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A qualitative process evaluation of training for Non-Physician Clinicians/Associate Clinicians (NPCs/ACs) in emergency maternal, neonatal care and clinical leadership, impact on clinical services improvements in rural Tanzania? The ETATMBA Project

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Abstract**Objectives**

The enhancing human resources and the use of appropriate technologies for maternal and perinatal survival in sub-Saharan Africa (ETATMBA) project is training Non-Physician Clinicians (NPCs) as advanced clinical leaders in emergency maternal and new-born care in Tanzania and Malawi. The main aims of this process evaluation were to explore the implementation of the programme of training in Tanzania, how it was received, how or if the training has been implemented into practice and the challenges faced along the way from the perspective of a range of key stakeholders.

Design

Qualitative interviews with trainees, trainers, district officers and others exploring the application of the training into practice.

Participants

During late 2010 and 2011 approximately 18 pairs (36 trainees) of assistant medical officers (AMOs) and nurse midwives/nurses (anaesthesia) were recruited from districts across Tanzania and invited to join the ETATMBA training programme.

Results

Trainees (n=36) completed the training returning to 17 facilities. Of the trainees 27 were interviewed at their health facility. Training was well received and knowledge and skills were increased. There were a number of challenges faced by trainees not least that their new skills could not be practiced because the facilities they returned to were not fit for purpose. Nonetheless there is evidence that the training is having an effect on health outcomes and the trainees are sharing their new knowledge and skills with others.

Conclusion

The outcome of the process evaluation is very positive but also highlights that there are many ongoing problems relating to the need of good quality infrastructure (including appropriate facilities, electricity and water) and the availability of basic supplies and drugs. This cadre of workers is a dedicated and

1 valuable resource that can make a difference, which with better support could make a greater
2
3 contribution to healthcare in the country.
4

5 **Key words:** Non-physician clinicians, Associate clinicians, human resources, Tanzania, maternal
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7 mortality, training, medical education.
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9

10 **Strengths and limitations of the study**

- 11 • The study provides an insight into the challenges faced for the cadre of workers who work in
12 rural Tanzania;
13
- 14 • Up-skilling this cadre of health workers could have a positive impact on key health outcomes;
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- 16 • It is our belief that as the trainees share their new skills and knowledge the impact will grow;
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- 18 • A limitation is that these were one-off interviews
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Background

Enhancing human resources and the use of appropriate technologies for maternal and perinatal survival in sub-Saharan Africa (ETATMBA) is a European commission (FP7) funded project. [1] In rural Tanzania it provided advanced clinical and leadership training (between November 2011 and June 2014) to non-physician clinicians (NPCs) or nowadays Associate Clinicians (ACs). In Tanzania they are often referred to as Assistant Medical Officers (AMO), or clinical officers (CO) and they provide emergency obstetric care (EmOC)

There is inequity in the range of health worker skills with many low income countries, particularly in Sub-Saharan Africa, having too few specialist doctors such as surgeons, obstetricians and anaesthetists, relative to the health needs of their populations. [2-4] This widespread crisis in the health workforce is affecting the realisation of the health-related millennium development goals. [5, 6] In Tanzania assessments of maternal and new-born child health show that approximately 7,900 women die each year from complications of pregnancy and childbirth. Contributing factors include limited access to health services including; emergency maternal and new-born care, appropriate referral systems, shortage of skilled health care workers and lack of infrastructure, essential equipment and drugs. Indeed, even if services are available they can prove to be of poor quality. [7] Addressing the worldwide skilled healthcare workforce crisis is an ongoing problem. Countries like Tanzania have adopted the NPC/AC task shifting model and it is these who are in the frontline of innovative healthcare, in particular CEmOC, very often in rural and remote areas.[8]

The ETATMBA project was a three-year programme of training for NPCs/ACs aiming to determine whether up-skilling NPCs/ACs in maternal and neonatal care and clinical leadership can impact on clinical services improvements in rural Tanzania. The training focussed on upgrading the knowledge, skills and clinical leadership related to CEmOC; in both Tanzania and Malawi. More details about the training can be found on the project website. [1] The evaluation of the ETATMBA programme in Tanzania involved a before and after study, a survey of health facilities and a qualitative process evaluation. Here we report on the qualitative process evaluation. The objectives of the process evaluation were to explore the implementation of the programme of training, how it was received,

1 how or if the training has been implemented into practice and the challenges faced along the way from
2
3 the perspective of a range of key stakeholders.
4

5 **Methods**

6 **Design**

7
8 A qualitative process evaluation (interviews) exploring the implementation and acceptability of the
9
10 ETATMBA training programme from perspective of a number of stakeholders including the trainees,
11
12 their district medical officers, colleagues (whom they have cascaded ETAMBA skills to) and the
13
14 trainers. We also looked for evidence of changing clinical practice.
15
16

17 **Research team**

18
19 The primary data collection team consisted of two local research assistants based at the Ifakara Health
20
21 Institute (IHI), Dar es Salaam, Tanzania. Both of the research assistants are experienced researchers.
22
23 The principal investigator at the IHI (GM) gave local support with management/oversight provided by
24
25 DE at Warwick.
26

27 **Participants**

28
29 During late 2010 and 2011 approximately 18 pairs (36 trainees) of assistant medical officers (AMOs)
30
31 nurse midwives/nurses (anaesthesia) were recruited from districts across Tanzania and invited to join
32
33 the ETATMBA training programme.[1] Whilst there was some attrition (e.g. withdrawal from the
34
35 training), the remaining trainees represent the sample from which we invited participation in
36
37 interviews. All were invited to participate. In addition, we identified a number of district medical
38
39 officers and cascadees to be involved in interviews from facilities where trainees had been working. A
40
41 cascadee was a nurse, midwife, AMO with whom our ETATMBA AMO have shared their
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43 ETATMBA skills and knowledge. We also invited a number of the local training facilitators to be
44
45 interviewed.
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47

48 **Procedure**

49 **Interviews**

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51 A letter of invitation including an information sheet and a copy of a consent form was sent via email
52
53 to all trainees from the IHI. Similarly, the researchers identified the facilities where trainees were
54
55 based and emailed letters and information to the District Medical Officers (DMOs). The letter had two
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1 purposes; first to inform them about our research in general, and secondly to invite them to
2 participate. A copy of the consent form was included.
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7 Tanzania is a very large country and road access is at times problematic. The research team arranged a
8 'grand tour' of all of the included districts and health facilities. This was undertaken in
9
10 January/February 2014. This limited the opportunities to carry out interviews with everyone. In all
11 districts the researchers invited all of the available trainees, cascadees and DMOs for interview.
12
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16
17 The research team developed an interview guide, prior to the 'grand tour' that was used in all
18 interviews. It was designed to cover the whole experience surrounding the training and specifically
19 pressed for actual examples as evidence of changing practice. The semi structured Interviews were
20 carried out at or near the health facilities at mutually agreeable times during the researcher's visit.
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27 The IHI researchers conducted most of the interviews in Kiswahili to ensure no loss of meaning in
28 expressions. English is officially the second language in Tanzania but it is commonly spoken and all
29 of the trainees have good levels of English but it was found that they were more comfortable using
30 Kiswahili. There were no formal inclusion exclusion criteria for this evaluation as we were targeting
31 specific populations. Those outside these groups were not invited.
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37 **Data analysis**

38 Interviews were digitally recorded, subject to permission of each participant and where transcribed
39 verbatim. Recordings were stored in a secure digital environment accessible only to members of the
40 research team. Participants were not identified by name, instead a participant code number was used
41 to identify transcripts. Written material uses pseudonyms for participants. Data were analysed using
42 the Framework method. This approach is described by Ritchie and Spencer [9] and Pope et al. [10]
43
44 The computer package NVivo 10 was used to facilitate this process. Researcher bias was minimised
45 through regular crosschecking of data and findings by the members of research team. We note here
46 that analysis of the process evaluation data (the interviews) was carried out before and without the
47 knowledge of results from the quantitative studies (which will be reported elsewhere).
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1 Quotations are used as exemplars of themes. Each quotation has an identifier. The 'ETATMBA
2 trainer' is identified thus, as are the three Obstetricians. Trainees are identified as T, followed by their
3 profession e.g. NPC/AC, NA (Anaesthetic Nurse), NMW (Nurse Midwife) and finally a number (1-
4 27). Cascadees (those who have received training from our trainees) are identified by CA and a
5 number (1-12). District medical officers and doctors in charge are identified as managers (MA) and a
6 number (1-5).

13 **Ethical approval**

14 The study was reviewed and approved by the Biomedical Research Ethics Committee (BREC) at the
15 University of Warwick, UK (REGO-2013-572) and The National Institute for Medical Research,
16 Institutional review board, Dar es Salaam, Tanzania (no.35).

21 **Results**

22 Thirty-six received the ETATMBA training including 18 assistant medical officers (AMOs) and 18
23 nurse midwives (NMW). During the project period one AMO and one NMW left the programme to
24 pursue other interests and one NMW died. Thus attrition at the end of the programme was around 8%.

25 Trainees were based in health centres and district hospitals across Tanzania some in urban areas but
26 many in rural or very remote areas. The plan in Tanzania was to recruit trainees from health facilities
27 that were to be upgraded with equipment and resources so the trainees could implement their new
28 skills and knowledge. However, the reality was that of the 33 trainees who completed the programme
29 only 19 returned to the place from where they were selected and seven of these returned to facilities
30 that had not been upgraded or where upgrading was still in process. Fourteen trainees did not return to
31 the facility where they were recruited as the facilities had not been upgraded most of these (10/14)
32 were returned to district hospitals in the area they had come from. Often these decisions were made
33 by local District Medical Officers responding to need and not to the strategic planning of the central
34 Ministry. Table 1 below gives an overview of where the trainees were based and the type of facility
35 they worked in. This also notes the availability of an operating theatre in the facility as this is one of
36 the key things that was to be upgraded (note: upgrading of facilities was not part of the ETATMBA
37 project but was ongoing work with the Government and other funding agencies).

1 <Insert Table 1 about here>
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5 In total 27/36 trainees, 12 cascadees, 5 managers and the ETATMBA staff were interviewed. The
6
7 qualitative interviews explored the following themes around the ETATMBA training, including: the
8
9 selection of trainees, delivery of the training, relationships between NPCs/ACs and medical doctors,
10
11 Implementation of training into practice, support for implementation, challenges, impact of training,
12
13 sustainability and recommendations. Quotations are provided in Panels.
14

15 ***Selection of trainees***

16
17 The ETATMBA trainees were selected from diverse locations across Tanzania to attend the training
18
19 and it included dyads of a senior (AMO) and a junior (NMW) from a health facility. Selection was
20
21 carried out by the ETATMBA project obstetricians in Tanzania. (Panel 1)
22

23 ***Delivery of the training***

24
25 Training was delivered using a competence based education curriculum where emphasis was on
26
27 ‘hands on’ training. The training period lasted for three months. Trainers reported a very positive
28
29 attitude towards their trainees. They stated that most of trainees were health workers who had a long
30
31 work experience, yet the training was still important as they were updated with new knowledge and
32
33 skills which added value to what they knew prior to the training.
34

35
36 Trainee’s perceptions of the training were generally very good with a majority saying they liked the
37
38 training and the ‘amazing’ facilitation.
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42 Most of them said accommodation and learning environment was very conducive to learning. Some
43
44 did however have issues with accommodation, food and allowances. One noted that they were
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46 promised laptops and these were not provided. (Panel 1)
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49 <Insert Panel 1 about here>
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53 ***Interaction between trainees and MDs***

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55 Interestingly there were varied perspectives on relationship between AMOs and medical doctors. The
56
57 majority of trainees, cascadees, and managers (in both district hospitals and health-centres we visited)
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1 reported that the relationship between NPCs/ACs and MDs has been positive both before and after the
2 training.
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7 The trainers had different responses on this they revealed that tension among the two groups is
8 historical and it has existed for a long time.
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13 However, trainers pointed out ETATMBA training had dissolved the tension and brought cohesion
14 across the two groups; medical doctors did feel that the AMOs performed better after having been
15 updated with new skills and knowledge indicating that task shifting in the area of CEmOC is a
16 feasible and acceptable approach. (Panel 2)
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20 ***Expectations***

21
22 The majority of trainees reported they were disappointed because their expectations had not been met.
23 They were informed that after the training they would be assigned to work in upgraded health centres
24 where they would be able to implement knowledge and skills they gained at the training.
25
26 Unfortunately that did not happen, management did not seem to care while others had been
27 transferred to health facilities where they had not been able to practice what they learnt. (Panel 2)
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36 <Insert Panel 2 about here>
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40 ***Implementation of training into practice (cascading, support received and challenges)***

41
42 In regard to implementation of training into practice or what is commonly referred to as learning
43 transfer, most of trainees reported that they were now managing various cases on their own, only
44 calling for support or help if unforeseen problems were encountered. They noted that they were now
45 more confident performing certain procedures including performing caesarean sections, management
46 of PPH, (pre-) eclampsia, how to position and resuscitate babies competently. They noted that the
47 training had updated their knowledge and skills.
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1 The interviews revealed that cascading of the training was taking place and was changing practice at
2 their place of work. Indeed, even suggesting that they were supporting junior doctors who lacked
3 experience. (Panel 3)
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9 Although there were no formal supportive supervision arrangements made after the training, the
10 majority of trainees said they had been frequently receiving support from one of the ETATMBA
11 trainers whom they identified as their mentor. All of them reported that at one point of time the trainer
12 had been calling to ask them whether they needed any kind of clinical advice, which he was always
13 ready to support. A few trainees were physically visited to encourage them to use the new skills
14 gained.
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23 The majority of trainees in districts noted they had received adequate support from the district level,
24 particularly DMOs, except in one district where trainees were disappointed with a DMO who was not
25 supporting implementation of the training. He was said to be against surgeries conducted by AMOs in
26 health centres.
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33 At a health facility level majority of trainees said they had been receiving support from upper to lower
34 levels i.e. health facility managers (health facility in charge, colleagues at their levels and junior staff).
35 At the community level the majority of trainees said their community leaders (Members of
36 Parliament, WEOs, etc.) had been very supportive. (Panel 3)
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44 Most of the challenges that were mentioned by trainees were clinical challenges, particularly system
45 constraints including lack of medical supplies and equipment (e.g. vacuum equipment, blood bags).
46 The Medical Store Department (MSD), a Ministry of Health and Social Welfare (MOHSW)
47 department with responsibility for maintaining supplies, is often blamed for failure to bring medicine
48 to health facilities in a timely manner. In addition, lack of transport facilities (ambulances for
49 referrals), lack of infrastructure (theatre room, room for neonate resuscitation), poor electricity and
50 water supplies are all noted as challenges. Electricity supplies can be sporadic and some centres have
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1 generators but again it is noted that these are poorly maintained, some not functioning due to fires
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3 whilst others lack the fuel needed to run them.
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6
7 Staff are required to live near to the health facility but this too was found to be a challenge as the
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9 housing provided was of very poor quality or not available. Generally, health workers are not
10
11 motivated to work in remote areas, where there is housing problems either there are no houses for
12
13 staff at all or the available houses are not habitable.
14

15 *Application of clinical leadership skills*

16
17 During the training, trainees were exposed to key leadership issues so as to enable them overcome
18
19 some of the challenges related to their new roles. Some of the trainees reported to have succeeded in
20
21 solving some longstanding challenges of upgrading the health centres relating these achievements to
22
23 the leadership training. (Panel 3)
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29 <Insert Panel 3. About here>
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36 *Impact of training*

37
38 A large majority of trainees, cascadees and managers said one of the most notable impacts of the
39
40 training was much improved quality of emergency obstetric care. Also neonatal resuscitation
41
42 procedures and skills and knowledge of how to deal with obstetric emergencies have had an impact.
43
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46 The number of clients/women attending a health facility for delivery had increased. It was also stated
47
48 that some clients had been bypassing nearby district hospitals to a health centre as they noted
49
50 improved services provided after the training. As a result of the increase in health facility births home
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52 deliveries had been reduced. (Panel 4)
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56 <Insert Panel 4. About here>
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Recommendations and sustainability

In the later parts of the interviews we explored the recommendations the trainees and trainers may have about the ETATMBA programme. In clinical training it was suggested that more time be given to some training topics including the management of obstetric and birth complications, surgery, anaesthesia, completion of partograms and leadership.

During the interviews we elicited trainers and managers' perspectives about the sustainability of the training. Most seemed optimistic that the training can be sustained but certain strategies need to be set. One manager stated that there is a need to integrate the training in their 'local' planning.

(Panel 5)

<Insert Panel 5. About here>

Discussion

The attainment of the objectives of this process evaluation, exploring the implementation of the ETAMBA training in Tanzania has been very enlightening and successful. A high proportion of the trainees were interviewed and therefore contributed to this evaluation. In addition we were able to interview a representative sample of managers and cascadees.

It is clear that initial plan to return trainees to new and upgraded facilities post-training was not carried out. However this was outside of the control of the ETATMBA project. Some trainees returned to faculties where their new-found skills could not be used effectively. Other trainees were sent to district hospitals.

The training was generally well received by the trainees although it became apparent throughout the interviews that whilst the questions were about their experiences as a result of ETATMBA, answers reflected historical feelings about issues that were beyond the scope of ETATMBA such as poor housing provision, the lack of infrastructure, and inadequate supplies including drugs. In a recent study conducted in rural health facilities in the country, two dimensions of health workers

1 environment, namely infrastructure and supportive interpersonal work environment, were found to a
2
3 large extent to explain much of the variation in satisfaction among rural health workers.[11]
4

5
6 The teaching resources provided were generally seen to be adequate but it was noted that laptops were
7
8 not provided and this restricted their potential access to electronic resources. Unlike in other CEmOC
9
10 trainings, this particular training had a component of clinical leadership which aimed at building
11
12 trainees capacity to mobilise and align resources in their workplaces using their own initiatives.
13

14 Although training on this particular area was short, nonetheless the trainees acquired some important
15
16 leadership skills. Tensions between the trainees and the medical doctors seem to have improved.
17

18 Indeed, it is evidenced that junior doctors are now drawing on the expertise of some of the trainees.
19

20
21 There is also evidence that the training has been implemented into practice and that the planned
22
23 cascading of skills and knowledge to colleagues has taken place, which is very encouraging. Support
24
25 for the training at the facility level was mixed with some trainees receiving lots of support and other
26
27 meeting resistance. Supervision, provided from a distance, was seen as good with the trainees feeling
28
29 they could, if needed, talk to a trainer. However, most would have liked some more visits from the
30
31 team. Practically this proved difficult with budget, distance and remoteness being the main barriers.
32

33 There was also considerable disappointment when trainees found that facilities had not been upgraded
34
35 as planned, or indeed facilities were upgraded but either not working or of poor standard precluding
36
37 them from being used as proposed.
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39
40 Most of the trainees provided good evidence that the training was having an effect in their facility. It
41
42 was not enough for the trainee in the interview to just to say 'yes it has' we asked for specific
43
44 examples thus giving us a picture suggests that the ETATMBA project has had a positive impact on
45
46 patients' lives.
47

48
49 Recommendations suggested by trainees reflect just small changes to the current programme but also
50
51 reflect the challenges faced on a day-to-day basis by this cadre. The impact of the training can only be
52
53 sustained if the infrastructure (e.g. facilities, electricity and running water), supplies and drugs are
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55 made available.
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1 This study has a number of limitations not least that interviews were only carried out once with each
2 participant. In a similar study in Malawi we carried out interviews on a number of occasions to get a
3 greater understanding of the process. [12] Our interviews required the trainees to reflect on the whole
4 process. However, we do have very rich data. Also, due to time constraints, we did not include users
5 of the services (community). There is also the possibility of confounding factors. There are many
6 health-related initiatives being delivered, often by NGOs, across countries like Tanzania; indeed
7 someone in this evaluation mentions the 'helping babies breath' initiative.
8

9 Our findings support those from an earlier study that suggests the training has had an effect on
10 maternal mortality in the facilities. [13] We also now know that in one district in Tanzania our
11 trainees have been instrumental in encouraging the local government and the MOHSW to upgrade
12 more health facilities to provide CEmOC. [14] In many respects our findings here match those of the
13 ETATMBA trainees in Malawi. In both cases the trainees report challenges relating to resources but
14 also there is evidence of a positive impact of the training. [12] However, similar to Malawi the full
15 effect of the training may take a year or so to be realised as the skills and knowledge are cascaded.
16 Indeed, limitations to staff performance in this context are not new as has been found in similar
17 studies in the country. [15]
18

19 In conclusion, the ETATMBA training programme was successfully implemented in Tanzania. Any
20 lasting impact of the up-skilling of this cadre may be dependent on some greater recognition of their
21 value. The concept "non-physician clinician" is already obsolete and actively abandoned by this cadre
22 in Africa. There is now an active professional network called ANAC (African Network for Associate
23 Clinicians) representing the interests and needs of AMOs/COs across several sub-Saharan countries.
24 [16] Given proper recognition and the tools to do the job this hardworking and dedicated cadre of
25 health workers will benefit the health and welfare of citizens in Africa.
26

27 **Competing Interests:** None declared
28

29 **Author contributions**

30 DE, JPOH, GM, SB, and SP were involved in conception and design of the study. DE drafted the
31 manuscript supported by all authors. JPOH, GM, SB, SP and DD were responsible for the design of
32

the training. GM, SB, SP, PK, AN, HMM and DD were responsible for the management and delivery of the training. AS and FM, carried out the fieldwork and collated results supervised by DE.

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Table 1. Health facilities where the Tanzanian ETATMBA trainees were based in 2013

	District	Name of facility	Operating Theatre	CEmOC or BEmOC	No. Trainees
1	Bukombe	Bukombe District Hospital	Yes	CEmOC	1 AMO
2	Bukombe	Uyovu Health Centre	No	BEmOC	1 AMO, 1CO
3	Geita	Nzela Health Centre	Yes	CEmOC	1 NMW, 1 Nurse
4	Geita	Katoro Health Centre	No	BEmOC	1 NMW
5	Inyonga	Mamba Health Centre	Yes	CEmOC	1 NMW
6	Karambo	Matai Health Centre	No	BEmOC	1 AMO, 1NMW
7	Liwale	Liwale District Hospital	No	CEmOC	2 AMOs
8	Meatu	Mwandoya Health Centre	No	BEmOC	1 AMO, 1 NMW
9	Mpanda	Mpanda District Hospital	Yes	BEmOC	1 AMO, 1 Nurse
10	Nachingwea	Nachingwea District Hospital	Yes	CEmOC	2 AMOs
11	Nkasi	Kirando Health Centre	Yes	CEmOC	2 AMOs
12	Nyanghaiwale	Nyanghaiwale Health Centre	No	BEmOC	1 AMO, 1 NMW
13	Nyanghaiwale	Kharumwa District Hospital ^a	Yes	CEmOC	1 AMO, 1 NMW
14	Ruangwa	Ruangwa District Hospital	Yes	CEmOC	1 AMO, 1 NMW
15	Sumbawanga	Laela Health Centre	No	BEmOC	1 AMO, 1 NMW
16	Chato	Chato District Hospital	Yes	CEmOC	1 AMO, 1 NMW
17	Lindi	Nyangao Mission Hospital ^b	unknown	CEmOC	2 NMWs

^a Upgraded to a district hospital between 2011 & 2013. ^b This hospital not visited so not included in analysis. AMO – Assistant medical officer, NMW – Nurse midwife, Nurse – nurse/anaesthetics. CEmOC – Comprehensive Emergency Obstetric Care, BEmOC - Basic Emergency Obstetric Care

Panel 1. Selection of trainees and delivery of the training

'...ETATMBA objectives are AMOs and NMWs from health centres that have been doing surgery or they were planning to build theatres, these were the criterions. And if there were none in the district let us say Lindi or we plan to build one. So we decided to take from district hospitals because actually in district hospitals even the regions AMOs do run maternity wards.' (Obstetrician 3)

'This was a modular training so we called participants from various selected districts; the training was convened in one training unit centre. These participants were mainly AMOs and NMWs, AMOs were clinical people and NMWs were called in to be trained as nurse anaesthetists.' (Obstetrician 1)

Some of these guys have been trained 20 years ago they do not know new approaches of treatment so if they are taught that this is how such kind of problem can be managed they will be more interested because for them this is new knowledge, they were more attentive, they took some notes, they asked questions. For us this was very positive.' (Obstetrician 1)

'...we were well received and our teachers cherished and loved us'. (T.NA 4)

'...we had good accommodation, we had necessary learning materials, we could easily access internet freely and we could get reference books'. (T.NPC 18)

'...we were promised that we shall be provided with laptops but that never happened. Only trainers were using laptops.' (T.NPC 5)

Panel 2. Interactions between trainees and MDs and expectations post training

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'We don't have such a rival situation here before and after training; now the AMOs skills have been updated, doctors do still work with them and offer a help for obstetric cases'. (CA 2)

'...they work together even after the training collaboration has been intensified'. (CA 10)

'...even if there could be tension among the NPCs and MDs it can't affect anything. However, I never saw such a thing because as MDs we were performing what they went to learn at Ifakara.' (MA 2)

'...relationship between them is a little bit complex because you see the AMOs, most of them have worked for a long time and they have a vast experience especially in surgery whereas the Medical Doctors are fresh from universities actually their experience is very different so, they feel very embarrassed when they are with AMOs... they are called medical doctors but they can't do a lot of things that an AMO can do.' (Obstetrician 3)

'But after this training the AMOs, since they have been doing C-sections when we trained them MDs did not feel that these people are taking our jobs actually they think the AMOs are doing better. Instead of bringing competition it brought more cohesion in the sense that the doctors are more confident that the AMOs are doing operations properly.' (Obstetrician 1)

'..my expectation was after the training I was supposed to be transferred to Health Centre X. Nobody at the district office seems to care, I wrote a letter they said they plan to upgrade the health centre by building a theatre and a ward but that has not happened to date.' (T.NPC 1)

Panel 3. Implementation of training into practice (including support and challenges) and Application of clinical leadership skills.

Implementation of training into practice

'Training has been of a great help to me, I now work in theatre with confidence than previously. I now understand how to differentiate anaesthesia medicines and recognizing a patient that should or should not be provided with such medications.' (T. NMW 13)

'...in neonatal resuscitation we were taught differently from what we knew. We used to resuscitate a baby with breathing problem using adrenaline medicine In schools we were not taught to use any medicine for resuscitation, it was if you see that a baby can't breathe properly to put him/her on oxygen machine.' (T.NA 27)

'They taught us how to record partograph to understand that now this woman goes to an action line and be able to take action earlier before she gets other complications. It enables us to be keen in filling of partographs'. (CA 1)

'...although there are still some few challenges in filling of partographs especially among the medical attendants, these are people who stay in labour room they conduct a lot of deliveries, some of them are filling well, some are not but we keep on instructing them slowly.' (T.NPC 17)

'...they cascaded the knowledge to most health workers in maternity ward and they have really assisted junior doctors who are fresh from school but they are not experienced.' (MA 1)

'...it has assisted me to be innovative for example we have few operating gowns at the hospital. One day I had to use drapers (curtains) as a surgery gown. There was a woman who was delayed to come to the hospital for delivery when they rushed her here she was profusely bleeding. When she arrived here we found there is no any operating gown. I was with my colleague we went together for ETATMBA training as an anaesthetist we had to put on drapers and performed surgery and both a mother and a baby survived.' (T.NPC 15)

Support (received)

'After training my health facility in-charge was coming to see how I perform but my DMO never visited to see how I work.' (T.NPC 2)

'...he calls me and ask me if whether I came across any emergency case; if I have one I tell him. I can call him even at midnight and he is always happy to assist.' (T.NA 4)

'...they assisted us getting solar power here it is the MP X, she went to the Ministry of Power and Minerals and ensure that we get solar power although we can't use for generator at night'. (T.NPC 8)

Challenges

'...for example you conduct C-section you should ensure the availability of blood for transfusion, you go to a laboratory there is no blood bags, you ask yourself, 'what do I do?' (T.NPC 21)

'...there are 5 old houses here; they are very old with various insects including bees and bats. Health workers are not ready to come and work here, I don't think you (the interviewer) would agree to enter there, you will say I will get an infection.' (T.NPC 10)

Application of clinical leadership skills

'I have a good relationship with my DMO. When I came here I found only 1 CO after seeing increase of patients who comes for services I asked the DMO to bring another CO, he promptly responded now the workload is a bit reduced because I have adequate staff. I also get sufficient support from community leaders; the WEO and Member of a Parliament are people who connected electricity at the health centre, they soliciting funds to bring electricity here.' (T.NPC 16)

Panel 4. Impact of training

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'...maternal deaths have been reduced, I remember when we came back there were 29 deaths, this year we had only 12 deaths.' (T.NPC 15)

'...previously when you looked at new-borns deaths, most of them were dying soon after birth. Maternal deaths also were rampant in previous years.' (T.NPC 21)

'...if you go through our books maternal mortality rate has been reduced. We once had 101 maternal deaths it was then reduced to 4 deaths, last year we had only 4 deaths (if I'm not mistaken) maternal mortality so, I do appreciate the training (MA 1)

The training has brought a big impact. We can now assist new born with difficult to breath, Now we can assist such children as we integrate with Help Baby to Breath program (HBB) we offer the best service for new-borns. (CA 10)

'...for example for obstetric emergencies like eclampsia previously we were using ketamine which is very risky to patients but now we use spinal and it has significantly reduced maternal and child mortality'. (MA 5)

'...number of mothers who come to the hospital for deliveries have increased, previously we had 40 deliveries now we have almost 100 deliveries.' (T.NPC 21)

'...you will evaluate your service by identifying clients who come for your service especially those who come from far places like X and X. There are those who live closer to a district hospital they come here. (T.NPC 16)

'Yes, most mothers now do come here for delivery. Home deliveries have also decreased, after starting theatre procedures including C-sections, mothers have stopped going to the TBAs, and they now come here for deliveries.' (CA 5)

'...we have been able to assist mothers who had to travel 1130 kms to go to a district hospital, some were dying on the way while some reached there when a baby has died in womb. After the training we are no longer experiencing such cases, I can manage several cases that come here.' (T.NPC 21)

Panel 5. Recommendations and sustainability

Recommendations

'...more emphasis to be allocated in training of clinical skills including performing of C-sections. Trainers should not assume that all trainees can perform at the same level, one can practice while never performed such a procedure.' (T.NPC 1)

'...more time to be allocated obstetric complications topic including PPH, eclampsia and antepartum haemorrhages severe anaemia in pregnancy'. (T.NPC 2)

'...more time to be allocated for topic on leadership because we came here without any knowledge on leadership matters.' (T.NA 9)

Sustainability

'...we need to put this in our Council Comprehensive Health Plan (CCHP) because anything that is donor oriented can't be sustained, so when a donor leaves everything ends there. So we shall include this training in our CCHP.' (MA 2)

BMJ Open

A qualitative process evaluation of training for Non-Physician Clinicians/Associate Clinicians (NPCs/ACs) in emergency maternal, neonatal care and clinical leadership, impact on clinical services improvements in rural Tanzania: The ETATMBA Project

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1 **A qualitative process evaluation of training for Non-Physician Clinicians/Associate**
2 **Clinicians (NPCs/ACs) in emergency maternal, neonatal care and clinical leadership,**
3 **impact on clinical services improvements in rural Tanzania: The ETATMBA Project**

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1 **Abstract**

2 **Objectives**

3 The Enhancing Human Resources and Use of Appropriate Training for Maternal and Perinatal
4 Survival in sub-Saharan Africa (ETATMBA) project is training Non-Physician Clinicians (NPCs) as
5 advanced clinical leaders in emergency maternal and new-born care in Tanzania and Malawi. The
6 main aims of this process evaluation were to explore the implementation of the programme of training
7 in Tanzania, how it was received, how or if the training has been implemented into practice and the
8 challenges faced along the way.

9 **Design**

10 Qualitative interviews with trainees, trainers, district officers and others exploring the application of
11 the training into practice.

12 **Participants**

13 During late 2010 and 2011, 36 trainees including 19 assistant medical officers (AMOs) one senior
14 clinical officer (CO) and 16 nurse midwives/nurses (anaesthesia) were recruited from districts across
15 rural Tanzania and invited to join the ETATMBA training programme.

16 **Results**

17 Trainees (n=36) completed the training returning to 17 facilities, two left and one died shortly after
18 training. Of the remaining trainees 27 were interviewed at their health facility. Training was well
19 received and knowledge and skills were increased. There were a number of challenges faced by
20 trainees not least that their new skills could not be practiced because the facilities they returned to
21 were not upgraded. Nonetheless there is evidence that the training is having an effect locally on health
22 outcomes, like maternal and neonatal mortality, and the trainees are sharing their new knowledge and
23 skills with others.

24 **Conclusion**

25 The outcome of this evaluation is encouraging but highlights that there are many ongoing challenges
26 relating to infrastructure (including appropriate facilities, electricity and water) and the availability of
27 basic supplies and drugs. This cadre of workers is a dedicated and valuable resource that can make a
28 difference, which with better support could make a greater contribution to healthcare in the country.

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2 **Key words:** Non-physician clinicians, Associate clinicians, Assistant Medical officers, human
3 resources, Tanzania, maternal mortality, training, medical education.

4 **Strengths and limitations of the study**

- 5 • The study provides an insight into the challenges faced for the cadre of workers who work in
6 rural Tanzania;
- 7 • Up-skilling this cadre of health workers could have a positive impact on key health outcomes;
- 8 • It is our belief that as the trainees share their new skills and knowledge the impact will grow;
- 9 • A limitation is that these were one-off interviews

1 Background

2 Enhancing human resources and the use of appropriate technologies for maternal and perinatal
3 survival in sub-Saharan Africa (ETATMBA) was a European commission (FP7) funded project. [1] In
4 rural Tanzania it provided advanced clinical and leadership training (between November 2011 and
5 June 2014) to non-physician clinicians (NPCs) or nowadays Associate Clinicians (ACs). The concept
6 "non-physician clinician" is already obsolete and actively abandoned by this cadre in Africa. There is
7 now an active professional network called ANAC (African Network for Associate Clinicians)
8 representing the interests and needs of AMOs/COs across several sub-Saharan countries. [2] In
9 Tanzania they are often referred to as Clinical Officers (CO) or Assistant Medical Officers (AMO)
10 (more experienced COs who have received some additional training), and they provide emergency
11 obstetric care (EmOC)

12
13 There is inequity in the range of health worker skills with many low income countries, particularly in
14 Sub-Saharan Africa, having too few specialist doctors such as surgeons, obstetricians and
15 anaesthetists, relative to the health needs of their populations. [3-5] This widespread crisis in the
16 health workforce is affecting the realisation of the health-related millennium development goals
17 (MDGs). Particularly, MDG 4, reducing child mortality and MDG 5, improving maternal health. [6,
18 7] About 800 women die from preventable causes of pregnancy or childbirth related complications
19 around the world every day. In 2013, 289 000 women died during and following pregnancy and
20 childbirth. Almost all of these deaths occur (99%) in low-resource settings; more than half of these
21 deaths occur in sub-Saharan Africa and almost one third occur in South Asia. The sub-Saharan Africa
22 region alone accounted for 62% (179 000) of global deaths followed by Southern Asia at 24% (69
23 000). [8] In Tanzania, assessments of maternal and new-born child health show that approximately
24 7,900 women die each year from complications of pregnancy and childbirth. [9] Contributing factors
25 include: limited access to health services especially emergency maternal and new-born care, lack of
26 appropriate referral systems, shortage of skilled health care workers and lack of infrastructure
27 including essential equipment and drugs. [10] Indeed, even if services are available they can prove to
28 be of poor quality. [11] Addressing the worldwide skilled healthcare workforce crisis is an ongoing
29 problem. Countries like Tanzania as far back as the 1960s adopted the NPC/AC task shifting/sharing

1 model and it is this cadre of health workers who are in the frontline of innovative healthcare, in
2 particular CEmOC, very often in rural and remote areas.[12]

3
4 The ETATMBA project was a three-year programme of training for NPCs/ACs focussing on
5 upgrading the knowledge, skills and clinical leadership related to CEmOC; in both Tanzania and
6 Malawi. The project's goal was to determine whether up-skilling NPCs/ACs in maternal and neonatal
7 care and clinical leadership can impact on clinical services improvements in rural Tanzania. . More
8 details about the training can be found on the project website (see web appendix for more
9 information). [1] The evaluation of the ETATMBA programme in Tanzania involved a before and
10 after study, a survey of health facilities and a qualitative process evaluation. The following sections
11 describe the methodology and results of the qualitative process evaluation.

13 **Methods**

14 **Design**

15 A qualitative process evaluation (interviews) exploring the implementation and acceptability of the
16 ETATMBA training programme from the perspective of a number of stakeholders including the
17 trainees, the trainees' district medical officers, colleagues (whom they have cascaded ETATMBA
18 skills to) and their trainers. Evidence of changing clinical practice was also explored.

20 **Research team**

21 The research team was mainly composed of Research Scientist from the Ifakara Health Institute (IHI)
22 Dar es Salaam, Tanzania. The primary data collection team consisted of two local research assistants
23 (AS & FM) based at IHI. Both of the research assistants had great experience in qualitative research.
24 The principal investigator at the IHI (GM) gave support to the local team while
25 management/oversight was provided by DE from Warwick, UK.

1 **Participants**

2 During late 2010 and 2011 36 trainees (assistant medical officers (AMOs) and nurse midwives/nurses
3 (anaesthesia)) were recruited from districts across Tanzania and invited to undertake the ETATMBA
4 training programme (see web appendix for more information). [1] Whilst there was some attrition
5 (e.g. withdrawal from the training), the remaining trainees represent the sample from which we
6 invited all to participate in evaluation interviews. In addition, we identified a number of district
7 medical officers and cascadees to be involved in interviews from facilities where trainees had been
8 working. A cascadee was a nurse, midwife, AMO or CO with whom ETATMBA trainees shared their
9 ETATMBA skills and knowledge. We also purposively invited a number of the local training
10 facilitators to be interviewed.

12 **Procedure**

13 **Interviews**

14 As a first step, the researchers identified the facilities where trainees were based. A letter of invitation
15 including an information sheet and a copy of a consent form was then sent via email to all trainees
16 from the IHI. Secondly, letters and information to the District Medical Officers (DMOs) were
17 similarly emailed. The letter had two purposes; first to inform them about our research in general and
18 secondly to invite them to participate. A copy of the consent form was included.

19
20 In recognition that Tanzania is a very large country and road access is at times problematic, the
21 research team arranged a 'grand tour' of all of the included districts and health facilities. This was
22 undertaken in January/February 2014. This limited the opportunities to carry out interviews with
23 everyone. In all districts the researchers invited all of the available trainees, cascadees and DMOs for
24 interview.

25
26 The research team developed an interview guide, prior to the 'grand tour' that was used in all
27 interviews. It was designed to cover the whole experience surrounding the training and specifically
28 pressed for actual examples as evidence of changing practice. It was not enough for the trainee in the
29 interview to just to say 'yes' or 'no' when questioned about the training we encouraged them to

1 provide specific examples. The semi structured Interviews were carried out at or near the health
2 facilities at mutually agreeable times and held in a quiet private room during the researcher's visit;
3 confidentiality was assured.

4
5 The IHI researchers conducted most of the interviews in Kiswahili to ensure no loss of meaning in
6 expressions. English is officially the second language in Tanzania but it is commonly spoken and all
7 of the trainees have good levels of English but it was found that they were more comfortable using
8 Kiswahili. There were no formal inclusion exclusion criteria for this evaluation as we were targeting
9 specific populations. Those outside these groups were not invited.

11 **Data analysis**

12 Interviews were digitally recorded, subject to permission of each participant and where transcribed
13 verbatim. Recordings were stored in a secure digital environment accessible only to members of the
14 research team. Participants were not identified by name, instead a participant code number was used
15 to identify transcripts. . Data were analysed using the Framework method described by Ritchie and
16 Spencer [13] and Pope et al. [14] (see Table 1)

18 <Insert Table 1 about here>

20 The computer package NVivo 10 was used to facilitate this process. The data were coded by the local
21 researchers (AS & FM). Researcher bias was minimised through regular crosschecking of data and
22 findings by the members of research team DE in the UK provided validation of themes. We note here
23 that analysis of the process evaluation data (the interviews) was carried out before and without the
24 knowledge of results from the quantitative studies (which will be reported elsewhere).

25 Quotations are used as exemplars of themes. Each quotation has an identifier. The 'ETATMBA
26 trainer' is identified thus, as are the three Obstetricians. Trainees are identified as T, followed by their
27 profession e.g. NPC/AC, NA (Anaesthetic Nurse), NMW (Nurse Midwife) and finally a number (1-
28 27). Cascadees (those who have received training from our trainees) are identified by CA and a

1 number (1-12). District medical officers and doctors in charge are identified as managers (MA) and a
2 number (1-5).

4 **Ethical approval**

5 The study was reviewed and approved by the Biomedical Research Ethics Committee (BREC) at the
6 University of Warwick, UK (REGO-2013-572) and The National Institute for Medical Research,
7 Institutional review board, Dar es Salaam, Tanzania (no.35, dated 9th March 2012).

9 **Results**

10 Thirty-six received the ETATMBA training including 19 assistant medical officers (AMOs), one CO,
11 and 14 nurse midwives (NMW) and two nurses (anaesthesia). During the project period one AMO and
12 one NMW left the programme to pursue other interests and one NMW died. Thus attrition at the end
13 of the programme was around 8%.

14
15 Trainees were based in health centres and district hospitals across Tanzania in rural or very remote
16 areas. Trainees were recruited from health facilities where an 'upgrading' was agreed. The upgrading
17 whilst not part of the ETATMBA project was an ongoing piece of work provided by the government
18 and other agencies. The 'upgrading' included the provision of infrastructure like operating theatres
19 and as such would allow the ETATMBA trainees to put into practice their new skills. However, the
20 reality was that of the 33 trainees who completed the programme only 19 returned to the place from
21 where they were selected and seven of these returned to facilities that had not been upgraded or where
22 upgrading was still in process. Fourteen trainees did not return to the facility where they were
23 recruited as the facilities had not been upgraded. Most of these (10/14) were returned to district
24 hospitals in the area they came from. Table 2 below gives an overview of where the trainees were
25 based and the type of facility they worked in. This also notes the availability of an operating theatre in
26 the facility as this is one of the key things that was to be upgraded (note: upgrading of facilities was
27 not part of the ETATMBA project but was ongoing work with the Government and other funding
28 agencies).

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2 <Insert Table 2 about here>

4 In total 27/36 trainees, 12 cascadees, 5 managers and 3 ETATMBA obstetricians were interviewed.

5 The qualitative interviews explored the following themes around the ETATMBA training, including:
6 the selection of trainees, delivery of the training, relationships between NPCs/ACs and medical
7 doctors, Implementation of training into practice, support for implementation, challenges, impact of
8 training, sustainability and recommendations. Quotations are provided in Panels.

10 ***Selection of trainees***

11 The ETATMBA trainees were invited from diverse locations across Tanzania to attend the training
12 with a plan to recruit a pair made up of a senior (AMO) and a junior Nurse Midwife (anaesthesia)
13 from a health facility. Selection was carried out by the ETATMBA project obstetricians in Tanzania
14 in collaboration with the Ministry of Health and local District Medical Officers (DMOs). (Panel 1)
15 Selection of facilities was a pragmatic one but requiring the availability of health workers with the
16 required experience and willingness to participate, together with the agreement with the DMO and
17 either that a facility was or had been upgraded. (See supplementary appendix)

19 ***Delivery of the training***

20 Training was delivered using a competence based education curriculum where emphasis was on
21 ‘hands on’ training. The training period lasted for three months. Trainers reported a very positive
22 attitude towards their trainees. They stated that most of trainees were health workers who had many
23 years’ experience, yet the training was still important as they were updated with new knowledge and
24 skills which added value to what they knew prior to the training.

25 Trainee’s perceptions of the training were generally very good with a majority saying they liked the
26 training.

1 Most of the trainees reported that accommodation and learning environment was very conducive to
2 learning. Some did however have issues with accommodation, food and allowances. One interviewee
3 noted that they were promised laptops and these were not provided. (Panel 1)

4
5 <Insert Panel 1 about here>
6

7 ***Interaction between trainees and MDs***

8 Interestingly, there were varied perspectives on the relationship between trainees and medical doctors.

9 The majority of trainees, cascadees, and managers (in both district hospitals and health-centres we
10 visited) reported that the relationship between trainees and MDs has been positive both before and
11 after the training.

12
13 The trainers had different responses on this they revealed that tension among the two groups is
14 historical and it has existed for a long time.

15
16 However, trainers pointed out that ETATMBA training had dissolved the tension and brought
17 cohesion across the two groups; medical doctors did feel that the AMOs performed better after having
18 been updated with new skills and knowledge suggesting that task shifting in the area of CEmOC is a
19 feasible and acceptable approach. (Panel 2)

21 ***Expectations***

22 The majority of trainees reported they were disappointed because their expectations had not been met.

23 They were informed that after the training they would be assigned to work in upgraded health centres
24 where they would be able to implement knowledge and skills they gained at the training. (Panel 2)

25
26 <Insert Panel 2 about here>
27

1 ***Implementation of training into practice (cascading, support received and challenges)***

2 In regard to implementation of training into practice or what is commonly referred to as learning
3 transfer, most of trainees reported that they were now managing various cases on their own, only
4 calling for support or help if unforeseen problems were encountered. They noted that they were now
5 more confident in performing certain procedures including performing caesarean sections,
6 management of PPH, (pre-) eclampsia, how to position and resuscitate babies competently. They
7 noted that the training had updated their knowledge and skills.

8
9 The interviews revealed that cascading of the training was taking place and was changing practice at
10 their place of work. Indeed, even suggesting that they were supporting junior doctors who lacked
11 experience. (Panel 3) Also other team members were making better use of tools like the partograph
12 which the trainees had taught them to use more effectively.

13
14 Although there were no formal supportive supervision arrangements made after the training, the
15 majority of trainees said they had been frequently receiving support from one of the ETATMBA
16 trainers whom they identified as their mentor. All of them reported that at one point of time the trainer
17 had been calling to ask them whether they needed any kind of clinical advice, which he was always
18 ready to support. A few trainees were physically visited to encourage them to use the new skills
19 gained.

20
21 The majority of trainees in districts noted they had received adequate support from the district level,
22 particularly DMOs, except in one district where trainees were disappointed with a DMO who was not
23 supporting implementation of the training. The DMO was a new appointee at the facility and the
24 trainees felt that he was against surgery conducted by AMOs in health centres.

25
26 At a health facility level the majority of trainees said they had been receiving support from upper to
27 lower levels i.e. health facility managers (health facility in charge, colleagues at their levels and junior
28 staff). At the community level the majority of trainees said their community leaders had been very
29 supportive. (Panel 3)

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2 Most of the challenges that were mentioned by trainees were clinical challenges, particularly system
3 constraints including lack of medical supplies and equipment (e.g. vacuum equipment, blood bags).
4 The Medical Store Department (MSD), a Ministry of Health and Social Welfare (MOHSW)
5 department with responsibility for maintaining supplies, is often blamed for failure to bring medicine
6 to health facilities in a timely manner. In addition, lack of transport facilities (ambulances for
7 referrals), lack of infrastructure (theatre room, room for neonate resuscitation), poor electricity and
8 water supplies are all noted as challenges. Electricity supplies are reported as sporadic and in some
9 centres where there are generators it is noted that these are poorly maintained. Other problems
10 mentioned with generators are damaged due to fires and a common theme of lack the fuel needed to
11 run them.

12
13 Trainees also talk about the provision of housing for them near to the health facility. Houses were
14 often of very poor quality or indeed no provision was made.

16 ***Application of clinical leadership skills***

17 During the training, trainees were exposed to key leadership issues so as to enable them overcome
18 some of the challenges related to their new roles. One trainee felt that the training had given him
19 confidence to raise issues with senior staff and others and work towards finding solutions to
20 challenges. (Panel 3)

21
22 <Insert Panel 3. About here>

24 ***Impact of training***

25 A large majority of trainees, cascadees and managers said one of the most notable impacts of the
26 training was much improved quality of emergency obstetric care. Also neonatal resuscitation
27 procedures and skills and knowledge of how to deal with obstetric emergencies have had an impact.

1 A number of the trainees describe how they believe that women are now attending their facility
2 because of their enhanced training with one even suggesting that they come to his health centre when
3 the district hospital is nearer. One also feels that home deliveries have reduced in the area. (Panel4)

4
5 <Insert Panel4. About here>

7 ***Recommendations and sustainability***

8 In the later parts of the interviews we explored the recommendations the trainees and trainers may
9 have about the ETATMBA programme. In clinical training it was suggested that more time be given
10 to some training topics including the management of obstetric and birth complications, surgery,
11 anaesthesia, completion of partograms and leadership.

12
13 During the interviews we elicited trainers and managers' perspectives about the sustainability of the
14 training. Most seemed optimistic that the training can be sustained but certain strategies need to be
15 set. One manager stated that there is a need to integrate the training in their 'local' planning.

16 (Panel 5)

17
18 <Insert Panel 5. About here>

20 **Discussion**

21 The attainment of the objectives of this process evaluation, exploring the implementation of the
22 ETATMBA training in Tanzania has been very enlightening and successful. A high proportion of the
23 trainees were interviewed and therefore contributed to this evaluation. In addition we were able to
24 interview a representative sample of managers and cascadees.

25
26 It is clear that the initial plan to return trainees to new and upgraded facilities post-training was not
27 carried out. However this was outside of the control of the ETATMBA project. Some trainees

1 returned to health facilities where their new-found skills could not be used effectively. Other trainees
2 were sent to district hospitals.

3
4 The training was generally well received by the trainees although it became apparent throughout the
5 interviews that whilst the questions were about their experiences as a result of ETATMBA, answers
6 reflected historical feelings about issues that were beyond the scope of ETATMBA such as poor
7 housing provision, motivation/retention, lack of infrastructure, and inadequate supplies including
8 drugs. In a recent study conducted in rural health facilities in the country, two dimensions of health
9 workers environment, namely infrastructure and supportive interpersonal work environment, were
10 found to a large extent to explain much of the variation in satisfaction among rural health
11 workers.[15]

12
13 The teaching resources provided were generally seen to be adequate but it was noted that laptops were
14 not provided and this restricted their potential access to electronic resources. Whilst it was never
15 planned within ETATMBA to provide laptops a rumour did start amongst the trainees and when none
16 appeared there was some discontent early on. Similarly there were comments about food and
17 allowances. These were all just minor, indeed normal, niggles that occur within programmes like this.
18 The trainees were paid allowances at a rate similar to that paid for other formal training.

19
20 Unlike other CEmOC training programmes, this particular training had a component of clinical
21 leadership which aimed at building trainees' capacity to mobilise and align resources in their
22 workplaces using their own initiative. In the Malawi arm of the ETATMBA project the trainees
23 reported that the leadership training was a new experience they valued highly and indeed there was
24 considerable evidence that it helped them in their role. [16]Here, in Tanzania, leadership training was
25 also a new experience but there was only limited evidence of its use. The working relationship
26 between trainees and the medical doctors seem to have improved. Indeed, we found evidence that
27 junior doctors are now drawing on the expertise of some of the trainees.

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4 2 There is also evidence that the training has been implemented into practice and that the planned
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6 3 cascading of skills and knowledge to colleagues has taken place, which is very encouraging. The
7
8 4 sharing of knowledge and skills was well received and appears to have brought about more team
9
10 5 working. The example from one of the Medical attendants about the correct use of partographs
11
12 6 suggests a better working relationship, within teams, in the facilities. Support for the training at the
13
14 7 facility level was generally good but a small number of trainees did meet some resistance to them
15
16 8 doing surgery. There are still some that view this cadre as not being skilled enough to carry out the
17
18 9 procedures and practice in the ways they do. Supervision, provided from a distance, was seen as good
19
20 10 with the trainees feeling they could, if needed, talk to a trainer. However, most would have liked some
21
22 11 more visits from the team. Practically this proved difficult with a limited budget, distance and
23
24 12 remoteness being the main barriers.

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29 14 Most of the trainees provided good evidence that the training was having an effect in their facility.
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31 15 Thus giving us a picture that suggests that the ETATMBA project may have had a positive impact on
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33 16 patients' lives.

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39 18 Recommendations suggested by trainees reflect just small changes to the current training curriculum
40
41 19 programme but also reflect the challenges faced on a day-to-day basis by this cadre. The impact of the
42
43 20 training can only be sustained if the infrastructure (e.g. facilities, electricity and running water),
44
45 21 supplies and drugs are made available. There was also considerable disappointment when trainees
46
47 22 found that their facilities had not been upgraded as planned, or indeed facilities were upgraded but
48
49 23 either not working or of poor standard precluding them from being used as proposed. Indeed the
50
51 24 motivation for any health worker to work in the remote rural areas without the proper provision of
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53 25 housing, infrastructure and support is an ongoing problem; one which needs to be addressed. [7, 17]

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1 This study has a number of limitations not least that interviews were only carried out once with each
2 participant. In a similar study in Malawi we carried out interviews on a number of occasions to get a
3 greater understanding of the process. [16] Our interviews required the trainees to reflect on the whole
4 process. However, we do have a large volume of data from the trainees and the other stakeholders.
5 Also, due to time constraints, we did not include users of the services (community). There is also the
6 possibility of confounding factors. There are many health-related initiatives being delivered, often by
7 NGOs, across countries like Tanzania; indeed an interviewee in this evaluation mentions the ‘helping
8 baby’s breath’ initiative. Facility deliveries are not always associated with improved maternal health
9 outcomes, and a recent review found higher mortality for women delivering in health facilities in Sub-
10 Saharan Africa. [18]

11
12 Our findings support those from an earlier study that suggests the training has had an effect on
13 maternal mortality in the facilities. [19] We also now know that in one district in Tanzania our
14 trainees have had the confidence, post training, to talk to the local government and the MOHSW and
15 have been instrumental in encouraging them to upgrade more health facilities to provide CEmOC.
16 [20] In many respects our findings here match those of the ETATMBA trainees in Malawi. In both
17 cases the trainees report challenges relating to resources but also there is some evidence of a positive
18 impact of the training on health outcomes. [16] However, similar to Malawi the full effect of the
19 training may take a year or so to be realised as the skills and knowledge are cascaded. Indeed,
20 limitations to staff performance in this context are not new as has been found in similar studies in the
21 country.[21] This cadre of health workers, provided with high quality training like ETATMBA, can
22 make a difference to maternal and neonatal health and in this aim they have considerable support. [5,
23 22-24]

24
25 In conclusion, the ETATMBA training programme was successfully implemented in Tanzania. Any
26 lasting impact of the up-skilling of this cadre may be dependent on some greater recognition of their
27 value. Given proper recognition and the tools to do the job this hardworking and dedicated cadre of
28 health workers will benefit the health and welfare of citizens in Africa.

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4 **Competing Interests:** No, there are no competing interests.
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7 **Data sharing:** No additional data available.
8
9

10 **Author contributions**

11 DE, JPOH, GM, SB, and SP were involved in conception and design of the study. DE drafted the
12 manuscript supported by all authors. JPOH, GM, SB, SP and DD were responsible for the design of
13 the training. GM, SB, SP, PK, AN, HMM and DD were responsible for the management and delivery
14 of the training. AS and FM, carried out the fieldwork and collated results supervised by DE.
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For peer review only

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Table 1. **Overview of the framework method of qualitative analysis***

- Data familiarisation: reading of complete interview transcripts, listening to original audio-recordings and use of field notes;
- Identifying a thematic framework: key issues, concepts and themes are identified and an index of codes developed;
- Indexing: whereby the index generated through identification of the thematic framework is applied to all data;
- Charting: a summary of each passage of text is transferred into a chart to allow more overall and abstract consideration of index codes across the data set and by each individual;
- Mapping and interpretation: understanding the meaning of key themes, dimensions and broad overall picture of the data and identifying and understanding the typical associations between themes and dimensions;
- The charting process provides an opportunity to code data from numerous vantage points, by demographic factors, such as gender or age, by personality characteristics, such as looking specifically at people who are highly anxious compared to those who are not, or by medical aspects, such as those with diabetes compared to those without.
- The charting process provides an opportunity to code data from numerous vantage points, by demographic factors, such as gender or age, by personality characteristics, such as looking specifically at people who are highly anxious compared to those who are not, or by medical aspects, such as those with a particular condition compared to those without.

*Adapted from Ritchie J, Spencer L (1994) [13]

Table 2. Health facilities where the Tanzanian ETATMBA trainees were based in 2013

	District	Name of facility	Operating Theatre	CEmOC or BEmOC	No. Trainees
1	Bukombe	Bukombe District Hospital	Yes	CEmOC	1 AMO
2	Bukombe	Uyovu Health Centre	No	BEmOC	1 AMO, 1CO
3	Geita	Nzela Health Centre	Yes	CEmOC	1 NMW, 1 Nurse
4	Geita	Katoro Health Centre	No	BEmOC	1 AMO, 1 NMW
5	Inyonga	Mamba Health Centre	Yes	CEmOC	1 NMW
6	Karambo	Matai Health Centre	No	BEmOC	1 AMO, 1NMW
7	Liwale	Liwale District Hospital	No	CEmOC	2 AMOs
8	Meatu	Mwandoya Health Centre	No	BEmOC	1 AMO, 1 NMW
9	Mpanda	Mpanda District Hospital	Yes	BEmOC	1 AMO, 1 Nurse
10	Nachingwea	Nachingwea District Hospital	Yes	CEmOC	2 AMOs
11	Nkasi	Kirando Health Centre	Yes	CEmOC	2 AMOs
12	Nyanghaiwale	Nyanghaiwale Health Centre	No	BEmOC	1 AMO, 1 NMW
13	Nyanghaiwale	Kharumwa District Hospital ^a	Yes	CEmOC	1 AMO, 1 NMW
14	Ruangwa	Ruangwa District Hospital	Yes	CEmOC	1 AMO, 1 NMW
15	Sumbawanga	Laela Health Centre	No	BEmOC	1 AMO, 1 NMW
16	Chato	Chato District Hospital	Yes	CEmOC	1 AMO, 1 NMW
17	Lindi	Nyangao Mission Hospital ^b	unknown	CEmOC	2 NMWs

^a Upgraded to a district hospital between 2011 & 2013. ^b This hospital not visited so not included in analysis. AMO – Assistant medical officer, NMW – Nurse midwife, Nurse – nurse/anaesthetics. CEmOC – Comprehensive Emergency Obstetric Care, BEmOC - Basic Emergency Obstetric Care

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Panel 1. Selection of trainees and delivery of the training

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'...ETATMBA objectives are AMOs and NMWs from health centres that have been doing surgery or they were planning to build theatres, these were the criterions. And if there were none in the district let us say Lindi or we plan to build one. So we decided to take from district hospitals because actually in district hospitals even the regions AMOs do run maternity wards.' (Obstetrician 3)

'This was a modular training so we called participants from various selected districts; the training was convened in one training unit centre. These participants were mainly AMOs and NMWs, AMOs were clinical people and NMWs were called in to be trained as nurse anaesthetists.' (Obstetrician 1)

'Some of these guys have been trained 20 years ago they do not know new approaches of treatment so if they are taught that this is how such kind of problem can be managed they will be more interested because for them this is new knowledge, they were more attentive, they took some notes, they asked questions. For us this was very positive.' (Obstetrician 1)

'...we were well received and our teachers cherished and loved us'. (T.NA 4)

'...we had good accommodation, we had necessary learning materials, we could easily access internet freely and we could get reference books'. (T.NPC 18)

'...we were promised that we shall be provided with laptops but that never happened. Only trainers were using laptops.' (T.NPC 5)

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Panel 2. Interactions between trainees and MDs and expectations post training

‘...now they are working together collaboration has been intensified’. (CA 10)

‘...relationship between them is a little bit complex because you see the AMOs, most of them have worked for a long time and they have a vast experience especially in surgery whereas the Medical Doctors are fresh from universities actually their experience is very different so, they feel very embarrassed when they are with AMOs... they are called medical doctors but they can't do a lot of things that an AMO can do.’ (Obstetrician 3)

‘Instead of bringing competition it brought more cohesion in the sense that the doctors are more confident that the AMOs are doing operations properly.’ (Obstetrician 1)

Panel 3. Implementation of training into practice (including support and challenges) and Application of clinical leadership skills.

Implementation of training into practice

'Training has been of a great help to me, I now work in theatre with more confidence than previously. I now understand how to differentiate the anaesthesia medicines and recognizing a patient that should or should not be provided with such medications.' (T. NMW 13)

'...in neonatal resuscitation we were taught differently from what we knew. We used to resuscitate a baby with breathing problem using adrenaline medicine. In school we were not taught to use any medicine for resuscitation, it was if you see that a baby can't breathe properly to put him/her on oxygen machine.' (T.NA 27)

'They taught us how to record partograph to understand that now this woman goes to an action line and be able to take action earlier before she gets other complications. It enables us to be keen in filling of partographs.' (CA 1)

'...although there are still some few challenges in filling of partographs especially among the medical attendants, these are people who stay in labour room they conduct a lot of deliveries, some of them are filling well, some are not but we keep on instructing them slowly.' (T.NPC 17)

'...they cascaded the knowledge to most health workers in maternity ward and they have really assisted junior doctors who are fresh from school but they are not experienced.' (MA 1)

'...it has assisted me to be innovative for example we have few operating gowns at the hospital. One day I had to use drapers (curtains) as a surgery gown. There was a woman who was delayed to come to the hospital for delivery when they rushed her here she was profusely bleeding. When she arrived here we found there were not any operating gowns. I was with my colleague we went together for ETATMBA training as an anaesthetist we had to put on drapers and performed surgery and both a mother and a baby survived.' (T.NPC 15)

Support (received)

'After training my health facility in-charge was coming to see how I perform but my DMO never visited to see how I work.' (T.NPC 2)

'...he calls me (obstetrician/trainer) and asks me if whether I came across any emergency cases; if I have one I tell him. I can call him even at midnight and he is always happy to assist (if I have a problem).' (T.NA 4)

'...they assisted us getting solar power here it is the MP X, she went to the Ministry of Energy and Minerals and ensure that we get solar power although we can't use for generator at night.' (T.NPC 8)

Challenges

'...for example you conduct C-section you should ensure the availability of blood for transfusion, you go to a laboratory there is no blood bags, you ask yourself, 'what do I do?' (T.NPC 21)

'...there are 5 old houses here; they are very old with various insects including bees and bats. Health workers are not ready to come and work here, (T.NPC 10)

Application of clinical leadership skills

'I have a good relationship with my DMO. When I came here I found only 1 CO after seeing increase of patients who comes for services I asked the DMO to bring another CO, he promptly responded now the workload is a bit reduced because I have adequate staff. I also get sufficient support from community leaders...' (T.NPC 16)

Panel 4. Impact of training

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'...maternal deaths have been reduced, I remember when we came back there were 29 deaths, this year we had only 12 deaths.' (T.NPC 15)

'...previously when you looked at new-borns deaths, most of them were dying soon after birth. Maternal deaths also were rampant in previous years.' (T.NPC 21)

'...if you go through our books maternal mortality rate has been reduced. We once had 101 maternal deaths it was then reduced to 4 deaths, last year we had only 4 deaths (if I'm not mistaken) maternal mortality so, I do appreciate the training (MA 1)

The training has brought a big impact. We can now assist new born with difficult to breath, Now we can assist such children as we integrate with Help Baby to Breath program (HBB) we offer the best service for new-borns. (CA 10)

'...for example for obstetric emergencies like eclampsia previously we were using ketamine which is very risky to patients but now we use spinal anaesthesia and it has significantly reduced maternal and child mortality'. (MA 5)

'...number of mothers who come to the hospital for deliveries have increased, previously we had 40 deliveries now we have almost 100 deliveries.' (T.NPC 21)

'Yes, most mothers now do come here for delivery. Home deliveries have also decreased, after starting theatre procedures including C-sections, mothers have stopped going to the TBAs, and they now come here for deliveries.' (CA 5)

'...some mothers and babies were dying during long journeys to hospitals from remote health centres like ours. After the training we have been able to assist mothers (with appropriate drugs and treatment) who had to travel these long distances (e.g. 1130 kms) and we are no longer experiencing these deaths; I have managed several of these cases.' (T.NPC 21)

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Panel 5. Recommendations and sustainability

Recommendations

'...more emphasis to be allocated in training of clinical skills including performing of C-sections. Trainers should not assume that all trainees can perform at the same level.' (T.NPC 1)

'...more time to be allocated obstetric complications topic including PPH, eclampsia and antepartum haemorrhages severe anaemia in pregnancy'. (T.NPC 2)

'...more time to be allocated for topic on leadership because we came here without any knowledge on leadership matters.' (T.NA 9)

Sustainability

'...we need to put this in our Council Comprehensive Health Plan (CCHP) because anything that is donor oriented can't be sustained, so when a donor leaves everything ends there. So we shall include this training in our CCHP.' (MA 2)

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Consolidated criteria for reporting qualitative studies (COREQ): 32-item checklist

Developed from:

Tong A, Sainsbury P, Craig J. Consolidated criteria for reporting qualitative research (COREQ): a 32-item checklist for interviews and focus groups. *International Journal for Quality in Health Care*. 2007. Volume 19, Number 6: pp. 349 – 357

YOU MUST PROVIDE A RESPONSE FOR ALL ITEMS. ENTER N/A IF NOT APPLICABLE

No. Item	Guide questions/description	Reported on Page #
Domain 1: Research team and reflexivity		
<i>Personal Characteristics</i>		
1. Interviewer/facilitator	Which author/s conducted the interview or focus group?	Results Page 5
2. Credentials	What were the researcher's credentials? E.g. PhD, MD	Methods N/A
3. Occupation	What was their occupation at the time of the study?	Methods Page 5
4. Gender	Was the researcher male or female?	N/A
5. Experience and training	What experience or training did the researcher have?	Methods Page 5
<i>Relationship with participants</i>		
6. Relationship established	Was a relationship established prior to study commencement? Yes were contacted by the research team prior to the teams visit	Page 6
7. Participant knowledge of the interviewer	What did the participants know about the researcher? e.g. personal goals, reasons for doing the research All were provided with an information sheet about the project	Page 6
8. Interviewer characteristics	What characteristics were reported about the interviewer/facilitator? e.g. Bias, assumptions, reasons and interests in the research topic	N/A
Domain 2: study design		
<i>Theoretical framework</i>		
9. Methodological orientation and Theory	What methodological orientation was stated to underpin the study? e.g. grounded theory, discourse analysis, ethnography, phenomenology, content analysis Framework Analysis	Methods Page 7 & Table 1
<i>Participant selection</i>		

10. Sampling	How were participants selected? e.g. purposive, convenience, consecutive, snowball Main sample was purposive (the trainees) but also a convenience sample of other stakeholders	Methods Page 6
11. Method of approach	How were participants approached? e.g. face-to-face, telephone, mail, email Face-to-face	Methods Page 6
12. Sample size	How many participants were in the study? 27 trainees, 12 cascadees, 5 managers and 3 trainers	Results Page 9
13. Non-participation	How many people refused to participate or dropped out? Reasons? None	Methods Page 9
<i>Setting</i>		
14. Setting of data collection	Where was the data collected? e.g. home, clinic, workplace. Workplace	Methods Page 6/7
15. Presence of non-participants	Was anyone else present besides the participants and researchers? no	Results Page 6/7
16. Description of sample	What are the important characteristics of the sample? e.g. demographic data, date	Results N/A
<i>Data collection</i>		
17. Interview guide	Were questions, prompts, guides provided by the authors? Was it pilot tested? An interview guide	Methods Page 6
18. Repeat interviews	Were repeat inter views carried out? If yes, how many? No	N/A
19. Audio/visual recording	Did the research use audio or visual recording to collect the data? Audio	Data analysis Page 7
20. Field notes	Were field notes made during and/or after the inter view or focus group? No	Methods N/A
21. Duration	What was the duration of the inter views or focus group?	Methods N/A
22. Data saturation	Was data saturation discussed?	Methods N/A
23. Transcripts returned	Were transcripts returned to participants for comment and/or correction?	N/A
Domain 3: analysis and findings		
<i>Data analysis</i>		
24. Number of data coders	How many data coders coded the data? Two	Methods Page 7
25. Description of the coding tree	Did authors provide a description of the coding tree?	N/A
26. Derivation of themes	Were themes identified in advance or derived from the data? Derived from the data	Methods Page 7
27. Software	What software, if applicable, was used to manage the data?	NVivo Page 7
28. Participant checking	Did participants provide feedback on the findings?	N/A

<i>Reporting</i>		
29. Quotations presented	Were participant quotations presented to illustrate the themes/findings? Was each quotation identified? e.g. participant number	Results (within panels)
30. Data and findings consistent	Was there consistency between the data presented and the findings? Yes	Results and discussion
31. Clarity of major themes	Were major themes clearly presented in the findings? Yes	Results
32. Clarity of minor themes	Is there a description of diverse cases or discussion of minor themes? Yes	Discussion

Once you have completed this checklist, please save a copy and upload it as part of your submission. When requested to do so as part of the upload process, please select the file type: *Checklist*. You will NOT be able to proceed with submission unless the checklist has been uploaded. Please DO NOT include this checklist as part of the main manuscript document. It must be uploaded as a separate file.