Open Page Table 1 – Demographics characteristics and outcome prevalence and rates for Flushing, New York and Sunset Park, we Work before (earlier than pen-2021-

2012) and after (after 2013) airplane noise increased in Flushing, New York.

Baseline Characteristics	Pre-Period: 2009-2011							Post-Period: 2013,2015						
	Age 5 -17 Age 18-44			e 18-44	Ag	e 45-64	Ag	e 5-17	Age 18-44		Age 45-64			
	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunse Park	Flushing	Sunset Par		
						Demog	graphics			<u>v</u> 2022 60,774				
Total N	20,120	21,597	57,089	52,016	36,472	18,681	24,552	26,009	76,278	60,774	50,806	24,421		
Age (Mean)	11.69	11.12	31.07	29.86	53.44	53.29	11.43	10.71	30.95	305	53.99	54.22		
Age (STD)	3.94	3.92	8.19	7.54	5.59	5.5	3.94	3.87	7.84	300 76 50 10 20 10 20 50 50 50 50 50 50 50 50 50 50 50 50 50	5.44	5.57		
Female (%)	48%	48%	58%	57%	54%	51%	48%	48%	56%	54 <b>1</b> %	54%	52%		
Asian (%)	50%	46%	60%	62%	63%	60%	52%	47%	59%	5%	63%	62%		
Black (%)	6%	2%	5%	1%	4%	2%	4%	1%	3%	123	3%	1%		
Hispanic (%)	17%	15%	11%	9%	11%	11%	• 14%	14%	7%	00 79%	7%	8%		
White (%)	11%	24%	10%	15%	10%	14%	10%	24%	8%	142%	8%	12%		
Other (%)	5%	3%	5%	4%	6%	7%	5%	3%	4%	hహ്హ്://ഷ്ണ്വopൺbഷ്ട്.coൺ onഷ്കpril48, 2024	5%	6%		
Unknown (%)	12%	11%	10%	8%	6%	5%	14%	12%	20%		13%	11%		
Average months on	9	10	8	8	9	10	9	10	8	ril⊿8	9	9		
Medicaid per year										, 202				
Total Medicaid Spending	\$1,911	\$1,904	\$3,818	\$3,954	\$6,754	\$6,076	\$1,783	\$1,972	\$3,398	\$3 <b>,9</b> 14	\$6,520	\$6,115		
per Person per Year										guest				
						Prevalence	per 100,000	1		guest. Prote				
Insomnia	398	477	4,208	6,096	8,036	9,143	623	450	4,755	5,873	11,034	10,843		
Cardiovascular disease*	NA*	NA*	1,955	1,576	9,934	9,073	NA*	NA*	3,575	2,040 S	13,260	10,786		
						21				2,040 2,000 Vright.				

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BMJ Open         Alcohol Use Disorder       NA*       NA*       2,114       1,173       2,470       2,184       NA*       NA*       2,264       1,588       2,870         1       Substance Use Disorder       NA*       NA*       2,265       1,517       1,799       2,098       NA*       NA*       3,799       2,966       4,250         3       Anxiety       NA*       NA*       5,124       4,639       6,279       6,279       NA*       NA*       5,726       5,365       7,537													
_	Alcohol Use Disorder	NA*	NA*	2,114	1,173	2,470	2,184	NA*	NA*	2,264	00000000000000000000000000000000000000	2,870	2,199
1 2 3 4	Substance Use Disorder	NA*	NA*	2,265	1,517	1,799	2,098	NA*	NA*	3,799	2,926	4,250	4,058
	Anxiety	NA*	NA*	5,124	4,639	6,279	6,279	NA*	NA*	5,726	5,265	7,537	7,416
5 6	Depression	NA*	NA*	3,782	2,874	6,007	5,867	NA*	NA*	3,191	2, <b>2</b> 09	5,637	4,656
7	Mood Disorder	NA*	NA*	6,371	4,900	9,399	8,891	NA*	NA*	5,607	4, <b>9</b> 0	8,375	7,297
8 9	Disorders diagnosed	1,983	1,394	289	212	170	112	2,480	2,219	307	2 🛱 2 🙀	163	188
10 11	young										y 202		
12 13							Visits per 1,	112       2,480       2,219       307       2av       163       188         Visits per 1,000 per year         237       375       188       360       2br       332       216         39       20       7       32       45       36         245       60       49       231       300       234       190         32       11       5       37       21       37       21         matient visits per person per year         7.3       3.9       5.2       4.5       500       7.6       8.2         0.3       0.3       0.3       0.3       0.3       0.5       0.4					
14	Emergency Department	328	216	335	257	288	237	375	188	360	2000	332	216
15 16	Emergency Department	13	20	26	21	31	39	20	7	32	nd <u>ep</u> d f	45	36
17 18	(SM)										from t		
19 20	Inpatient Stays	70	53	267	319	299	245	60	49	231	300	234	190
21	Inpatient Stays (SM)	14	7	43	24	45	32	11	5	37	bration	37	21
22 23						Out	patient visits p	ber person pe	r year		pen.b		
24 25	Total Outpatient	3.4	4.1	4.1	4.6	6.7	7.3	3.9	5.2	4.5	55	7.6	8.2
26 27	Outpatient (SM)	0.2	0.2	0.3	0.2	0.4	0.3	0.3	0.3	0.3	no:0n	0.5	0.4
26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47	* We adopted a longe manifestation	r follow-u					n) and 2013 22 pen.bmj.con				-	w for lag t	ime in disease

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	Rate Ratios from th	e Difference in Differ	ence Poisson Model			
	Age 5 - 17	Age 18 - 44	Age 45 - 64			
Inpatient Visits	0.92 (0.83, 1.03)	1.05 (1.02, 1.08)	0.93 (0.88, 0.97)			
Emergency Department Visits	1.31 (1.24, 1.37)	1.45 (1.41, 1.49)	1.16 (1.11, 1.21)			
Outpatient Visits	0.86 (0.85, 0.87)	1.04 (1.04, 1.05)	0.92 (0.92, 0.93)			
Pharmacy Claims	0.94 (0.94, 0.95)	1.06 (1.06, 1.06)	0.93 (0.92, 0.93)			
	Rate Ratios from th	e Difference in Differ	rence Poisson Mode			
	Substance Use and	Mental Health Relate	d			
	Age 5 - 17	Age 18 - 44	Age 45 - 64			
Inpatient Visits	NA*	1.11 (1.01, 1.22)	1.19 (1.04, 1.36)			
Emergency Department Visits	4.11 (3.28, 5.16)	2.46 (2.20, 2.76)	1.48 (1.31, 1.67)			
Outpatient Visits	1.12 (1.09, 1.16)	0.93 (0.92, 0.95)	0.87 (0.85, 0.89)			
	Odds Ratios from t	he Difference in Diffe	rence Logistic Mod			
	Age 5 - 17	Age 18 - 44	Age 45 - 64			
Insomnia	1.64 (1.12, 2.39)	1.17 (1.09, 1.26)	1.18 (1.09, 1.28)			
Cardiovascular Disease**	NA*	1.45 (1.30, 1.62)	1.15 (1.07, 1.25)			
Alcohol Use Disorder	NA*	0.97 (0.86, 1.11)	1.16 (0.99, 1.35)			
Substance Use Disorder	NA*	0.92 (0.83, 1.03)	1.24 (1.07, 1.44)			
Depression	NA*	1.12 (1.02, 1.24)	1.20 (1.08, 1.33)			
Anxiety	NA*	1.02 (0.95, 1.10)	1.01 (0.92, 1.11)			
Mood Disorder	NA*	1.03 (0.95, 1.10)	1.10 (1.00, 1.20)			
Disorders diagnosed young	0.80 (0.66, 0.97)	0.99 (0.72, 1.37)	0.56 (0.31, 1.04)			

# Table 2 – Model

\*These diseases and conditions are rare or difficult to diagnose in children. \*\*We adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016

(TNNIS implementation) to allow for lag time in disease manifestation

Figure 1 – Intensity of noise exposure over a 24-hour period by census tract. The day night level (DNL) 55 corridor (outer line) is demarcated separately from the DNL 60 corridor (inner line).

Figure 2 – Prevalence of insomnia and cardiovascular disease diagnoses per 100,000 among 45-64 age group

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# STROBE Statement—Checklist of items that should be included in reports of cohort studies

	Item No	Recommendation	Page No
Title and abstract	1	(a) Indicate the study's design with a commonly used term in the title or the	1
		abstract	
		(b) Provide in the abstract an informative and balanced summary of what was	
		done and what was found	
Introduction			1
Background/rationale	2	Explain the scientific background and rationale for the investigation being	2-3
		reported	
Objectives	3	State specific objectives, including any prespecified hypotheses	4
Methods			
Study design	4	Present key elements of study design early in the paper	4-6
Setting	5	Describe the setting, locations, and relevant dates, including periods of	4-6
		recruitment, exposure, follow-up, and data collection	
Participants	6	(a) Give the eligibility criteria, and the sources and methods of selection of	6
		participants. Describe methods of follow-up	
		(b) For matched studies, give matching criteria and number of exposed and	
		unexposed	
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and	6
		effect modifiers. Give diagnostic criteria, if applicable	
Data sources/	8*	For each variable of interest, give sources of data and details of methods of	4
measurement		assessment (measurement). Describe comparability of assessment methods if	
		there is more than one group	
Bias	9	Describe any efforts to address potential sources of bias	7,11
Study size	10	Explain how the study size was arrived at	8, 14-
			14-
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,	5-7
		describe which groupings were chosen and why	
Statistical methods	12	(a) Describe all statistical methods, including those used to control for	7-8
		confounding	
		(b) Describe any methods used to examine subgroups and interactions	
		(c) Explain how missing data were addressed	
		(d) If applicable, explain how loss to follow-up was addressed	
		( <u>e</u> ) Describe any sensitivity analyses	
Results			
Participants	13*	(a) Report numbers of individuals at each stage of study—eg numbers potentially	8,
i unicipanto	15	eligible, examined for eligibility, confirmed eligible, included in the study,	14-
		completing follow-up, and analysed	15
		(b) Give reasons for non-participation at each stage	
		(c) Consider use of a flow diagram	
Descriptive data	14*	(a) Give characteristics of study participants (eg demographic, clinical, social)	8,14
2 compare autu	11	and information on exposures and potential confounders	15
		(b) Indicate number of participants with missing data for each variable of interest	
		(c) Summarise follow-up time (eg, average and total amount)	
Outcome data	15*	Report numbers of outcome events or summary measures over time	8-11
outcome uata	15	Report numbers of outcome events of summary measures over unit	14

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Main results	16	(a) Give unadjusted estimates and if emplicishing confounder adjusted	8-11, 14-19
ivialii results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted	
		estimates and their precision (eg, 95% confidence interval). Make clear which	
		confounders were adjusted for and why they were included	
		( <i>c</i> ) If relevant, consider translating estimates of relative risk into absolute risk	
		for a meaningful time period	
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and	9
2		sensitivity analyses	
Discussion			
Key results	18	Summarise key results with reference to study objectives	11
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias	11-12
		or imprecision. Discuss both direction and magnitude of any potential bias	
Interpretation	20	Give a cautious overall interpretation of results considering objectives,	12-13
-		limitations, multiplicity of analyses, results from similar studies, and other	
		relevant evidence	
Generalisability	21	Discuss the generalisability (external validity) of the study results	11
Other information	on		
Funding	22	Give the source of funding and the role of the funders for the present study	Supplemental
-		and, if applicable, for the original study on which the present article is based	material, acknowledgemen

\*Give information separately for exposed and unexposed groups.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at http://www.strobe-statement.org.

# **BMJ Open**

# The impact of airplane noise on mental and physical health. A quasi-experimental analysis.

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Complete List of Authors:	Wang, Scarlett; New York University, Wagner School of Public Service Glied, Sherry; New York University, Wagner School of Public Service Williams, Sharifa; Nathan S Kline Institute for Psychiatric Research, Center for Research on Cultural and Structural Equity in Behavioral Health Will, Brian; Queens Quiet Skies Muennig, Peter; Columbia University Mailman School of Public Health, Global Research Analytics for Population Health
<b>Primary Subject Heading</b> :	Public health
Secondary Subject Heading:	Epidemiology
Keywords:	MENTAL HEALTH, EPIDEMIOLOGY, Cardiac Epidemiology < CARDIOLOGY, PUBLIC HEALTH





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4	1	Title Page
5 6 7	2	The impact of airplane noise on mental and physical health. A quasi-experimental analysis.
, 8 9	3	
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Abstract

# BMJ Open

The impact of airplane noise on mental and physical health: a quasi-experimental analysis.

5		Abstract
7 8 9	45	Objectives. Historically, departures at New York City's La Guardia airport (LGA) flew over a
10 11	46	large sports complex within a park. During the US Open tennis games, flights were diverted to
12 13	47	fly over a heavily populated foreign-born neighborhood for roughly two weeks out of the year so
14 15 16	48	that the tennis match was not disturbed (the "TNNIS" departure). In 2012, the use of the TNNIS
17 18	49	departure became year-round to better optimize flight patterns around the metropolitan area.
19 20	50	Methods. We exploited exogenously-induced spatial and temporal variation in flight patterns to
21 22	51	examine difference-in-difference effects of this new exposure to aircraft noise on the health of
23 24 25	52	individual residents in the community relative to individuals residing within a demographically
26 27	53	similar community that was not impacted. We used individual-level Medicaid records, focusing
28 29	54	on conditions associated with noise: sleep disturbance, psychological stress, mental illness,
30 31 32	55	substance use, and cardiovascular disease.
33 34	56	Results. We found that increased exposure to airplane noise was associated with a significant
35 36	57	increase in insomnia across all age groups, but particularly in children ages $5-17$ (OR = $1.64$ ).
37 38	58	Cardiovascular disease increased significantly both among 18-44-year-old (OR = 1.45) and 45-
39 40 41	59	64-year-old Medicaid recipients ( $OR = 1.15$ ). Substance use and mental health-related
42 43	60	emergency department visits also increased. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for
44 45	61	ages 18-44 RR = 2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31,
46 47 48	62	1.67).
49 50	63	Conclusion. We find that increased exposure to airplane noise was associated with an
51 52	64	increase in diagnosis of cardiovascular disease, substance use/mental health emergencies, and
53 54 55	65	insomnia among local residents.

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2 3	67	Streng	gths and limitations
4 5	68	-	We used a quasi-experimental design to study before and after impacts of a flight pattern
6 7	00	1.	we used a quasi-experimental design to study before and after impacts of a right pattern
8	69		change in two matched zip code clusters within New York City (a difference-in-
9 10 11	70		difference design).
12 13	71	2.	We used a large health insurance claims database that allowed us to capture diagnoses for
14 15	72		most residents in both impacted and unimpacted zip code clusters.
16 17	73	3.	Despite the difference-in-difference design, it is possible that participants self-segregated
18 19 20	74		after the increase in aircraft noise or that other unmeasured factors influenced the
20 21 22	75		observed outcomes.
23 24	76	4.	We were unable to compute a dose-response relationship due to the use of aggregated
25 26	77		noise data.
27 28 29	78	5.	We find that a sudden and dramatic change in aircraft noise was associated with
30 31	79		increased diagnoses of insomnia, cardiovascular disease, substance abuse, and mental
32 33	80		illness.
34 35 36	81		
37 38	82		
39 40	83		
41 42			
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La Guardia's airspace originally utilized departures over areas that were less populated, such as waterways, parks, or areas with warehouses or manufacturing.<sup>1</sup> However, as air traffic increased over time, the airspace used for traditional routes of arrivals and departures became crowded and conflicted with that of a nearby airport, John F. Kennedy.<sup>2</sup> As with La Guardia, other airports sometimes manage increases in traffic by optimizing flight patterns with less regard for the populations on the ground.<sup>2</sup> Almost invariably, these new flight patterns require routing aircraft over populated areas that were not previously exposed to aircraft noise. Noise, and aircraft noise in particular, is associated with a number of health problems, particularly sleep disturbances, mental illness, and substance use.<sup>3-8</sup> The sleep disturbances and psychological stress associated with aircraft noise are, in turn, thought to produce a cascade of biological effects that result in premature aging via endocrinologic changes.<sup>9-14</sup> Noise is thought to produce stress by activating the central nervous system and by interfering with sleep.<sup>3,6,8,15,16</sup> This stress produces predictable changes in biochemical pathways in human and animal studies that accelerate the rate of aging.<sup>14,17,18</sup> This accelerated aging process has been linked to the premature onset of age-related diseases, including cardiovascular disease.9,19,20 While the pathways linking poor sleep and psychological stress to premature aging and chronic disease are understood, few studies have experimentally examined interventions that alter noise exposure in human populations.<sup>21</sup> Most of our knowledge about the health impact of aircraft noise in humans is based upon associational studies.<sup>7</sup> These studies suffer from a number of limitations. On one hand, people who live near airports may self-select, such that those who

106 homes.<sup>13,19,20</sup> On the other hand, those who live near airports tend to have lower than average

are less sensitive to noise can take advantage of lower home prices on purchases or rentals for

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income, a major risk factor for premature disease and death.<sup>19,22-24</sup> There is limited evidence
based of the impact of aircraft noise on premature aging and health based on experimental or
quasi-experimental analysis.<sup>12,13,23,25</sup>

Flight pattern changes afford a unique opportunity for studying the health impact of aircraft noise in humans. In the past decade, flight patterns have shifted, and these shifts have increasingly been accompanied by resident complaints.<sup>26</sup> As they do so, it becomes possible to identify areas that are impacted by new aircraft noise. In general, the point of maximum noise from an aircraft happens immediately after take-off as the aircraft is on full power. This is the for the experimental group in our study.

We conducted a longitudinal case/control study of one well-documented flight pattern change in New York City. LaGuardia Airport is one of 3 major airports in the greater New York City area. One of its departure patterns utilizes Flushing Meadows Park, a route known as the "Whitestone Climb."<sup>24</sup> Because it is over greenspace, the Whitestone Climb has little impact on humans living in nearby dwellings. However, this park is also the location of the US Open Tennis match. During games, a seldom-used departure route called the "Flushing Climb" (now called TNNIS) was used so that the tennis games were not disturbed by aircraft noise. The TNNIS climb routes aircraft over densely populated Flushing, Queens, greatly increasing the exposure of residents to noise on the ground.<sup>24</sup> 

A Freedom of Information Act (FOIA) request by a local group opposed to airplane noise in Queens demonstrated that flight patterns using the TNNIS climb have increased to year-round use since 2012. Before that time, the use of the TNNIS climb was rare outside of the US Open.<sup>27</sup> Previous work found that the year-round use of the TNNIS climb was costly, both in terms of money and lives.<sup>24</sup> However, this economic analysis was primarily based on Page 7 of 30

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associational data. Using data on flight patterns over Flushing obtained using the FOIA as well as Medicaid utilization data, we conducted a quasi-experimental analysis of the health impacts of the airplane noise associated with this new route. In the United States, Medicaid is a safety-net health insurance program for the low-income population. In New York State, over five million low-income individuals enrolled in the Medicaid program in 2012. Methods Data The data used in this study are New York City Medicaid claims prepared by the New York University Health Evaluation and Analytics Lab. The data include Medicaid member demographic information, address history, eligibility, medical services, and diagnostic information. The database consists of Medicaid fee for service claims and managed care encounters; both are comparable in quality.<sup>28</sup> A priori specifications and hypotheses We hypothesized that exposure to airplane noise would increase health care utilization, insomnia, mood disorder, anxiety, depression, and cardiovascular disease depending upon the age group.<sup>3,6,8,9,12,13</sup> Specifically, exposure to airplane noise would produce sleep disorders across all age groups,<sup>29</sup> would lead to emotional or behavioral disturbances including substance abuse, mood disorder, depression, and developmental disorders among young adults aged 18 to 45 years who tend to be more at risk of these stress-associated disorders,<sup>30</sup> and would produce or exacerbate cardiovascular disease among older adults aged 45 and over when heart disease begins to increase in prevalence.<sup>31</sup> Noise studies suggest wide-ranging pscychoneuroendocrinological effects (allostatic load) producing hypertension, hyperglycemia, and hypercholesterolemia.<sup>3,6,8,9,12,13,30,31</sup> These biological changes are linked to cardiovascular 

disease, a correlate of exposure to airplane noise as well as other forms of nighttime
noise.<sup>7,10,11,32</sup>

155 Study Design

We used individual-level data at the member-cohort level for the analysis. We selected
samples of Medicaid members residing in each of the two neighborhoods at two points in time.
The pre-cohort was defined as Medicaid recipients living in the study neighborhoods between
2009-2011 (pre cohort) and 2013-2016 (post cohort). 64% of the Flushing pre cohort and 63% of
the Sunset Park pre cohort were also in the post cohort. We used the difference-in-difference
models to analyze the results.

162 Exposure

To determine exposure, we used data extracted under a FOIA request for flight patterns over Flushing, Queens, New York and from Part 150 Study Technical Advisory Committee Meeting No. 8 documents.<sup>33</sup> These documents were derived from a 2014 study conducted and funded by the Port Authority of NY & NJ (Port Authority) in partnership with the Federal Aviation Administration (FAA). In these documents the Port Authority presents estimated noise exposure in geographies surrounding La Guardia Airport. Exposure is quantified using the Integrated Noise Model in DNL (day-night average sound level) units. We also visually inspected changes in sound related to aircraft flight over sound monitors on the ground in Flushing using Flight Aware, a publicly-available flight tracking website and visited the area.<sup>34</sup> This was done to ensure that the estimates from the Port Authority had face validity. These geographic regions or corridors were stratified according to intensity of noise exposure over a 24-hour period. We divided census tracts into > 60 DNL, 55-60 DNL, and <55 DNL (Figure 1). We aggregated census tracts and for regions of Flushing, Queens with noise 

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1 2		
3 4	176	exposure levels of 55 DNL or greater after 2012. <sup>19</sup> These tracts after 2012 are therefore identified
5 6 7	177	as the treatment condition in this quasi-experimental analysis.
7 8 9	178	
10 11	179	Figure 1 – Intensity of noise exposure over a 24-hour period by census tract. The day night level
12 13 14	180	(DNL) 55 corridor (outer line) is demarcated separately from the DNL 60 corridor (inner line).
15 16	181	[insert figure 1 here]
17 18	182	Flushing, Queens is a vibrant, predominantly immigrant neighborhood. <sup>24</sup> It is
19 20 21	183	increasingly populated by Asians immigrants, particularly those of Chinese descent. The English
22 23	184	proficiency in 2018 was 49%, and the population was 54% Asian and 26% white. While the
24 25	185	neighborhood ranked as one of the poorest, the rates of education are higher than average and the
26 27 28	186	rates of crime, obesity, and hypertension are much lower than New York City as a whole. <sup>24</sup>
29 30	187	Sunset Park in Brooklyn, New York was identified as an appropriate control
31 32	188	neighborhood as the neighborhood (1) did not experience a change in exposure to aircraft noise
33 34 35	189	after 2012 when the TNNIS climb began frequent use, and (2) is similar to Flushing with respect
36 37	190	to the distribution of sociodemographic and economic characteristics. <sup>35,36</sup> Like Flushing, Sunset
38 39	191	Park is increasingly populated by those of Chinese descent with 32% of the population
40 41 42	192	identifying as Asian and 23% identifying as white. About 48% of the residents were born outside
43 44	193	of the United States and the English proficiency in 2018 was 51%. <sup>25</sup> Sunset Park also has high
45 46	194	poverty rates with relatively low rates of crime, obesity, and hypertension, and high levels of
47 48 49	195	education relative to New York City as a whole. <sup>24</sup> Census tracts in Sunset Park were matched to
50 51	196	those identified in Flushing based on race, foreign-born status, and age distribution.
52 53	197	Key outcomes
54 55 56		
50 57 58 59		8

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198We used International Classification for Disease revision (ICD-9 and ICD-10) codes as199well as Clinical Classifications Software (CCS) codes for diagnostic groups to identify the200following conditions of interest: insomnia (ICD-9 = 3270, 78052 or ICD-10 = G470),201cardiovascular disease (CCS = 109 - 113), alcohol use disorder (CCS=660), substance use202disorder (CCS = 661), anxiety (CCS = 651), depression (ICD-9 = 311 or ICD-10 = F33), mood203disorder (CCS = 657), and disorders usually diagnosed in infancy, childhood adolescence (CCS204= 655), which includes autism, childhood emotional disorder, and separation anxiety.

We linked census tracts of Flushing and Sunset Park to geocoded Medicaid addresses. If a recipient had a Medicaid-registered address within a given census tract, they were assigned to that census tract. Participants were excluded if they had invalid addresses, dual Medicare status, did not have a valid date of birth, or were not officially enrolled in Medicaid during the study period (Table 1). Participant samples were then defined as Medicaid recipients in the period 2009-2011 (pre-implementation period) and 2013-2015 (the TNNIS use period) and who resided within census tracts in Flushing and Sunset Park.

11 of 30 BMJ Open Table 1 – Demographics characteristics and outcome prevalence and rates for Flushing, New York and Sunset Park, and Survey Park before (earlier than 1 en-2021-

2333 2012) and after (after 2013) airplane noise increased in Flushing, New York.

Baseline Characteristics			Pre-Perio	d: 2009-2011		Post-Period: 2015						
	Ag	e 5 -17	Age	Age 18-44		e 45-64	Age 5-17		Age 18-44		Age	e 45-64
	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunset Park	Flushing	Sunse Park	Flushing	Sunset Pa
			$\mathbf{\wedge}$			Demog	graphics			2022274 60,774		
Total N	20,120	21,597	57,089	52,016	36,472	18,681	24,552	26,009	76,278	60, <del>7</del> 74	50,806	24,421
Age (Mean)	11.69	11.12	31.07	29.86	53.44	53.29	11.43	10.71	30.95	305	53.99	54.22
Age (STD)	3.94	3.92	8.19	7.54	5.59	5.5	3.94	3.87	7.84	30010ad5 760	5.44	5.57
Female (%)	48%	48%	58%	57%	54%	51%	48%	48%	56%	54m	54%	52%
Asian (%)	50%	46%	60%	62%	63%	60%	52%	47%	59%	5%	63%	62%
Black (%)	6%	2%	5%	1%	4%	2%	4%	1%	3%	ከያው 50 ፡//ዜግ jop ችስ. b ኪዲ	3%	1%
Hispanic (%)	17%	15%	11%	9%	11%	11%	14%	14%	7%	79%	7%	8%
White (%)	11%	24%	10%	15%	10%	14%	10%	24%	8%	142%	8%	12%
Other (%)	5%	3%	5%	4%	6%	7%	5%	3%	4%	32%	5%	6%
Unknown (%)	12%	11%	10%	8%	6%	5%	14%	12%	20%		13%	11%
Average months on	9	10	8	8	9	10	9	10	8	onÀpril48, 2024	9	9
Medicaid per year										, 202		
Total Medicaid Spending	\$1,911	\$1,904	\$3,818	\$3,954	\$6,754	\$6,076	\$1,783	\$1,972	\$3,398	\$3 <b>,9</b> 14	\$6,520	\$6,115
per Person per Year										guest. Prote		
	Prevalence per 100,000											
Insomnia	398	477	4,208	6,096	8,036	9,143	623	450	4,755	5,873	11,034	10,843
Cardiovascular disease*	NA*	NA*	1,955	1,576	9,934	9,073	NA*	NA*	3,575	2,040	13,260	10,786
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						10				ight.		

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1	Alcohol Use Disorder	NA*	NA*	2,114	1,173	2,470	2,184	NA*	NA*	2,264	bm58	2,870	2,199	
1 2	Substance Use Disorder	NA*	NA*	2,265	1,517	1,799	2,098	NA*	NA*	3,799	2,926	4,250	4,058	
3 4	Anxiety	NA*	NA*	5,124	4,639	6,279	6,279	NA*	NA*	5,726	5, <b>26</b> 5	7,537	7,416	
5 6	Depression	NA*	NA*	3,782	2,874	6,007	5,867	NA*	NA*	3,191	2,232	5,637	4,656	
7 8	Mood Disorder	NA*	NA*	6,371	4,900	9,399	8,891	NA*	NA*	5,607	4, <b>⊈</b> 0 ⊳	8,375	7,297	
9	Disorders diagnosed	1,983	1,394	289	212	170	112	2,480	2,219	307		163	188	
10 11	young										₩ay 2022.			
12 13							Visits per 1	,000 per year			Dov			
14 15	Emergency Department	328	216	335	257	288	237	375	188	360	2∰7 2100a	332	216	-
16	Emergency Department	13	20	26	21	31	39	20	7	32	d <u>e</u> d fi	45	36	
17 18	(SM)										h mo.			
19 20	Inpatient Stays	70	53	267	319	299	245	60	49	231	300	234	190	
21 22	Inpatient Stays (SM)	14	7	43	24	45	32	11	5	37	2 <u>4</u> 0 2	37	21	
23	Outpatient visits per person per year													
24 25	Total Outpatient	3.4	4.1	4.1	4.6	6.7	7.3	3.9	5.2	4.5	50	7.6	8.2	-
26 27	Outpatient (SM)	0.2	0.2	0.3	0.2	0.4	0.3	0.3	0.3	0.3	nicon	0.5	0.4	
212/48 29	* We adopted a longer	r follow-u	p period 2	008-2011	(pre-imple	ementatior	n) and 2013	3-2016 (T	NNIS imp	lementatio	on) t∰allc	ow for lag t	time in dis	ease
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For these identified records, indicator variables were created to identify type of medical claims inpatient, outpatient, and emergency department (ED) visits as well as prescription drugs, both overall and for visits related to substance use and mental health disorders (650-663, 670). We additionally obtained information on the age of the subscriber associated with each record. Because we did not have access to Medicare records, and did not include dual eligible participants due to the high likelihood of pre-existing medical conditions and smaller sample size, our sample does not include adults aged 65 or older. Age in years was defined as the calculated age on January 1, 2009 and January 1, 2013, and stratified into three age cohorts, 5-17, 18-44, 45-64 years.

Statistical analyses

Our focus is on the rate of diagnoses for the hypothesized conditions. We first assess whether there were significant changes in utilization overall between the baseline and TNNIS use periods and whether the observed changes differed by neighborhood (i.e., exposure) after considering other changes over time between these neighborhoods. We use Poisson regression (see equation 1) to model the number of overall and substance use and mental health related inpatient, emergency department and outpatient visits for those months in which participants were enrolled in Medicaid. BMJ Open: first published as 10.1136/bmjopen-2021-057209 on 2 May 2022. Downloaded from http://bmjopen.bmj.com/ on April 18, 2024 by guest. Protected by copyright

For our primary analyses, we use logistic regression (see equation 2) to examine the odds of receiving a diagnosis for the hypothesized conditions. Before implementing these regression analyses, we examined trends in socio-demographic characteristics as well as trends in Medicaid enrollment to ensure that no divergent patterns were noted around 2012. Because racial composition varied somewhat between the two neighborhoods (Table 1), we controlled for race in our analyses to ensure that compositional changes by race did not influence the analysis. We

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also stratified by age so that we could better test our *a priori* hypotheses by condition. For chronic diseases, i.e. cardiovascular disease, we adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016 (TNNIS implementation) to allow for lag time in disease manifestation.  $\log (E(Y | x)) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3,$ (1)where *Y* = number of Medicaid claims for condition of interest offset = number of Medicaid enrollment months  $\log\left(\frac{p}{1-p}\right) = \alpha + \beta_1 x_1 + \beta_2 x_2 + \beta_3 x_1 x_2 + \beta_4 x_3,$ (2)where p  $= \Pr(Y = 1)$  is the probability of having Medicaid claim for condition of interest Here,  $x_1$ , was the indicator for neighborhood exposure condition (Sunset Park=0 vs Flushing=1);  $x_2$ , indicated implementation period (pre-implementation=0 vs TNNIS implementation=1); and  $x_3$ , race/ethnicity group membership (Asian=1, Black=2, Hispanic=3, White=4 [reference], Other=5, Unknown=6). Patient and Public Involvement The research question was inspired by the work of a non-profit community organization called Oueens Ouiet Skies that works to mitigate airplane noise. One of the coauthors of the paper was a member of this organization and obtained the Freedom of Information Act requests for Federal Aviation Administration documents. These documents were used to identify the treatment census tracts and measuring the level of airplane noise exposure. **Results** 

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Participants were generally similar across both groups over the two points in time (Table
1), but health care utilization varied over time by age group and treatment status.
The increased use of the TNNIS climb occurred in 2012. <sup>27</sup> Prior to that date the climb
was only used for the US Open or unexpected weather/runway repairs. <sup>27</sup> We were only able to
obtain data on TNNIS departures after the New York Port Authority's Fiscal Year 2013 because
the Port Authority indicated that the earlier data had been lost. There were roughly 1,278 TNNIS
departures/year on average during US Open events in the 2013-2019 period, providing a point of
reference. Since 2013, the total annual number of TNNIS climbs ranged from between 9,349 and
29,676, with an average of 18,653/year. The DNL figures (Figure 1) reflect the average noise
exposure by census tract across the 2013-2019 period, and may not reflect the actual change in
aircraft noise in Flushing, NY in the pre-2012 and post-2012 periods.
Overall medical utilization
Table 2 provides results from regression models assessing period-related changes in
medical utilization and diagnoses. The effects of the change in flight patterns on overall
utilization were inconsistent across types of utilization and age. Overall, outpatient visits
increased slightly in Flushing relative to Sunset Park for those aged 18-44 (rate ratio [RR] =
1.04, 95% CI = 1.04, 1.05). Prescription drug claims also increased by a similar amount for this
group (RR = 1.06, 95% CI = 1.06, 1.06). However, outpatient visits and prescription drug use for
children in Flushing aged 5-17 (outpatient RR=0.86, 95% CI = 0.85, 0.87; prescription drug
claims RR = $0.94$ , $95\%$ CI = $0.94$ , $0.95$ ) as well as for older adults $45 - 64$ declined (outpatient
RR=0.92, 95% CI = 0.92, 0.93; prescription drug claims RR = 0.93, 95% CI = 0.92, 0.93).
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	Rate Ratios from the	Difference in Differe	ence Poisson Model	
	Age 5 - 17	Age 18 - 44	Age 45 - 64	
Inpatient Visits	0.92 (0.83, 1.03)	1.05 (1.02, 1.08)	0.93 (0.88, 0.97)	
Emergency Department Visits	1.31 (1.24, 1.37)	1.45 (1.41, 1.49)	1.16 (1.11, 1.21)	
Outpatient Visits	0.86 (0.85, 0.87)	1.04 (1.04, 1.05)	0.92 (0.92, 0.93)	
Pharmacy Claims	0.94 (0.94, 0.95)	1.06 (1.06, 1.06)	0.93 (0.92, 0.93)	
Rate Ratios from the Difference in Difference Poisson Mode				
	Substance Use and M	Mental Health Related		
	Age 5 - 17	Age 18 - 44	Age 45 - 64	
Inpatient Visits	NA*	1.11 (1.01, 1.22)	1.19 (1.04, 1.36)	
Emergency Department Visits	4.11 (3.28, 5.16)	2.46 (2.20, 2.76)	1.48 (1.31, 1.67)	
Outpatient Visits	1.12 (1.09, 1.16)	0.93 (0.92, 0.95)	0.87 (0.85, 0.89)	
	Odds Ratios from th	e Difference in Differ	ence Logistic Mode	
	Age 5 - 17	Age 18 - 44	Age 45 - 64	
Insomnia	1.64 (1.12, 2.39)	1.17 (1.09, 1.26)	1.18 (1.09, 1.28)	
Cardiovascular Disease**	NA*	1.45 (1.30, 1.62)	1.15 (1.07, 1.25)	
Alcohol Use Disorder	NA*	0.97 (0.86, 1.11)	1.16 (0.99, 1.35)	
Substance Use Disorder	NA*	0.92 (0.83, 1.03)	1.24 (1.07, 1.44)	
Depression	NA*	1.12 (1.02, 1.24)	1.20 (1.08, 1.33)	
Anxiety	NA*	1.02 (0.95, 1.10)	1.01 (0.92, 1.11)	
Mood Disorder	NA*	1.03 (0.95, 1.10)	1.10 (1.00, 1.20)	
Disorders diagnosed young	0.80 (0.66, 0.97)	0.99 (0.72, 1.37)	0.56 (0.31, 1.04)	

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1 2		
2 3 4	282	
5 6 7 8 9	283	*These diseases and conditions are rare or difficult to diagnose in children.
	284	**We adopted a longer follow-up period 2008-2011(pre-implementation) and 2013-2016
9 10 11	285	(TNNIS implementation) to allow for lag time in disease manifestation
12 13	286	While the general pattern for outpatient visits indicates decreased medical utilization in
14 15	287	Flushing compared to Sunset Park over time, emergency department visits in Flushing increased
16 17 18	288	in the post TNNIS period among all age groups. For ages 5-17, the RR was 1.31 (95% CI= 1.24,
19 20	289	1.37); for ages 18-44, the RR was 1.45 (95% CI = 1.41, 1.49); and for ages 45-64, the RR was
21 22	290	1.16 (95% CI = 1.11, 1.21). Substance use and mental health-related emergency department
23 24 25	291	visits also increased in Flushing in the post period relative to Sunset Park, with rate ratios
23 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41	292	ranging between 2.5 to 4.1. For ages 5-17 RR= 4.11 (95% CI= 3.28, 5.16); for ages 18-44 RR =
	293	2.46 (95% CI = 2.20, 2.76); and for ages 45-64, RR = 1.48 (95% CI = 1.31, 1.67).
	294	Relative to Sunset Park, inpatient visits in Flushing also show statistically significant
	295	increases for overall visits for ages 18-44 (RR=1.05, 95% CI = 1.02, 1.08). However, statistically
	296	significant decreases were observed for ages 45-64 (RR= $0.93$ , 95% CI = 0.88, 0.97).
	297	Changes by diagnosis
	298	Relative to Sunset Park, implementation of the TNNIS climb was associated with
42 43	299	increases in insomnia diagnoses, particularly for children. For example, the crude prevalence of
44 45	300	insomnia for children increased by 57% from 398 per 100,000 in Flushing, compared to a 6%
46 47 48	301	decrease from 477 per 100,000 in Sunset Park. For children in this age group, the odds ratio
49 50	302	(OR) for insomnia was 1.64 (95% CI =1.12, 2.39). For older ages, the effect sizes were
51 52	303	somewhat less striking (i.e., for the 18-44 age group, the OR was 1.17 [95% CI = 1.09, 1.26],
53 54 55	304	and for ages 45-64 the OR = 1.1 [95% CI = 1.09, 1.28]).
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305	Cardiovascular disease diagnoses increased significantly in Flushing relative to Sunset
306	Park in the post-2012 period. For 18-44-year-olds, the crude prevalence of cardiovascular disease
307	increased in both neighborhoods due to aging of the samples, by 83% from 1,955 per 100,000 in
308	Flushing and by 29% from 1,576 per 100,000 in Sunset Park. The OR for cardiovascular disease
309	diagnoses in Flushing relative to Sunset Park in this age group was 1.45 (95% CI = 1.30, 1.62).
310	For 45-64-year-olds, , the crude prevalence increased by 33% from 9,934 per 100,000 in
311	Flushing and 19% from 9,073 per 100,000 in Sunset Park. For this age group, the OR was 1.15
312	(95%  CI = 1.07, 1.25). Substance use disorder only increased significantly for the 45-64 age
313	group in Flushing relative to Sunset Park (OR =1.24, 95% CI=1.07, 1.44).
314	Figure 2 shows the monthly prevalence of insomnia and cardiovascular disease diagnoses
315	for the 45-64 age group. Age is measured at the beginning of each period, January 1, 2009 for
316	the pre-period and January 1, 2013 for the post period. The numerator is the number of unique
317	individuals with one or more diagnosis from inpatient, emergency room or outpatient claims and
318	the denominator is the number of Medicaid-enrolled patients. The trends of both conditions
319	increased throughout the study periods, because people are getting older, but Flushing showed
320	increases that were larger in magnitude in the post period relative to Sunset Park.
321	
322	Figure 2 – Prevalence of insomnia and cardiovascular disease diagnoses per 100,000 among 45-
323	64 age group
324	[insert figure 2 here]
325	Results for other conditions were more mixed. Clinical depression diagnoses increased
326	for the two older age groups (ages 18-44 OR = 1.12, 95% CI = 1.02, 1.24; ages 45-64 OR = 1.20,
327	95% CI = 1.08, 1.33). Broader mood disorder diagnoses, however, only showed statistically
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significant increases for the 45-65 age group (OR = 1.10, 95% CI = 1.00, 1.20). For 5-17-year-olds, developmental disorder diagnoses significantly decreased (OR=0.80, 95% CI = 0.66, 0.97) in Flushing relative to Sunset Park after the implementation of TNNIS. Discussion We find that increases in airplane noise at DNL levels greater than 55 were associated with increases in insomnia, depression, substance abuse, and cardiovascular disease across most age groups. These diagnoses are generally consistent with our *a priori* hypotheses regarding the relationship between exposure to airplane noise and health.<sup>3,6,8,9,12,13,30,31</sup> Specifically. airplane noise may produce disruptions in sleep and psychological stress, thereby producing neuroendocrine disruptions that lead to mental health disorders and cardiovascular disease. The biological pathways through which airplane noise impacts health have been elucidated.<sup>9-14</sup> Numerous associational studies suggest that airplane noise produces real-world health impacts, and experimental animal models show a wide range of health impacts associated with noise-induced stress as well.<sup>3-9,11-13,15-18,32</sup> Our study adds quasi-experimental evidence in humans to this substantial body of research showing that increasing airplane noise will have detrimental health impacts on communities surrounding airports. The magnitude of our findings is not strictly comparable to those in associational studies because lagged health effects (e.g., the time required for psychological stress to manifest as cardiovascular disease) tend to mute the measured impacts. Nevertheless, the magnitude of the impact of airplane noise on the health outcomes we observe are generally in line with previous work. For instance, an earlier analysis of associational studies of the health impact of aircraft noise in Flushing, NY estimated that aircraft noise would produce a weighted increase in cardiovascular disease of 14% (RR = 1.14, 95% CI = 1.08, 1.22) 

1 2		
3 4	351	and a weighted increase in anxiety of 79% (RR = 1.79, 95% CI = $1.0-3.1$ ). <sup>11,24</sup> We observe an
5 6	352	odds ratio for cardiovascular disease among 18-64-year-olds in the range of 1.12 to 1.40. While
7 8 9 10 11 12 13 14 15	353	the studies examine incident cardiovascular disease and we measure both incident and prevalent
	354	cardiovascular disease, it is reasonable to assume that the OR we estimate does not greatly
	355	overestimate the adjusted RR computed using associational studies.37
	356	In the international literature, the self-reported annoyance, health, health-related quality
16 17 18	357	of life, and cardiovascular disease rates for those who live close to airports is significantly lower
19 20	358	than for matched individuals living in quieter areas. <sup>38-40</sup> In this literature, these latter findings are
21 22	359	particularly true for noise-sensitive individuals. <sup>38,39</sup> This suggests that self-selection by noise
23 24 25	360	may mute previously observed effects in ecological studies, which control for socio-economic
25 26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41	361	status but not always noise sensitivity. One strength of our study is that the change in aircraft
	362	noise was exogenous and moving out of a neighborhood requires time and effort.
	363	Our study was subject to a number of limitations. First, the health effects in a
	364	predominantly Chinese-American population may not be generalizable to other populations.
	365	Chinese-Americans in New York City are unusually healthy. <sup>41</sup> Medicaid data also present unique
	366	challenges. Participants can enter and exit the program, for example. If there are more
	367	participants exiting the program in one area relative to another, the observed outcomes will also
42 43	368	change. We addressed this problem by adjusting for the months a participant was enrolled in
44 45	369	Medicaid within a calendar year.
46 47 48	370	Next, we use DNL as a measure. Frequency of noise exposure may be superior at
48 49 50	371	predicting health outcomes, but frequency data were not available. Finally, it is possible that the
51 52	372	change in neighborhood composition over time differed before and after the implementation of
53 54	373	year-round TNNIS departures in Flushing relative to Sunset Park. However, we did not observe
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2 3 4	374	any trends in the available data that suggested this was the case, and there were no major events
5 6 7 8 9 10 11	375	in 2012 that clearly serve as an alternative causal factor for either the primary or unexpected
	376	findings. Moreover, our findings apply only to the zip codes directly under the DNL zones
	377	defined by our analysis.
12 13	378	Cost-effectiveness analyses (based partly on earlier associational data) show that the
14 15 16 17 18	379	benefits of noise-mitigation strategies (reduced illness and discomfort) tend to outweigh the
	380	costs. <sup>24,42</sup> Given that these earlier studies did not include the full range of health outcomes that
19 20	381	we measure here, it is likely that these studies understate the already substantial benefits of
21 22	382	aircraft noise mitigation strategies.
23 24 25	383	Much more comprehensive quasi-experimental and economic analyses are required to
26 27	384	determine the extent to which policymakers may wish to act. The costliest options-building
28 29	385	airports far from populated areas and providing high speed transit and freeways—can increase
30 31	386	the cost of mitigation by billions of dollars.
32 33 34	387	the cost of mitigation by billions of dollars. Research Ethics Approval
35 36	388	Research Ethics Approval
37 38	389	This study is approved by the Institutional Review Board at New York University
39 40 41	390	Washington Square under IRB-FY2016-1101.
42 43	391	Acknowledgements
44 45	392	The authors thank NYU Health Evaluation and Analytics Lab and the New York State
46 47 48	393	Department of Health for making the Medicaid claims data available and gratefully acknowledge
49 50	394	the funding for this research from the Robert Wood Johnson Foundation's Policies for Action
51 52	395	program.
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2 3 4	396	Disclaimer: The views and opinions expressed in this article are those of the authors and
5 6	397	do not necessarily reflect the official policy or position of the New York State Department of
7 8 9 10 11	398	Health. Example of analysis performed within this article are only examples. They should not be
	399	utilized in real-world analytic products.
12 13	400	Contributorship Statement
14 15 16	401	Ms. Scarlett Sijia Wang, Dr. Sherry Glied, Dr. Sharifa Z. Williams and Dr. Peter
16 17 18	402	Meunnig approved the final draft and agreed to be accountable for all aspects of the work. Ms.
19 20	403	Scarlett Sijia Wang contributed to study design, data linkage, analysis, interpretation of the data,
21 22 23	404	drafting the methods and results sections. Dr. Sherry Glied contributed to the acquisition of data,
23 24 25	405	study design, analysis, and interpretation of data. Dr. Sharifa Z. Williams contributed to data
26 27 28 29 30 31 32 33 34 35 36 37	406	analysis and interpretation of data. Dr. Peter Muennig contributed to study conception, study
	407	design, analysis, interpretation of data and drafting the introduction and discussion sections.
	408	Though Mr. Brian Will passed away prior to the submission of the manuscript, he had significant
	409	contributions in the study conception, the acquisition of data and sample identification.
	410 411	Wang, Scarlett (proxy) (contact); Glied, Sherry; Williams, Sharifa; Will, Brian; Muennig, Peter
38 39 40	412	Competing interests
41 42	413	At the time of the study, Mr. Brian Will worked at a non-profit organization called
43 44	414	Queens Quiet Skies who are a grass-roots group aiming to address airport noise.
45 46 47	415	Funding
48 49	416	Robert Wood Johnson Foundation (75822)
50 51	417	Data Sharing
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3 4	418	We used individual-level claims data that contain protected Patient Health Information
6	419	(PHI). Therefore, the data cannot be made available publicly as required by the Health Insurance
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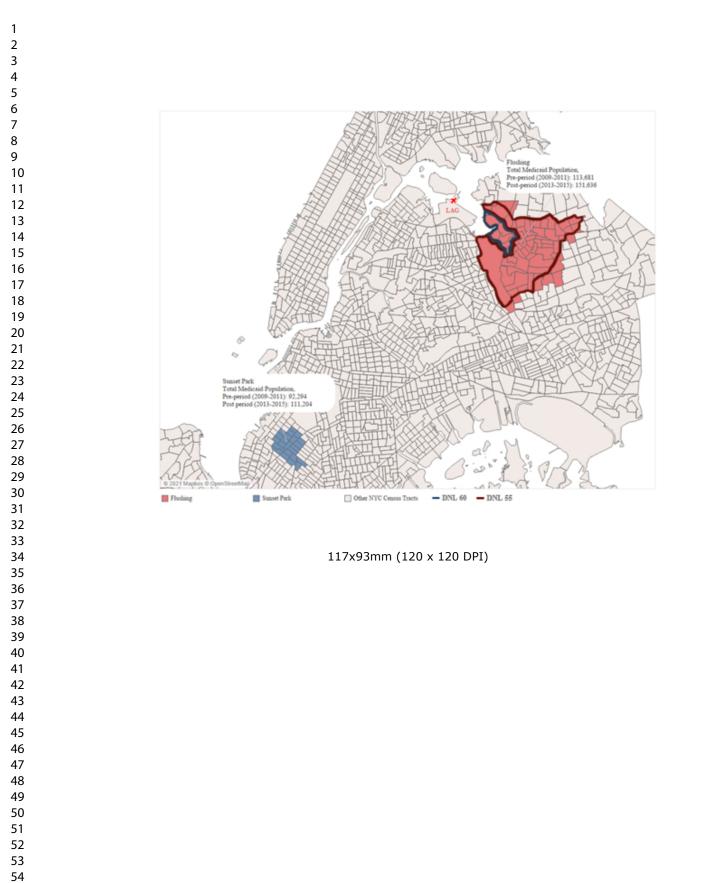
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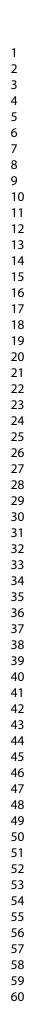
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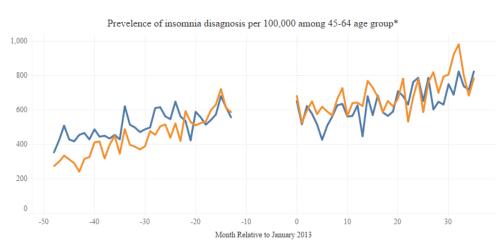
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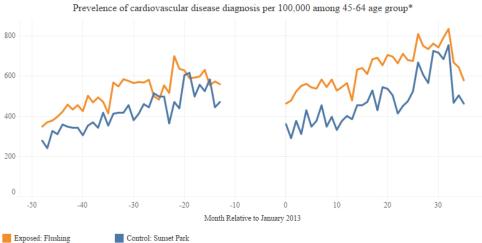
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\*Age is measured at the beginning of each period, January 1, 2009 for the pre-period and January 1, 2013 for the post-period

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# STROBE Statement—Checklist of items that should be included in reports of cohort studies

	Item No	Recommendation	Page No
Title and abstract	1	(a) Indicate the study's design with a commonly used term in the title or the	1
		abstract	
		(b) Provide in the abstract an informative and balanced summary of what was	
		done and what was found	
Introduction			1
Background/rationale	2	Explain the scientific background and rationale for the investigation being	2-3
		reported	
Objectives	3	State specific objectives, including any prespecified hypotheses	4
Methods			
Study design	4	Present key elements of study design early in the paper	4-6
Setting	5	Describe the setting, locations, and relevant dates, including periods of	4-6
		recruitment, exposure, follow-up, and data collection	
Participants	6	(a) Give the eligibility criteria, and the sources and methods of selection of	6
		participants. Describe methods of follow-up	
		(b) For matched studies, give matching criteria and number of exposed and	
		unexposed	
Variables	7	Clearly define all outcomes, exposures, predictors, potential confounders, and	6
		effect modifiers. Give diagnostic criteria, if applicable	
Data sources/	8*	For each variable of interest, give sources of data and details of methods of	4
measurement		assessment (measurement). Describe comparability of assessment methods if	
		there is more than one group	
Bias	9	Describe any efforts to address potential sources of bias	7,11
Study size	10	Explain how the study size was arrived at	8, 14-
			14-
Quantitative variables	11	Explain how quantitative variables were handled in the analyses. If applicable,	5-7
		describe which groupings were chosen and why	
Statistical methods	12	(a) Describe all statistical methods, including those used to control for	7-8
		confounding	
		(b) Describe any methods used to examine subgroups and interactions	
		(c) Explain how missing data were addressed	
		(d) If applicable, explain how loss to follow-up was addressed	
		( <u>e</u> ) Describe any sensitivity analyses	
Results			
Participants	13*	(a) Report numbers of individuals at each stage of study—eg numbers potentially	8,
i unicipanto	15	eligible, examined for eligibility, confirmed eligible, included in the study,	14-
		completing follow-up, and analysed	15
		(b) Give reasons for non-participation at each stage	
		(c) Consider use of a flow diagram	
Descriptive data	14*	(a) Give characteristics of study participants (eg demographic, clinical, social)	8,14
2 compare autu		and information on exposures and potential confounders	15
		(b) Indicate number of participants with missing data for each variable of interest	
		(c) Summarise follow-up time (eg, average and total amount)	
Outcome data	15*	Report numbers of outcome events or summary measures over time	8-11
outcome uata	15	Report numbers of outcome events of summary measures over unit	14

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Main results	16	(a) Give unadjusted estimates and, if applicable, confounder-adjusted	8-11, 14-19
		estimates and their precision (eg, 95% confidence interval). Make clear which	
		confounders were adjusted for and why they were included	
		(b) Report category boundaries when continuous variables were categorized	
		( <i>c</i> ) If relevant, consider translating estimates of relative risk into absolute risk	
		for a meaningful time period	
Other analyses	17	Report other analyses done—eg analyses of subgroups and interactions, and	9
		sensitivity analyses	
Discussion			
Key results	18	Summarise key results with reference to study objectives	11
Limitations	19	Discuss limitations of the study, taking into account sources of potential bias	11-12
		or imprecision. Discuss both direction and magnitude of any potential bias	
Interpretation	20	Give a cautious overall interpretation of results considering objectives,	12-13
		limitations, multiplicity of analyses, results from similar studies, and other	
		relevant evidence	
Generalisability	21	Discuss the generalisability (external validity) of the study results	11
Other information	on		
Funding	22	Give the source of funding and the role of the funders for the present study	Supplemental
		and, if applicable, for the original study on which the present article is based	material, acknowledgem

\*Give information separately for exposed and unexposed groups.

Note: An Explanation and Elaboration article discusses each checklist item and gives methodological background and published examples of transparent reporting. The STROBE checklist is best used in conjunction with this article (freely available on the Web sites of PLoS Medicine at http://www.plosmedicine.org/, Annals of Internal Medicine at http://www.annals.org/, and Epidemiology at http://www.epidem.com/). Information on the STROBE Initiative is available at http://www.strobe-statement.org.